

CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE

Agenda and Reports

for the meeting on

Tuesday, 2 September 2025

at 7.00 pm

in the Colonel Light Room, Adelaide Town Hall

Our Adelaide. **Bold. Aspirational. Innovative.**

CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE Meeting Agenda, Tuesday, 2 September 2025, at 7.00 pm

Pages

Members – The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith
Deputy Lord Mayor, Councillor Martin (Chair)
Councillors Abrahimzadeh, Couros, Davis, Giles, Dr Siebentritt and Snape

Agenda

Item

1.	Acknow	rledgement of Country			
	At the opening of the City Planning, Development and Business Affairs Committee meeting, the Chair will state:				
	people or recognis	acknowledges that we are meeting on traditional Country of the Kaurna of the Adelaide Plains and pays respect to Elders past and present. We see and respect their cultural heritage, beliefs and relationship with the land. However, are of continuing importance to the Kaurna people living			
		also extend that respect to other Aboriginal Language Groups and other First who are present today.'			
2.	Apologies and Leave of Absence				
	Nil				
3.	Confirmation of Minutes - 5/8/2025				
	That the Minutes of the meeting of the City Planning, Development and Business Affairs held on 5 August 2025, be taken as read and be confirmed as an accurate record of proceedings.				
	View public <u>5 August 2025</u> Minutes.				
4.	Declaration of Conflict of Interest				
5.	Deputations				
6.	Workshops				
	6.1	Historic Area Statement Update Code Amendment - Review of Representative Buildings	3 - 96		
7.	Reports for Recommendation to Council				
	7.1	Historic Area Statement Update Code Amendment for Endorsement	97 - 534		
	7.2	Heritage Incentives Scheme Application over \$75,000	535 - 545		
8.	Reports for Noting				
9.	Exclusion of the Public 546 - 54				
	In accordance with sections 90(2), (3) and (7) of the <i>Local Government Act 1999</i> (SA) the City Planning, Development and Business Affairs will consider whether to discuss in confidence the reports contained within section 10 of this Agenda.				
10.	Confidential Reports for Recommendation to Council				
	10.1	Market Square and Central Market Expansion	549 - 567		
11.	Closure				

Agenda Item 6.1

Historic Area Statement Update Code Amendment – Review of Representative Buildings

Strategic Alignment - Our Places

Public

Tuesday, 2 September 2025 City Planning, Development and Business Affairs Committee

Program Contact:

Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Approving Officer:

Ilia Houridis, Director City Shaping

PURPOSE OF WORKSHOP

The purpose of this workshop is to provide the outcome of the independent review of the sixteen Representative Buildings that owners objected to being included in the Historic Area Overlay in the State Government's Planning and Design Code (the Code).

The workshop responds to Council's decision on 11 March 2025 to defer consideration of the Historic Area Statement Update Code Amendment for Endorsement, pending further advice:

Defers consideration of the matter pending further advice from the administration in relation to the submissions from the deputations received at the City Planning, Development and Business Affairs Committee on 4 March 2025.

Following Council's decision, Administration engaged Grieve Gillett Architects (GGA) to independently review the sixteen proposed Representative Buildings that were objected to (**Attachment A**).

Strategic Alignment

Administration prepared the Historic Area Statement Update Code Amendment (the Code Amendment) to progress the Council's submission to the Expert Panel on the State Planning Implementation Review endorsed in January 2023 and the City of Adelaide (CoA) Strategic Plan 2024-2028:

- Fast track an update to the Historic Area Statements as a 'quick win' in creating stronger protection for historic buildings.
- No loss of local heritage places and consider options to increase the 1,850 places.
- Review the heritage overlays to ensure our heritage places are known and accommodated during development by 2025.

The Code Amendment updates the CoA's 14 existing Historic Area Statements and introduces Representative Buildings to assist with development assessment in the Historic Area Overlay.

Historic Area Statements describe local features of historic character and relevant contextual information that support applicants when designing new developments, including alterations and additions.

Purpose of Representative Buildings

Representative Buildings are buildings that display characteristics of importance in a particular area. They support development assessment in the Historic Area Overlay by providing examples of desirable built form and streetscape characteristics.

Representative Buildings were introduced by the State Government when 'Contributory Items' contained in former Development Plans were transitions to the Code. The CoA did not have Contributory Items and consequently no buildings in the City of Adelaide are currently designed as Representative Buildings.

Identifying Representative Buildings can assist in:

• Interpreting the desired attributes and characteristics identified in the Historic Area Statements.

City Planning, Development and Business Affairs Committee – Agenda - Tuesday, 4 February 2025

 Clarifying the degree of assessment and information required to accompany an application for development including demolition.

Code Amendment

At its meeting on 4 March 2025, the City Planning, Development and Business Affairs (CPDBA) Committee received a report seeking endorsement of the Code Amendment following public consultation (<u>Link 1</u>).

The Code Amendment proposed 55 Representative Buildings be included in the Historic Area Overlay in the City of Adelaide. Through the consultation process, sixteen of the proposed 55 Representative Building owners objected to their property listing.

There are 14 Historic Areas in the City of Adelaide (Figure 1). The subject buildings are within the Historic Area Overlays: Adel 1, Adel 6, Adel 9, Adel 12 and Adel 14. All Historic Area Overlays are in the North Adelaide suburb, except for Adel 14 which is in the south-east of the Central Business District.

On 4 March 2025, the CPDBA Committee heard three deputations relating to the identification of the following buildings as Representative Buildings:

- 1. 66 Mills Terrace, North Adelaide
- 2. 47 Stanley Street, North Adelaide
- 3. 424 Gilles Street, Adelaide.

One deputation sought that the Inter-War period be removed from Adel/14 Historic Area Statement.

Administration subsequently received further advice regarding 99 Palmer Place, North Adelaide, seeking to remove the building from identification as a Representative Building.

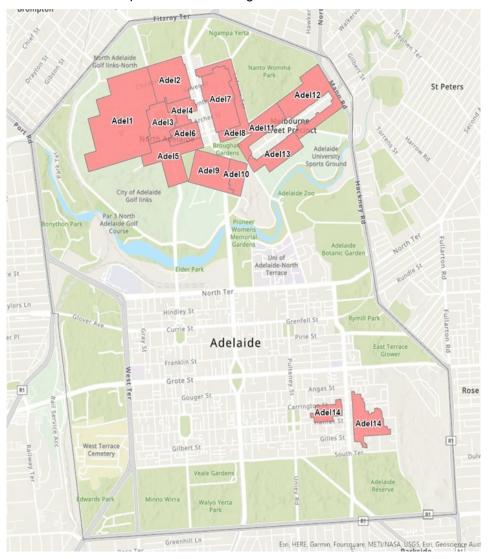


Figure 1. Historic Areas in the Planning and Design Code

City Planning, Development and Business Affairs Committee – Agenda - Tuesday, 4 February 2025

Further Advice on Representative Buildings

GGA independently reviewed consultation responses and deputations, visited the street frontage of each building and reviewed existing resources and historic information. Each building was assessed against the updated Historic Area Statement.

Based on their review, GGA recommend excluding ten of the sixteen properties that were objected to as Representative Buildings, which are:

- 1. 123 Barnard Street, North Adelaide
- 2. 171 Barnard Street, North Adelaide
- 3. 66 Mills Terrace, North Adelaide (subject of a deputation)
- 4. 112 Brougham Place, North Adelaide
- 5. 99 Palmer Place, North Adelaide
- 6. 39-40 Kingston Terrace, North Adelaide
- 7. 41 Kingston Terrace, North Adelaide
- 8. 43 Kingston Terrace, North Adelaide
- 9. 47 Stanley Street, North Adelaide (subject of a deputation)
- 10. 424 Gilles Street, Adelaide (subject of a deputation).

GGA recommend that six of the sixteen properties objected to be included as Representative Buildings, they are:

- 1. 174 Ward Street, North Adelaide
- 2. 25 Mann Terrace, North Adelaide
- 3. 293 Halifax Street, Adelaide
- 4. 301 Halifax Street, Adelaide
- 5. 305 Halifax Street, Adelaide
- 6. 307 Halifax Street, Adelaide.

Based on GGA's recommendations, the total number of Representative Buildings to be considered for inclusion in the Planning and Design Code is 45 properties, reduced from the original proposal of 55 properties.

The Inter-War era referenced in Adel/14 was not introduced as part of the current Code Amendment process and is not proposed to be removed from the Historic Area Statement – Adel/14 as it is outside of the current scope of work.

Minor editorial changes to the Historic Area Statements, including the removal of reference to the school oval on Gover Street, North Adelaide, as it is not part of the area's historic character, are proposed as part of the review.

Next Steps

A separate report Item on the Historic Area Statement Update Code Amendment for Endorsement, is included on the Agenda of the CPDBA Committee on 2 September 2025 that presents options for Council's consideration in progressing the Code Amendment.

KEY QUESTIONS

What are Council Members' views of the inclusion of Representative Buildings independently reviewed by Grieve Gillett Architects in the Historic Area Overlay?

DATA AND SUPPORTING INFORMATION

Link 1 - Agenda for City Planning, Development and Business Affairs Committee on Tuesday, 4 March, 2025

City Planning, Development and Business Affairs Committee – Agenda - Tuesday, 4 February 2025

ATTACHMENTS

Attachment A – Representative Building Assessment by Grieve Gillet Architects

- END OF REPORT -

Our Places



To provide the outcome of the independent review of the sixteen Representative Buildings that owners objected to being included in the Historic Area Overlay in the State Government's Planning and Design Code

Sarah Gilmour, Associate Director Park Lands Policy & Sustainability

Elizabeth Little, Grieve Gillett Architects



Representative Buildings Purpose



Purpose

 The purpose of this workshop is to provide the outcome of the independent review of the sixteen Representative Buildings that owners objected to being included in the Historic Area Overlay in the State Government's Planning and Design Code

Background

On 11 March 2025 Council resolved that it:

Defers consideration of the matter pending further advice from the administration in relation to the submissions from the deputations received at the City Planning, Development and Business Affairs Committee on 4 March 2025

 Following Council's decision, Administration engaged Grieve Gillett Architects (GGA) to independently review the sixteen proposed Representative Buildings that were objected to

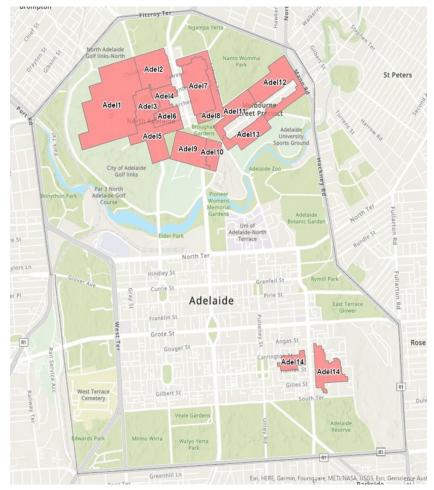
ADELAIDE

Key Question

KEY QUESTION

What are Council Members' views of the inclusion of the Representative Buildings independently reviewed by Grieve Gillett Architects into the Historic Area Overlay?

- There are 14 Historic Areas in the City of Adelaide
- The Code Amendment proposed 55
 Representative Buildings be included in the Historic Area Overlay
- Sixteen of the proposed 55 Representative Building Owners objected to their property listing
- The subject buildings are within the Historic Area Overlays: Adel 1, Adel 6, Adel 9, Adel 12 and Adel 14
- All Historic Area Overlays are in the North Adelaide suburb, except for Adel 14 which is in the southeast of the CBD
- Based on GGA's recommendations, the total number of Representative Buildings to be considered for inclusion in the Planning and Design Code is 45 properties, reduced from the original proposal of 55 properties



What is a Representative Building



The Plan SA website defines Representative Buildings as follows:

- Representative buildings (formerly known as Contributory Items) referenced in Historic Area Statements and Character Area Statements and mapped in the South Australian Planning and Property Atlas are buildings that display characteristics of importance to a particular area.
- Their identification is not intended to imply that other buildings in a historic area are not of importance.
- All buildings located within the Historic Area Overlay have demolition control.
- Representative Buildings are not afforded greater demolition protection than other buildings located within an Historic Area Overlay.

Purpose of a Representative Building



Purpose

Representative Buildings support the development assessment process by providing further examples of desirable built form and streetscape characteristics.

Identifying Representative Buildings can assist in:

- Interpreting the desired attributes and characteristics identified in the Historic Area Statements.
- Clarifying the degree of assessment and information required to accompany an application for development including demolition.

Identification of Representative Buildings

The following criteria-tests were used to identify Representative Buildings:

- Does the building exhibit historic themes and attributes of historic built character important to the area set out in the relevant Historic Area Statement (not including Local or State Heritage Place)?
- Is the building style and era consistent with those expressed in the Historic Area?

Matters raised in Deputations



66 Mills Terrace, **North Adelaide** - Deputation sought removal of proposed Representative Building listing on the basis:

- It cannot be based on Inter-war Spanish Mission style alone.
- The building does not exhibit significant historic themes and attributes described in the Historic Area Statement.
- It fails to meet the criteria for designation as it was one of a small eclectic group of buildings but is not the dominant character of the area.

RESPONSE

- Spanish Mission Style dwelling is an era included in the Historic Area Statement.
- The building has no visual continuity with other buildings in the streetscape.
- Representative Building listing will have little to no purpose within the provisions of the Overlay to inform future development to the nearby allotments due to existing planning parameters applying to these allotments.
- Does not meet the visual continuity criteria for Representative Building assessment and risks confusing the dominant character of the area established by the other properties that are heritage listed.
- Not recommended for inclusion as a Representative Building.

Matters raised in Deputations



47 Stanley Street, North Adelaide – deputation sought removal of the proposed Representative Building listing on the basis:

- The building, no longer displays the design characteristics of importance to North Adelaide.
- The building has undergone numerous alterations and major works that have changed its street-visible profile, façade, presentation, garden, boundary and gates.

RESPONSE

- Low integrity of the building fabric and inability to demonstrate a single clearly identifiable era or style result being unsuitable to be recommended as a Representative Building.
- Not recommended for inclusion as a Representative Building.

Matters raised in Deputations



424 Gilles Street, **Adelaide** – deputation sought that the inter-war period be removed from Adel 14 Historic Area Statement and removal of the proposed Representative Building listing on the basis:

- Limited number of buildings from the Inter-War era.
- The building has been substantially modified since construction and the modifications have diminished its integrity.

RESPONSE

- The building does not exemplify a single clearly identifiable era or style.
- Any representation of character is also diminished by modifications such that it is not suitable to be recommended as a Representative Building.
- Inclusion of the Inter-War style is outside of scope for the current Code Amendment.
- Not recommended for inclusion as a Representative Building.

Representative Buildings Not Recommended for Inclusion



- GGA recommend removing ten of the sixteen properties that were objected to, as follows:
 - 1. 123 Barnard Street, North Adelaide
 - 2. 171 Barnard Street, North Adelaide
 - 3. 66 Mills Terrace, North Adelaide (subject of a deputation)
 - 4. 112 Brougham Place, North Adelaide
 - 5. 99 Palmer Place, North Adelaide
 - 6. 39-40 Kingston Terrace, North Adelaide
 - 7. 41 Kingston Terrace, North Adelaide
 - 8. 43 Kingston Terrace, North Adelaide
 - 9. 47 Stanley Street, North Adelaide (subject of a deputation)
 - 10. 424 Gillies Street, Adelaide (subject of a deputation)

Representative Buildings Recommended for Inclusion



Based on their review, GGA recommend six of the sixteen properties objected to are included as Representative Buildings, as follows:

Property	GGA Response
 Not part of a "cohort of representative buildings or a collection of buildings of historic character" Mixed style typologies in the streetscape. Neighbouring building to the west retains heritage character. Diminished character in its landscape setting. 	The buildings alongside two similar era buildings to the west, one is a State Heritage Listed Place, the other is a Local Heritage Listed Place, the surrounding streetscape is comprised of mixed styles. There is limited visual continuity in the streetscape, however 174 Ward Street demonstrates sufficient characteristics and contextually relates to the adjacent listed buildings to the west. The focus of Representative Building assessment is the integrity and character of the building. Elements such as landscape and fencing can be improved.

Representative Buildings Recommended for Inclusion



Property

25 Mann Terrace, North Adelaide

- Lack of historical or architectural significance with alterations over the years to the façade, verandah and fencing. No longer retains distinct historical features.
- Ongoing deteriorating property condition.
 Concerned about restrictions on carrying out necessary repairs and modifications.
- Impact on property value and financial impact.

GGA Response

Some of the original forms exist. Modified elements, including the removal of the paint finish from stone walls and the replacement of the verandah and fencing, could be reversed.

The condition of a place should not be a consideration in the assessment and does not influence the assessment of Representative Buildings.

Listing as a Representative Building would mean there is merit for retention; however, alterations to Representative Buildings are common, and there is a framework for planning assessment. The property is already subject to the Desired Outcomes assessment criteria for the Heritage Area Overlay, including demolition control.

Representative Buildings Recommended for Inclusion



Property	GGA Response
 293, 301, 305, 307 Halifax Street, Adelaide No noteworthy, famous or distinguished person is connected to the properties. The properties have neither, Museum nor Art Gallery importance. The properties have been in family ownership and the integrity of the family should be considered. Concern that civil rights are being encroached on. 	The objection does not affect the assessment of Representative Buildings. The building displays key original features consistent with architectural elements commonly found in Victorian era, cottage dwellings. It is a good example of this style and era and has visual continuity with other buildings having similar characteristics in the streetscape.

Other matters considered



- The Inter-War era referenced in Adel 14 was not introduced as part of the current process, is not within the scope of the Code Amendment, and is not proposed to be removed from the Historic Area Statement – Adel 14
- Minor editorial changes to the Historic Area Statements are proposed, including the removal of reference to the school oval on Gover Street, North Adelaide as it is not part of the area's historic character
- Representative Buildings have been nominated as they contain qualities representative of the area
- The Code Amendment does not preclude the ability to extend/renovate dwellings
- Representative Building is not a measure of heritage value but rather whether a property meaningfully demonstrates the historic characteristics as expressed in the Historic Area Statement
- Melbourne Street and East End is outside the current Historic Area Overlay and scope of the Code Amendment
- The south-west corner of the city will be investigated separately and incorporated into a future program of Code **Amendments**

CITY OF ADELAIDE

Next Steps

September 2025

A separate report Item on the Historic Area Statement Update Code Amendment for Endorsement is included on the Agenda of the CPDBA Committee on 2 September 2025 that presents options for Council's consideration.

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Key Question

KEY QUESTION

What are Council Members' views of the inclusion of the Representative Buildings independently reviewed by Grieve Gillett Architects into the Historic Area Overlay?

Additional Detailed Slides



The following slides provide a summary assessment of the 16 Representative Buildings objected to

CITY OF ADELAIDE

123 Barnard Street, North Adelaide







Figure 1: 123 Barnard Street Source: GGA 2024

Figure 2: 123 Barnard Street Source: Bell 2005

Figure 3: 123 Barnard Street Source: CoA dated 1976

2025 Assessment

The original elements of the building reflect the character of the area including the asymmetrical late Victorian form, bay window, hipped roof, timber verandah and detached scale. The building has undergone significant alterations, including a second-storey addition that impacts its original scale and massing. There is no visual continuity with other buildings having similar characteristics.

Recommendation

171 Barnard Street, North Adelaide









Figure 5: 171 Barnard Street Sept 2019 Source: Google maps



Figure 6 : Acre 802 Barnard Street, South Side April 1939. Source SLSA B 8217

2025 Assessment

The original elements of this house are interwar period style. A historic photo shows that the frontage was adapted to include a Mediterranean style portico during the 1930s. The Mediterranean portico no longer exists and has been replaced by a straight timber post verandah which is more in line with the original interwar style. The building has been rendered and painted. The materiality of the original interwar style austere face brick and stucco finish has been replaced.

The style characteristics associated with the interwar era in the Historic Area Overlay do not include the Austerity style. Furthermore, changes to the materiality of the building compromise its integrity.

Recommendation

66 Mills Terrace, North Adelaide





Figure 7 66 Mills Terrace. Source Streetview 2024



Figure 8: 66 Mills Terrace, Source Streetview, Mar 2015



Figure 9:66 Mills Terrace, February 24th, 1930. Source : SLSA 5748

2025 Assessment

The building is representative of the Spanish Mission style that is included in the Historic Area Statement. The building has no visual continuity with other buildings in the streetscape. Listing this property as a Representative Building will have little purpose within the provisions of the Overlay to inform future development to the nearby allotments due to existing planning parameters that apply to these allotments.

Recommendation

This building is **not recommended** as a Representative Building.

174 Ward Street, North Adelaide





Figure 10: 174 Ward Street, CCA 2025

2025 Assessment

Original elements of the building demonstrate recognised attributes as defined by the Historic Area Statement. Key features include the roof pitch, brick construction, bay windows, tall brick chimneys with expressed crowns, and timber detailed gable. These elements are coherent with the two listed properties to the west.

Recommendation

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Historic Area Statement Update Code Amendment – Review of Representative Buildings

112 Brougham Place, North Adelaide





Figure 12: 112 Brougham Place Sandstone fencing with late, Streetview, July 2020

2025 Assessment

The stone wall and portions of the building are recorded on the 1880 Smith Survey. The development sequence of the building is otherwise unclear.

Stylistically the building is characteristic of the Victorian Era which is important to the Historic Area; however, its siting and orientation are not typical and its view from the street is obscured.

Substantial renovations and limited visibility provide no meaningful value as a Representative Building

Recommendation

CITY OF

99 Palmer Place, North Adelaide







Figure 15: 99 Palmer Place dated 1976 Source: City of Adelaide

2025 Assessment

The symmetrical façade to Palmer Place is the result of major development which occurred in 1987. These works completely altered the configuration and style of the building. The current house represents a building which is grander than the original.

Whilst Reproduction style is referenced in the area, designation as a Representative Building is not recommended as this would misrepresent the historic development pattern of the Historic Area.

Recommendation

39 - 40 Kingston Terrace, North Adelaide









Figure 17: Photographed 1982: SLSA B 40194



Figure 18: Photographed 1982: SLSA B 40196

2025 Assessment

The development sequence of this building represents the change in stylistic influences in the area however, the overall composition of the building is not representative of a single style.

Decorative features are of old English and American Colonial revival while the form is derived from the repurposing of an original cottage with two storage extension adjacent. The building has been substantially altered to the extent that it is not recommended to be listed as a Representative Building.

Recommendation

41 and 43 Kingston Terrace, North Adelaide







Figure 19: (L to R) 41 and 43 Kingston Terrace; CCA, 2025

Figure 20: Streetscape of the corner of Kingston Terrace; Aug 2020 Source: Coogle maps

2025 Assessment

Alterations, including Georgian Revival elements, have compromised the original Victorian character, diminishing the building's alignment with the Historic Area Overlay.

While the form, scale, setting, stone masonry and quoins remain, the extent of modification reduces its historic integrity and weakens its ability to illustrate key characteristics of the Historic Area Overlay.

Although linked to 1870s–1880s residential development, the building's altered state limits its value as a representative example.

Recommendation

25 Mann Terrace, North Adelaide







Figure 21: 25 Mann terrace, Source: GCA 2025

Figure 22: 25 Mann terrace (right), and adjacent Local Heritage Place (left), Source: CCA 2025

2025 Assessment

A representative example of a symmetrically fronted sandstone residence of the 1870s–1880s, retaining key elements such as form, roof pitch, chimneys, rendered quoins, window and door facings, and eaves brackets.

Notwithstanding later alterations to the verandah, fencing and repainting over the sandstone wall, it represents the residential construction from the period.

While the building has undergone modifications, these changes do not detract from its significance or diminish its ability to reflect the key characteristics of the Historic Area Overlay.

Recommendation

47 Stanley Street, North Adelaide







Figure 23: 47 Stanley Street Source: GCA 2025

Figure 24:Streetscape of 47 Stanky Street (centre, red roof), July 2023 Source: Coogle maps

2025 Assessment

Later alterations, such as the fence, verandah, and rendering have impacted the original character of the building, reducing its authenticity. Some Victorian elements like the symmetrical form and hipped roof remain, however the overall presentation has been compromised and lacks strong integrity.

The extent of modification reduces from its historic integrity and weakens its ability to illustrate key characteristics of the Historic Area Overlay. Although linked to 1870s–1880s residential development, the building's altered state limits its value as a Representative Building.

Recommendation

424 Gilles Street, Adelaide





Figure 25: 424 Cilles Street Source: GGA, 2025



Figure 26: 424 Cilles Streetwith garage addition Source: CoA

2025 Assessment

The building exhibits a blend of architectural styles, primarily Tudor Revival and Modern Bungalow, with very select elements reflecting the area's Statement of Character.

Notable features include its generously landscaped setting and Tudor-style gable detailing. However, the overall design lacks stylistic coherence, and the roof pitch is uncommon for the Historic Area Statement. Original chimneys, timber detailing, and brick wall facade are the only visible link to the building's historic form.

Recommendation

293 Halifax Street, Adelaide







Figure 27: 293 Halifax Street Source: CCA, 2025

Figure 28: Halifax Street, South, Streetscape Source: Cooale maps

2025 Assessment

The building displays typical characteristics of a Victorian cottage dwelling. Architectural features include hipped roof, tall brick chimneys, pitched verandah, vertically proportioned windows, and stone masonry walls with brick quoins and window surrounds. The verandah appears to be a later addition or has been altered from its original form.

While it is unknown whether all features are original, they are consistent with architectural elements commonly found in the area's historical development.

Recommendation

301 Halifax Street, Adelaide







Source: CCA, 2025

Figure 29: 301 Hairax Stree Source: GCA, 2025

2025 Assessment

The building is sited in accordance with the surrounding streetscape, presenting as a single- storey, low scale cottage with a shallow front setback, small garden areas, and minimal side boundary setbacks.

The building displays typical characteristics of a Victorian cottage dwelling. Architectural features include hipped roof, tall brick chimneys, pitched verandah, vertically proportioned windows, and stone masonry walls and quoins.

While it is unknown whether all features are original, they are consistent with architectural elements commonly found in the area's historical development and an outline of the dwelling is evident in the 1880 Smith Survey.

Recommendation

Historic Area Statement Update Code Amendment – Review of Representative Buildings

305 and 307 Halifax Street, Adelaide







Figure 31: 305 and 307 Halifax St; Source: Coogle Maps, Aug 2024

Figure 32: Semi-detached dwellings continue the scale and form of nearby Halifax Street houses Source: CCA, 2025.

2025 Assessment

The building displays typical characteristics of a Victorian cottage dwelling. Architectural features include hipped roof, tall brick chimneys, pitched verandah, vertically proportioned windows, and stone masonry walls and quoins.

While it is unknown whether all features are original, they are consistent with architectural elements commonly found in the area's historical development and an outline of the dwellings are evident in the 1880 Smith Survey.

Recommendation

These buildings are recommended for inclusion as Representative Buildings.



REPRESENTATIVE BUILDING ASSESSMENT REPORT



FINAL REPORT PREPARED FOR THE CITY OF ADELAIDE 25 AUGUST 2025

COVER IMAGE: HALIFAX STREET, ADELAIDE 1956 (SLSA B13701)

REPORT NAME:	CITY OF ADELAIDE REPRESENTATIVE BUILDING ASSESSMENT	
FOR:	CITY OF ADELAIDE	
JOB NUMBER:	25025	

Preparation, review and approval

REVISION #	DATE	PREPARED BY	REVIEWED BY	APPROVED BY
Revised Final Report	26/08/2025	RS/KH	EL	ND
Final Report Issue	25/08/2025	EL	ND	ND

Issue register

DISTRIBUTION	DATE ISSUED	NO. OF COPIES	FORMAT
Kenneth Chan, City of Adelaide	26/08/2025	-	PDF via email

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1. EXECUTIVE SUMMARY

1.1 BACKGROUND

The City of Adelaide (CoA) has initiated a Code Amendment to update the Historic Area Statements for the 14 Historic Area Overlays within the Council Zone. As part of the Code Amendment process, a Draft Historic Area Statement Report was published by the CoA for consultation in October 2025. This report included 54 properties proposed to be designated as Representative Buildings.

Objections and deputations were received for 16 of the proposed Representative Buildings. The CoA engaged Grieve Gillett Architects (GGA) to assess the 16 proposed Representative Buildings within five Historic Area Overlays and review and provide a summary of the main points raised by objectors, accompanied by a detailed response. This information has been presented in a table format for each property, along with property specific recommendations.

Grieve Gillett Architects (GGA) were engaged by the City of Adelaide (CoA) in May 2025, to assess 16 proposed Representative Buildings within five Historic Area Overlays. The initial review was limited to reviewing the 16 places against the proposed Historic Area Statements that apply to the five HAOs. Subsequent to the preparation of the initial report, GGA were further engaged by the CoA to review additional material in the form of owner's representations and deputations.

This report consolidates the information and findings of the above and provides recommendations for each of the 16 properties in relation to Representative Building designation.

1.2 APPROACH AND KEY TERMINOLOGY

'Representative Buildings', a term used within the *South Australia's Planning and Design Code* (*the Code*), are not defined as being 'heritage listed', but are identified as buildings that demonstrate particular historic characteristics described in the Historic Area Statements. One of their primary purposes is to assist development assessment by providing visual references of a particular area's character.

In the absence of any formal definition or criteria to describe Representative Buildings within the Code, GGA has developed and applied the following assessment framework (See Section 2.3 for further detail), focusing on:

- Retention of original features and material integrity;
- Clear representation of a significant architectural era or style; and
- Visual continuity with similar buildings in the streetscape.

The following acronyms and terminology have been used throughout this report.

CoA: City of Adelaide

Code: Planning and Design Code

GGA: Grieve Gillett Architects

HAO: Historic Area Overlay

HAS: Historic Area Statement

SLSA: South Australian State Library

Deputation: a verbal representation/submission Objection: a written representation/submission

1.3 KEY RECOMMENDATIONS

The following table provides a summary of recommendations for designation as a Representative Building (or not), and referenced report sections:

Property Address	Relevant Historic Area	Recommendation	Report Section
123 Barnard Street, North Adelaide	Historic Area (Adel 1) Hill Street, North Adelaide	Not recommended	Error! Reference source not found.
171 Barnard Street, North Adelaide	Historic Area (Adel 1) Hill Street, North Adelaide	Not recommended	3.2
66 Mills Terrace, North Adelaide	Historic Area (Adel 1) Hill Street, North Adelaide	Not recommended	3.3
174 Ward Street, North Adelaide	Historic Area (Adel 6) Archer Street, North Adelaide	Recommended	3.4
112 Brougham Place, North Adelaide	Historic Area (Adel 9) Cathedral, North Adelaide	Not recommended	3.5
99 Palmer Place, North Adelaide	Historic Area (Adel 9) Cathedral, North Adelaide	Not recommended	3.6
39-40 Kingston Terrace, North Adelaide	Historic Area (Adel 12) Kentish Arms, North Adelaide	Not recommended	3.7
41, 43 Kingston Terrace, North Adelaide	Historic Area (Adel 12) Kentish Arms, North Adelaide	Not recommended	3.8
25 Mann Terrace, North Adelaide	Historic Area (Adel 12) Kentish Arms, North Adelaide	Recommended	3.9
47 Stanley Street, North Adelaide	Historic Area (Adel 12) Kentish Arms, North Adelaide	Not recommended	3.10
424 Gilles Street, Adelaide	Historic Area (Adel 14) Adelaide	Not recommended	3.11
293 Halifax Street, Adelaide	Historic Area (Adel 14) Adelaide	Recommended	3.12
301 Halifax Street, Adelaide	Historic Area (Adel 14) Adelaide	Recommended	3.13
305 + 307 Halifax Street, Adelaide	Historic Area (Adel 14) Adelaide	Recommended	3.14

This project has identified areas of the *Draft Historic Area Statement Update Report (CoA Oct24)* that may warrant further clarification, though this commentary does not constitute a formal review, and has been confirmed by the City of Adelaide as being beyond the scope of the proposed Code Amendment.

Should any recommendations be considered for adoption, further investigation and review is advised to ensure Representative Buildings adequately represent the endorsed Historic Area Statements, and the intended development outcomes under *the Code*.

2. BACKGROUND INFORMATION

2.1. TASK DESCRIPTION

This report first looks at the task of assessing Representative Buildings. Other observations and queries of the Draft Historic Area Statement Update Report (CoA Oct24) that have come to our awareness from the assessment process and our review of objections and deputations are included in Section 3 of this report, related to each specific property.

The following tasks were undertaken:

- · Review of relevant background information as listed below for each property;
 - o Information on the SAPPA website;
 - Information within the Draft Historic Area Statement Update Report (CoA Oct24),
 This is predicated on the Statements being comprehensive and based on sound research;
 - Review of historical references as noted throughout this report;
- Site inspection to all properties including understanding of surrounding context (note that site visits were only conducted from the public realm, and no property was accessed beyond the footpath);
- · Review of all objection and deputation material;
- Summary of main objection points;
- Response to main objection points;
- Recommendations.

The tasks undertaken exclude assessing merits of other nominated Representative Buildings or identifying other potential suitable Representative Buildings.

The following material was reviewed:

- Audio deputations as provided by Council by email (Wed 16/04/2025, 3.01pm CCSC and CPDBA Committee Meetings, 4 March 2025 (starting at approximately 1:06 timestamp), including slide deck provided for 424 Gilles Street, Adelaide, at the deputation;
- Relevant information in the pdf document provided by Council, 22nd May 2025 entitled 'Extract - Attachment A - HistoricAreaStatement.pdf'. This included all written objections for the 16 subject properties of this report.
- The relevant sections of the following resources were read as background information and referenced if required as sources of additional information.
- Site visits to each of the properties were made, with visual inspections only no access to the properties was made other than what was visible from the public realm.

Resources provided by Council		
Date of publication	Document Title and Author	Date Received
2024	Historic Area Statement Update Code Amendment – Report for Consultation Prepared by the City of Adelaide Online Link	Oct 2024

2005	North Adelaide Heritage PAR: Review of Objections Report to Corporation of the City of Adelaide prepared by Peter Bell	April 2025

Other resources		
Date	Document Title, Author and information	Description
Current as of 2025	Historic Area Overlay, Design Advisory Guidelines This document is available online and was accessed through Plan SA 2025.	This Design Advisory Guideline is provided under Section 66(5) of the <i>Planning Development and Infrastructure Act 2016</i> (the Act) and assists applicants and designers to achieve design outcomes. This document was referred to for information on the <i>Code</i> , relevant terms and planning guidelines.
1880	Smith Survey Smith, H.C. Survey of the City of Adelaide, 1880. Surveyor-General's Office, Adelaide, 1880. State Library of South Australia, Map Collection.	The Smith Survey was a detailed trigonometrical survey of the city carried out from 1878 to 1880. It identifies buildings constructed before 1880

2.2. THE PLANNING AND DESIGN CODE (THE CODE)

This project deals with the assessment of 16 proposed Representative Buildings as part of a *Code* Amendment. The following information is provided to set out a background for the context of the term, 'Representative Buildings' which is unique to Historic Area Statements (and Character Area Statements) in the development assessment framework for South Australia, *the Planning and Design Code (the Code)*.

The Code came into effect on 19 March 2021, replacing all Development Plans across South Australia. The following information is from the *Historic Area Overlay Design Advisory Guidelines* which is accessible via the *Plan SA* website: Historic Area Overlay Design Advisory Guidelines. These guidelines are provided under Section 66(5) of the *Planning Development and Infrastructure Act 2016* to assist applicants and designers to achieve the design outcomes.

Development in South Australia is assessed against the state-wide Planning and Design Code (the Code). The Code can be accessed on the Plan SA Portal and is an electronic database that can be searched by address or development type. The Code contains Zones, Subzones and Overlays for the assessment of development. The Overlays are of significance in that they can alter the way development applications are assessed. The Code includes an Historic Area Overlay. This Overlay includes Desired Outcomes (DO), Performance Outcomes (PO) and Historic Area Statements (HAS), which combine with the underlying zone and subzone to define the envisaged development of a local area.

2.2.1. HISTORIC AREA OVERLAYS AND HISTORIC AREA STATEMENTS

The *Historic Area Overlay Design Advisory Guidelines* explain **Historic Area Overlays** and **Historic Area Statements** as follows:

A Historic Area Overlay identifies locations that display historic themes and characteristics that are important to the local area. These attributes, identified by the relevant Historic Area Statements are often unique, and are displayed in the streetscape character of a locality. Desired and Performance Outcomes for Historic Area Overlays seek to conserve these historic attributes and for development visible from the public realm to respond contextually so as to be consistent and complementary to the identified character attributes.

Historic Area Overlay

Desired Outcome DOI: Historic themes and characteristics are reinforced through conservation and contextually responsive design and adaptive reuse that responds to the existing coherent patterns of land division, streetscapes, building siting, and built scale, form and features as exhibited in the Historic Area expressed in the Historic Area Statements.

Figure 1: Snippet from the Historic Area Overlay Design Advisory Guidelines

2.2.2.REPRESENTATIVE BUILDINGS

The Plan SA website defines Representative Buildings as follows:

Representative buildings referenced in Historic Area Statements and Character Area Statements and mapped in the South Australian Planning and Property Atlas are buildings which display characteristics of importance to a particular area. The identification of representative buildings in a particular area is not intended to imply that other buildings in an historic area or character area are not of importance.

Representative Buildings (formerly known as Contributory Items) are referenced in Historic Area and Character Area Statements and are mapped in the South Australian Planning and Property Atlas.

Representative Buildings display characteristics of importance in a particular area; however, their identification is not intended to imply that other buildings in a Historic or Character Area are not of importance.

Representative Buildings located within the Historic Area Overlay do have demolition control, whilst Representative Buildings located within the Character Area Overlay do not have demolition control.

The Code offers the same levels of protection for Representative Buildings as the previous planning system offered for Contributory Items.

(https://plan.sa.gov.au/resources/planning/heritage-and-character)

The *Historic Area Overlay Design Advisory Guidelines* also include the following information specific to Representative Buildings.

Design Advisory Guidelines are supported by Style Identification Advisory Guidelines. These assist applicants and designers to identify places that display the historic themes and characteristics expressed by the Historic Area Statements. It is these places that the design of new development (or additions and alterations) should contextually respond to. In some areas, these places have been identified as Representative Buildings.

Original basis for Representative buildings

The term Representative Buildings was first introduced as part of the revised draft Planning and Design Code (revised draft Code) in November 2020. The basis for this inclusion is explained in the online article titled, "Preserving South Australia's Character" Published by Plan SA 29 October 2020 and accessible via this link: <u>Planning and Design Code to reflect contributory items | PlanSA</u>. An excerpt from this 2020 article to explain the original basis for Representative Buildings is as follows:

The State Planning Commission has announced that existing contributory items will be reflected in the revised draft Planning and Design Code (revised draft Code), ...

Contributory items are examples of buildings that contribute to the character of an area. Most contributory items are located within a Historic Area Overlay and will be afforded a level of protection due to the demolition controls that apply to that Overlay.

The revised draft Code will include changes to ensure the vast majority of existing contributory items are transitioned into the Code and individually identified under a new category, known as Representative Buildings.

In the draft Code that was released for public consultation in October 2019, the Commission proposed to remove contributory items from the new planning system because these were not defined in legislation and the way in which they have been identified and treated across the State varied from location to location.

Feedback received was overwhelmingly in support of retaining contributory items in the Code, with a strong sentiment that their removal would erode the value of these important areas.

In responding to this feedback, the Commission has elected to reflect contributory items in the draft Code using a new approach that removes existing inconsistencies in the current system and ensures consistency and clarity in the future:

- Contributory Items will now be known as Representative Buildings
- Representative Buildings will be:
 - o referred to in Historic Area Statements and Character Area Statements
 - o mapped in the South Australian Planning and Property Atlas (SAPPA)
- Representative Buildings located within the Historic Area Overlay will have demolition control, consistent with all properties within this Overlay.

<u>Currently no Representative Buildings within the City of Adelaide</u>

There are currently no buildings within the City of Adelaide designated as Representative Buildings. The former Adelaide (City) Development Plan did not use the term 'Contributory Items'. Instead, it included a Townscape List, which identified buildings of historic significance. These Townscape-listed buildings were transitioned to 'Local Heritage Places' under *the Code*.

Council has recognised the benefit of including Representative Buildings within Historic and Character Areas. Benefits of designating Representative Buildings include:

- Improved clarity and guidance during the development assessment process to consider the appropriateness of whether a place to be demolished and rebuilt;
- Within the development assessment process of non-listed / designated buildings, improved guidance in terms of what can be built in their place regarding appropriate scale, form, and detailing;
- Greater certainty for applicants and owners regarding development potential for specific properties.

Representative Buildings within the *Draft Historic Area Statement Update Report (CoA Oct24)*

Key factors considered in the initial nomination assessment process by CoA are listed in Section F5 of Attachment F – INVESTIGATIONS within the *Draft Historic Area Statement Update Report (CoA Oct24)* as follows:

The Proposal to Initiate included an investigation to identify Representative Buildings in the existing Historic Area Overlay as part of the scope of this Code Amendment.

These are historic buildings which are not designated as a State Heritage Place or a Local Heritage Place.

A Representative Building should exhibit significant historic themes and attributes of character based on the relevant Historic Area Statement in the Planning and Design Code. This is predicated on the Statements being comprehensive and based on sound research, which is being addressed by this Code Amendment.

For each Representative Building, an assessment of the current streetscape context and condition of each potential Representative Building as far as possible to judge from viewing for(sic) the street has been made. This occurred in conjunction with a holistic review of Historic Areas to inform a review of the Historic Area Statements.

Key factors considered in the assessment process include:

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.
- For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree (sic) and can still occur where there is intervening development of another era in the same street or section of a street.
- Where there is a current valid approval for total demolition of a building.

Commentary on Representative Buildings

The term 'Representative Buildings' is only applicable within the context of *the Code*, specifically the Historic Area Statements for the Historic Area Overlay within *the Code*. There are no defined assessment criteria or guidelines for assessing Representative Buildings. The process of undertaking this review has shown that a clear set of criteria and objectives for listing Representative Buildings within the City of Adelaide is necessary to support appropriate development assessment and more robust heritage outcomes. This is discussed further in Section 2.3: Approach.

2.2.3. DEMOLITION CONTROL

The referenced information in the above section discusses Demolition Control in relation to Representative Buildings, insofar as all buildings that are within the Historic Area Overlay are subject to demolition control. The identification of Representative Buildings is not intended to imply that other buildings in a Historic Area are not of importance. The details of the Historic Area Overlay, Performance Outcome PO7.1. are as follows:

Buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement are not demolished, unless:

- a) the front elevation of the building has been substantially altered and cannot be reasonably restored in a manner consistent with the building's original style or
- b) the structural integrity or safe condition of the original building is beyond reasonable repair.

Section 'F1-Policy Context' of the *Draft Historic Area Statement Update Report (CoA Oct24)* notes the following regarding demolition control.

The Historic Area Overlay provides for the protection of buildings where demolition or other forms of development would diminish the historic value of the relevant Historic Area.

Demolition control applies to all buildings in the Historic Area Overlay. Clear protection is provided for Heritage Places (State and Local) and Representative Buildings.

It is incumbent upon applicants and planning authorities when assessing a development application in a Historic Area to consider impacts on the historic character described in a Historic Area. A starting point can be checking whether the site, if not designated as a Heritage Place, is a Representative Building.

The Code Amendment proposes to introduce Representative Buildings in the Historic Areas in the City of Adelaide via the SA Property and Planning Atlas to clarify where demolition control will be specifically considered in development assessment.

2.3. APPROACH

There are currently no defined assessment criteria or guidelines for assessing Representative Buildings. As part of the assessment of the 16 potential Representative Buildings, the following key factors were considered by GGA, in reviewing the *Draft Historic Area Statement Update Report (CoA Oct24)*:

Key factors considered in the assessment process *Draft Historic Area Statement Update Report (CoA Oct24)*

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.
- For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree (sic) and can still occur where there is intervening development of another era in the same street or section of a street.
- Where there is a current valid approval for total demolition of a building.

To support the assessment using these key factors, assessment criteria are provided that consider building integrity and level of merit. More emphasis is also placed on the role of Representative Buildings within the Historic Areas that underpin the content of the Statements, in order to provide a reference in the streetscape that demonstrates the characteristics described.

The process for designation of Representative Buildings needs to include suitability to inform appropriate surrounding development. This is because, the main objective of Representative Buildings is to support the Historic Area Statements by guiding development assessment with representative examples. The value in having these Representative Buildings which underpin the Historic Area Statements means there is merit for retention. Designation of unsuitable Representative Buildings that do not address these objectives has the potential to cloud the Desired Outcomes of the Code. For example, if a low integrity building is listed as the only example of an era or style within the Historic Area Statement this risks applicants, designers and assessors referring to a low integrity example as the desired outcome reference.

The above reasons are provided to support our approach of defining what we consider to be appropriate criteria for the assessment of Representative Buildings.

Key factors for assessment of Representative Buildings in this report are as follows:

- i. Retain key original features with material integrity.
- ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.
- iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.
 - The main objective of Representative Buildings is to support the Historic Area Statements by guiding development assessment with representative examples. The value in having these Representative Buildings which underpin the Historic Area Statements means there is merit for retention. Greater certainty for applicants and owners regarding development potential for specific properties is also achieved.

3. SUBJECT BUILDINGS

There are 14 Historic Area Overlays within the City of Adelaide. All Historic Area Overlays reviewed in this report are within the North Adelaide suburb, except Adel 14 which is within the southeast of the Adelaide CBD.

The 16 subject buildings are within the following Historic Area Overlays:

Adel 1, Hill Street;

- Adel 6, Archer Street;
- Adel 9, Cathedral;
- Adel 12, Kentish Arms;
- Adel 14, Adelaide.

Identification details, assessment recommendations and report sections are summarised below.

REPORT SECTION	STREET ADDRESS	REPRESENTATIVE BUILDING RECOMMENDATION			
Historic Area (Adel 1) Hill Street, North Adelaide					
3.1	123 Barnard Street	Not recommended			
3.2	171 Barnard Street	Not recommended			
3.3	66 Mills Terrace	Not recommended			
Historic Are	a (Adel 6) Archer Street, North Adelaide				
3.4	174 Ward Street	Recommended			
Historic Are	a (Adel 9) Cathedral, North Adelaide				
3.5	112 Brougham Place	Not recommended			
3.6	99 Palmer Place	Not recommended			
Historic Are	a (Adel 12) Kentish Arms, North Adelaide				
3.7	39-40 Kingston Terrace	Not recommended			
3.8.	41 Kingston Terrace and 43 Kingston Terrace	Not recommended			
3.9	25 Mann Terrace	Recommended			
3.10	47 Stanley Street	Not recommended			
Historic Are	a (Adel 14) Adelaide				
3.11	424 Gilles Street	Not recommended			
3.12	293 Halifax Street	Recommended			
3.13	301 Halifax Street	Recommended			
3.14	305 Halifax Street and 307 Halifax Street	Recommended			

3.1. 123 BARNARD STREET, NORTH ADELAIDE

Historic Area Overlay: Historic Area (Adel 1) Hill Street, North Adelaide

Description: Victorian asymmetrical residence with significant alterations

Year Built: Post 1880s - Victorian asymmetrical residence (*Draft Historic*

Area Statement Update Report (CoA Oct24))

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images







Figure 2: 123 Barnard Street Source: GGA 2024

Figure 3: 123 Barnard Street Source: Bell 2005

Figure 4: 123 Barnard Street Source: CoA dated 1976

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	123 Barnard Street retains some original features however it is visually evident from the street that it has been substantially altered, to an extent that diminishes its ability to effectively represent a single identifiable historic style.	This criterion is partially met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	As discussed above. The original overall form of the Victorian asymmetrical residence is compromised by a second storey addition, which reduces the integrity and legibility of the place.	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	123 Barnard Street has a mixed character street frontage which has no visual cohesion with other dwellings in the immediate streetscape.	This criterion is not met

Assessment Summary

123 Barnard Street is not an exemplary representation of a particular era or style that demonstrates historic character in the street. The building has been substantially altered to an extent that diminishes its ability to effectively represent a single identifiable Historic Style or Era. There is limited visual continuity with other buildings having similar characteristics.

Review of objections / representations		
Objection documents • Objection by owner, dated 09 Dec 2024		
	Heritage Report by Douglas Alexander Architect, dated 09 Dec 2025	
Deputations reviewed	None	

Background Information

- The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for (Adel 1), "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described ..."
- 123 Barnard Street is located between Local Heritage Listed Buildings at 117 Barnard Street and 125 Barnard Street.

Summary of main objection points	Response to objection points
Does not represent the Historic Styles, Eras, Themes due to the extent of the renovations that occurred circa 2000 including addition of second storey with new front balcony and alterations to the roof form as well as new verandah, and modified chimneys. Walls are rendered, and the remaining sandstone is painted over.	The building has been substantially altered to an extent that diminishes its ability to effectively represent a single identifiable Historic Style, Era, or Theme.
To reverse the damage of the alterations, particularly the Upper Level would be expensive and impractical.	 The extent of modifications particularly the second storey with new front balcony cannot be easily reversed. Whilst some modified elements could be reversed (i.e. removal of paint finish from stone walls), significant structural alterations would be very unlikely to be returned to a more original configuration.
Significant loss of character cannot be improved by removal of fencing or vegetation or replacing the verandah with modern metal connectors; removal of painting over stone walls; or rectification of unsympathetically cut off finial to the only visible villa gable etc.	 As above and changes to the landscaping to reduce the degree to which front landscaping screens the façade does not have any meaningful bearing on the remaining integrity of the dwelling. Whilst some modified elements could be reversed (i.e. removal of paint finish from stone walls), significant structural alterations would be very unlikely to be returned to a more original configuration.
Contrast integrity between 123 Barnard Street having poor integrity compared with 125 Barnard Street which has high integrity. (125 Barnard	Agreed, 125 Barnard Street retains key original features that are not demonstrated on 123 Barnard Street such as visible stone walling, overall form, verandah style and details all with high integrity.

Street is an adjacent building	123 Barnard Street is not an exemplary representation
which is Local Heritage Listed)	of historic character in the street.
Loss of visual continuity in the street. No visual cohesion between 123 Barnard Street and other dwellings.	123 Barnard Street does not represent a single, identifiable historic era and style within the Historic Area Statement. 123 Barnard Street has a mixed character street frontage which has no visual cohesion with other dwellings in the streetscape.
It is somewhat erroneous and out of context to adopt favourable comments from the North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005) because the purpose of this report was to review objections to Local Heritage Listing.	 Contradicting information from the North Adelaide Heritage PAR Review of Objections (Peter Bell, May 2005) is referenced to support the Representative Building nomination in the Draft Historic Area Statement Update Report (CoA Oct24). For example, the report states that Dr Bell described the building as: "a good example of an 1880s-1890s asymmetrical sandstone residence" and a "typical 1880s-1890s Victorian residence displaying consistent use of typical materials such as sandstone walls, brick chimneys and front verandah". However, the report also notes that: Dr Bell also found that the house "has undergone major alteration to its form" such that there is relatively little of the existing fabric of the house dating from the nineteenth century Criteria and purpose for Local Heritage Listing is distinctly different to designation as Representative Buildings.
Not worthy of being a Representative Building. This has the potential to diminish the value placed on Representative Buildings.	Designating Representative Buildings that do not clearly demonstrate the important historic characteristics within a particular Historic Area Overlay risks undermining the objectives of this term within the Planning and Design Code (the Code) particularly to inform assessment of future surrounding development.
A professional review of the Draft Historic Area Statement Update Report (CoA Oct24). is provided addressing the intent and manner of proposed Code Amendment.	Not specific to the property at 123 Barnard Street. Refer to Section 2 for general comment.

<u>Summary</u>

The building has been substantially altered to the extent that it does not sufficiently demonstrate the defined characteristics to be designated as a Representative Building.

Recommendation

This building is <u>not recommended</u> for inclusion as a Representative Building.

3.2. 171 BARNARD STREET, NORTH ADELAIDE

Details

Historic Area Overlay: Historic Area (Adel 1) Hill Street, North Adelaide

Description 1938 dwelling with significant alterations

Year Built: 1938 (source: SLSA B 8217)

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1920s to 1942 - Inter-War Houses

Images



Figure 5: 171 Barnard Street Source: Realestate.com Sold 2024



Figure 6: 171 Barnard Street Sept 2019 Source: Google maps



Figure 7 : Acre 802 Barnard Street, South Side April 1939. Source SLSA B 8217

Background information

The 1939 image (above right) of the property has been sourced from the SLSA. The following description is provided with the image.

"This modest brick and render cottage has a large portico which appears as if added on later. The front fence is plain cyclone wire on wooden posts"...." This cottage was erected in 1938 on a vacant site"

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	External changes to the building including new verandah, render and painted brickwork compromise the building's integrity. 171 Barnard Street does not demonstrate key original features with material integrity.	This criterion is not met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	Due to the extent of alterations 171 Barnard Street does not represent a single identifiable era or style. Furthermore, the original materiality and form of this building demonstrated the Inter-War Austerity Style however this is not included in the description of Inter-War styles within the Historic Area Statement for (Adel 1) which focuses on Bungalow, Tudor Revival, Spanish Mission and Art Deco Modern.	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	There are no other dwellings with similar characteristics in the immediate context, diminishing visual continuity within the streetscape.	This criterion is not met

Assessment Summary

171 Barnard Street does not demonstrate key original features with material integrity. It does not represent a single identifiable era or style. There are no other dwellings with similar characteristics in the immediate context visual continuity within the streetscape.

Review of objections / representations		
Objection documents • Objection by previous owner, dated 30 Nov 2024		
Deputations reviewed None		
Review of objection documents		

Background Information

- The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for (Adel 1), "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described ..."
- The *Draft Historic Area Statement Update Report (CoA Oct24)* (Adel 1) identifies Inter-War Houses (1920s to 1942) as follows: "In the period between the First World War and Second World War new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles."
- The *Draft Historic Area Statement Update Report (CoA Oct24)* (Adel 1) proposes to change the existing HAS to include 1950's plus post war Era and description of allotments along Barnard Street.

Summary of main objection points	Response to objection points	
The property was acquired by the previous owner 10 years ago in derelict condition and it then was renovated to be rented out.	Full extent of the renovations is not detailed by the objector however it is evident that changes to the external of the building including new verandah, render and painted brickwork compromise the building's integrity. 171 Barnard Street does not retain key original features with material integrity.	
The rear garden has been subdivided and incorporated into the adjoining property.	Noted, however, in this case reduction to the land at the rear of the property does not affect the consideration of streetscape character.	
A similar house on the adjoining property 179 Barnard Street was previously demolished with Council approval	Records of the style and character of the former house at 179 Barnard Street have not been reviewed, and the circumstances and context within which this development was approved are outside the scope of this project. However, the removal of this property if formally similar, has resulted in 171 Barnard Street standing alongside an allotment which now contains a tennis court. There are no other dwellings with visual continuity within the streetscape.	
The house was built in 1915	If this date is correct, this date places 171 Barnard Street within the Edwardian Era of the Historic Area Statement. The visually apparent style is not Edwardian nor is it Edwardian/Interwar as nominated in the <i>Draft Historic Area Statement Update Report (CoA Oct24)</i> . In its current form the building represents Early Post War Austerity Style with modern finishes.	

Summary

• 171 Barnard Street does not represent a single era or style consistent with those assessed as significant in the Historic Area Statement. It does not retain key original features with material integrity.

Recommendation

This building is <u>not recommended</u> for inclusion as a Representative Building.

3.3. 66 MILLS TERRACE, NORTH ADELAIDE

Details

Historic Area Overlay: Historic Area (Adel 1) Hill Street, North Adelaide

Description Inter-War Spanish Mission Dwelling

Year Built: 1928/29

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1920s to 1942 - Inter-War Houses

Images



Figure 8 66 Mills Terrace. Source Streetview 2024



Figure 9: 66 Mills Terrace, Source Streetview, Mar 2015



Figure 10: 66 Mills Terrace, February 24th, 1930. Source : SLSA 5748

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	66 Mills Terrace demonstrates Inter-War Spanish Mission style	This criterion is met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	66 Mills Terrace demonstrates a single era and style however it is a unique style being the only building of this style in the streetscape	This criterion is partially met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	The building has no visual continuity with other buildings in the streetscape. There are no other buildings in the streetscape with similar characteristics	This criterion is not met

Assessment Summary

66 Mills Terrace is a Spanish Mission Style dwelling. It does not meet the visual continuity criteria for Representative Building Assessment and listing this building risks confusing or diminishing the dominant character of the area which is established by the other properties (primarily of earlier defined eras) that are already Heritage Listed.

Review of objections / representations		
Objection documents	Report by James Hilditch, Lawyer dated 06 Dec 2024	
	Report by Ron Danvers, Architect dated 04 Dec 2024	
Deputations reviewed	 Representation by James Hilditch, Lawyer and Ron Danvers, Architect at the CCSC and CPDBA Committee Meetings - 4 March 2025 	
Review of objection documents		

Background Information

- The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for (Adel 1), "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described ..."
- Report on Local Heritage Significance 1993 by Ron Danvers was submitted as an objection document (This document has been considered, however separate response to all points raised in this report is not provided below)

Summary of main objection Response to objection points points Listing as a Representative Building would infer there is The listing as a Representative Building would infer there is intrinsic value in retaining. This is highlighted in the intrinsic value in retaining. The Draft Historic Area Statement Update Report (CoA objection is concerned value Oct24) which notes: would be incorrectly A Historic Area without Representative Buildings associated with this Building. creates ambiguity as to which buildings (aside from Representative Buildings Local or State Heritage Places) have merit for should be of a better quality. retention. Designation as Representative Building confers that there is value in retention. All buildings within the Historic Area Overlay are subject to the policies of the overlay, including provisions relating to Demolition Control. Response about value and quality are covered in the below responses. The dominant character of The subject dwelling is Spanish Mission Style. the locality is comprised of The continuation of Mills Terrace does include a group Victorian Mansions. of Victorian Mansions although a detailed survey of the entire Historic Area Overlay is beyond the scope of this report. The visual continuity of street character is apparent in the wider area, whereas the streetscape surrounding 66 Mills Terrace has a mixture of styles. There is no visual continuity This is evident within the immediate streetscape. There with buildings of similar is no collection of buildings, or single other building, characteristics in the demonstrating similar characteristics in the immediate streetscape. The subject surrounds.

dwelling is located amongst a

	small eclectic mix of styles within a locality which is otherwise comprised of Victorian Mansions.		
•	The building does not demonstrate historical themes important in the area.	•	This has been assessed as part of previous rejections of Local Heritage Listing although Historical Themes related to Local Heritage Listing are expanded beyond character style to include cultural and social themes for example.
•	The building has already previously been rejected for listing as a Local Heritage Place on more than one occasion. This raises concern that the advice that led to these decisions has not been adequately referenced to inform the current proposal of Representative Buildings.	•	It is noted that there are specific, legislated criteria for assessment and inclusion of a property as a Local Heritage Place, which do not exist for Representative Buildings. Refer to broader commentary regarding the definition and designation of Representative Buildings.
•	Concern with basis of nomination of Representative Building i.e. no report is presented that assesses the building as meeting a set criterion as a Representative Building.	•	Noted, see the Background Information section of this report_which sets out key factors for assessment of Representative Buildings. Assessment against a clear set of definitions and criteria ensures all buildings are assessed equally to achieve common objectives.
•	Concern that the information within the North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005) was not made available for comment or consultation with the owner at the time (2005). Concern that the North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005) does not assess the building against a criterion for Local Heritage Listing, 66 Mills Terrace is an example of a property that resulted in a rejection of the Local Heritage Listing and therefore the report should be rejected.	•	The Draft Historic Area Statement Update Report (CoA Oct24) does not include this background information however it references the Report at the basis of nominating many of the Representative Buildings.
•	Internal layouts and workings are impractical and simply do not work for family living arrangements. There are many impractical internal configurations that cannot be easily resolved.	•	The internal layout does not affect consideration for designation of Representative Buildings. The extent of the impractical aspects highlights implications for the owner if Representative Building status applied and inferred greater value in retention. The consideration for Representative Buildings is focused on the street character and so these concerns of the owner are acknowledged, however they do not affect our recommendations.

- Poor condition of the external render and poor condition of roof.
- These are elements that can be resolved with specialist trades. The extent of the condition of the elements being unmaintained, dilapidated original elements does not affect our recommendations.
- Multiple burglaries have led to the requirement of the front screening/hedging for site security.
- Future removal of landscaping is possible. This does not affect our recommendations.
- The dwellings constructed in the 1990's to the South have negatively affected the amenity of 66 Mills Terrace and objections to the design of these dwellings were not accepted at the time.
- The specific objections to the development are not detailed, however the front setback of the dwelling to the South is less than the front setback of 66 Mills Terrace and this would impact the side-approach visibility of 66 Mills Terrace from the street.
- Approval or otherwise of adjacent developments previously undertaken is outside the scope of this report
- Much of the surrounding dwellings are either Local Heritage listed or modern leaving only a small number of which 2 are now proposed to be Representative Buildings.
- Refer the Project Overview section of this report, which sets out key factors for assessment of Representative Buildings. The main objective if listed as a Representative Building would be to infer there is greater value in retention.

Summary

66 Mills Terrace is a Spanish Mission Style dwelling which is an era included in the *Historic Area Statement Update Report (CoA Oct24)*. The building has no visual continuity with other buildings in the streetscape. Listing this property as a Representative Building will have little purpose within the provisions of the Overlay to inform future development to the nearby allotments due to existing planning parameters that apply to these allotments. Therefore, the main objective if listed as a Representative Building would be to infer there is greater value in retention. Given Demolition Control applies to this Overlay regardless it is deemed that the assessment process should be able to ascertain appropriate assessment of any future alterations or demolition application appropriately within the current framework. 66 Mills Terrace does not meet the visual continuity criteria for Representative Building Assessment and listing this building risks confusing the dominant character of the area which is established by the other properties (primarily of earlier defined eras) that are already Heritage Listed.

Recommendation

This building is <u>not</u> recommended for inclusion as a Representative Building.

Additional Commentary

The review of 66 Mills Terrace as a nominated Representative Building within a streetscape where there are no other buildings of similar character brings into question the extent of this era within other streetscapes of the Historic Area Overlay (Adel 1).

The review of 66 Mills Terrace highlighted there are no Representative Buildings designations for large Victorian Mansions within the subject area (Adel1). This is notable as Victorian Mansions appear in continuity in the nearby streetscape whereas the Spanish Mission style related to 66 Mills Terrace does not have visual continuity. Listing a unique building style in a streetscape dominated by other styles within the Historic Area Statement potentially implies disproportionate importance on the nominated Representative Building.

The objection for 66 Mills Terrace raised several concerns regarding the context and use of the North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005). One such concern was that Bell Report was prepared specifically to review objections to proposed Local Heritage Listings—an entirely different process with different objectives and assessment criteria. 66 Mills Terrace was ultimately not listed as a Local Heritage Place despite the recommendation within the Bell report to support it for Local Heritage Listing.

GGA was not involved in commissioning or disseminating the *North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005)* and cannot speak to its original intent. However, the *Draft Historic Area Statement Update Report* (CoA Oct24) references it without providing background—such as the report's purpose, methodology, or author qualifications. In some cases, quoted text appears to be taken out of context.

It is our interpretation that the report was paraphrasing the original Heritage Assessment that was proposed before the objection was received at the time, and that more emphasis should have been made that Dr Bell found that the house "has undergone major alteration to its form" such that "there is relatively little of the existing fabric of the house dating from the nineteenth century".

3.4. 174 WARD STREET, NORTH ADELAIDE

Details

Historic Area Overlay: Historic Area (Adel 6) Archer Street, North Adelaide

Description Office, Former Dwelling, showing characteristics of

Federation Style with alterations

Year Built: Not confirmed

"Built about the 1890s. Subsequently converted to offices" (North Adelaide Heritage PAR Review of Objections Report

(Peter Bell, May 2005))

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* The Historic Area Statement Update Report notes the building is an Edwardian Arts and Crafts style former

dwelling

Edwardian Houses (1900 to 1920s)

Images



Figure 11: 174 Ward Street, GGA 2025



Figure 12: Ward Street streetscape, showing Local Heritage Place (far left) and State Heritage Place on the left, and 174 Ward Street on the right (Street View, August 2023).

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	Original elements of the building include overall form, roof pitch, masonry construction, bay windows, tall brick chimneys with expressed crowns, and timber detailing to gable end. The building has a more recent verandah.	This criterion is met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	174 Ward Street has sufficient elements to demonstrate the streetscape characteristics of the Historic Area Statement. It is part of a small group with similar buildings, to the west, one is a State Heritage Listed Place, the other is a Local Heritage Listed Place. Both heritage listed places to the West have a higher degree of material integrity including stone walling and face brickwork.	This criterion is partially met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	There is limited visual continuity in the streetscape other than the abovementioned buildings, the surrounding streetscape is comprised of mixed styles.	This criterion is partially met
Assessment Summary		

There is limited visual continuity in the streetscape, however 174 Ward Street demonstrates sufficient characteristics and contextually relates to the adjacent listed buildings to the west.

Review of objections / representations		
Objection documents	Email by owner dated 03 Dec 2024	
	 Letter from Brian Hayes, KC, dated 28 Nov 2024 	
	Letter from Ron Danvers, architect, dated 25 Nov 2024	
Deputations reviewed None		
Review of objection documents		

Background Information

- The Historic Area Overlay (Adel 6) extends East to Australia Lane and West to Jeffcott Street. This Historic Area Overlay extends to incorporate the allotments behind Ward Street, on Archer Street. This Historic Area Overlay only applies to the Northern allotments on Ward Street. The allotments on the Southern side are subject to the Historic Area Overlay (Adel 5).
- The HAS notes for (Adel 6): "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described..." and for (Adel 5) "The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form, allotments and subdivision patterns as described..."

- The *Draft Historic Area Statement Update Report (CoA Oct24)* identifies one other building in the Historic Area Overlay (Adel 6) area to be listed as a Representative Building, 104 Jeffcott Street. This is an institutional building located on an allotment containing a State Heritage Listed Place.
- The surrounding allotments that are not Heritage Listed are already significantly developed to various scale, form and setbacks. Future development of the surrounding non-heritage listed properties within the Historic Area will be subjected to the development policies within the Historic Area Overlay.

Response to objection points
174 Ward Street is alongside two similar era buildings to the west, one is a State Heritage Listed Place, the other is a Local Heritage Listed Place, other than these buildings the surrounding streetscape is comprised of mixed styles.
There is limited visual continuity in the streetscape.
The Historic Area Overlay extends 100m to the west of 174 Ward Street, there are no other buildings of Historic Character to the west. There is limited visual continuity in the streetscape to the west of 174 Ward Street other than the buildings noted above.
The neighbouring buildings to the west retain heritage character with a higher degree of integrity including face brickwork and stone walls, and detailing.
This is reflected in the place being listed as a State Heritage Place.
The listing of adjacent buildings does not have immediate bearing on the assessment of the subject building as a Representative Building.
The focus of Representative Building assessment is the integrity and character of the building. Elements such as landscape and fencing can be improved.

<u>Summary</u>

There is limited visual continuity in the streetscape, however the subject building shares characteristics with the two adjacent buildings and retains sufficient integrity and stylistic characteristics.

Recommendation

This building is recommended for inclusion as a Representative Building.

3.5. 112 BROUGHAM PLACE, NORTH ADELAIDE

Details

Year built

Historic Area Overlay: Historic Area (Adel 9) Cathedral, North Adelaide

Description Bluestone dwelling and boundary wall, multiple hipped roof

form with side portico (front of dwelling faces away from

the street)

The stone wall and portions of the building are recorded on

the 1880 Smith Survey.

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* Victorian Houses (1870s to 1890s)

Images



Figure 13: 112 Brougham Place Sandstone fencing with late, Streetview, July 2020



Figure 14: South elevation of 112 Brougham Place (rear facing, away from the street). Source: CoA

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	Generally, the building incorporates Victorian Era characteristics however is configuration is not typical and is not evident from the street.	This criterion is partially met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	Whilst the dwelling when viewed from the south demonstrates characteristics of the Victorian style, the siting (on the street boundary) and orientation of the dwelling (fronting the rear boundary) do not allow visibility of these features, and the streetscape presentation does not align with the established streetscape character.	This criterion is partially met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	The is no visual continuity with other buildings having similar characteristics in the streetscape.	This criterion is not met
Assessment Summary		

The building incorporates Victorian Era characteristics however the siting and orientation of the building is not typical and its visibility from the street is obscured. Substantial renovations and limited visibility to the street due to orientation means there is no meaningful value as a Representative Building.

Review of objections / representations			
Objection documents • Letter from owner, dated December 2024			
	Letter from owner, dated Nov 2004		
	Owner mark up of the McDougall & Vines 2004 Citation		
Deputations reviewed	None		
Peview of objection documents			

Review of objection documents

Background Information

- The Draft Historic Area Statement Update Report (CoA Oct24) notes for Historic Area Overlay (Adel 9), "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described ..."
- The Draft Historic Area Statement Update Report (CoA Oct24) identifies one other building in the Historic Area Overlay (Adel 9) area to be listed as a Representative Building, 99 Palmer Place.

Summary of main objection points	Response to objection points
Substantial renovations have resulted in the only remaining elements from the earliest	112 Brougham Place has limited key original features with material integrity.

period of development are the western section of the street wall.	
Inaccuracies in a letter by Council 10 th Oct 2024 regarding position of the property and view of property from the street.	 The position (on the street boundary) and orientation of the dwelling (fronting the rear boundary) does not align with the established streetscape character. The is no visual continuity with other buildings having similar characteristics in the streetscape.
Previous objection to Listing the property as a Local Heritage Place (2004) and the heritage significance of the property being dismissed by the Environment Court (2000).	The previous matters regarding objection to Local Heritage Listing and dismissal by the Environment Court have been considered as background information.
Curana	

<u>Summary</u>

• Substantial renovations and limited visibility to the street due to orientation means there is no meaningful value as a Representative Building.

Recommendation

This building is <u>not</u> recommended for inclusion as a Representative Building.

3.6. 99 PALMER PLACE, NORTH ADELAIDE

Details

Historic Area Overlay: Historic Area (Adel 9) Cathedral, North Adelaide

Description Former austere asymmetrical dwelling, substantially altered

to display features of a grand symmetrical Victorian House.

Year Built: Originally built 1882, altered in 1987

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images



Figure 15: 99 Palmer Place Source: Google Maps, Jun 2021



Figure 16: 99 Palmer Place dated 1976 Source: City of Adelaide

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	The building was substantially altered in 1987. Most features displayed to the street are later alterations in the style of a symmetrical Victorian House. Remaining original features are not legible.	This criterion is not met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	The building presents to the street as an intact symmetrical Victorian House however this is not the case. The presentation to the street is the result of mixed eras of construction.	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	99 Palmer Place presents with Victorian characteristics that are also present in the streetscape however the integrity is low as the characteristic elements have been applied to an earlier building of a different style. See the 1976 photo above of the original street frontage.	This criteria is not met.

Assessment Criteria	Review	Assessment
Assessment Summary		

The symmetrical façade to 99 Palmer Place is the result of major alterations which occurred in 1987. These works completely altered the configuration and style of the building. The current house represents a building which is grander than the original. Designation as a Representative Building is not appropriate as this would misrepresent the historic development pattern of the area.

Review of objections / representations		
Objection documents	Letter by Griffins Lawyers, dated 09 December 2024	
	Heritage Report by Dash Architects, 09 December 2024	
Deputations reviewed None		
Review of objection documents		

Background Information

- The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for (Adel 9), "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described ..."
- The *Draft Historic Area Statement Update Report (CoA Oct24)* identifies one other building in the (Adel 9) area to be listed as a Representative Building, 112 Brougham Place.

Summary of main objection points	Response to objection points		
The dwelling was substantially remodelled in 1987. These renovations saw majority of the front façade demolished and extended to the north, providing a new central entrance (to replace the original side entrance). A new bay window to the left side of the frontage. Door and windows replaced or replicated. The Front verandah was altered, and the chimney locations were altered.	 There is sufficient evidence that the building no longer represents its historic form. The building does not retain key original features with material integrity. 		
The 1987 renovations also saw the front fence replaced and reconfigured to provide a central entrance to the property.	A photograph dated 1976 (provided above) sourced from Adelaide City Council (City of Adelaide) provides further evidence of this.		
It stands as a historically inaccurate representation of an era of development from another locality.	Listing a 1980's reproductive style would misrepresent the historic development pattern of the Area.		
Further discussion includes implications for Performance	This has been considered, additionally all buildings within the Historic Area Overlay remain subject to the		

Outcomes and outlines an avenue for demolition.	policies of the overlay, including provisions relating to Demolition Control.
Previous similar objections 1993 and 2005 were dismissed based on evidence that has not changed causing concern and expense to the owner.	Previous similar objections based on unchanged evidence is considered as background information.

Summary

Extensive alterations to the dwelling's frontage in 1987 significantly compromise its historical integrity, making it unsuitable as a Representative Building.

Recommendation

This building is <u>not recommended</u> for inclusion as a Representative Building.

3.7. 39-40 KINGSTON TERRACE, NORTH ADELAIDE

Details

Historic Area Overlay: Historic Area Overlay (Adel 12), Kentish Arms

Description: Mixed era dwellings that have been amalgamated as one

dwelling with Early Victorin, Old English Revival, and

American Colonial Revival influences

Year Built: Mixed eras, significantly altered in the 1940's.

A small house of similar scale is visible on the Smith Survey of 1880, and additions have been undertaken over time.

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* Post-WWII house with Old English Revival and American Colonial Revival influences

Images



Figure 17: 39-40 Kingston Terrace. Source: Google Street View



Figure 18: Photographed 1982; SLSA B 40194



Figure 19: Photographed 1982; SLSA B 40196

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	While some of the early fabric may remain, the dwelling as viewed from the street displays a mix of eras and styles.	This criterion is partially met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	39-40 Kingston Terrace displays a mix of styles and eras. It does not exemplify a single era and style of construction consistent with those identified as significant in the Historic Area Overlay (as defined in the Historic Area Statement).	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	There is no visual continuity with other buildings having similar characteristics in the streetscape. The immediate context is varied.	This criterion is not met
Assessment Summary		

Assessment Summary

The mix of eras and styles demonstrates a mix of post-War influences in the area; the overall composition of the building is not representative of a single style. Decorative features are of old English and American Colonial revival while the form is derived from the repurposing of two original attached dwellings with two-storey extension.

Review of objections / representations		
Objection documents	Letter by Owner dated 04 Dec 2024;	
	 Report by Stevens Architects dated 04 Dec 2024; 	
	 Agenda Item no. 1- Attachment 3 pdf; 	
	 Letter from Mr. Andrew Stevens, director of Stevens Architects, dated 29 November 2004; 	
	 North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005). 	
Deputations reviewed	None	
Review of objection documents		

Background Information

• The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for Historic Area Overlay (Adel 12), "The historic built-form character of the Area is established by Heritage Places and Representative (Buildings), reinforcing the character of the historic built form, allotments and subdivision patterns as described below: ..."

	mmary of main objection ints	Response to objection points
•	Listing as a Local Heritage Place was rejected in 2004. Much of the 2004 objection remains relevant.	 The 2004 documents are considered as background information. The objection addresses the nomination for Representative Building as a separate matter as outlined in the summary below.

It is not of a building style and 39-40 Kingston Terrace displays a mix of styles and era consistent with those eras. It does not exemplify a single era and style of assessed as significant in the construction consistent with those identified as Historic Area Statement. significant in the Historic Area Overlay (as defined in the Historic Area Statement). Does not display visual There is no visual continuity with other buildings having continuity with buildings with similar characteristics in the streetscape. The similar characteristics in the immediate context is varied. streetscape. Does not demonstrate The low integrity of the building makes it difficult to historical themes important in identify era of construction and therefore is not able to clearly demonstrate relevant historic themes. The lack of integrity due to composition and The building has no integrity to represent a single style. substantial alterations is evident from the street. The objection provides useful detail regarding the The building comprises what development sequence of the alterations. were formerly two attached dwellings but has been converted into a single dwelling. The dwelling is a combination of styles with substantial alterations over time including upper storey addition, rendering, reframing of roofs and tiling of roofs, window frames, shutters etc are all non-original. The single storey section appears to be what remains of a simple workers cottage of the mid-1800s, albeit now in a much-altered state. The attached, two-storey section, dates from the late 1940's but also includes substantial alterations and additions from the 1970's and 1980's, may also include remnants of fabric associated with an early workers cottage although if this is the case, it is difficult to interpret. The two-storey addition was Noted, outside the defined period. constructed in 1948 which is outside the Interwar period 1920s to 1942 The alterations affecting Whilst items such as the use of cement-based mortar building integrity cannot be could potentially be reversed, the extent and nature of easily reversed. The hard these modifications collectively have resulted in the cement-rich render is loss of significant original fabric and architectural detail adversely affecting the which cannot be easily reversed. original masonry which is damaged by moisture. Summary

• The overall composition of the building is not representative of a single, clearly identifiable style. The building has been substantially altered to the extent that it is not recommended to be listed as a Representative Building.

Recommendation

This building is <u>not recommended</u> for inclusion as a Representative Building.

Additional Commentary

Inter-War Old English Revival Style within (Adel 12) The review of 39-40 Kingston Terrace as a nominated Representative Building within a streetscape where there are no other buildings of similar character brings into question the extent of this era within other streetscapes of the Historic Area Overlay (Adel 12).

3.8. 41 KINGSTON TERRACE AND 43 KINGSTON TERRACE, NORTH ADELAIDE (TWO PROPERTIES)

Details

Historic Area Overlay: Historic Area Overlay (Adel 12), Kentish Arms

Description: Victorian Symmetrical Semi-Detached Residences with

Georgian Revival alterations

Year Built: Originally built in the 1837 to 1901 - Victorian period

with

Façade alterations.

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images



Figure 20: (L to R) 41 and 43 Kingston Terrace; GGA, 2025



Figure 21: Streetscape of the corner of Kingston Terrace; Aug 2020 Source: Google maps

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	Some of the original Victorian material remains however the integrity is compromised by alterations to windows, rendered wall and porches in Georgian Revival Style. The extent of these alterations is not easily reversable.	This criterion is partially met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	Alterations result in the buildings presenting as a combination of styles. They does not represent a single era or style.	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	The building presents a shallow front setback and single storey scale characteristic of the Area Statement; However, there is no limited visual continuity with other buildings having similar characteristics in the immediate streetscape.	This criterion is partially met
Assessment Summary		

The remaining original fabric is not legible and is compromised by alterations, therefore integrity is low. Alterations result in these buildings having a combination of styles and eras. There is limited visual continuity with other buildings having similar characteristics in the

Review of objections / representations		
Objection documents	Letter from David Davies, owner, dated 4 December 2024	
	 Report by Andrew Stevens, Stevens Architects, dated 4 Dec 2024 	
	 Letter from Andrew Stevens, Stevens Architects Pty, dated 29 Nov 2004 	
	Extract of the North Adelaide Heritage PAR: Review of Objections, 2005, Peter Bell citation	
Deputations reviewed	None	

Background Information

streetscape.

- The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for Historic Area Overlay (Adel 12), "The historic built-form character of the Area is established by Heritage Places and Representative (Buildings), reinforcing the character of the historic built form, allotments and subdivision patterns as described below: ..."
- 41 and 43 Kingston Terrace are outlined in the 1880 Smith Survey. This supports the likelihood that these properties were originally 1870's Victorian era symmetrical cottages.
- Neighbouring 44, 45, 48 Kingston Terrace buildings are all Local Heritage Places.

Review of objection documents		
Summary of main objection points	Response to objection points	
Listing as a Local Heritage Place was rejected in 2004.	The 2004 documents are considered as background information. The objection addresses the nomination for Representative Building as a separate matter as outlined in the summary below.	
Loss of integrity. Significant alterations undertaken in 1965, including: Removal of side windows - Addition of projecting bay windows at the front; - Demolition of original verandah and construction of new porch with new flooring; - Installation of new front door and glazing; - Removal of one fireplace each from 41 and 43; - Internal, rear, and fencing modifications.	 Alterations result in the building presenting as a combination of styles which weakens its representation of a specific style or period. 41 and 43 Kingston Terrace do not exemplify a single identifiable era and style of construction consistent with those identified as significant in the Historic Area Overlay. 	
Alterations are not easily reversible: -New windows have replaced original front masonry, resulting in the loss of rendered reveals; -Use of inappropriate construction techniques (e.g., hard cement mortar); -Porch cut into and fixed to original stonework.	Whilst items such as the use of cement-based mortar could potentially be reversed, the extent and nature of these modifications collectively have resulted in the loss of significant original fabric and architectural detail which cannot be easily reversed.	
Concern that out-of-context comments from the North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005) (or query a 2006 document is referenced in the Amendment Report) have been supplemented with favourable opinion from CoA as reason to list these buildings in the Draft Historic Area	Some elements of the original form of these buildings remains however the original style and form of these buildings as viewed from the street is not 'reasonably intact', as summarised by the objection.	

Statement Update Report (CoA Oct24) which states: Despite façade alterations in 1965, more particularly, larger windows and porches in neo-Georgian style (Bell, 2006), the original form of the building as viewed from the street is part of a row of earlier dwellings that is reasonably intact. As background the objection provides examples where Peter Bell went on to state "As a result of these alterations, the house is no longer characteristic of houses of the period, and has lost its original aesthetic merit" And "These houses are no longer "excellent *examples of 1870s-1880s* symmetrically fronted sandstone residences". They were modernised in the 1960s to become Georgian revival buildings. Only a small proportion of the fabric of the original houses survives. Mixed streetscape There is no visual continuity with other buildings having similar characteristics in the immediate streetscape. character. Inaccurate to describe the dwellings as part of a row of earlier dwellings. The historic Noted, but does not inform the assessment of the subject development of North properties for designation as a Representative Building (or Adelaide as a residential not) village and the continued residential nature of the suburb is well-represented in the existing State and local heritage places and proposed Representative Buildings with significantly higher

integrity than the subject dwellings.	
<u></u>	

<u>Summary</u>

The remaining original fabric is not legible and is highly compromised by alterations, therefore integrity is low. Alterations result in these buildings having a combination of styles such that they are not recommended as a Representative Buildings.

Recommendation

These buildings are <u>not recommended</u> for inclusion as Representative Buildings.

3.9. 25 MANN TERRACE, NORTH ADELAIDE

Details

Historic Area Overlay: Historic Area Overlay (Adel 12), Kentish Arms

Description: Late nineteenth century symmetrical masonry house,

with later brick and iron fence.

Year Built: Built after 1880 (not in Smith Survey).

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images





Figure 22: 25 Mann Terrace, GGA 2025 Figure 23: 25 Mann Terrace (right), and adjacent LHP (left), GGA 2025

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	Retaining key elements such as rendered quoins, window and door facings, and eaves brackets. Masonry walling remains however it has been painted over.	This criterion is partially met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	Whilst the integrity of the dwelling is compromised by alterations including replaced verandah, it retains characteristics including overall form, roof pitch, chimneys, symmetrical frontage, vertically proportioned windows reflective of its Victorian era construction.	This criterion is met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the	There is visual continuity in the streetscape with other nearby buildings including some Local Heritage places.	This criterion is met

Assessment Criteria	Review	Assessment
same character within the streetscape.		
Assessment Summary		

Victorian era characteristics are demonstrated by the subject dwelling which retains a level of integrity and consistency in the streetscape.

Review of objections / representations

Email by owner dated 5 December 2024

Objection documents

	Email by owner dated 3 December 2024	
Deputations reviewed	None	
Review of objection documents		
Overlay (Adel 12), "The historic be Places and Representative (Buil allotments and subdivision patte	ent Update Report (CoA Oct24) notes for Historic Area built-form character of the Area is established by Heritage dings), reinforcing the character of the historic built form, erns as described below:" The south of subject property are Local Heritage Places.	
Summary of main objection points	Response to objection points	
Lack of Historical or Architectural Significance with alterations over the years to façade, verandah and fencing. No longer retains distinct historical features,	 Some of the original forms exists; the current integrity is compromised by modifications. However, modified elements could be reversed including removal of paint finish from stone walls, and replacement of verandah and fencing Key original features have moderate material integrity. 	
Ongoing deteriorating property condition. The owner has concerns about restrictions to carry out necessary repairs and modifications.	 The condition of a place should not be a factor for consideration in the assessment and does not influence the assessment of Representative Buildings. Refer also additional commentary below. 	
Impact on property value. The listing restricts alterations and renovations which reduces marketability and overall value.	Listing as a Representative Building would mean there is merit for retention however alterations to Representative Buildings are common and there is a framework for planning assessment in place. The property is already subject to the Desired Outcomes assessment criteria for the Heritage Area Overlay including demolition control.	
Personal and Financial Impact. The potential for decreased property value and diminished flexibility in managing the property is a major concern.	This is addressed in the above comment.	

Summary

Whilst subject to modifications, 25 Mann Terrace retains sufficient integrity such that it is recommended to be listed as a Representative Building.

Recommendation

This building is recommended for inclusion as a Representative Building.

Additional Commentary

Review of 25 Mann Terrace highlighted there may have been insufficient information provided to nominated Representative Building owners regarding implications for future works planning and incentive schemes if applicable to assist with maintaining the displayed characteristics of Representative Buildings.

If this is the case, concerns by owners may be addressed by providing clear information on the future provision of any incentive schemes that will be applicable for Representative Buildings or other opportunities for funding, advice and other assistance to owners who may not be aware of what is available.

3.10. 47 STANLEY STREET, NORTH ADELAIDE

Key Details

Historic Area Overlay: Historic Area Overlay (Adel 12), Kentish Arms

Description: Victorian Style Simple Workers Cottage with significant

alterations

Year Built: Not confirmed, however the building's outline appears in

the 1880 Smith Survey.

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images:



Figure 24: 47 Stanley Street Source: GGA 2025



Figure 25:Streetscape context of 47 Stanley Street (centre, red roof), July 2023 Source: Google maps

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	Whilst the original form remains, the extent of early / original fabric is not legible due to alterations that are not typical of Victorian Cottage characteristics	This criterion is not met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	Ability to exemplify defined character is compromised by alterations including heavily rendered walls, verandah profile, and roof profile.	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	There is some visual continuity due to reproduction elements from later alterations. Immediate streetscape consists of a heritage place to the west and newer dwellings to the east, both exhibiting varying visual character. Within the broader streetscape character, 47 Stanley Street aligns with the Draft Historic Area Statement, which describes "closely sited single-storey detached and semi-detached dwellings with small setbacks from the street frontage and small front garden areas established by the Heritage Places."	This criterion is met.
Assessment Summary		

The extent of early / original fabric is not legible due to alterations that are not typical of Victorian Cottage characteristics.

Review of objections / representations		
Objection documents	Email from Michele Slatter, co-owner dated 8 Dec 2024	
	Report by APS Alston and MM Slatter, dated 8 Dec 2024	
	North Adelaide Heritage PAR Review of Objections Report (Peter Bell, May 2005)	
Deputations reviewed	Representation by Michele Slatter, co-owner, at the CCSC and CPDBA Committee Meetings - 4 March 2025	
Review of objection documents		

Background Information

• The Draft Historic Area Statement Update Report (CoA Oct24) notes for Historic Area Overlay (Adel 12), "The historic built-form character of the Area is established by Heritage Places and Representative (Buildings), reinforcing the character of the historic built form, allotments and subdivision patterns as described below: ..."

Response to objection points
Response to objection points
 The building's outline appears in the 1880 Smith Survey. Whilst the original form remains, the extent of early / original fabric is uncertain due to alterations that are not typical of Victorian Cottage characteristics
 The extent of modifications including heavily rendered walls, verandah profile, roof profile, results in an inability to exemplify a single clearly identifiable era and style of construction. The original key features are not retained with high integrity.
Addressed in the responses above.
It is agreed that there are numerous properties afforded protection via Local and State listing, however this does not influence the assessment of the specific subject property.
Designating Representative Buildings that do not clearly demonstrate the important historic characteristics within a particular Historic Area Overlay risks undermining the objectives of this term within the Planning and Design Code (the Code) particularly to inform assessment of future surrounding development.

<u>Summary</u>

• Low integrity of the building fabric and inability to demonstrate a single clearly identifiable era or style result being unsuitable to be recommended as a Representative Building.

Recommendation

This building is <u>not recommended</u> for inclusion as a Representative Building.

3.11. 424 GILLES STREET, ADELAIDE

Details

Historic Area Overlay: Historic Area Overlay (Adel 14), Adelaide

Description: Tudor Revival and Bungalow Residence

Year Built: 1925 (via *Draft Historic Area Statement Update Report*

,CoA Oct24)

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1920s to 1942 Inter-War Houses.

Images





Figure 26: 424 Gilles Street GGA, 2025

Figure 27: 424 Gilles Street with garage addition, CoA

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	Some original features remain; however, the overall integrity has been compromised by alterations including altered window openings, additional carport under main roof, and second storey addition.	This criterion is not met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	The building does not exemplify a single era or style; it displays a mix of Tudor Revival and Modern Bungalow styles.	This criterion is not met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	424 Gilles Street has a mixed character street frontage which has no visual cohesion with other dwellings in the immediate streetscape.	This criterion is not met

Assessment Criteria	Review	Assessment	
Assessment Summary			

Low integrity due to alterations results in presentation of mixed era styles. No visual continuity with other buildings having similar characteristics in the streetscape.

Review of objections / representations	
Objection documents	Report by Peter Psaltis, Planning Environment Lawyer, dated 12 December 2024
Deputations reviewed	 Representation by David Billington SC, Barrister, Howard Zelling Chambers, at the CCSC and CPDBA Committee Meetings - 4 March 2025
	 Slide deck presented by David Billington SC, Barrister, for the CCSC and CPDBA Committee Meetings - 4 March 2025
Review of objection documents	

Background Information

- The *Draft Historic Area Statement Update Report (CoA Oct24)* notes for (Adel 14), "The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described ..."
- The *Draft Historic Area Statement Update Report (CoA Oct24)* for (Adel 14) identifies Inter-War (1920s to 1942) styles include: Bungalow, Tudor Revival, Spanish Mission and Art/Deco Modern.

Objection to Interwar Era inclusion in the Historic Area Statement for (Adel 14)

Summary of main objection Response to objection points points An adequate foundation has The inclusion of the Inter War era has resulted in the not been laid for including the nomination of 424 Gilles Street as a Representative Inter-war period in the Building. It is valid to guery the basis of the inclusion Historic Area Statement in the of the era foremost. first place. The objection outlines the There is potentially valid concern if the inclusion of the Inter-War period in the Code by the State sequence of procedures that

- The objection outlines the sequence of procedures that have led to the current (not proposed Amendment)
 Historic Area Statement. The Planning and Design Code (The Code) commenced in operation in 2021. Historic Area Statements were included to replace Desired Character Statements in the former Development Plan. The Statements were based on the former Development Plan content.
- Investigations and analysis for including this era are not included in the *Draft Historic Area Statement Update Report (CoA Oct24)* – noting that this was a State Government decision.

Government (2021) occurred for reasons which

appropriate rigour or public scrutiny.

amendments can be considered.

remain undocumented and unexplained, without

There is validity in requiring sound justification for

including this period in the first place before

-The draft Historic Area Statement for (Adel 14) [this is prior to 2021] was released for public consultation. This was faithful to the SHV [Statement of Heritage Value] in so far as it referred to 'cohesive groups of nineteenth century buildings' while making no mention whatsoever of the inter-war period. (objection material) -However, by the time the Code went live in March 2021. the HAS [Historic Area Statement] (Adel 14) has been amended to include passing references to the Inter-War period, under the headings 'Eras, themes and context' and 'Materials'... Notably, such references... did not relate to Gilles Street, but were generic in nature.

There is a scattering of Representative Buildings of

the *Draft Historic Area*

(CoA Oct24). This demonstrates or hardly screams out as being an important era of building.

this Era nominated as part of

Statement Update Report

 This suggests that this era may not exist with visual continuity in any streetscape except Allen Place.
 Further research and interrogation of the number and integrity of Inter War era buildings would be required to make a determination.

Recommendation regarding Inter-War Era

The objection raises potentially valid concern regarding the procedures that led to the inclusion of the Inter-War Era in the current *Code*. There is validity in requiring sound justification for including this period before amendments can be considered.

Objection to Representative Building

- Further to points raised objecting to the inclusion of the Inter-War Era, even if the Inter-War period has been properly included, the building has been modified, which modifications have compromised integrity.
- The building does not exemplify a single era or style; it displays a mix of Tudor Revival and Modern Bungalow styles. Any representation of character is also diminished by modifications including altered window openings, second storey addition, and much later leadlight glazing.
- The building is not representative of dwellings of the Inter-War period; rather, it is an atypical example which does not represent relevant attributes of the Inter-War
- As discussed above.

period as identified in the Historic Area Statement.	
The character described for Gilles Street in the Historic Area Statement does not include Inter-War Style.	Noted, refer to commentary above about inclusion of Inter War era buildings in the Historic Area Statement.

<u>Summary</u>

The building does not exemplify a single clearly identifiable era or style. Any representation of character is also diminished by modifications such that it is not suitable to be recommended as a Representative Building.

Inclusion of the Inter-War style should be pending further investigations as recommended.

Recommendation

424 Gilles Street is not recommended for inclusion as a Representative Buildings.

Additional Commentary

Inter-War Era (Adel 14) requires further investigation

Council received a deputation and objection to the nomination of 424 Gilles Street, and this was submitted with an objection to the inclusion of the Inter-War era in the Historic Area Statement for Historic Area Overlay (Adel 14).

The objection to the inclusion of the Inter-War era in (Adel 14) raises queries regarding the basis for the inclusion of the Inter-War Era within the current *Code*. The objection claims that information justifying the inclusion of the Inter-War period was not released for consultation within drafts of *the Code* before it appeared in the implemented *Code* in 2021. The objection should be read in full for context.

3.12. 293 HALIFAX STREET, ADELAIDE

Key Details

Historic Area Overlay: Historic Area Overlay (Adel 14), Adelaide

Description: Victorian Style, Symmetrical Dwelling

Year Built: Not known

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images



Figure 28: 293 Halifax Street Source: GGA, 2025



Figure 29: Halifax Street, South, Streetscape Source: Google maps

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	293 Halifax Street retains intact architectural features including hipped roof, tall brick chimneys, pitched verandah, vertically proportioned windows with brick reveals, and stone masonry walls and brick quoins.	This criterion is met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	The building displays typical characteristics of a Victorian cottage. Halifax Street (east of Hutt Street) is identified as having a 'Victorian Period' Architectural style.	This criterion is met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	293 Halifax Street contextually sits with the surrounding streetscape, as a single-storey, low scale cottage with a shallow front setback, small garden area, and minimal side boundary setbacks. There is visual continuity with surrounding dwellings having similar characteristics on Halifax Street.	This criterion is met
Assessment Summary		

293 Halifax Street displays key original features consistent with architectural elements commonly found in Victorian era, cottage dwellings. It is a good example of this style and era and has visual continuity with other buildings having similar characteristics in the streetscape.

Review of objections / representations	
Objection documents	Letter from Luisa Manno, owner, 6 December 2024
Deputations reviewed	None
Summary of main objection points	Response to objection points
No noteworthy, famous or distinguished person is connected to the properties.	This is not a consideration for Representative Buildings. This does not affect assessment.
 The properties have neither, Museum nor Art Gallery importance. 	As per above
The properties have been in family ownership and the integrity of the family should be considered.	As per above
Concern that civil rights are being encroached on.	Comment on this is beyond the scope of this project.
Summary	
The objector has concerns that do	not affect assessment of Representative Buildings.

Recommendation

293 Halifax Street is recommended for inclusion as a Representative Buildings.

3.13. 301 HALIFAX STREET, ADELAIDE

Details

Historic Area Overlay: Historic Area Overlay (Adel 14), Adelaide

Description: Victorian Style, Symmetrical Dwelling

Year Built: Outline of the dwelling is evident in the 1880

Smith Survey.

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images



Figure 30: 301 Halifax Street Source: GGA, 2025



Figure 31: Halifax Street Streetscape Source: GGA, 2025

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	301 Halifax Street architectural features include hipped roof, tall brick chimneys, pitched verandah, vertically proportioned windows with rendered reveals, and stone masonry walls and quoins.	This criterion is met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	The building displays typical characteristics of Victorian Cottages. Halifax Street (east of Hutt Street) is identified as having a 'Victorian Period' Architectural styles.	This criterion is met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	301 Halifax Street contextually sits with the surrounding streetscape, presenting as a single-storey, low scale cottage with a shallow front setback, small garden areas, and minimal side boundary setbacks. There is visual continuity with surrounding dwellings having similar characteristics on Halifax Street.	This criterion is met
Assessment Summary		

Assessment Summary

301 Halifax Street displays key original features consistent with architectural elements commonly found in Victorian era, cottage dwellings. It is a good example of this style and era and has visual continuity with other buildings having similar characteristics in the streetscape.

Review of objections / representations	
Objection documents	Letter from Luisa Manno, owner, 6 December 2024
Deputations reviewed	None
Summary of main objection Response to objection points	
 No noteworthy, famous or distinguished person is connected to the properties. 	This is not a consideration for Representative Buildings. This does not affect assessment.
 The properties have neither, Museum nor Art Gallery importance. 	As per above
 The properties have been in family ownership and the integrity of the family should be considered. 	As per above
Concern that civil rights are being encroached on.	Comment on this is beyond the scope of this project.
Summary	
The objector has concerns that do	not affect assessment of Representative Buildings.

Recommendation

301 Halifax Street is <u>recommended</u> for inclusion as a Representative Building.

3.14. 305 AND 307 HALIFAX STREET (TWO PROPERTIES)

Details

Historic Area Overlay: Historic Area Overlay (Adel 14), Adelaide

Description: Victorian Semi-Detached Dwellings

Year Built: Outline of the dwellings is evident in the 1880

Smith Survey.

Related eras, themes and context as noted in the *Draft Historic Area Statement Update Report (CoA Oct24)* 1837 to 1901 - Victorian period.

Images



Figure 32: 305 and 307 Halifax St; Source: Google Maps, Aug 2024



Figure 33: Semi-detached dwellings continue the scale and form of nearby houses: GGA, 2025.

2025 Representative Buildings Assessment

Assessment Criteria	Review	Assessment
i. Retain key original features with material integrity.	305 and 307 Halifax Street architectural features include hipped roof, tall brick chimneys, pitched verandah, vertically proportioned windows, and stone masonry walls and quoins.	This criterion is met
ii. Exemplify a single era and style of construction consistent with those assessed as significant in the Historic Area Overlay as per the Historic Area Statement.	The buildings display typical characteristics of Victorian Cottages. Halifax Street (east of Hutt Street) is identified as having a 'Victorian Period' Architectural styles.	This criterion is met
iii. Visual continuity with other buildings having similar characteristics in the streetscape. There should be a collection of buildings of the same character within the streetscape.	305 and 307 Halifax Street contextually sit with the surrounding streetscape, presenting as a single-storey, low scale cottage with a shallow front setback, small garden areas, and minimal side boundary setbacks. There is visual continuity with surrounding dwellings having similar characteristics on Halifax Street.	This criterion is met
Assessment Summary		

305 and 307 Halifax Street display key original features consistent with architectural elements commonly found in Victorian Era, Semi Detached Dwellings. These dwellings are a good example of this style and era and they have visual continuity with other buildings having similar characteristics in the streetscape.

Objection documents	Letter from Luisa Manno, owner, 6 December 2024 None	
Deputations reviewed		
Summary of main objection points	Response to objection points	
 No noteworthy, famous or distinguished person is connected to the properties. 	This is not a consideration for Representative Buildings. This does not affect assessment.	
 The properties have neither, Museum nor Art Gallery importance. 	As per above	
 The properties have been in family ownership and the integrity of the family should be considered. 	As per above	
Concern that civil rights are being encroached on.	Comment on this is beyond the scope of this project.	

Summary

The objector has concerns that do not affect assessment of Representative Buildings.

Recommendation

305 and 307 Halifax Street are recommended for inclusion as Representative Buildings.

OBSERVATIONS

This section includes observations on the *Draft Historic Area Statement Update Report (CoA Oct24)* that have come to our awareness from the assessment process and our review of objections and deputations. This is not a comprehensive review of the content of the Historic Area Statements. The focus these observations and queries is on points raised that we think warrant attention outside of the main task of Representative Building Assessment.

4.1. BASIS OF HISTORIC ERAS AND STYLES INCLUDED IN AREAS

There would be value in undertaking a review of the included historic eras to provide clear justification including:

- Reasons for the inclusion of this era in the first place, and reasons to continue including this era should be documented and explained with appropriate rigour, so it can be clearly understood by owners and stakeholders;
- How significant was this era of development to the local area a more comprehensive review of the broader Historic Area Overlay may be required;
- To what extent are the characteristics of each era demonstrated within the streetscape.

4.2. SUFFICIENT / APPROPRIATE REPRESENTATIVE BUILDINGS

Where eras and styles are detailed in the Historic Area Statements, reference to any Representative Buildings should be included in the same way that Local and State Heritage Places are included. Representative Buildings should support the Historic Area Statements i.e. if the streetscape character is defined by eras and styles this should be underpinned by Representative Building examples.

The *Draft Historic Area Statement Update Report (CoA Oct24)* notes typically that the historic built form and character is established by State and Local Heritage Places. This raises the question of whether more details should be provided as to which Heritage Listed Properties display characteristics to inform desired outcomes. This is because State and Local Heritage Listing addresses distinctly different criteria. For example, some Listed places may be of a unique typology in the streetscape and their listing may be due to significance other than architectural style or representation of an era. This is not a view to downgrade or remove any existing listings rather it is a question as to whether these listed properties can also be Representative Buildings to support more accurate representation within any particular area - which would better meet the objectives of the meaning of this term.

As noted in the Project Overview, a clear set of criteria or benchmarks for designation of Representative Buildings would assist greatly in clearly aligning the application of the Historic Area Overlay to defined areas, including clear designation of Representative Buildings, Local Heritage Places, and State Heritage Places. Several objections noted that evidence of low integrity previously provided as objection to Local Heritage assessments appear to have been overlooked in the current proposal for Representative Buildings. This highlights the need for clear definitions and explanation of the various 'levels' of heritage protection within the Code.

4.3. EDITORIAL FEEDBACK

The following has been observed for editorial correction.

Dates of eras	The Historic Area Statement (Adel 1) notes different dates for the Victorian Period (1837 – 1901) under Themes and Context, and Early Victorian Houses (1840s to 1860s) / Victorian Houses (1870 to 1890) - this should be explained or consolidated to avoid confusion.

Agenda Item 7.1

Historic Area Statement Update Code Amendment for Endorsement

Strategic Alignment - Our Places

Public

Tuesday, 2 September 2025 City Planning, Development and Business Affairs Committee

Program Contact:

Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Approving Officer:

Ilia Houridis, Director City Shaping

EXECUTIVE SUMMARY

The purpose of this report is to seek endorsement of the Historic Area Statement Update Code Amendment (the Code Amendment) (**Attachment A**) that has been amended following public consultation (**Attachment B**).

Council determined through its 2024-2028 Strategic Plan and its submission to the Planning System Implementation Review (PSIR) in January 2023 that stronger heritage protection is desirable to maintain the unique character of parts of the city and North Adelaide.

Council's submission to the PSIR sought to fast track an update to the Historic Area Statements (HAS) as a 'quick win' in creating stronger protection. This was supported by the Minister for Planning who also committed funding towards the Code Amendment.

With this background in mind, the report recommends an approach to the HAS update that provides the maximum protection available under the *Planning, Development, and Infrastructure Act 2016* (SA).

The Code Amendment seeks to:

- Strengthen heritage protection policies in the State Government's Planning and Design Code (the Code) by outlining important historic character elements of the existing Historic Areas in updated Historic Area Statements.
- Enhance the assessment of future development applications and better protect historic character, which includes a proposal to introduce Representative Buildings to demonstrate the valued attributes of the Historic Area/s.

On 10 September 2024, the Council endorsed the draft Code Amendment for the purpose of public consultation (Link 1). Public consultation commenced on 28 October 2024 and closed on 9 December 2024. A total of 44 submissions were received from key stakeholders and the community. Sixteen of the proposed 55 Representative Building owners objected to their proposed listing.

A report was presented to the City Planning, Development and Business Affairs Committee (the Committee) on 4 March 2025 seeking endorsement of the Engagement Report and amended Code Amendment (<u>Link 2</u>). The Committee heard three deputations and deferred the matter pending further advice from the Administration in relation to the deputations.

An independent review of the sixteen proposed Representative Buildings that were objected to was undertaken by Grieve Gillett Architects (GGA) and formed a workshop item on the City Planning, Development and Business Affairs Committee Agenda on 2 September 2025.

This report presents three options for Council's consideration in progressing the Code Amendment:

- 1. Option 1 Include Representative Buildings as supported by the independent assessment.
- 2. Option 2 List only properties supported by the owners as Representative Buildings.
- 3. Option 3 Do not include Representative Buildings within the Historic Area Statements.

The report recommends Option 1 – Include Representative Buildings as supported by the independent assessment. The updated Code Amendment and Engagement Report are provided in **Attachment A** and **Attachment B** respectively.

City Planning, Development and Business Affairs Committee - Agenda - Tuesday, 2 September 2025

RECOMMENDATION

The following recommendation will be presented to Council on 9 September 2025 for consideration

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

- 1. Endorses the amendment to the Planning and Design Code for the Historic Area Statement Update Code Amendment as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025.
- 2. Notes the independent assessment of Representative Buildings as contained in Workshop Item 6.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025.
- 3. Endorses the Historic Area Statement Update Code Amendment Engagement Report as contained in Attachment B to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025, based on Option 1 Include Representative Buildings as supported by the independent assessment.
- 4. Authorises the Chief Executive Officer, or delegate, to make minor typographical, syntactical and technical amendments to the documents as contained in Attachment A and Attachment B to Item 7.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025 for the purpose of seeking approval from the Minister for Planning.

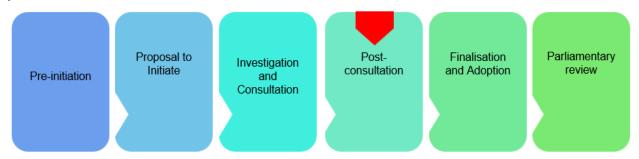
IMPLICATIONS AND FINANCIALS

	7110711071107110
	Strategic Alignment – Our Places
City of Adelaide 2024-2028	Encourage bold, interesting and purposeful development that supports the changing needs of our community and city.
Strategic Plan	Review the heritage overlays to ensure our heritage places are known and accommodated during development by 2025.
	This Code Amendment seeks to amend the City of Adelaide's existing 14 Historic Area Statements in the Planning and Design Code and introduce Representative Buildings.
Policy	The Code Amendment progresses Council's submission to the Expert Panel on the State Planning Implementation Review endorsed in January 2023, to seek the urgent update of the City of Adelaide's Historic Area Statements to provide greater context, description and guidance.
Consultation	Public consultation on the draft Code Amendment was undertaken in accordance with the Engagement Report (Attachment B), the City of Adelaide's Community Consultation Policy and the State Government's Community Engagement Charter.
Resource	Not as a result of this report
Risk / Legal / Legislative	Not as a result of this report
	The Code Amendment seeks to improve the content of the Planning and Design Code to assist development assessment and conservation of historic character in the City of Adelaide.
Opportunities	The Code Amendment proposes amendments to the existing Historic Area Statements to improve the clarity, accuracy and comprehensiveness of descriptions of historic character.
	The Administration proposes to include Representative Buildings in the eligibility criteria for funding under the Heritage Incentive Scheme (HIS) program as an initiative to support the long-term conservation of Representative Buildings in Historic Areas.
25/26 Budget Allocation	The 2025/26 Annual Business Plan and Budget includes a strategic project allocation of \$100,000 to deliver the Planning and Design Code Amendment Program – Year 3. The Historic Area Statements Update Code Amendment commenced in Year 1 with funding support from the State Government.
Proposed 26/27 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Changes to the Planning and Design Code are made through the State Government's Code Amendment process. The City of Adelaide is one of the first councils to be well advanced with a review of existing Historic Area Statements.
25/26 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	The State Government provided funding of up to \$68,500 (with matching contribution from Council), to support the finalisation of the Historic Area Statement Code Amendment by 30 June 2025.

DISCUSSION

Purpose

- 1. The purpose of this report is to seek endorsement of the Historic Area Statement Update Code Amendment (the Code Amendment) (**Attachment A**) that has been amended following public consultation (**Attachment B**).
- 2. The Code Amendment is being undertaken as per the State Government's statutory Code Amendment process.



Code Amendment Process

- 3. Steps undertaken to date include:
 - 3.1. Council endorsed the 'Proposal to Initiate' for the Historic Area Statement Update Code Amendment on 8 August 2023 (Link 3).
 - 3.2. The Minister for Planning, the Hon. Nick Champion MP, endorsed the Proposal to Initiate the Historic Area Statement Update Code Amendment on 16 November 2023.
 - 3.3. On 10 September 2024 Council endorsed the draft Code Amendment for public consultation (Link 1).
 - 3.4. The draft Code Amendment was open for public consultation from 28 October 2024 until 9 December 2024. The consultation draft of the Code Amendment is provided in Link 4.
 - 3.5. On 6 August 2024, a workshop was conducted with Council Members at the City Planning, Development, and Business Affairs Committee (the Committee) to provide an update on the Code Amendment (<u>Link 5</u>).
 - 3.6. A report was presented to the Committee on 4 March 2025 seeking endorsement of the Engagement Report and amended Code Amendment (Link 2).
 - 3.7. The Committee heard three deputations and deferred the matter pending further advice from the Administration in relation to the deputations.

Background

- 4. The existing Historic Area Statements were prepared by the State Planning Commission as part of the introduction of the Planning and Design Code in March 2021.
- 5. Council determined through its 2024-2028 Strategic Plan and its submission to the Planning System Implementation Review (PSIR) in January 2023 that stronger heritage protection is desirable to maintain the unique character of parts of the city and North Adelaide.
- 6. Council's submission to the PSIR sought to fast track an update to the Historic Area Statements (HAS) as a 'quick win' in creating stronger protection for historic buildings.
- 7. This was supported by the Minister for Planning who on 17 March 2023, wrote to all councils supporting an update of the Statements for Historic Areas and Character Areas (the City of Adelaide does not have the latter).
- 8. The State Government subsequently made a funding contribution of \$68,500 towards the Code Amendment.
- 9. With this background in mind, the report recommends an approach to the Code Amendment that provides the maximum protection available under the *Planning, Development, and Infrastructure Act 2016* (SA) (PDI Act).
- 10. This Code Amendment does not include new Historic Areas or Character Areas. Under the 'Proposal to Initiate' the scope did not propose any additional Historic Areas or to modify existing boundaries. New historic areas are being pursued separately by the City of Adelaide.

11. Additional Local Heritage Places are also not within the scope of this Code Amendment and are being pursued separately by the City of Adelaide through its Code Amendment program.

Summary of Consultation

- 12. Public consultation on the draft Code Amendment opened on 28 October 2024 and closed on 9 December 2024 (6 weeks).
- 13. A total of 44 submissions were received from community groups, residents, and individuals during the public consultation period.
- 14. Sixteen of the proposed 55 Representative Building owners objected to their proposed listing.
- 15. The consultation outcomes are detailed in the report to the City Planning, Development and Business Affairs Committee (the Committee) on 4 March 2025 (Link 2).
- 16. The Engagement Report, including information about the deputations, is provided in Attachment B.

Representative Buildings

- 17. Representative Buildings are buildings that display characteristics of importance in a particular area. They support development assessment in the Historic Area Overlay by providing examples of desirable built form and streetscape characteristics.
- 18. Representative Buildings were introduced by the State Government when 'Contributory Items' contained in former Development Plans were transitions to the Code.
- 19. The CoA did not have Contributory Items and consequently no buildings in the City of Adelaide are currently designed as Representative Buildings.
- 20. Identifying Representative Buildings can assist in:
 - 20.1. Interpreting the desired attributes and characteristics identified in the Historic Area Statements.
 - 20.2. Clarifying the degree of assessment and information required to accompany an application for development including demolition.
- 21. Representative Buildings guide design and development assessment by clearly signalling building elements, scale and materials that contribute to the historic character of an area.
- 22. On 4 March 2025 (<u>Link 2</u>), the Committee heard three (3) deputations relating to the proposed identification of the following buildings as Representative Buildings:
 - 22.1. 66 Mills Terrace, North Adelaide
 - 22.2. 47 Stanley Street, North Adelaide
 - 22.3. 424 Gilles Street, Adelaide.
- 23. Administration subsequently received further advice regarding 99 Palmer Place, North Adelaide seeking to be removed from identification as a Representative Building.
- 24. At its meeting held on 11 March 2025 (Link 6), Council resolved that it:
 - 24.1. Defers consideration of the matter pending further advice from the administration in relation to the submissions from the deputations received at the City Planning, Development and Business Affairs Committee on 4 March 2025.
- 25. Following Council's decision, Administration engaged Grieve Gillett Architects (GGA) to independently review the 16 objector Representative Buildings (refer to Workshop Item 6.1 on the Agenda).
- 26. Based on their review, GGA has recommended that six (6) of the 16 properties objected to warrant the proposed Representative Building list status:
 - 26.1. 174 Ward Street, North Adelaide
 - 26.2. 25 Mann Terrace, North Adelaide
 - 26.3. 293 Halifax Street, Adelaide
 - 26.4. 301 Halifax Street, Adelaide
 - 26.5. 305 Halifax Street, Adelaide
 - 26.6. 307 Halifax Street, Adelaide.

Options for Protection of Historic Areas

- 27. This report presents three options for Council's consideration in progressing the Code Amendment:
 - 27.1. Option 1 Include Representative Buildings as supported by the independent assessment.
 - 27.2. Option 2 List only properties supported by the owners as Representative Buildings.
 - 27.3. Option 3 Do not include Representative Buildings within the Historic Area Statements.
- 28. All Options result in improved Historic Area Statements which are more detailed than currently exists and provide further guidance for development assessment, the difference being the approach to Representative Buildings.

Option 1 – Include Representative Buildings as supported by the independent assessment:

- 29. Option 1 will result in 45 Representative Buildings being introduced in the Code. It:
 - 29.1. Provides the maximum protection of historic character available under the PDI Act for Historic Areas.
 - 29.2. Introduces Representative Buildings as envisaged by the Code and used in other local government areas.
 - 29.3. Clarifies the degree of assessment and information required to accompany an application for development of the Representative Building including demolition.
 - 29.4. Provides the most comprehensive information available for guiding desired attributes and characteristics for non-designated buildings in the Historic Area.

Option 2 – List only properties supported by the owners as Representative Buildings:

- 30. Option 2 will result in 39 Representative Buildings being introduced in the Code. It:
 - 30.1. Provides comprehensive protection of historic character available under the PDI Act for Historic Areas.
 - 30.2. Introduces Representative Buildings as envisaged by the Code and used in other local government areas.
 - 30.3. Clarifies the degree of assessment and information required to accompany an application for development, including demolition, of the Representative Building.
 - 30.4. Provides the comprehensive information available for guiding desired attributes and characteristics for non-designated buildings in the Historic Area.
- 31. If Council decides to list only properties where the owner supports the listing, this approach:
 - 31.1. Sets a precedent for other heritage-related Code Amendments, and could put at risk the Council's objective of increasing heritage protection.
 - 31.2. Lessens the ability for the community and development assessment process to seek new or replacement buildings that reinforce the prevailing character.

Option 3 – Do not include Representative Buildings within the Historic Area Statements:

- 32. Option 3 will result in no Representative Buildings being introduced in the Code. It:
 - 32.1. Sets a precedent for future Code Amendments seeking to create new Historic Areas.
 - 32.2. Lessens the ability for the community and development assessment process to seek new or replacement buildings that reinforce the prevailing character.

Recommended Option

- 33. In response to the public consultation feedback and an independent review of the 16 objector Representative Buildings by GGA, the Code Amendment in **Attachment A** has been amended to remove the following 10 proposed Representative Buildings:
 - 33.1. 123 Barnard Street, North Adelaide
 - 33.2. 171 Barnard Street, North Adelaide
 - 33.3. 66 Mills Terrace, North Adelaide (subject of a deputation)
 - 33.4. 112 Brougham Place, North Adelaide
 - 33.5. 99 Palmer Place, North Adelaide
 - 33.6. 39-40 Kingston Terrace, North Adelaide

- 33.7. 41 Kingston Terrace, North Adelaide
- 33.8. 43 Kingston Terrace, North Adelaide
- 33.9. 47 Stanley Street, North Adelaide
- 33.10.424 Gilles Street, Adelaide.
- 34. Minor editorial changes to the Historic Area Statements, including the removal of reference to the school oval on Gover Street, North Adelaide as it is not part of the area's historic character, are also made in **Attachment A.**

Next Steps

- 35. Pending Council's decision, the Code Amendment and Engagement Report will be sent to the Minister for Planning for approval.
- 36. If the Minister decides to adopt the Code Amendment it is then referred to the Environment Resources and Development Committee (ERDC) in Parliament within 28 days of the Code Amendment taking effect.
- 37. Following the outcome of the statutory processes, the Administration will close the public consultation process in accordance with its Engagement Plan.

DATA AND SUPPORTING INFORMATION

- Link 1 Minutes, Council Meeting, Tuesday 10 September 2024
- Link 2 Agenda City Planning, Development and Business Affairs Committee, Tuesday, 4 March 2025
- Link 3 Minutes, Council Meeting, Tuesday, 8 August 2023
- Link 4 Draft Historic Area Update Code Amendment Consultation Version
- Link 5 Workshop City Planning, Development and Business Affairs Committee, Tuesday, 6 August 2024
- Link 6 Minutes Council Meeting, Tuesday 11 March 2025

ATTACHMENTS

Attachment A – Amendments to the Planning and Design Code for the Historic Area Statement Update Code Amendment

Attachment B - Historic Area Statement Update Code Amendment Engagement Report

- END OF REPORT -

Section 73(10) of the Planning, Development and Infrastructure Act 2016

Historic Area Statement Update Code Amendment

By City of Adelaide





Historic Area Statement Update Code Amendment

Preamble

The amendment instructions below reflect the proposed changes to the Planning and Design Code (the Code) as outlined in the Draft Code Amendment released for public engagement. Changes were made to the Draft Amendment by the Designated Entity as a result of public engagement (outlined in the Engagement Report furnished to the Minister for Planning by the Designated Entity under section 73(7) of the *Planning, Development and Infrastructure Act 2016* [the Act]) as follows:

- Include proposed Representative Buildings in their appropriate Historic Area.
- Replace existing Historic Area Statements (Adel/1 to Adel/14) within the Historic Area Overlay.

The amendment instructions below incorporate these changes.

Amendment instructions

The following amendment instructions (at the time of drafting) relate to the Code, version 2025.1, published on 16 January 2025. Where amendments to the Code have been published after this date, consequential changes to the following amendment instructions will be made as necessary to give effect to this Code Amendment. The Minister specifies under section 73(12)(c) of the Act that this Code Amendment will take effect on the day that it is deployed into both the electronic Planning and Design Code and the South Australian Property and Planning Atlas.

Instructions

Amend the Code as follows:

- 1. Replace the following Historic Area Statements within the Historic Area Overlay with the Statements contained in Attachment A:
 - North Adelaide Hill Street Historic Area Statement (Adel/1)
 - North Adelaide Childers East Historic Area Statement (Adel/2)
 - North Adelaide Wellington Square Historic Area Statement (Adel/3)
 - North Adelaide Tynte Historic Area Statement (Adel/4)
 - North Adelaide Carclew Historic Area Statement (Adel/5)
 - North Adelaide Archer West Historic Area Statement (Adel/6)
 - North Adelaide Margaret Street Historic Area Statement (Adel/7)
 - North Adelaide LeFevre Historic Area Statement (Adel/8)
 - North Adelaide Cathedral Historic Area Statement (Adel/9)
 - North Adelaide Women's and Children's Historic Area Statement (Adel/10)
 - North Adelaide Stanley Historic Area Statement (Adel/11)
 - North Adelaide Kentish Arms Historic Area Statement (Adel/12)
 - North Adelaide Finniss Historic Area Statement (Adel/13)
 - Adelaide Historic Area Statement (Adel/14)
- 2. Apply the following new Representative Buildings in Historic Area Overlay for Adel/1, Adel/2, Adel/6, Adel/7, Adel/12, Adel/13 and Adel/14 contained in Attachment B.
- 3. In Part 13 Table of Amendments, update the publication date, Code version number, amendment type and summary of amendments within the 'Table of Planning and Design Code Amendments' to reflect the publication of this Code Amendment.

ATTACHMENT A

Historic Area Statements

North Adelaide Hill Street Historic Area Statement (Adel 1)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is an integral part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing, providing evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Hill Street Historic Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings. It exhibits residential architecture from all periods of the city's historical development and includes the residences of many notable Adelaide community members.

The 1883-4 City Land Investment Company subdivision of Town Acres along Barnard Street and Molesworth Street resulted in a sequence of large residences which form an important part of the physical character of upper North Adelaide. A number of these remain as State Heritage Places between Hill Street and Wellington Square.

Several religious orders were established west of Wellington Square during a period of economic recession when land prices were low, including St Laurence's in Buxton Street in 1867 and St Dominic's Priory in Molesworth Street in 1893.

The topography of the City of Adelaide explains many of its patterns of development. Elevated land was selected to avoid flooding but was also prestigious and offered the best views. This was the case with the allotments that were created around the high points of Strangways Terrace and Mills Terrace, where some of the city's finest buildings are located.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

1943 1950s plus - Post War period.

Allotments, subdivisions and built form patterns

This Area is one of the lowest density areas in Upper North Adelaide. Historically, it is one of the most important and representative residential areas of high integrity in South Australia. It also contains a range of large institutions, providing contrast in built form to the housing development around them.

The Town Acre layout and later patterns of subdivision and development create large allotments, and a low-density residential character derived from generous building setbacks, orientation and patterns established by the prevailing Heritage Places and Representative Buildings.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places and Representative Buildings. Buildings do not project forward of Heritage Places or Representative Buildings, including on adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 50 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Barnard Street

The historic residential streetscape is formed by the moderate street width and the one and two-storey detached and semi-detached dwellings that are almost exclusively Local and State Heritage Places, and the Local Heritage listed Sunningdale Apartments at 2-20 Barnard Street.

The dwellings have landscaped front gardens and are well setback from the northern street frontage and sited closer to the southern street frontage. There is only slight variation in the primary frontage setbacks but when viewed from the Street is which forms a coherent building line. The regular pattern and siting is established by the Heritage Places and Representative Buildings. The allotments are generally of consistent size and pattern.

Barton Terrace West

The high amenity streetscape is formed by the wide street setting and the Adelaide Park Lands frontage. The historic character comprises of single-storey detached and semi-detached dwellings that are almost exclusively State and Local Heritage Places. The landscaped gardens make an important contribution to the streetscape setting.

There is a slight variation in setbacks, but when viewed from the street, it is coherent. The pattern, siting and setback of dwellings is established by the Heritage Places.

Buxton Street

The high amenity value of the historic streetscape is derived from the moderate street width and the highly cohesive frontages of single storey detached dwellings of Local Heritage value, and one and two storey detached dwellings of State

Heritage value and the Representative Building on large allotments of predominantly consistent size and pattern.

The dwellings have landscaped gardens with generous front setbacks, and the side setbacks are established by the regular pattern and siting of Heritage Places and Representative Buildings on individual allotments. The setbacks of dwellings are closer to the street frontage towards Jeffcott Street.

A traditional corner shop abutting the frontages at the north-western corner of Buxton Street and Jeffcott Street is an exception to the prevailing building setbacks but complements the scale and character of the adjoining group of detached cottages on the northern frontage of Buxton Street.

The imposing St Laurence's Church and Priory is enhanced by its steeply pitched roof profile and the low scale and setback of surrounding development.

Childers Street

The historic streetscape is formed by the wide street setting and comprises single-storey detached dwellings and two-storey dwellings that are almost exclusively Local and State Heritage Places with modest front gardens on primarily regular allotments of consistent size and pattern. The side and front setback pattern is established by the Heritage Places and Representative Building. The Heritage Places and Representative Building establish the side and front setback pattern.

Gibbon Lane:

The historic streetscape character is derived from the narrow street setting and the compact residential buildings comprising one and two-storey detached dwellings and two-storey terrace housing of Local Heritage value on allotments of predominantly consistent size and pattern.

The dwellings have shallow front setbacks with small garden areas and are either built on the side property boundaries or have 1 to 3 metre side setbacks.

Hill Street

The historic streetscape is formed by the wide street setting and the one and two-storey dwellings of Local and State Heritage value with single-width vehicle access from the street.

The dwellings on the eastern side are sited close to the street with small garden areas.

The dwellings on the western side have more generous setbacks with front gardens and are generally consistently setback from the primary street frontage, except for the apartments at 103 Strangways Terrace, which are uncharacteristic to the Area.

The built form pattern is established by the regular pattern and siting of Heritage Places on individual allotments.

The prominence of St Laurence's Church is enhanced by its steeply pitched roof profile and the low scale and setback of surrounding development.

Jeffcott Street

The historic streetscape is formed by the wide street setting and the large traditional single-story detached dwellings that are generally of have a consistent building rhythm and pattern when viewed from the street and are of predominantly Local Heritage value.

The buildings have modest setbacks with small garden areas established by the Heritage Places. Some corner sites comprise of buildings set on or close to the primary street frontage. The allotments are of a consistent in size and pattern.

Mills Terrace

The residential streetscape is of high quality, and the historic character is derived from the Adelaide Park Lands frontage and the low-density one and two-storey detached grand residences on large allotments set within a spacious garden setting, including landscaped front gardens.

The historic dwellings are well setback from the street frontage, and the rhythm and pattern of their siting contribute to their historic character.

Molesworth Street:

The historic streetscape is formed by the wide street setting and the one and twostorey detached and semi-detached dwellings.

The dwellings are predominantly setback from side boundaries and well setback from front boundaries with generous garden settings or front garden areas established by the regular pattern and siting of Heritage Places and Representative Buildings on individual allotments. The allotments are of a consistent size, pattern and rhythm.

The Church of Perpetual Adoration within the St Dominic's Priory College site makes a valuable contribution to the streetscape quality and **the** historic character of the Area that is enhanced by the low scale and setback of surrounding development.

Ward Street and Strangways Terrace

The high amenity streetscape is formed by the wide street setting and the Adelaide Park Lands frontage along Strangways Terrace. The historic character comprises one and two-storey detached dwellings of State and Local Heritage value. The generous landscaped front gardens and garden settings make an important contribution to the streetscape setting.

There is a slight variation in setbacks but when viewed from the street is coherent.

The primary frontage setbacks only slightly vary, but when viewed from the street, they present as a coherent building line. The Heritage Places establish the side and front setback pattern.

Calvary Hospital is an important element of built form on a prominent corner site that contributes to the area's character character of the Area.

Queens Close, Tormore Place, Glandfield Court, Figtree Court, Strangways Place and Alder Place

Minor streets with consistent building setbacks and side and rear laneway access to carports and garaging for residences fronting another street.

<u>Cardiff Street, McKay Mew, Munks Place, Priory Lane, Barnard Lane, Steuart</u> Place and Makin Place

Minor streets providing rear laneway access to carports and garaging for residences fronting another street.

Architectural styles, detailing and

Characterised by a range of quality design and architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s, with varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places and Representative Buildings.

built form features

The Heritage Places include nineteenth and early twentieth century elegant and finely detailed mansions and large villas set on large allotments, intermingled with areas containing low-density cottages, villas, and terrace houses of one and two storeys.

The prevailing built form features of the area includes pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

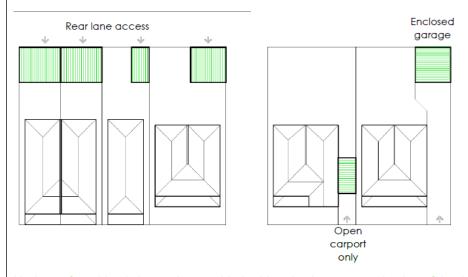
Buildings address the street frontages.

Design elements of a Heritage Place and Representative Buildings, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such

as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows **on** either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay-fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber-framed, and doors were typically fourpanelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses with face brick walling and decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment.

Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal-framed windows.

Housing development essentially stopped in North Adelaide from during the period 1942 to 1950 because of the materials shortages caused by the Second World War.

Post War Housing (1943 1950s plus)

During this period, a range of new styles became popular. The styles constructed in North Adelaide included Old English and Georgian Revival. Houses in these styles were constructed both before and after the Second World War and were either infills or replaced earlier houses.

The Old English Revival style used elements which made some that referenced to-Elizabethan/Tudor architectural details, including brick or white rendered walls to simulate limewash, steeply pitched roof form and tall chimneys.

The Georgian Revival style was based on an interpretation of English Georgian architecture, using a symmetrical elevation with rendered or brick walls, **a** fanlight above **the** central entrance door, **a** hipped roof form and generally classically derived proportions and details. This style had no verandah but often displayed an entrance portico.

Some later notable architecturally designed residences, which were based on the post-war International Style, illustrate the avant-garde trend of domestic architecture in the 1960s. These houses were generally cubiform and were constructed with flat roofs, with large areas of glass in smooth masonry walls. Cantilevered elements and recessed porch areas were typical of the style.

Barnard Street

Victorian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including, but not limited to, Inter-war Mediterranean, Tudor Bungalow, Mediterranean, Inter-war Mediterranean, Old English, Georgian Revival, Victorian Gothic, Victorian villas, Victorian cottages, and row cottages.

Distinctive Calvary Hospital Chapel.

Barton Terrace West:

Victorian and Edwardian periods.

Architectural styles include but are not limited to Victorian villas and Queen Anne.

Buxton Street

Victorian, Edwardian, Inter-war and Post-War periods.

Exhibits a diverse collection of architectural styles, including but not limited to a Victorian villa, a Queen Anne villa, Tudor Gothic, Old English Revival, Inter-War Bungalow, and single and double-fronted Victorian cottages.

The traditional corner shop to the north-west corner of Buxton Street and Jeffcott Street.

Childers Street:

Victorian, Edwardian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Victorian detached and semi-detached Victorian villas, Old English Revival, a Bungalow and Victorian cottages.

Gibbon Lane

Victorian period.

One-storey Victorian villa and two-storey Victorian terrace housing Local and State Heritage Places.

Hill Street:

Victorian, Edwardian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Victorian villas, semi-detached and detached Victorian cottages, Queen Anne, and a Bungalow.

Distinctive St Lawrence's Church and Calvary Hospital.

Jeffcott Street:

Victorian, Edwardian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Victorian villas and cottages.

Diversity of large, traditional, single-storey Local Heritage Places of consistent character.

Mills Terrace

Victorian, Edwardian and Inter-War periods.

Exhibits a diverse collection of architectural styles, including, but not limited to, Victorian villas, Queen Anne villas, Federation Queen Anne, a Bungalow, Interwar Mediterranean/Spanish Mission, a Victorian Cottage, Georgian Revival, Inter-War Mediterranean, single-fronted Victorian cottages, and Tudor Gothic.

Various styles of detached dwellings of identified Heritage value.

The built form incorporates articulation, bay windows, hip or hip-gable roof profiles, verandahs, balconies, and porches.

Molesworth Street

Victorian, Edwardian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Tudor Bungalow, Bungalow, Modernist, Mediterranean, Victorian villas, and Victorian detached and semi-detached cottages.

The distinctive steeply pitched roof profile of the Church of Perpetual Adoration.

Ward Street and Strangways Terrace (east of Hill Street)

Victorian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Victorian villas and double fronted cottages, Victorian stables, Victorian Gothic, Bungalow, and Mediterranean Inter-war.

Distinctive Calvary Hospital.

Building height

Low-scale, one and two-storey residential buildings. Established by the prevailing patterns set by Heritage Places and Representative Buildings, except where the following Concept Plans apply:

- Concept Plan 31 Calvary Hospital
- Concept Plan 32 St Dominic's Priory College
- Concept Plan 33 Helping Hand Aged Care

Building height, including the floor to ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.

Brick or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber window frames, doors and roof trim.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements, including painted timber fretwork, cast iron lacework on verandahs, finials, cover battens to gables, and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.

Cast iron fencing to Buxton Street.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837-1840-to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870 to 1899 1901)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing. Edwardian Houses (1900 to 1915 1920s) Fencing contains elements of Victorian and Inter-war fencing. Inter-War Houses (1916 1920s to 1942) Fencing was typically low masonry walls, built from materials matching the main building. Setting, Linear grid of tree-lined streets with laneways relating to the subdivision of the landscaping, original Town Acres. streetscape Generous landscaped front grounds to residences with a significant number of and public larger dwellings surrounded by a spacious garden. realm features Generous footpaths and verge areas, with original stone kerbing and guttering. Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering. Rear lane access, where traditionally vehicle access is not characteristic to the primary street frontage. Established views and vistas of the Church of Perpetual Adoration, Calvary Hospital and Calvary Hospital Chapel. Stone kerbing along Mills Terrace, Molesworth Street, Barnard Lane, Childers Street and Barnard Terrace West. Stone in concrete kerbing along Gibbon Lane and Jeffcott Street surrounding Wellington Square. Stone water table along Molesworth Street, Munks Place and parts of Mills Terrace and Jeffcott Street. Red brick paver water table along parts of Mills Terrace and Barnard Lane. Former Municipal Tramways Trust Poles along Hill Street and Ward Street. Blue enamel house number plates with white numbering are placed along Childers Street, Molesworth Street, Strangways Terrace, and Ward Street.

Nature strips of generous proportion along Jeffcott Street, Barton Terrace West, Barnard Street and Ward Street.

Significant avenues of trees along Jeffcott Street, Barton Terrace West, Childers Street, Buxton Street, Molesworth Street and Barnard Street.

Representative buildings

Identified - refer to SA planning database.

North Adelaide Childers East Historic Area Statement (Adel 2)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Childers East Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, and the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services). It exhibits residential architecture from different periods of the city's development, from early colonial times (workers' cottages) through to and including the Inter-war period.

Eras

1837 to 1899 1901 - Victorian period.

1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

This Area is characterised by low-density residential development on rectangular allotments of varying widths and sizes.

The Area has retained much of its historic grid pattern with major and minor streets, lanes, and places. The Town-Acre layout and later patterns of subdivision and development create large allotments, and a low-density residential character derived from generous building setbacks, orientation, and patterns established by the prevailing Heritage Places and Representative Buildings.

The historic built-form character is established by detached and semi-detached dwellings ranging from some large-scale dwellings fronting Barton Terrace West to compact dwellings on smaller, narrower allotments and sometimes on street corners.

Heritage Places and Representative Buildings create a cohesive pattern of shallow as well as examples of deeper building setbacks from the primary street frontages.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places or Representative Buildings, including on adjacent sites, nor do

buildings they extend to side boundaries other than for party walls in semidetached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 40 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Barton Terrace West

The historic streetscape is formed by the wide street setting and attractive outlook to the Adelaide Park Lands, setback with generous front garden areas to the east towards O'Connell Street and buildings on or close to the street frontage to the west by the intersections with Jeffcott Street and Hack Street forming a harder built edge.

Childers Street

The historic streetscape is formed by the relatively wide street and the cohesive pattern of dwellings, mostly Heritage Places, set back from the primary street frontage with small front garden areas, with buildings on the street frontage at the two corner sites at the western end.

Groups of allotments of consistent size and width containing similar buildings (in terms of period, size, style, etc) establish a pattern and rhythm, including single-storey row cottages, detached dwellings, and terrace houses with narrow frontages on the northern side and detached and semi-detached cottages with consistent setbacks on the southern side.

Gover Street

The intimate historic streetscape is formed by the narrow street width and the cohesive pattern of dwellings, mostly Heritage Places, set back from the primary street with small front garden areas, with buildings on or close to the street frontage at the two corner sites at the western end, as well as other examples closer to O'Connell Street.

Generally, close-set single-storey detached or semi-detached dwellings with consistent setbacks, size, patterns and rhythm, and small front gardens are prevalent, but on the southern side west of Mansfield Street, some dwellings have more generous side or front setbacks.

Hack Street

The intimate historic character of this narrow street is derived from single-storey detached cottages setback with small front gardens, and single-width carparking, plus-and rear access to residences on Jeffcott Street.

<u>Jeffcott Street</u> (east side)

The historic streetscape is formed by the wide street and single-storey dwellings typically built on the street frontage, especially north of Gover Street, as is the two-storey 1923 corner hall at 200 Jeffcott Street.

To the north of Childers Street, the historic streetscape is intact and comprises single-storey row cottages with a consistent and intensive built form edge on or close to the street frontage, with small garden areas.

Mansfield Street

The historic character of this narrow street is established by single-storey detached cottages that are primarily Heritage Places and largely intact. The

dwellings are consistently setback close to the street with small front garden areas. The allotments and buildings are of a consistent size, pattern and rhythm.

Travers Place

Minor street characterised by detached dwellings and row cottages with consistent building setbacks and providing rear laneway access for residences on Barton Terrace West.

Tynte Place

Minor street with consistent building setbacks and providing rear access to a dwelling fronting Gover Street.

The historic character is derived from consistently setback single-storey, single-and double-fronted detached and semi-detached cottages with small front garden areas or verandahs extending to the street frontage. The allotments are of a consistent size, pattern, and rhythm.

Tower Street North

Minor street comprising of characterised by single-storey detached and semidetached dwellings and providing rear laneway access for residences fronting another street.

Fenchurch Street, Glover Place and Gover Place West

Minor streets providing rear laneway access for non-character and character residences fronting another street.

<u>Barton Place, Childers Court, Curtin Lane, David Street, Davies Place, Greenock Court, Lombard Street and Tasker Lane</u>

Minor streets with consistent building setbacks and providing rear laneway access to residences fronting another street.

With the exception of Barton Place and Taskers Lane, these streets predominantly comprise of non-character buildings.

Architectural styles, detailing and built form features

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s, with varying localised concentrations of styles that are exhibited by the Heritage Places and Representative Buildings.

The variety of dwelling types has been retained by the conservation of Heritage Places, characterised by nineteenth and early twentieth century elegant and finely detailed mansions and other large villas set on large allotments, together with low-density cottages, villas and terrace houses of one and two storeys.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

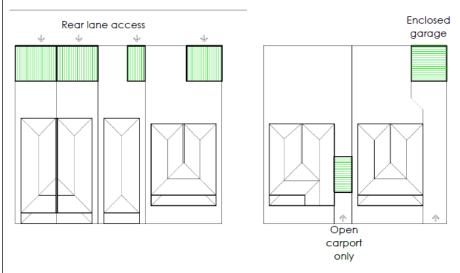
Buildings address the street frontages.

Design elements of a Heritage Place and Representative Buildings, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 to 1869 1840s to 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 18990s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay-fronted projections. Each of these

forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber-framed, and doors were typically four-panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal-framed windows.

Housing development essentially stopped in North Adelaide from during the period 1942 to 1950 because of the materials shortages caused by the Second World War.

Barton Terrace West

Victorian and Edwardian periods.

Exhibits a diverse collection of architectural styles, including but not limited to Queen Anne villa, Victorian cottages, villas and **a** shop.

Distinctive Ru Rua Mansions.

Childers Street

Victorian, Edwardian and Inter-War periods.

Exhibits a diverse collection of architectural styles including but not limited to Estonian Hall, Edwardian villa, Bungalow and Victorian villas, cottages and terraces.

Continuity of parapets, verandahs and roof profiles.

Gover Street

Victorian and Edwardian periods.

Exhibits a diverse collection of architectural styles, including but not limited to Queen Anne villas, Victorian Italianate and Victorian terraces, villas and cottages.

Hack Street

Victorian period.

Architectural styles include but are not limited to Victorian cottages.

<u>Jeffcott Street</u> (east side)

Victorian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Victorian cottages, Victorian former shop, Victorian Italianate, Estonian Hall, and Gothic cottage.

Continuity of roof and verandah profiles north of Childers Street.

Lombard Street

Inter-war period.

Architectural styles include but are not limited to the Inter-war Bungalow.

Mansfield Street and Travers Place

Victorian period.

Architectural styles include but are not limited to Victorian cottages.

Taskers Lane

Victorian period.

Architectural styles include but are not limited to Victorian row cottages.

Tower Street North

Victorian, Edwardian and Inter-war periods.

Architectural styles include but are not limited to Victorian cottages and Edwardian villas, and an early Bungalow.

Building height

Low-scale, one and two-storey residential **buildings**. Established by the prevailing patterns set by Heritage Places and Representative Buildings.

Predominantly single-storey buildings along the Childers Street, Gover Street, Jeffcott Street, Hack Street and Mansfield Street frontages.

Building height, including the floor to ceiling clearances of each level, references the prevailing floor level and building heights of Heritage Places and Representative Buildings in the Area.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone with brick or rubble side and rear walls.

Brick, moulded render or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber-framed window, doors and roof trim.

Cast iron or timber posts to the verandahs elaborated with moulded capitals and trim and widely used cast iron brackets and frieze decoration.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements, including painted timber fretwork, cast iron lacework to on verandahs, finials, cover battens on gables and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (later period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences, sometimes with piers and cast-iron railings.

Brick, rendered masonry and timber side fences on secondary street frontages.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 to 1869 1840s to 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 18990s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Inter-War Houses (1916 1920s to 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, Linear grid of tree-lined streets with laneways relating to the subdivision of the landscaping, original Town Acres. streetscape Generous landscaped front grounds to residences with a significant number of and public larger dwellings surrounded by a spacious garden. realm features Generous footpaths and verge areas, with original stone kerbing and guttering. Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering. Rear lane access, where vehicle access does not prevail on primary street frontage. Hack Street - intimate character of a narrow street. Stone kerbing along Childers Street and Jeffcott Street. Cast iron street name plates on Fenchurch Street. Blue enamel house number plates on Childers Street and Gover Street. Nature strips of generous proportion along Jeffcott Street and Barton Terrace West. Significant avenues of trees along Jeffcott Street, Gover Street and Childers Street. Tall trees at the intersection of Barton Terrace West and Jeffcott Street create an imposing 'gateway' to this major entrance to North Adelaide and complement the character of existing street tree planting. Street trees, high quality paving and landscaping. Representative Identified - refer to SA planning database.

buildings

North Adelaide Wellington Square Historic Area Statement (Adel 3)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

North Adelaide formed a distinctive part of the plan for Adelaide drawn up by Colonel William Light; its form and layout were determined by its geography. Upper North Adelaide, in particular, repeats the land division pattern created by Light's Plan in South Adelaide, with the Town Acres disposed in a regular grid layout around Wellington Square, the only Square incorporated within the initial plan for North Adelaide.

The Area demonstrates the laying out and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

Wellington Square, the only Square in North Adelaide, is surrounded by primarily single- and two-story developments with a village character, including a former shop, a former Church, and a hotel.

Eras

1837 to 1901 - Victorian period.

1920's to 1942 - Inter-war period.

1950's plus - Post-war period.

Allotments, subdivisions and built form patterns

Wellington Square is one of the city's most important and intact historical public spaces and as well as one of the most attractive residential areas in North Adelaide.

The historic streetscape is contiguous with and complementary to the streetscape character of the major streets which that lead into the Square.

The historic rectilinear grid pattern of streets and allotments around the Square or fronting Jeffcott Street is largely intact.

Generally, the dwellings are set within generous landscaped grounds which typically cover 50 percent of the site.

The historic built-form character is established by mainly detached and some attached dwellings that are Local or State Heritage Places, along with a church building and **a** hotel that are State Heritage Places, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Gloucestor Place

Minor street characterised by single-storey detached cottages located close to the street with verandahs extending to the street frontage, and providing rear laneway access for buildings fronting another street and comprises single-storey-detached cottages located close to the street with verandahs extending to the street frontage.

Wellington Square and Jeffcott Street

The historic streetscape is derived from the wide streets that surround Wellington Square and the nineteenth century buildings that are sited on or close to the street frontage with garden areas enclosing the open space of the Square and reinforcing the rectilinear pattern of street spaces.

The building scale, siting, setbacks and subdivision patterns are established by Heritage Places.

The former Primitive Methodist Church makes a valuable contribution to the streetscape and historic character of the Area.

Wellington Court

Minor street flanked by the side elevation of the Sunningdale Apartments, a Local Heritage Place, and non-character two-storey dwellings setback with small garden areas and providing laneway access for buildings fronting another street.

Architectural styles, detailing and built form features

The area surrounding Wellington Square is characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1950s.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

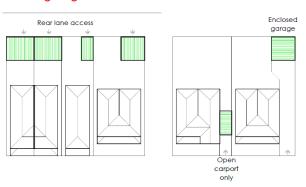
Buildings address the street frontages.

Design elements of a Heritage Place, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places. The illustration below illustrates the typical and appropriate siting of carports and garages. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 to 1869 1840s to 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 18990s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber-framed, and doors were typically four-panelled, with fanlights and often sidelights.

Inter-War Houses (1915 1920s to 1942)

In the period between the First World War and Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from during the period 1942 to 1950 because of the materials shortages caused by the Second World War.

Post War Housing (1943-1950s plus)

During this period, a range of new styles became popular. The styles constructed in North Adelaide included Old English and Georgian Revival. Houses in these styles were constructed both before and after the Second World War and were either infills or replacements for earlier houses.

The Old English Revival style used elements which made some reference to Elizabethan/Tudor architectural details, including brick or white rendered walls to simulate limewash, steeply pitched roof form and tall chimneys.

The Georgian Revival style was based on an interpretation of English Georgian architecture, using a symmetrical elevation with rendered or brick walls, a fanlight above the central entrance door, a hipped roof form and generally classically derived proportions and details. This style had no verandah but often displayed an entrance portico.

Some later notable architecturally designed residences, which were based on the post-war International Style, illustrate the avant-garde trend of domestic architecture in the 1960s. These houses were generally cubiform and were constructed with flat roofs, with large areas of glass in smooth masonry walls. Cantilevered elements and recessed porch areas were typical of the style.

<u>Eastern side</u> (including northern and southern side) of Wellington Square and Jeffcott Street

Victorian period.

Exhibits a diverse collection of architectural styles, including, but not limited to, Victorian row cottages, Victorian detached and semi-detached cottages, Victorian villas, a Victorian hotel, and a Victorian former Primitive Methodist Church.

Western side (including northern and southern side) of Wellington Square and Jeffcott Street

Inter-War and Post-war periods.

Exhibits a collection of architectural styles, including but not limited to Victorian Cottage, Old English, Tudor Bungalow, Italianate, Inter-war International and Mediterranean Inter-war.

Building height

Low scale, one and two-storey residential and other buildings. **Established by** the prevailing historic built-form pattern set by Heritage Places.

Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor level and building heights of Heritage Places within the **Materials** Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following: Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered. Brick or rendered quoin work and plinths. Red brick and rendered chimneys. Painted timber window frames, doors and roof trim. Vertical proportioned timber windows with double sliding sashes. Some elaborate decorative elements, including painted timber fretwork, cast iron lacework on verandahs, finials, cover battens to gables, and decorative barges. Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers. Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing. Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders. Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources. **Fencing** Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings. Stone and cast-iron boundary fencing. Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites. The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources. Fencing is characterised by a variety of architectural styles, including: Early Victorian Houses (1837 1840s to 1869 1860s) Fences typically were timber pickets, paling or corrugated iron with timber capping. Victorian Houses (1870s to 1890s) Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing. Edwardian Houses (1900 to 1920s) Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1920s to 1942)

	Fencing was typically low masonry walls, built from materials matching the main building.
Setting, landscaping, streetscape	A linear grid of tree-lined streets relates to the subdivision of the original Town Acres.
and public	Tree lined streets.
realm features	Characterised by intact existing layout, a pedestrian pathway system and informal recreation areas provide attractive and safe shelter and seating.
	The informal character and unity of Wellington Square is provided through appropriate landscaping, paving, planting, lighting and street furniture.
	Vehicle access to and through the area, together with a safe, pleasant pedestrian environment within Wellington Square and adjacent footpaths of generous proportion around the perimeter roadway of Wellington Square.
	Stone in concrete kerbing and stormwater tables around the inner and outer perimeter roadway of Wellington Square.
	Cast iron bollards.
	Cast iron street name plate on the eastern side of the Square
	Single-width vehicle access to the dwellings along the Wellington Square frontage.
	Jeffcott Street vista south, Jeffcott Street vista north, Tynte Street vista east, Molesworth Street vista west.
Representative buildings	Not Identified.

North Adelaide Tynte Street Historic Area Statement (Adel 4)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

North Adelaide also retains strong physical evidence of the historical stages of the colony's development, most particularly the typical 1850s to 1880s village-type settlement pattern, with shops and other services. These remain in Kermode Street, Melbourne Street, and Tynte Street, particularly, as these streets served as the local main streets for the three discrete sections of North Adelaide.

Tynte Street originally served as the local main street for upper North Adelaide, and major community buildings reflect its early function, including the school, post office, institute, fire station, Baptist church, and early shops. The introduction of the horse-drawn tramway along O'Connell Street in 1878 drew commercial development away from Tynte Street but also made the western Town Acres, which were previously sparsely settled, more accessible, and construction of substantial houses soon followed.

<u>Eras</u>

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

The formal and dignified historic character of Tynte Street derives from the typical 1850s to 1880s village-type settlement pattern, with shops and other services and evidence of its traditional community uses such as the post office, library, hotel, and church, which, along with the wide tree-lined streetscape, still exist today.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of

Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

The intimate scale of Tynte and Archer Streets is derived by from historic built form.

Generally, buildings are set within landscaped grounds and gardens.

The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Archer Street (north side)

The historic streetscape is derived from the narrow street and the historic built form, which is sited close to the street frontage. A small garden area along the street frontage contributes to its intimate scale.

Cambridge Street

The historic character is derived from the detached and semi-detached dwellings set close to the street frontage. The State and Local Heritage Places establish the historic built form character.

Mansfield Street

The historic character of this narrow street is established by single-storey detached cottages that are primarily Heritage Places and largely intact. The dwellings are consistently set close to the street with small front garden areas. The allotments and buildings are of a consistent size, pattern and rhythm.

Tynte Court

Minor street with consistent building setbacks and providing side and rear laneway access to carports and garaging for residences fronting another street.

Tynte Place (south side)

Minor street (on the southern side) with consistent building setbacks and providing rear access to buildings fronting another street. The historic built-form character is established by State and Local Heritage Places.

Tynte Street

The formal and dignified streetscape is established by the historic large nineteenth-century church, institutional, retail, and hotel buildings sited on or close to the street frontage. These buildings make a valuable contribution to the streetscape and historic character of the Area.

The streetscape character is reinforced by the intimate scale derived from the historic built form that are sited on or close to the street frontage. The allotment pattern and size reflect the function of the historic buildings.

Tower Street South and Chapel Street (north side)

Minor streets with a single fronted cottage set close to the street frontage, with a small garden area, and providing side and rear laneway access for residences fronting another street.

Architectural styles, detailing and built form features

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to 1940s, with varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places.

The prevailing built form features of the Area includes pitched roofs (hipped and/or gable ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

Buildings address the street frontages.

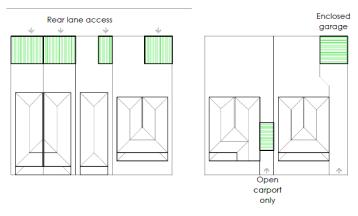
Design elements of a Heritage Place, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places. The illustration below illustrates the typical and appropriate siting of carports and garages.

. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged

roof line between the gable ends. Verandahs were sometimes added later but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used as the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and Second World War new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements and the expansive two storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

	Housing development essentially stopped in North Adelaide during the period 1942 to 1950 because of the materials shortages caused by the Second World War.
	Archer Street (north side)
	Victorian shop and Edwardian period s .
	Architectural styles include but are not limited to Victorian shop and Edwardian semi-detached cottages.
	Cambridge Street
	Edwardian and Inter-war periods.
	Architectural styles include but are not limited to Bungalow.
	Mansfield Street
	Victorian and Inter-war periods.
	Victorian single-fronted cottage and semi-detached bungalow.
	Tynte Place (south side)
	Victorian period.
	Italianate Architectural style of the North Adelaide Baptist Church, hall, stables and boundary wall and the Federation style of the former stables of the Hall.
	Tynte Street
	Victorian and Edwardian periods.
	High-quality State Heritage public buildings.
	Exhibits a diverse collection of architectural styles, including but not limited to Victorian row workers cottages, Italianate Church and Manse, Victorian Italianate Institutional buildings, Transitional design, Edwardian Queen Anne villa, Victorian Italianate hotel, Victorian semi-detached villa, and Gothic Hall.
Building height	Low scale, two-storey traditional community uses and residential buildings. Established by the prevailing patterns set by Heritage Places.
	Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor level and building heights of Heritage Places within the locality.
Materials	Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:
	Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.
	Brick or rendered quoin work and plinths.
	Red brick and rendered chimneys.
	Painted timber window frames, doors and roof trim.
	Vertical proportioned timber windows with double sliding sashes.
	Some elaborate decorative elements, including painted timber fretwork, cast iron lacework to verandahs, finials, cover battens on gables, and decorative barges.
	Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

	Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.
	Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.
	Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.
Fencing	Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.
	Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.
	The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.
	Fencing is characterised by a variety of architectural styles, including:
	Early Victorian Houses (1837 1840s to 1869 1860s)
	Fences typically were timber pickets, paling or corrugated iron with timber capping.
	Victorian Houses (1870s to 1899 1890s)
	Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.
	Edwardian Houses (1900 to 1915 1920s)
	Fencing contains elements of Victorian and Inter-war fencing.
	Inter-War Houses (1916 1920s to 1943 1942)
	Fencing was typically low masonry walls, built from materials matching the main building.
Setting, landscaping,	Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.
streetscape and public realm features	Quality landscaping, paving and street furniture that complements its historic context, with the wide footpaths along Tynte Street.
	Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.
	Rear lane access, where traditionally vehicle access is not characteristic of the primary street frontage.
	Vistas east and west along Tynte Street.
	Stone in concrete kerbing and stormwater tables around the inner and outer perimeter roadway of Wellington Square.
	Drinking fountain on Tynte Street.
	Two cast iron hitching posts are present in front of the former hotel in Tynte Street.
	Vehicle access is typically provided from laneways or minor streets.
Representative buildings	Not Identified.

North Adelaide Carclew Historic Area Statement (Adel 5)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is an integral part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the laying out and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings. It exhibits residential architecture from all periods of the city's development and includes the residences of many notable Adelaide community members.

Following the survey and settlement, the natural landscape was converted to a cultural landscape, which now reflects the divisions of wealth and influence in the early colony. The elevated land adjacent to the Adelaide Park Lands, such as Strangways Terrace, provided prestigious residential addresses. The topography of the City of Adelaide explains many of its patterns of development. Elevated land was selected to avoid flooding but was also prestigious and offered the best views. This was the case with the allotments that were created around the high points of Montefiore Hill and Strangways Terrace, where some of the city's finest buildings are located, such as Carclew, Aquinas College and Bishop's Court.

The built form of North Adelaide is indicative of the social divisions and occupations of Adelaide society from early settlement. It retains many buildings and sites of State and Local Heritage value, ranging from large mansions to simple row cottages, corner shops and hotels to major churches and institutional buildings that reflect the different periods of development. The diversity of scale and integrity of the remaining historic built form is a microcosm of development periods and traditional housing styles in the State as a whole.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

1943 1950s plus - Post war period.

Allotments, subdivisions and built form patterns

The Area is one of the most attractive and historically significant residential areas in the city and is located adjacent to the Adelaide Park Lands. The Area is characterised by **an** intact and generally cohesive streetscape of nineteenth and twentieth-century detached houses set in landscaped grounds and imposing two-storey terrace houses.

The Town-Acre layout and later patterns of subdivision and development create large allotments, and a low-density residential character derived from generous building setbacks, orientation, and patterns established by the prevailing Heritage Places.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 50 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Christ Church Lane

Provides a pedestrian walkway between Jeffcott Street and Palmer Place.

Downs Court

The western portion provides a pedestrian walkway between Strangways Terrace and Jeffcott Street, and the eastern portion provides rear laneway access to carports and garages for residences fronting another street.

Frederick Place and Australia Lane (west)

Minor streets with minimal historic value but characterised by consistent building setbacks and providing rear or side access for residences fronting another street.

Jeffcott Street:

The attractive historic streetscape is formed by the wide street setting and the low-density one and two-storey detached dwellings that are of generally consistent character and of predominantly Local Heritage value.

The historic streetscape character north of Ward Street comprises of a close grouping of single-storey row cottages sited near the street frontage with small garden areas. Heritage Places established the coherent pattern and siting. The coherent pattern and siting is established by Heritage-Places.

The historic streetscape character south of Ward Street comprises one and two-storey residences and a former church school that are generally setback from the street frontage with front garden areas. The coherent pattern and siting is are established by Heritage Places.

The visual prominence of the Christ Church and Carclew, established by views and vistas, forms an important part of Jeffcott Streets the character of Jeffcott Street.

Montefiore Hill, Palmer Place and Brougham Place:

The high amenity streetscape is derived from the **frontage** of Palmer Gardens and the Adelaide Park Lands **frontage**, and the open nature of the streetscape.

The unique, high-quality historic streetscape is also derived from the low-density detached State Heritage mansions set on large, wide allotments with generous side and front setbacks and the extensive views and vistas from Palmer Place and Montefiore Hill of the Adelaide Park Lands and cityscape. The spacious landscaped garden settings make an important contribution to the streetscape setting.

The strong visual prominence of the State Heritage Places is derived from the positioning and grandeur of the buildings above street level and the views and vistas from Palmer Place and Montefiore Hill.

The visual prominence of the State Heritage Places at Aquinas College is enhanced by its prominent corner site location, expansive street frontage and spacious garden setting.

There are also significant views and vistas of prominent major landmark buildings in the vicinity of Bishops Court in particularly Bishops Court, Christ Church and Rectory and other State Heritage Places.

Strangways Terrace:

The high amenity streetscape is derived from the Adelaide Park Lands frontage and the wide street setting.

The historic streetscape character is also established by the low-density, large Victorian villas on large allotments situated on the western part of the Terrace, and cohesion derived from the pattern of detached houses.

The allotments vary in sizes vary but are generally establish a—of consistent rhythm and pattern. There is only a slight variation in the primary frontage setbacks, which form a coherent building line. The pattern and siting are established by the Heritage Places.

The landscaped gardens make an important contribution to the streetscape setting and form an integral part of the area's character of the Area.

Carclew dominates Montefiore Hill, enhanced by its prominent corner location, spacious grounds and setback and separation from surrounding development.

Ward Street (east of Jeffcott Street):

The attractive streetscape is formed by the wide street setting. Bishops Court, set within a spacious landscaped garden and well setback from Ward Street, makes an important contribution to the historic streetscape setting, as do the State Heritage listed former stables built on the street frontage.

The historic streetscape is characterised by buildings that respect and interpret the existing nineteenth-century buildings.

The visual prominence of the Bishops Court, established by views and vistas, forms an important part of Ward Street's the historic streetscape character of Ward Street.

Ward Street (west of Jeffcott Street):

The attractive historic streetscape is formed by the wide street setting and the low-density one and two-storey detached dwellings.

The historic streetscape on the northern side is characterised by comprises of regular similar sized allotments, with buildings setback from front and side boundaries with front garden areas.

The historic streetscape on the southern side is characterised by a more intimate development pattern derived from the close grouping of smaller single-storey detached cottages of Local Heritage value located on or near the street with front garden areas. Heritage Places establish the building setbacks, addressing the street frontage.

Architectural styles, detailing and built form features

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s and from the 1960s, with varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places.

The variety of dwelling types have been retained by the conservation of Heritage Places, characterised by nineteenth and early twentieth century elegant and finely detailed mansions and other large villas set on large allotments, as well as together with cottages, villas and terrace houses of one and two storeys.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

Buildings address street frontages.

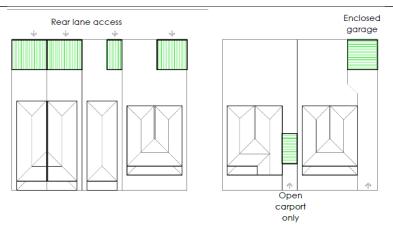
Design elements of a Heritage Place such as verandahs, roof forms or historic detailing maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions consist comprise of materials and proportions that reflect the character of the Heritage Place and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages and side additions located behind the main face of building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places. The illustration below illustrates the typical and appropriate siting of carports and garages.

. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic streetscape character and value of the Area.

The Area is characterised by a variety of architectural styles including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay-fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with

the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive *two-storey* version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Post War Housing (1950s plus)

During this period, a range of new styles became popular. The styles constructed in North Adelaide included Old English and Georgian Revival. Houses in these styles were constructed both before and after the Second World War and were either infills or replacements for earlier houses.

The Old English Revival style used elements which made some reference to Elizabethan/Tudor architectural details, including brick or white rendered walls to simulate limewash, steeply pitched roof form and tall chimneys.

The Georgian Revival style was based on an interpretation of English Georgian architecture, using a symmetrical elevation with rendered or brick walls, a fanlight above the central entrance door, a hipped roof form and generally classically derived proportions and details. This style had no verandah but often displayed an entrance portico.

Some later notable architecturally designed residences, which were based on the post-war International Style, illustrate the avant-garde trend of domestic architecture in the 1960s. These houses were generally cubiform and were constructed with flat roofs, with large areas of glass in smooth masonry walls. Cantilevered elements and recessed porch areas were typical of the style.

Montefiore Hill, Palmer Place and Brougham Place:

Victorian, Edwardian, Inter-war and Post-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Neo-Georgian, Mediterranean Revival, Inter-War residences, Old English,

Georgian Revival, Gothic, Victorian Gothic, Tudor Gothic, Edwardian and Edwardian Gothic.

Strangways Terrace:

Victorian, Edwardian, Inter-war and Post-war periods.

Exhibits a collection of architectural styles, including but not limited to Georgian Revival residences, Victorian villas, Victorian cottages, Arts and Crafts and Tudor Gothic.

Distinctive Carclew, a mansion with Victorian Tudor Gothic transitioning into Queen Anne style.

Jeffcott Street

Victorian and Edwardian periods.

Exhibits a diverse collection of architectural styles, including but not limited to Arts and Crafts, Queen Anne and Victorian Terrace housing.

Prominence of early limestone walls and outbuildings.

Distinctive Christ Church and Carclew.

Ward Street (east of Jeffcott Street)

Victorian, Edwardian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Tudor Gothic, Victorian, and Arts and Crafts.

Prominence of early limestone walls and outbuildings.

Distinctive Bishops Court was created by the juxtaposition of steeply pitched roof profiles, gables and tall narrow chimneys.

Ward Street (west of Jeffcott Street)

Victorian, Edwardian and Post-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Victorian Gothic, Victorian cottages, Victorian villas, Georgian Revival and Tudor Gothic.

Prominence of early limestone walls and outbuildings.

Building height

Low scale, one and two-storey residential **buildings**. Established by the prevailing patterns set by Heritage Places, except where the following Concept Plans apply:

• Concept Plan 27 – Aquinas College.

Building height, including the floor-to-ceiling clearances of each level, *references* the prevailing floor levels and building heights of Heritage Places within the locality.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.

Brick or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber window frames, doors and roof trim.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements, including painted timber fretwork, cast iron lacework **on** verandahs, finials, cover battens to gables, and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.

Typical fencing defining property frontages is constructed of brick, stone, or stone and cast-iron boundary walls, and new fencing should unify the streetscape by using traditional materials.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, landscaping, streetscape and public realm features

Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.

Generous landscaped front grounds to residences with a significant number of larger dwellings surrounded by a spacious garden.

Generous footpaths and verge areas, with original stone kerbing and guttering.

Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.

Rear lane access, where traditionally vehicle access is not characteristic to the primary street frontage.

Safe, pleasant and attractive pedestrian environment, with complementary landscaping in public places that complement the character of Palmer Gardens and the Adelaide Park Lands below Montefiore Hill.

Established views and vistas of Bishops Court, Carclew and Aquinas College.

Stone kerbing along Jeffcott Street, Palmer Place, Montefiore Hill to the west of Jeffcott Street.

Stone in concrete kerbing along Strangways Terrace.

Stone water table along Jeffcott Street.

Stone in the concrete water table along Jeffcott Street.

Concrete over the stone water table along Palmer Place.

Cast iron bollards in Christ Church Lane.

Victorian cast iron bollards and drinking fountain at Palmer Gardens/Pangki Pangki.

Enamel street number plates along Jeffcott Street, Ward Street and Strangways Terrace.

Significant avenue of trees along Jeffcott Street.

Significant vista (long views framed by trees) along Jeffcott Street (between Montefiore Hill and Wellington Square).

Montefiore Hill Vista towards the city - view south and south east.

Significant view of the city from Montefiore Road.

Nature strips of generous proportion along Jeffcott Street and Ward Street.

Representative buildings

Not Identified.

North Adelaide Archer West Street Historic Area Statement (Adel 6)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is an integral part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time

Significant features include the natural and cultural landscape which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the laying out and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

The low scale streetscape creates a cohesive streetscape with buildings respecting the existing nineteenth and early twentieth century building forms in a responsive, sensitive and contemporary manner, with taller built form located away from the street frontages. Hebart Hall as a landmark is reinforced.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and gardens, which typically cover 40 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Archer Street (south side)

The narrow street setting and the one-storey buildings along the street frontage form the historic streetscape (on the southern side).

There is a slight variation in setback with small garden areas, but when viewed from the street, it is coherent. The pattern, siting, and setback of dwellings are established by the Heritage Places.

<u>Jeffcott Street</u> (east side)

The historic streetscape character (on the eastern side) is established by the prominent historic Lutheran Seminary buildings of Hebart Hall.

The visual prominence of the historic buildings of Hebart Hall (former Whinham College) makes a valuable contribution to the historic character of the Area, enabled by building setbacks from the side and street frontages and its landscaped setting. The pattern, siting, and setback of dwellings are established by the Heritage Places.

Walter Street

Minor street characterised by comprising of single-storey detached single and double fronted cottages set on or close to the street frontage, contributing to the intimate scale of the street. The pattern, siting and setback of dwellings are established by the Heritage Places.

Ward Court

Minor street provides rear laneway access for buildings fronting another street, including comprising of the Loehr Hall, a significantly taller building contributing to the historic character of the locality.

Ward Street (north side)

The historic streetscape character along the western portion (on the northern side) of Ward Street is derived from the landscaped setting and visual prominence of the historic buildings of Hebart Hall (former Whinham College), which are enabled by building setbacks from the side and street frontages and the landscaped setting.

The streetscape further east comprises a number of low-scale and close groupings of single-storey detached and semi-detached dwellings and former dwellings sited close to the street frontage with small garden areas. The pattern, siting, and setback of dwellings are established by the Heritage Places.

Architectural styles, detailing and built form features

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s and from the 1960s, with varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places and Representative Buildings.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

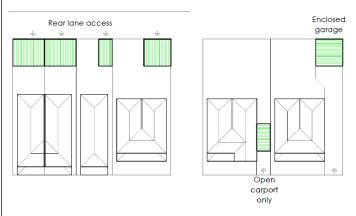
Buildings address the street frontages.

Design elements of a Heritage Place and Representative Buildings such as verandahs, roof forms or historic detailing maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages and side additions located behind the main face of building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages.. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay-fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included

Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Archer Street (south side)

Victorian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Victorian Villas and **an** inter-war institutional building.

<u>Jeffcott Street</u> (east side)

Victorian period.

Victorian Tudor architectural style of the Lutheran Seminary buildings of Hebart Hall, including the centre clock tower spire and cast iron and stone walling.

Walter Street

Victorian and Edwardian periods.

Exhibits a collection of architectural styles, including but not limited to Victorian cottages and an Italianate cottage.

Ward Court

Victorian period.

Architectural style includes but is not limited to Victorian Italianate Gymnasium.

Ward Street (north side)

Edwardian and Inter-war periods.

	Exhibits a collection of architectural styles, including but not limited to Art Nouveau/ Arts and Crafts and Romanesque.
	Victorian Tudor Lutheran Seminary buildings and cast iron and stone walling.
Building height	Low-scale, one and two-storey residential and other buildings . Established by the prevailing patterns set by Heritage Places and Representative Buildings, except where the following Concept Plan applies:
	Concept Plan 26 – Archer West
	Buildings are single-storey in appearance along Walter Street.
	Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.
Materials	Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:
	Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.
	Brick or rendered quoin work and plinths.
	Red brick and rendered chimneys.
	Painted timber window frames, doors and roof trim.
	Vertical proportioned timber windows with double sliding sashes.
	Some elaborate decorative elements, including painted timber fretwork, cast iron lacework on verandahs, finials, cover battens to gables, and decorative barges.
	Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.
	Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.
	Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.
Fencing	Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.
	Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.
	The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.
	Fencing is characterised by a variety of architectural styles, including:
	Victorian Houses (1870s to 1899 1890s)
	Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.
	Edwardian Houses (1900 to 1915 1920s)

	Fencing contains elements of Victorian and Inter-war fencing.
	Inter-War Houses (1916 1920s to 1943 1942)
	Fencing was typically low masonry walls, built from materials matching the main building.
Setting, landscaping,	Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.
streetscape and public	Tree lined streets.
realm features	Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.
	Rear lane access, where traditionally vehicle access is not characteristic to the primary street frontage.
	Established views and vistas of the historic Lutheran Seminary buildings of Hebart Hall.
	Former Municipal Tramways Trust Poles along Ward Street.
	Significant avenue of trees along Archer Street.
	Significant vistas along Archer Street between O'Connell Street and Wellington Square.
	Significant vista (long views framed by trees) along Jeffcott Street (between Montefiore Hill and Wellington Square).
	Nature strips of generous proportion along Ward Street.
Representative buildings	Identified - refer to SA planning database.

North Adelaide Margaret Street Historic Area Statement (Adel 7)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

The Margaret Street Historic Area was established with small and medium scale housing and a range of business and institutional uses, including areas which were subdivided into small lots by developers who held Town Acres in groups, creating a character of small cottages and laneways. This is evident in the sixteen Town Acres owned by the SA Company between Gover, Tynte, O'Connell Streets and LeFevre Terrace.

Eight Town Acres, originally owned by Governor Hindmarsh, between O'Connell, Margaret, Ward and Archer Streets, was mostly closely settled by 1880. Margaret Street became one of the most densely populated streets in North Adelaide by the 1860s.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

This Area is characterised by intact low-density residential development on rectangular allotments of varying widths and sizes, along with a smaller number of some non-residential buildings which are fewer in number than dwellings.

The Area has retained much of its historic grid pattern with major and minor streets, lanes and places.

The historic built form character is established by detached and attached dwellings, often forming a continuous or near-continuous built edge to the street,

interspersed with historic main street (business and institutional) elements in Tynte and Archer Streets.

Buildings tend to be smaller in scale in minor streets, and more substantial, including terrace housing and institutional buildings, in major (east-west) streets.

The prevailing Heritage Places establish the building setbacks from front, side, and rear allotment boundaries. Buildings do not project forward of Heritage Places on adjacent sites, nor do they extend to side boundaries other than for party walls in semi-detached and row dwellings.

Heritage Places and Representative Buildings create a cohesive pattern of shallow setbacks, including buildings on the street frontage.

Minor streets and lanes provide the majority of crossover locations for access to sites

The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form, allotments and settlement patterns as described below:

Archer Street

The distinctive historic character is formed by the narrow street setting (20 m), and the village's main street pattern of one and two-storey residential and non-residential buildings, including a former hotel, a church, and a church hall, sited on or close to the street frontage with small garden areas.

The historic character generally comprises of detached, semi-detached and row dwellings of low or medium density on allotments of consistent size, pattern, and rhythm.

The street is characterised by a cohesive, strong building line set behind small garden areas along both sides of the street. The taller institutional buildings on north side provide a with some variation in height.

Beviss, Curtis, Little Archer, Margaret, Murray and Ralston Streets

The intimate historic character is established by the narrow width of the street and single-storey detached and semi-detached dwellings set close to the street with small front gardens and consistent size, pattern and rhythm.

Boulton Street

Minor street with semi-detached dwellings set close to the street frontage with small garden areas.

Centenary Street

Minor street connecting Archer and Ward Streets along the western edge of the Historic Area and providing secondary frontages only within the Historic Area.

George Street

The intimate historic character is established by the narrow street, which is truncated by the school site at the eastern end, and one and two-storey buildings sited on or close to the street, creating an enclosed streetscape with consistent setbacks.

The street is characterised by single-storey row cottages on **the** southern side and the two-storey former sawmill building and masonry outbuildings of State Heritage significance on the northern frontage.

Minor street providing rear access for residences fronting another street

Gover Street

An intimate historic character is formed by the narrow street setting and the cohesive pattern of dwellings set back from the primary street frontage with small garden areas.

The historic character generally comprises of close-set detached, semi-detached or row dwellings of single storey with consistent setbacks, sizes, patterns and small front gardens. The Heritage Places and Representative Buildings establish the side and front setback pattern is established by the Heritage Places and Representative Buildings.

The side and front setback pattern is established by the Heritage Places and Representative Buildings.

The open area of the school grounds on the southern side contrasts with the setback of the strong built edge along the remainder of the street.

Margaret Street North and Margaret Street South

The historic character is established by the narrow street comprising—of single-storey detached, semi-detached and row dwellings set predominantly close to the street frontage with small garden areas contributing to the intimate scale of the street.

The pattern, siting and setback of dwellings are established by the Heritage Places.

Roneo Place

A minor street with consistent building setbacks.

Tynte Street

The historic character is formed by the relatively wide street and a village main street pattern of residential and non-residential buildings, built on or close to the street frontage. Residential buildings consist of detached, semi-detached and row dwellings. Most have front garden areas. The side and front setback pattern is established by the Heritage Places.

West of Margaret Street comprises of buildings up to two storeys in height set close to or on the street frontage.

East of Margaret Street comprises of dwellings set within more generous landscaped grounds and deeper setbacks.

Ward Street (north side)

The historic character is established (on the northern side) by predominantly single-storey detached cottages set close to the street frontage with small front garden areas on allotments of consistent size, pattern and rhythm.

(The southern side of Ward Street is in the Le Fevre Historic Area.)

Ashley Street, Boulton Mews, Lohrman Street, Margaret Lane, Peppermint Lane, Pulsford Avenue, Roneo Place, Stephen Street, Watson Street and William Buik Court

Minor streets with consistent building setbacks and providing rear laneway access to carports and garaging for residences fronting another street.

Architectural styles, detailing and

The Area is characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned

built form features

windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

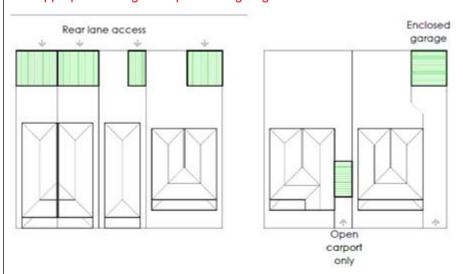
Buildings address the street frontages.

Design elements of a Heritage Place or Representative Building, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Place or Representative Building.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are *materially compatible* with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages.. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, *low-scale* and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged

roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive *two-storey* version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Archer Street

Victorian period.

Architectural styles include, but are not limited to, Victorian terrace housing and cottages, Victorian institutional buildings, and a former traditional corner hotel.

Ashley Street

Victorian period.

Architectural styles, including but not limited to Victorian cottages.

Beviss Street

Victorian period.

Architectural styles, including but not limited to Victorian cottages.

Curtis Street

Victorian period.

Architectural styles, including but not limited to Victorian cottages.

George Street

Victorian and Edwardian periods.

Architectural styles, including but not limited to Victorian and Edwardian row cottages, along with a former sawmill and ancillary buildings.

Gover Street

Victorian and Edwardian periods.

Architectural styles include but are not limited to Victorian and Edwardian cottages and villas, and some terrace houses.

Little Archer Street

Victorian and Edwardian periods.

Architectural styles include but are not limited to Victorian and Edwardian cottages and **a** two-storey Victorian outbuilding.

Margaret Street

Mostly Victorian cottages with some Inter-war style.

Murray Street

Architectural styles include but are not limited to Victorian cottages.

Ralston Street

Victorian and Edwardian periods.

Architectural styles include but are not limited to Victorian and Edwardian cottages and villas.

Tynte Street

Victorian, Edwardian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including, but not limited to Victorian cottages and terraces, a Queen Anne mansion, some inter-war style residential infill, and public, shop and other commercial buildings of various styles.

Verandahs or balconies are not over footpaths, other than alterations to those on existing non-residential corner buildings.

Ward Street

Victorian, Edwardian and Inter-war periods.

Architectural styles include but are not limited to Victorian cottages and two-storey villas, with Edwardian and Inter-war elements.

William Buik Court

Victorian period.

Architectural styles, including but not limited to Victorian two-storey former office of horse tram depot, which is prominent in the vista from **the** street entrance on Gover Street.

Building height

Low-scale, one and two-storey residential **and other buildings**. Established by the prevailing patterns set by Heritage Places and Representative Buildings.

Single and two-storey along Gover Street.

Single storey along Ward Street, Ralston Street and Beviss Streets.

Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.

Brick or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber window frames, doors and roof trim.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements include painted timber fretwork, cast iron lacework on verandahs, finials, cover battens on gables, and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.

Stone and cast-iron boundary fencing.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

	Fencing was typically low masonry walls, built from materials matching the main building.
Setting, landscaping,	Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.
streetscape and public realm features	Generous footpaths and verge areas with areas of original stone kerbing and guttering, and landscaped front gardens to residences.
	Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.
	Rear lane access, where traditionally vehicle access is not characteristic to the primary street frontage.
	Stone in concrete kerbing along Ralston Street, Curtis Street and Murray Street.
	Stone in the concrete water table along Curtis Street and Murray Street.
	Heritage lighting in Gover Street.
	Cast iron street name plates at Margaret Street and Murray Street.
	Blue enamel house number plates with white numbering along Gover Street and Ward Street.
	Nature strips of generous proportion along Tynte Street and Ward Street.
	Significant avenue of trees along Gover Street.
	Significant vistas from Lefevre Terrace through Gover Street.
Representative buildings	Identified - refer to SA planning database.

North Adelaide LeFevre Historic Area Statement (Adel 8)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

Town Acres along Le Fevre Terrace were only partly subdivided by 1880. After the introduction of the tramway in 1878, there was a rising demand for fashionable parkland frontages. Elevated frontages to the Adelaide Park Lands offered sites for mansions, capturing longer views over the Adelaide Park Lands and were considered prestigious residential addresses. This trend for building mansions persisted until about 1910. After this period, some of these properties were transformed into hospitals, schools, or apartments. The large scale of these buildings, the large size of allotments, and the diversity in architectural expression establish a distinctive residential character along the Adelaide Park Lands edge.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

This Area is one of the lowest density areas of Upper North Adelaide, containing large residential buildings designed in a grand manner and set in generous landscaped grounds.

The Area has retained much of its historic grid pattern including major and minor streets and lanes.

The Town Acre layout and later patterns of subdivision and development created large allotments, and a low-density residential character derived from moderate to generous building setbacks, orientation and patterns established by the prevailing

Heritage Places, typically large-scale dwellings some accompanied by significant outbuildings.

A cohesive pattern of setbacks from the street frontage **is** established by the dwellings, which are Heritage Places.

Side setbacks are often generous and asymmetrical, with greater separation of the building and side boundary on one side.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 50 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form, allotments and settlement patterns as described below:

Barton Terrace East

The high amenity streetscape is formed by the wide street setting and Adelaide Park Lands frontage. The historic character comprises single-storey detached and semi-detached dwellings with outlooks to the Adelaide Park Lands, with shallow and deeper front garden areas. The Heritage Places establish the side and front setback pattern is established by the Heritage Places.

Lefevre Terrace

The historic character is derived from the cohesive pattern of large-scale one and two-storey detached and semi-detached dwellings set in generous landscaped grounds with outlooks to the Adelaide Park Lands.

The generous building setbacks and scale are established by Heritage Places that front Lefevre Terrace.

Brougham Place

The historic character is derived from the cohesive pattern of one and two-storey large-scale detached dwellings and visually prominent former residences within the campus of Lincoln College, set in generous landscaped grounds with outlooks to the Adelaide Park Lands.

The generous building setbacks and scale are established by Heritage Places that front Brougham Place.

Ward Street (southern side)

The historic streetscape character is formed by the wide street setting and the historic outbuildings associated with the State Heritage residences on Brougham Place.

(The northern side of the street is in the Margaret Street Historic Area.)

Margaret Street (south of Ward Street)

The historic streetscape character is derived from the narrow street setting of Margaret Street and the open streetscape of Brougham Place with its large setbacks and generous landscaped areas between buildings. A strong built form definition has been created on the north-eastern corner of Margaret Street and Ward Street through the placement of historic outbuildings along the street frontage.

Architectural styles.

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s-1940s, with varying localised

detailing and built form features

concentrations of styles which are exhibited by the Heritage Places and Representative Buildings.

The prevailing built form features of the Area includes pitched roofs (hipped and/or gable ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

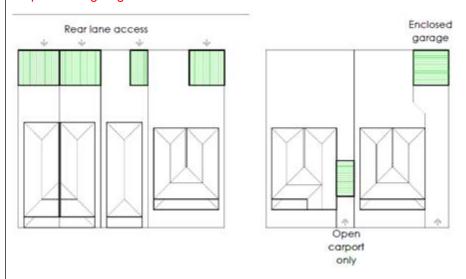
Buildings address the street frontages.

Design elements of a Heritage Place such as verandahs, roof forms or historic detailing maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages and side additions located behind the main face of building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places. The illustration below illustrates the typical and appropriate siting of carports and garages. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and

asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide during the period 1942 to 1950, because of the materials shortages caused by the Second World War.

Barton Terrace East

Victorian, Edwardian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to a Victorian Villa, a Victorian Cottage, Queen Anne, transitional Queen Anne–Bungalow and Inter-war Bungalow.

Buildings are modelled and articulated, incorporating pitched roofs, verandahs, balconies, decorative architectural elements and ornamentation.

Buildings exhibit vertically proportioned windows and a high proportion of solid to void in the composition of facades.

Brougham Place

Victorian and Edwardian periods.

Exhibits a diverse collection of architectural styles, including but not limited to Victorian Villa, Victorian Gothic, Victorian Italian, Queen Anne and Edwardian Tudor Gothic

Lefevre Terrace

Victorian, Edwardian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Victorian Italianate, Victorian Terrace, Queen Anne, Edwardian Free Classical and Inter-war Bungalow.

Grand style and settings.

Terraces and Italianate villas exhibiting a high degree of facade articulation and modelling, with richly detailed masonry and cast-iron ornamentation.

Ward Street (southern side)

Victorian and Edwardian periods.

Outbuildings associated with dwellings fronting Brougham Place.

Building height

Low scale, one and two-storey residential **buildings**. Established by the prevailing patterns set by Heritage Places.

Predominantly two-storey residential buildings along Brougham Place and Le Fevre Terrace south of Gover Street, and predominantly single-storey north of Gover Street, with scale set by Heritage Places.

Predominantly one-storey residential buildings in Barton Terrace East, with scale set by Heritage Places.

Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.

Brick or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber window frames, doors and roof trim.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements, including painted timber fretwork, cast iron lacework to verandahs, finials, cover battens to gables and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.

Stone and cast-iron boundary fencing.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, landscaping, streetscape and public realm features

Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.

Generous landscaped front grounds to residences with a significant number of larger dwellings surrounded by a spacious garden.

Generous footpaths and verge areas, with original stone kerbing and guttering.

Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.

Rear lane access, where traditionally vehicle access over the primary street frontage is not characteristic.

Views and vistas of the Adelaide Park Lands.

An attractive pedestrian environment provides convenient access to the Adelaide Park Lands. Street trees provide pedestrian shelter and amenity, and a high standard of paving and other landscaping enhances the public realm. Landscaping in public places along Lefevre Terrace, Barton Terrace East, and Brougham Place provides a transition between the built-form areas and the informal planting of the Adelaide Park Lands. Established views and vistas from Brougham Place and the Adelaide Park Lands of the former houses of Lincoln College. Stone in concrete kerbing along Ralston Street. Cast iron street name plates on Margaret Street. Blue enamel house number plates with white numbering along Gover Street, Ward Street and Palmer Place. Views from Lefevre Terrace across Park 6/Nanto Womma. Vistas from Lefevre Terrace through Gover Street. Nature strips of generous proportion along Ward Street, Lefevre Terrace, Barton Terrace East and Palmer Place. Not Identified. Representative buildings

North Adelaide Cathedral Historic Area Statement (Adel 9)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is an integral part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings. It exhibits residential architecture from all periods of the city's development and includes the residences of many notable Adelaide community members.

Following the survey and settlement, the natural landscape was converted to a cultural landscape, which now reflects the divisions of wealth and influence in the early colony. The elevated land adjacent to the Adelaide Park Lands, such as Pennington Terrace, provided prestigious residential addresses. The topography of the City of Adelaide explains many of its patterns of development. Elevated land was selected to avoid flooding but was also prestigious and offered the best views.

The built form of North Adelaide is indicative of the social divisions and occupations of Adelaide society from early settlement. It retains many buildings and sites of State and Local Heritage value, ranging from large mansions to simple row cottages, corner shops and hotels to major churches and institutional buildings that reflect the different periods of development. The diversity of scale and integrity of the remaining historic built form is a microcosm of development periods and traditional housing styles in the State as a whole

St Peter's Cathedral, dating from 1869, is a major landmark and visually dominates this Area, which is characterised by large institutional buildings, with residential development located primarily to the west. St Mark's College is grouped around substantial early residences along Pennington Terrace.

Until 1856, Kermode Street was the 'High Street' of North Adelaide. The characteristic collection of shops, a police station, a church and a hotel (the still trading Queens Head) were located along this street, and there are several pre 1850s buildings remaining in this Area.

Small cottages and worker housing, such as **those** in Brougham Court, provide a contrast with the more substantial villas with Adelaide Park Lands frontage around Palmer Place and along Pennington Terrace and are indicative of the diverse social composition of the early resident population.

Eras

1837 to 1901 - Victorian period.

1901 to 1920s - Edwardian period.

1920s to 1942 - Inter-war period.

1950s plus - Post War Period.

Allotments, subdivisions and built form patterns

The Cathedral Area is the entry point to Adelaide and Upper North Adelaide. Its unique streetscape character is established by its distinctive topography, diverse range of nineteenth-century architecture and its extensive Adelaide Park Lands frontages. The cohesive lines of buildings set behind attractive landscaping visually define the perimeter of the Area.

The Town Acre layout and later patterns of subdivision and development created large allotments. The, and a low-density residential character is also derived from generous building setbacks, orientation and patterns established by the prevailing Heritage Places and Representative Buildings.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 50 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Abbott Lane

Minor street characterised by one and two-storey buildings on or close to the street frontage and providing rear laneway access to carports and garaging for residences fronting another street. and comprises of one and two storey buildings on or close to street frontage.

Brougham Court

The historic streetscape is formed by the narrow width of the street and is almost exclusively characterised by closely sited single-storey semi-detached and detached Local Heritage Places, with **generally** consistent setbacks **and on primarily regular** allotments of consistent size and pattern. The side and front building setbacks are established by Heritage Places. The strong built form definition at the junction of Brougham Place and Brougham Court encloses Brougham Court.

Brougham Place and Palmer Place

The high amenity streetscape is formed by the wide street setting and their frontage to Brougham Gardens and Palmer Gardens Park Lands. The historic streetscape comprises of a low scale, late nineteenth century detached housing character in contrast to the larger mansion buildings along the northern (opposite) edge of Brougham Place and Palmer Place.

The historic character comprises one and two-storey detached semi-detached dwellings of State and Local Heritage value. The dwellings are setback from the street with small front garden areas, and the rhythm and pattern of their siting contribute to their historic character.

Kermode Street

The streetscape is derived from the moderately sized street width and the gentle eastward slope, with the concentration of smaller houses at the western end and more institutional scale of college and apartment buildings at on the eastern end.

The historic streetscape west of Bagot Street is derived from the late nineteenth century, one and two-storey detached and semi-detached residences of Local Heritage value on individual allotments.

The historic streetscape east of Bagot Street comprises the Greenways Apartments, one and two-storey detached and semi-detached residences sited on or close to the street frontage with small garden areas and St Mark's College, which is also located close to the street with a garden frontage.

The built form pattern is established by the pattern and siting of Heritage Places on individual allotments.

King William Road

The historic streetscape is formed by the St Peters Cathedral and the grand, spacious character of the streetscape.

The physical dominance and grandeur of the Cathedral complex on the western corner of Pennington Terrace and King William Road, created by its angled siting, towering height, and the juxtaposition of spires, together with the Cathedral Hotel and the Anglican Church Offices on the eastern side of King William Road, also contribute to the historic streetscape.

Lakeman Street

The intimate character and enclosure of this narrow minor street are derived from the single-storey cottages sited on the street frontage. The side boundary walling of larger residences with frontages to Pennington Terrace and Kermode Street are a dominant feature.

Palmer Lane

Minor street providing rear laneway access to carports and garaging for residences fronting another street.

Pennington Terrace

The high amenity streetscape is formed by the grand spacious character of Pennington Terrace, the setting of the Adelaide Park Lands frontage and the residences and Cathedral set within open garden settings providing an attractive public and private landscape domain.

The historic built form streetscape comprises predominantly State Heritage Places (including those forming part of St Marks College) with siting, setback, scale and character variation. The landscape garden setting around the buildings that are well setback from the street frontage forms an integral part of the area's historic character.

The cathedral complex's physical dominance on the corner of Pennington Terrace and King William Road contributes to the historic streetscape.

Architectural styles,

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s and from the

detailing and built form features

1960s, with varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places-and Representative Buildings.

It retains many buildings and sites of State and Local Heritage value, ranging from large mansions to simple row cottages, corner shops and hotels to major churches and institutional buildings that reflect the different periods of development. The diversity of scale and integrity of the remaining historic built form is a microcosm of development periods and traditional housing styles in the State as a whole

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places.

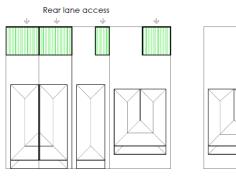
Buildings address the street frontages.

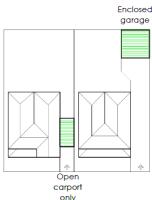
Design elements of a Heritage Place and Representative Buildings, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions located behind the main face of the building and facade do not dominate the street frontage or significantly alter the historic character of the Heritage Places—and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages.. Typical and appropriate siting of carports and garages is illustrated below.





Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble

walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses with face brick walling and decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped and doors were often divided into three or four horizontal panels.

I Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often

'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Post War Housing (1950s plus)

During this period, a range of new styles became popular. The styles constructed in North Adelaide included Old English and Georgian Revival. Houses in these styles were constructed both before and after the Second World War and were either infills or replacements for earlier houses.

The Old English Revival style used elements which made some reference to Elizabethan/Tudor architectural details, including brick or white rendered walls to simulate limewash, steeply pitched roof form, and tall chimneys.

The Georgian Revival style was based on an interpretation of English Georgian architecture, using a symmetrical elevation with rendered or brick walls, a fanlight above the central entrance door, a hipped roof form and generally classically derived proportions and details. This style had no verandah but often displayed an entrance portico.

Some later notable architecturally designed residences, which were based on the post-war International Style, illustrate the avant-garde trend of domestic architecture in the 1960s. These houses were generally cubiform and were constructed with flat roofs, with large areas of glass in smooth masonry walls. Cantilevered elements and recessed porch areas were typical of the style.

Abbott Lane

Victorian period.

Architectural styles include, but are not limited to, the side frontage of an early Victorian terrace house.

Brougham Court

Late Victorian and Edwardian periods.

Architectural styles include, but **are** not limited to, detached and semi-detached **Victorian and** Edwardian villas and **the** former Ebenezer Chapel.

Brougham Place and Palmer Place

Victorian, Inter-War and Post-War periods.

Exhibits a diverse collection of architectural styles including but not limited to Georgian Revival Villas, Victorian Villas, Neo-Gothic, Terraces and cottages.

Kermode Street

Victorian and Inter-War periods.

Exhibits a diverse collection of architectural styles, including but not limited to Art Deco, Neo-Georgian St Marks College (Memorial Building), an Edwardian villa, Victorian villas, Queens Head Hotel, Old English, Bungalow, Romanesque, Kermode Street Chapel, Italianate Victorian villa and Victorian terraces.

King William Road

Victorian and Inter-War periods.

Exhibits a diverse collection of architectural styles including but not limited to Gothic St Peters Cathedral, Gothic Anglican Church offices, Victorian Italianate

Cathedral Hotel, Art Deco Greenways Apartments, Allan Campbell Buildings, Elder Laboratory, Tudor Gothic hospital and Moderne. Lakeman Street Victorian period. Architectural styles include but are not limited to early Victorian cottages. Pennington Terrace Victorian and Inter-War periods. Exhibits a diverse collection of architectural styles, including but not limited to a Neo-Georgian villa, a Neo-Gothic villa, a Federation villa, Gothic St Peters Cathedral and a Victorian cottage, villas and terraces. Building Apart from the taller St Peters Cathedral, mainly low-scale, one and two-storey height residential and other buildings. Established by the prevailing patterns set by Heritage Places and Representative Buildings, except where the following Concept Plans apply: • Concept Plan 29 - St Mark's College Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality. Materials Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following: Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered. Brick or rendered quoin work and plinths. Red brick and rendered chimneys. Painted timber window frames, doors and roof trim. Vertical proportioned timber windows with double sliding sashes. Some elaborate decorative elements, including painted timber fretwork, cast iron lacework on verandahs, finials, cover battens to gables, and decorative barges. Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers. Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing. Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders. Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources. Low or open front fencing to the front property boundary line (including secondary **Fencing**

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sometimes with piers and cast-iron railings.

streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences Typical fencing defining property frontages is constructed of brick, stone or stone and cast-iron boundary walls and new fencing should unify the streetscape through the use of traditional materials.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, landscaping, streetscape and public realm features

Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.

Tree lined streets.

Generous landscaped front grounds to residences with a significant number of larger dwellings surrounded by a spacious garden.

Generous footpaths and verge areas, with original stone kerbing and guttering.

Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.

Rear lane access, where traditionally vehicle access is not characteristic to the primary street frontage.

St Peters Cathedral and the grand, spacious character of the streetscape.

Visual prominence of St Peters Anglican Cathedral. The elevated areas provide vistas across the city, in particular vistas views of the St Peters Cathedral spires and tower from Brougham Place and King William Road.

Important view of the north-east elevation of St Peters Cathedral and south from Kermode Street.

Visual prominence of North Adelaide Church of Christ Chapel and Queens Head Hotel.

Visual prominence of the sandstone dwelling at the junction of Kermode Street and Palmer Place and the bluestone terrace house at the junction of Kermode Street and Lakeman Street.

High landscape qualities of the pocket parks and Adelaide Park Lands frontages along Brougham Place, Palmer Place and Pennington Terrace.

Representative buildings	Benchmark 88 at 154 Kermode Street. Not Identified.
	Enamel street number plates along Brougham Place.
	Drinking fountain on Kermode Street.
	Concrete over the stone water table along Palmer Place.
	Stone in the concrete water table along Lakeman Street and Palmer Court.
	Stone water table along Baggot Street and Lakeman Court.
	Stone in concrete kerbing along Lakeman Street.
	Stone kerbing along Baggot Street and Lakeman Court.
	Other street elements include early bluestone gutters along Brougham Court, Lakeman Street, and Bagot Street.

North Adelaide Women's and Children's Historic Area Statement (Adel 10)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Women's and Children's Historic Area is part of a small section of North Adelaide, which represents the layout and settlement patterns of the City of Adelaide from the 1830s as well as the late Victorian and early twentieth-century establishment of hospitals east of King William Road. It slopes upward to the north and west, creating a distinctive topography, and serves as an entry point to upper North Adelaide, travelling north from the city.

Traditional institutional buildings include the Angus Building and Alan Campbell Building at the Women's and Children's Hospital, the Anglican Church Offices, and former dwellings at Memorial Hospital ('The Avenues' and 'Leahurst' fronting Sir Edwin Smith Avenue).

North Adelaide retains strong physical evidence of the historical stages of the development of the colony, most particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services. Until 1856, Kermode Street was the 'High Street' of North Adelaide.

The St Peter Cathedral is a dominant element of the streetscape, though located outside this Historic Area.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1943 1950s plus - Post war period.

Allotments, subdivisions and built form patterns

The Area has retained a distinctive historic grid of streets and Town Acres at an angle to those of Upper North Adelaide and other sections of Lower North Adelaide, which are separated by public open space.

The Area has frontage to the Adelaide Park Lands to the north and east.

The Town Acre layout and later patterns of subdivision and development created large allotments and sites occupied mainly by institutional buildings of significant

scale, some converted large residences built along the eastern Adelaide Park Lands frontage (Sir Edwin Smith Avenue).

Buildings are typically on or near the street frontage, with the exception being deeper setbacks from Sir Edwin Smith Avenue to the south of Kermode Street through to Pennington Terrace.

Buildings on corner sites provide facades that address each street frontage.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 20 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form as described below:

Kermode Street

Masonry and cast iron fence along the northern part of Sir Edwin Smith Avenue, and the masonry wall return and gate piers to Kermode Street of the Memorial Hospital.

Pennington Terrace and Sir Edwin Smith Drive (South of Kermode)

The high amenity streetscape is formed by the wide street setting and the Adelaide Park Lands frontage. The historic character comprises the three-storey State Heritage listed former houses known as the Memorial Hospital, which are of a consistent setback, building rhythm and pattern when viewed from the street, with a garden area around the perimeter of these street frontages.

Buildings reinforce the setback pattern established by Heritage Places.

Architectural styles, detailing and built form features

The Area is characterised by both traditional institutional styles and Victorian residential architectural styles.

Roof pitch and forms and the design, form and composition of facades reflect traditional proportions of Heritage Places.

Buildings address the street frontages.

Design elements of a Heritage Place, such as verandahs, roof forms or historic detailing maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place and are materially compatible with the building. not readily visible from the street.

Brougham Place

Post-war period.

Architectural styles include Moderne.

King William Road

Victorian Period

Victorian Gothic with Queen Anne influences

Pennington Terrace and Sir Edwin Smith Drive (South of Kermode)

	Victorian period.
	'The Avenues' and 'Leahurst' are two matching Victorian mansions in the 'Anglo- Italian' style (now part of Memorial Hospital).
	Buildings address the street, and on corner sites, buildings provide facades that address each street frontage.
Building height	Low-scale Heritage Places on King William Road, Sir Edwin Smith Drive (South of Kermode) and Pennington Terrace. Established by the prevailing patterns set by Heritage Places.
	Buildings enable the visual prominence of the St Peters Anglican Cathedral to be seen from the Adelaide Park Lands (Park 11, Park 12, and Park 25).
Materials	Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. Traditional materials reflecting the architectural styles of the Heritage Places.
	The prevailing materials vary between streets but typically include the following:
	Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.
	Brick or rendered quoin work and plinths.
	Red brick and rendered chimneys.
	Painted timber window frames, doors and roof trim.
	Vertical proportioned timber windows with double sliding sashes.
	Some elaborate decorative elements, including painted timber fretwork, cast iron lacework to verandahs, finials, cover battens to gables and decorative barges.
	Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.
	Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.
	Paint colours consistent or complementary with the era and style of the buildings.
Fencing	Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building up to 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences with piers and cast-iron railings.
	Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.
	Fencing design for new buildings reflects historically sympathetic fencing styles evident in the streetscape and archival sources.
	Heritage listed masonry and cast-iron fence along the northern part of Sir Edwin Smith Avenue and the masonry wall return and gate piers to Kermode Street of the Memorial Hospital.
Setting,	Linear grid of tree-lined streets relates to the subdivision of the original Town
landscaping, streetscape and public realm features	Acres. High landscape qualities of the Adelaide Park Lands frontages include the Cross of Sacrifice, Brougham Gardens, and Peace Park along Brougham Place, Sir Edwin Smith Drive, and Pennington Terrace.

	High degree of pedestrian amenity and shelter provided by street trees and on-site landscaping.
	Visually interesting streetscapes.
	St Peters Cathedral, dating from 1869, is a major landmark and visually dominates this area, which is characterised by large institutional buildings.
	High quality urban realm that supports cultural and community services within the locality. Landscaping and open space breaks up building mass and provides amenity.
	Pedestrian comfort is supported by a high-quality public realm and limited vehicle access from King William Road and Sir Edwin Smith Drive, and Kermode Street.
	Drinking fountain on Kermode Street.
	Enamel street number plates along Brougham Place.
Representative buildings	Not identified.

North Adelaide Stanley Historic Area Statement (Adel 11)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the *Adelaide* Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the *Adelaide* Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

Lower North Adelaide is a discrete section within North Adelaide, sitting at an oblique angle to the city, encompassing 86 Town Acres and surrounded by the *Adelaide* Park Lands. Its topography is characterised by a steep rise from Melbourne Street to Stanley Street, below which the Area is relatively flat. The ridge of the North Adelaide scarp along Kingston Terrace/Stanley Street and the frontages to the *Adelaide* Park Lands provided the wealthy with 'views and airs' and were considered prestigious residential addresses.

This Historic Area encompasses land at higher elevations characterised by low residential density and largely excludes areas of more compact housing.

The high concentration of small cottages and worker housing in the lower section down from the scarp reflects the early subdivision of these Town Acres into estates for the development of more intensive residential forms, such as the speculative Chichester Gardens development, and the philanthropic mews cottages along the lower end of Stanley Street/Kingston Terrace.

<u>Eras</u>

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions

This Area is one of the lowest-density areas of Lower North Adelaide containing large residential buildings, predominantly detached dwellings, often designed in a grand manner and set in generous landscaped grounds.

and built form patterns

The Town Acre layout and later patterns of subdivision and development created large allotments, and a low-density residential character derived from moderate to generous building setbacks, orientation and patterns established by the prevailing Heritage Places, typically large-scale dwellings, some accompanied by significant outbuildings.

The Area has retained much of its historic grid pattern, including major and minor streets. The cohesive pattern of setbacks is established by the dwellings, which are Heritage Places. The side setbacks are often generous and asymmetrical, with greater separation of the building and side boundary on one side.

The buildings on Stanley Street, Kingston Terrace and Brougham Place take advantage of the landfall to provide semi-basement floors.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 50 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places, reinforcing the character of the historic built form, allotments and settlement patterns as described below:

Kingston Terrace

The high amenity streetscape is formed by the wide street setting and the Adelaide Park Lands frontage along Kingston Terrace. The historic streetscape character is also established by low-density, large one and two-storey detached dwellings with generally shallow setbacks from the primary street frontage, with small garden areas and some with spacious private gardens to the side and rear.

Towards Lefevre Terrace, the streetscape is dominated by the imposing rear elevations of large mansions fronting Stanley Street.

Stanley Street - Brougham Place

The high amenity streetscape is formed by the wide street setting. The northern side of Stanley Street is characterised by two mansions set well back from the street frontage, with spacious landscaped grounds on elevated ground above Stanley Street. The remainder of this side of the street comprises large detached and semi-detached one and two-storey dwellings that are setback from the street frontage with generous garden areas.

The historic character on the southern side of Stanley Street is derived from the cohesive pattern of large-scale one and two-storey detached and semi-detached dwellings of low density, generally set in generous landscaped grounds. The sloping topography presents the two-storey dwellings as single-storey in appearance to Stanley Street and Brougham Place.

The building setbacks are established by Heritage Places and are generally deeper on the northern side of Stanley Street.

There are outlooks across Brougham Place to the *Adelaide* Park Lands to the north and west.

The Brougham Place Uniting Church at 196-210 Brougham Place, set above the ground with its dominant tall central tower, is of landmark significance.

The low-scaled St Ann's College buildings at 186-195 Brougham Place with landscaped garden areas also make an important contribution to the streetscape

and step down the Brougham Place frontage, reflecting the topography of the locality.

Jerningham Street (west side)

The historic streetscape is characterised by more compact sites and dwellings compared with those fronting other major streets in the Historic Area and comprises single-storey dwellings with generally moderate to shallow building setbacks from the primary street frontage established by the Heritage Places with small garden areas.

(The eastern side of Jerningham Street is within the Kentish Arms Historic Area.)

New Street

Minor street characterised by one and two-storey buildings on or close to frontage and providing rear laneway access to carports and garaging for residences fronting another street. and comprises of one and two storey buildings on or close to frontage.

Old Street (north side)

Minor street characterised by one and two-storey buildings on or close to frontage and providing rear access to properties fronting Stanley Street and Brougham Place. and comprises of one and two storey buildings on or close to frontage.

The street is characterised by a more intimate, compact built-form character than compared to that major streets in this Area.

Architectural styles, detailing and built form features

The Area is characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places.

Buildings address the street frontages.

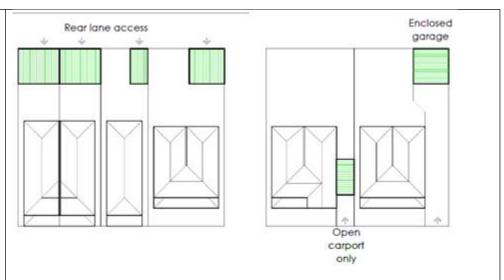
Design elements of a Heritage Place, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages and side additions located behind the main face of building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places. The illustration below illustrates the typical and appropriate siting of carports and garages.

. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included

Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive *two-storey* version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Brougham Place

Victorian, Edwardian and Inter-war periods.

Architectural styles including but not limited to Victorian villa, Mediterranean villa, Italianate Brougham Place Uniting Church and Victorian residences in St Ann's College.

Jerningham Street

Victorian period.

Architectural styles include, but are not limited to, a Victorian shop with attached dwellings, Victorian detached and semi-detached cottages, and a Victorian villa.

Kingston Terrace

Victorian and Inter-war periods.

Architectural styles, including but not limited to Victorian villas and Neo-Georgian villa, a Coach house relating to Nurney House fronting Stanley Street, and outbuildings relating to St Andrews fronting Stanley Street.

Includes Victorian outbuildings of grand dwellings fronting Stanley Street.

LeFevre Terrace

Victorian and Inter-war periods.

Architectural styles, including but not limited to Queen Anne villa and Arts and Crafts.

	Now Chroat
	New Street
	Victorian period.
	Architectural styles including but not limited to Victorian villa.
	Old Street (north side)
	Victorian period.
	Victorian cottage.
	Stanley Street
	Victorian, Edwardian and Inter-war periods.
	Exhibits a diverse collection of architectural styles including but not limited to Arts and Crafts, Nurney House, St Andrews, Neo-Georgian, Victorian villas, Queen Anne villas, Victorian Gothic Church, Inter-war Mediterranean, Transitional Edwardian – Inter-war, Victorian Italianate villa, Victorian Second Empire and Victorian cottages.
Building height	Apart from the significantly taller former Congregational Church building at 196 - 210 Brougham Place, there are low-scale, one and two-storey residential buildings. Established by the prevailing patterns set by Heritage Places and Representative Buildings. The exception is the significantly taller former Congregational Church building at 196 - 210 Brougham Place.
	Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.
Materials	Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:
	Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.
	Brick or rendered quoin work and plinths.
	Red brick and rendered chimneys.
	Painted timber window frames, doors and roof trim.
	Vertical proportioned timber windows with double sliding sashes.
	Some elaborate decorative elements, including painted timber fretwork, cast iron lacework to verandahs, finials, cover battens to gables and decorative barges.
	Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.
	Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.
	Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.
	Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.
Fencing	Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, landscaping, streetscape and public realm features

Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.

Generous landscaped front grounds to residences with a significant number of larger dwellings surrounded by spacious garden gardens.

Generous footpaths and verge areas, with original stone kerbing and guttering.

Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.

Rear lane access, where traditionally vehicle access is not characteristic of the primary street frontage.

Important views to Brougham Place Uniting Church.

Views and vistas of the Adelaide Park Lands from Kingston Terrace and Brougham Place.

Views of the city from Stanley Street and Brougham Place properties.

The fall of land associated with the North Adelaide scarp affords significant distant views to the south from elevated sites. It is also a defining characteristic of streetscapes that run across the slopes, especially Brougham Place and New Street, but also Stanley and Jerningham Streets to a lesser degree.

The juxtaposition of the lower and upper sections of urban North Adelaide and their street layouts and *Adelaide* Park Lands edges near the southern end of Le Fevre Terrace is a distinctive streetscape feature.

Attractive pedestrian environment providing pedestrian shelter and amenity provided by street trees and a high standard of paving and other landscaping to the public realm along Brougham Place, Stanley Street and Jerningham Street especially.

Stone kerbing along Kingston Terrace and New Street.

Stone in concrete kerbing along Old Street.

Stone water table along Kingston Terrace, Old Street and New Street.

Significant views and vistas from Brougham Place to the city and from the western side of Kingston Terrace to the east. Benchmark 15 is on the corner of Stanley Street and Jerningham Street.		
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North Adelaide Kentish Arms Historic Area Statement (Adel 12)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historical evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

Lower North Adelaide is a discrete section within North Adelaide, sitting at an oblique angle to the city, encompassing 86 Town Acres and surrounded by the Adelaide Park Lands. Its topography is characterised by a steep rise from Melbourne Street to Stanley Street, below which the Area is relatively flat. The ridge of the North Adelaide scarp along Kingston Terrace/Stanley Street and the frontages to the Adelaide Park Lands provided the wealthy with 'views and airs' and were considered prestigious residential addresses.

This Historic Area encompasses land at generally lower elevations compared to the adjoining Stanley Historic Area to the west.

The high concentration of small cottages and worker housing below the scarp reflects the early subdivision of these Town Acres into estates for the development of more intensive residential forms, such as the speculative Chichester Gardens development (two hundred blocks subdivided in 1839), and the philanthropic mews cottages along the lower end of Stanley Street/Kingston Terrace.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions

This Area is characterised by intact, low-scale residential development on rectangular allotments of varying widths and sizes. The historic streetscapes are characterised by large nineteenth and early twentieth century substantial Victorian and Edwardian villas and other detached and semi-detached dwellings in a variety

and built form patterns

of forms and styles including row cottages, detached cottages and small semidetached cottages.

The Area has retained much of its historic grid pattern with major and minor streets, lanes and places.

A significant feature of this Area is the distinctive, varied alignments of Terraces facing the Adelaide Park Lands.

The historic built form character is established by detached and attached dwellings of low density.

The far west of the Area is characterised by generally larger, wider allotments with detached dwellings merging with the more open, low-density character of the adjoining Stanley Historic Area.

Narrower and smaller allotments with semi-detached dwellings are more prevalent in the remainder of the Area, including along Stanley Street and Kingston and Mann Terraces, Sussex Street, and other minor streets.

Heritage Places and Representative Buildings create a cohesive pattern of shallow setbacks, including some buildings on the street frontage.

Minor streets and lanes provide the majority of crossover locations for access to sites.

The building setbacks from front, side and rear allotment boundaries are established by Representative Buildings and the prevailing Heritage Places. Buildings do not project forward of Heritage Places, including adjacent sites, nor do buildings extend to side boundaries other than for party walls in semi-detached and row dwellings.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 50 percent of the site.

The historic built-form character of the Area is established by Heritage Places and Representative, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Arthur Street

The intimate historic streetscape is derived from the narrow street setting and the row of single-storey row cottages set close to the street with verandahs extending to the street frontage.

Bower Street

The distinctive historic character is derived from the narrow street setting and formed by matching single-storey row cottages on both sides of the street. These facing rows of cottages are consistently setback with small garden areas on allotments of consistent size, rhythm and pattern.

Colley Street

The historic character of the street is derived from the narrow street setting and the single-fronted cottages setback close to the street frontage with small garden areas.

Dunn Street

The historic character of the street is derived from the narrow street setting and the detached and semi-detached cottages along the eastern frontage that are set close to the street with verandahs extending to the street frontage.

East Pallant Street and West Pallant Street

The historic streetscape character is derived from the narrow street setting closely sited single-storey detached and semi-detached cottages built on or close to the street frontage. These include some of Adelaide's earliest residential buildings.

The pattern, siting and setbacks are established by the Heritage Places.

Francis Street

Minor street with buildings on or close to frontages.

Provides access to properties fronting Kingston Terrace.

Francis Street East

The historic *streetscape* comprises a narrow street setting with single-storey row cottages set close to the street, with verandahs extending to the street frontage.

Provides access to properties fronting Kingston Terrace.

Fuller Street

Minor street with buildings setback consistently.

Hart Street

The consistent historic character is established by the narrow street setting flanked by detached single-storey cottages and villas of similar form, scale and setbacks with small front gardens on allotments of similar dimensions.

Jerningham Street (east side)

This wide street provides the solitary major north-south axis in Lower North Adelaide. To the south of Stanley Street, the historic character is derived from predominantly single-storey detached cottages and row cottages set close to the street with verandahs extending to the street frontage. The exception is the two-storey State heritage dwelling on the corner of Stanley Street and Jerningham Street. To the north of Stanley Street, the historic built form character comprises single-storey villas setback from the street frontage with small garden areas. The pattern, siting and setback of dwellings are established by the Heritage Places.

(The west side of Jerningham Street is in the Stanley Historic Area.)

Kingston Terrace

The high amenity *streetscape* is formed by the wide street setting and the Adelaide Park Lands frontage. The historic character is established by the single-storey row dwellings and detached and semi-detached dwellings, generally with shallow setbacks from the primary street frontage, with small garden areas. The landscaped gardens make an important contribution to the *streetscape* setting.

The primary frontage setbacks vary only slightly, but they form a coherent building line. The pattern, siting, and setback of dwellings are established by the Heritage Places and Representative Buildings.

MacKinnon Parade

The high amenity *streetscape* is formed by the wide street setting and the Adelaide Park Lands frontage. East of Dunn Street, the historic built form character is derived from single-storey detached and semi-detached dwellings that are almost exclusively Heritage Places and of similar scale, design, with consistent setbacks and landscaped front garden areas. The consistent pattern, siting and front and side setbacks of dwellings are established by the Heritage Places.

To the west of Dunn Street, the historic built form is derived from predominantly single-storey detached and semi-detached dwellings set closer to the street frontage, with only slight variation in setbacks and with smaller front garden areas than to the east.

Mann Terrace

The cohesive historic *streetscape* character is established by the narrow street setting and by the closely developed detached and semi-detached dwellings and a regular building setback from the street. The consistent pattern, siting and setback of dwellings is established by the Heritage Places and Representative Buildings.

Porter Street and Veronica Lane

Minor streets providing rear laneway access to carports and garaging for residences fronting another street.

Provost Street

The historic streetscape is formed by the narrow street setting and is characterised by single-storey detached and semi-detached dwellings built on or close to the street frontage with small front garden areas.

Stanley Street

The high amenity *streetscape* is formed by the wide street setting. The historic built form on the northern side of Stanley Street is characterised by a strong presence of single-storey detached and semi-detached dwellings and long lines of row dwellings generally with shallow setbacks from the primary street frontage established by the Heritage Places and Representative Buildings.

There is a variation in setbacks between the different forms of dwellings, however, as they are in long groups of their dwelling form, their setback is viewed as coherent. The front garden areas make an important contribution to the *streetscape* setting.

The historic built form character on the southern side of Stanley Street comprises closely sited single-storey detached and semi-detached dwellings with small setbacks from the street frontage and small front garden areas established by the Heritage Places. The exceptions are the two-storey Kentish Arms Hotel, which is built to the street frontage, and the two-storey Victorian house.

The coherent pattern, siting and setbacks are established by the Heritage Places and Representative Buildings.

Sussex Street

The historic streetscape character and intimate streetscape are derived from a combination of the narrow street setting and the predominantly single-storey close-set semi-detached, detached, and row dwellings generally on or close to the street frontage, punctuated by some gaps in the typical historic building line.

The pattern, siting and setbacks are established by the Heritage Places, except for one two-storey Victorian residence, which is deeply set back on a larger site.

Architectural styles, detailing and built form features

The Area is characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

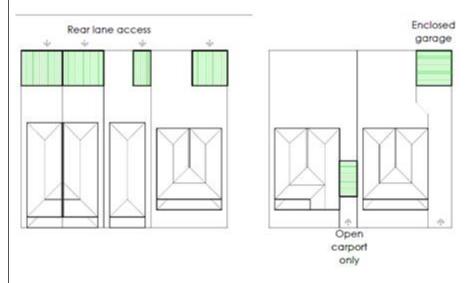
Buildings address the street frontages.

Design elements of a Heritage Place and Representative Buildings, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs

were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration was used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive *two-storey* version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Arthur Street

Edwardian period.

Architectural styles include but are not limited to Edwardian-Inter-war transitional style red-brick row cottages.

Bower Street

Victorian period.

Architectural styles include but are not limited to late Victorian row cottages on either side of the street exhibiting matching roof and verandah profiles, materials and detailing, and facades unified by continuous verandahs.

Colley Street

Edwardian period.

Architectural styles include, but are not limited to, small Edwardian *workers'* cottages on the eastern side.

Dunn Street

Victorian and Edwardian periods.

Architectural styles include but are not limited to late Victorian terrace (one) and Edwardian semi-detached dwellings (two) on the eastern side.

East Pallant Street and Mann Street

Victorian period.

Architectural styles include but are not limited to early Victorian corner shop and dwelling of simple design.

Francis Street East

Victorian period.

Architectural styles include but are not limited to Victorian row cottages on the southern side.

Francis Street

Inter-war period.

Architectural styles include, but are not limited to, an Inter-war Bungalow on the southern side.

Hart Street

Victorian period.

Architectural styles include but are not limited to Victorian cottages and villas.

Jerningham Street (east side)

Victorian and Inter-war periods.

Architectural styles include, but are not limited to, Victorian villas between Kingston Terrace and Stanley Street on the more elevated sites, Victorian cottages south of Stanley Street, a two-story 1840s residence of English design on the corner site (78 Jerningham), and Victorian row cottages between Provost Street and MacKinnon Parade.

Kingston Terrace

Victorian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Victorian villas and cottages, Victorian Italianate, Victorian Gothic, Victorian Terrace, and Inter-war Old English Revival

MacKinnon Parade

Victorian period.

Architectural styles include but are not limited to, Victorian cottage, Victorian villas and Victorian-Edwardian transitional.

This includes early to late Victorian dwellings in a variety of styles, ranging from simple worker cottage to more ornate dwellings with highly decorative cast iron detailing, and the very consistent six pairs of semi-detached dwellings in a row towards the eastern end.

Mann Terrace (north of Melbourne Street)

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian cottages and villas.

Articulated and gabled facades with pitched roof profiles and verandahs contribute to a highly cohesive character.

Mann Terrace (south of Melbourne Street)

Victorian, Edwardian and Inter-war periods.

Architectural styles include but are not limited to Victorian cottages and villas, Victorian-Edwardian transitional and Inter-War Bungalow.

Articulated and gabled facades with pitched roof profiles and verandahs contribute to a highly cohesive character.

Provost Street

Victorian and Inter-war periods.

Architectural styles include but are not limited to small single-storey Victorian cottages and Inter-war Bungalow.

Stanley Street

Victorian, Edwardian and Inter-war periods.

Exhibits a diverse collection of architectural styles, including but not limited to Victorian and Edwardian villas and cottages, mostly detached or row dwellings, of various forms and designs, as well as examples of Victorian-Edwardian transitional style dwellings and the occasional Inter-war Bungalow.

A significant feature is the concentration of similar row dwellings on the northern side, east of Fuller Street and extending through to Kingston Terrace.

Sussex Street

Victorian, Edwardian and Inter-war periods.

Architectural styles include, but are not limited to, small single-storey Victorian and Edwardian cottages, Inter-war Bungalow, and a large Victorian two-storey residence.

West Pallant Street

Victorian period.

Architectural styles include but are not limited to early Victorian pair of cottages and late Victorian detached cottage.

Building height

Low scale, one and two-storey residential **buildings**. Established by the prevailing patterns set by Heritage Places and Representative Buildings

Two-storey buildings contributing to the historic character—exceptions are the Kentish Arms Hotel (23-31 Stanley Street), a shop and dwelling at 68 Stanley Street, and dwellings at 78 Jerningham Street and 128 Sussex Street.

Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.

Brick or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber window frames, doors and roof trim.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements, including painted timber fretwork, cast iron lacework to verandahs, finials, cover battens to gables and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings.

Typical fencing defining property frontages is constructed of brick, stone or stone and cast-iron boundary walls and new fencing should unify the *streetscape* through the use of traditional materials.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, landscaping, streetscape and public realm features

Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.

Generous landscaped front grounds to residences with a significant number of larger dwellings surrounded by spacious garden gardens.

Generous footpaths and verge areas, with original stone kerbing and guttering.

Driveways/crossovers of single width with minimal interruption of the primary street frontages and their footpaths, soft landscaped verges, kerbing and guttering.

Rear lane access, where traditionally vehicle access is not characteristic of the primary street frontage. Views and vistas of the Adelaide Park Lands from Kingston Terrace, Mann Terrace and McKinnon Parade. Attractive pedestrian environment providing pedestrian shelter and amenity provided by street trees and a high standard of paving and other landscaping to the public realm along Stanley Street and Jerningham Street. Stone kerbing in New Street, Hart Street, Francis Street, Fuller Street, Kingston Terrace and Kingston Terrace East. Stone water table in New Street, eastern side of Old Street, Francis Street, Fuller Street, Kingston Terrace and Kingston Terrace East. Stone in concrete kerbing on the eastern side of Old Street, McKinnon Parade and Colley Street. Stone in the concrete water table in McKinnon Parade and Colley Street. Cast iron street name plates along West Pallant Street and Colley Street. Enamel street name plate along Stanley Street. Enamel street number plates along Stanley Street, Sussex Street, Finniss Street and Mann Terrace. Significant avenue of oriental plane trees along Stanley Street. Significant views east and west of Stanley Street. Identified – refer to SA planning database. Representative

North Adelaide Finniss Historic Area Statement (Adel 13)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

North Adelaide is part of the historic plan of the City of Adelaide. The historic character of North Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape which creates the physical setting for North Adelaide, the hierarchy of wide and narrow streets, Squares and gardens, and the differing orientation of upper and lower North Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets of North Adelaide developed compactly with small cottages and worker housing provide evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid intersected by a hierarchy of street widths, the further development of North Adelaide character as a residential village (particularly the typical 1850s to 1880s village type settlement pattern, with shops and other services), and the settling of major religious and institutional organisations and their buildings, and for the residences of many notable Adelaide community members.

Lower North Adelaide is a discrete section within North Adelaide, sitting at an oblique angle to the city, encompassing 86 Town Acres and surrounded by the Adelaide Park Lands. Its topography is characterised by a steep rise from Melbourne Street to Stanley Street, below which the Area is relatively flat. The ridge of the North Adelaide scarp along Kingston Terrace/Stanley Street and the frontages to the Adelaide Park Lands provided the wealthy with 'views and airs' and were considered prestigious residential addresses.

This Historic Area encompasses lower elevations than compared to the nearby Stanley Historic Area to the north. It accommodates a range of mainly detached housing, from large-scale to modest in scale, representing a broad segment of the historic social mix of North Adelaide.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

This Area is characterised by intact, low-scale residential development on rectangular allotments of varied size.

The Area has retained much of its historic grid pattern with major and minor streets, lanes and places.

A significant feature of this Area is the distinctive, varied alignments of MacKinnon Parade along the perimeter of the Adelaide Park Lands.

The historic built form character is established by predominantly detached dwellings of low density, with other buildings associated with local services or institutions.

The far west of the Area is characterised by generally larger, wider allotments with detached dwellings, a pattern merging with similarities to and merging with the more open, low-density character of the adjoining Stanley Historic Area.

Narrower and smaller allotments with attached dwellings are more prevalent in the remainder of the Area, including along Stanley Street and Kingston and Mann Terraces, Sussex Street, and other minor streets.

Typically, deep allotments of up to about 1100m2 are located on the northern side of Finnis Street. Other larger allotments tend to be prominent sites facing the Adelaide Park Lands.

Elsewhere, allotments are more typically in the 200-400m2 range with frontages between 10 metres and 16 metres.

Kathleen Lumley College occupies a large site extending from Finniss Street through to MacKinnon Parade.

Generally, shallow setbacks from the primary street frontage prevail in minor streets, and more generous setbacks prevail along major streets.

On larger sites, detached dwellings are set within spacious landscaped open space.

The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places and Representative. Buildings do not project forward of Heritage Places or Representative Buildings, including on adjacent sites, nor do buildings-they extend to side boundaries other than for party walls in semi-detached and row dwellings.

Heritage Places and Representative Buildings create a cohesive pattern of shallow setbacks, including buildings on the street frontage.

Generally, buildings are set within landscaped grounds and extensive gardens, which typically cover 40 percent of the site.

The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Brougham Place

The historic streetscape and built form character for this short section of Brougham Place is characterised by corner sites with large dwellings, spacious landscaped open space and an outlook to the Adelaide Park Lands. The pattern, siting and setback of dwellings is established by the Heritage Places.

Finniss Street

The historic streetscape is formed by the relatively wide street setting and the onestory detached dwellings set back from the street frontage with front garden areas. There is generally little variation in the setbacks from the street frontage on the northern side, except that the two-storey British Hotel protrudes well forward of adjoining buildings.

The dwellings on the southern side are consistently set back from the street except for the corner two-storey shop and residential building on the Finniss Street and MacKinnon Parade frontages.

The area between Finniss Street and MacKinnon Parade also contains the Kathleen Lumley College site, a State Heritage Place, including three primary buildings ranging from two to four storeys. In front of these buildings on the Finniss Street side are cottages.

The pattern, siting and setback of dwellings is established by the Heritage Places and Representative Buildings.

MacKinnon Parade

Significant built edge with outlooks to the Adelaide Park Lands, including low-density Victorian detached dwellings, some of more substantial scale, moderately set back from the primary street frontage.

The high amenity streetscape is formed by the wide street setting and the Adelaide Park Lands frontage. The historic character comprises of single-storey detached dwellings of Local Heritage value setback from the street frontage with front garden areas.

The historic built form character is also formed by the visual prominence of the State Heritage listed Kathleen Lumley College, comprising three primary buildings ranging from two to four storeys. The landscaped gardens make an important contribution to the streetscape setting.

Edith Place

Minor street comprising single-storey detached and semi-detached dwellings set close to the street with verandahs extending to the street frontage (western side).

The street is characterised by a more intimate, compact built form than compared to that on other streets in the Area.

Finnis Court

Minor street containing a detached dwelling close to the street frontage with a small front garden area.

Archer Place and Hudson Street

Minor streets providing rear vehicle access to properties fronting other streets.

Johnstone Place

Minor street with consistent building setbacks and providing rear laneway access for residences facing another street.

MacKinnon Court

Minor street containing compact and single-storey detached and semi-detached dwellings with consistent setbacks.

Newlands Lane

Provides a pedestrian walkway between Melbourne Street and Finniss Street.

Architectural styles, detailing and built form features

The Area is characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s to the 1940s.

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

Buildings address the street, and on corner sites, buildings provide facades that address each street frontage.

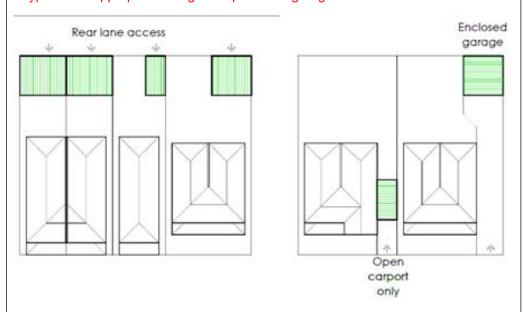
Design elements of Heritage Places and Representative Buildings such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Place or Representative Building.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second-storey development is located within the roof space or to the rear of the dwelling behind the ridgeline of the roof.

Carports, garages, and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages.

. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay-fronted projections. Each of these forms could be single or

two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive *two-storey* version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped in North Adelaide from 1942 to 1950 because of the materials shortages caused by the Second World War.

Brougham Place

Edwardian and Inter-war periods.

Architectural styles include but are not limited to substantial Edwardian Queen Anne and Inter-war Tudor Revival dwellings on prominent corner sites.

Architectural styles include but are not limited to predominantly Victorian and some Georgian Revival villas or cottages.

Prominence of the British Hotel with its fine detailing and cantilevered balcony.

Edith Place

Victorian period.

Architectural styles include but are not limited to Victorian detached and semidetached cottages (western side).

Finnis Court

Victorian period.

Architectural styles include but are not limited to Victorian cottages.

Finniss Street

Victorian and Inter-war periods.

MacKinnon Court

Victorian period.

Architectural styles include but are not limited to Victorian detached and semidetached cottages.

MacKinnon Parade

Victorian and Inter-war periods.

Architectural styles include but are not limited to Victorian cottages and villas, and the occasional Georgian Revival residence.

Building height

Low scale, **mainly** one-storey residential **buildings**. Established by the prevailing patterns set by Heritage Places and Representative Buildings, except where the following Concept Plans apply:

Concept Plan 25 – Kathleen Lumley College

Two-storey buildings contributing to the prevailing historic character and/or of heritage value exceptions are the British Hotel and Finniss Corner (at 1-3 Finniss Street), and buildings of Heritage value (but more recent origin), ranging from two to four storeys in the Kathleen Lumley College site between Finniss Street and MacKinnon Parade.

Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality.

Materials

Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following:

Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered.

Brick or rendered quoin work and plinths.

Red brick and rendered chimneys.

Painted timber window frames, doors and roof trim.

Vertical proportioned timber windows with double sliding sashes.

Some elaborate decorative elements, including painted timber fretwork, cast iron lacework on verandahs, finials, cover battens to gables, and decorative barges.

Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers.

Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing.

Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders.

Paint colours consistent or complementary with the era and style of the dwelling as defined by archival sources.

Fencing

Low or open front fencing to the front property boundary line (including secondary streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences, sometimes with piers and cast-iron railings.

Typical fencing defining property frontages is constructed of brick, stone or stone and cast-iron boundary walls and new fencing should unify the streetscape through the use of traditional materials.

Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites.

The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources.

Fencing is characterised by a variety of architectural styles, including:

Early Victorian Houses (1837 1840s to 1869 1860s)

Fences typically were timber pickets, paling or corrugated iron with timber capping.

Victorian Houses (1870s to 1899 1890s)

Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing.

Edwardian Houses (1900 to 1915 1920s)

Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

Fencing was typically low masonry walls, built from materials matching the main building.

Setting, landscaping, streetscape and public realm features

Characterised by the linear grid of tree-lined major streets as well as minor streets and lanes, areas of original stone kerbing and guttering, landscaped front grounds to residences, and driveways/crossovers of single width where vehicle access prevails on primary street frontages.

Views and vistas of the Adelaide Park Lands from Brougham Place and MacKinnon Parade.

Attractive pedestrian environment providing pedestrian shelter and amenity provided by street trees and a high standard of paving and other landscaping to the public realm along major streets.

Vehicle access is provided from rear laneways or minor streets. Rear lane access, where vehicle access does not prevail on primary street frontages.

Stone kerbing and water table in Edith Place.

Stone in concrete kerbing and water table along MacKinnon Parade.

Enamel street number plates along Finniss Street and Brougham Place.

Established avenue planting in Finniss Street and MacKinnon Parade.

	Prominence of the British Hotel with its fine detailing and cantilevered balcony.
	Visual prominence of the State Heritage Place of Kathleen Lumley College.
	Visual prominence to Brougham Place Uniting Church.
	Vehicle access is via minor streets, side and rear lanes. Vehicle access points have been designed and located to maintain historic kerbing and trees.
Representative	Identified – refer to SA planning database.
buildings	

Adelaide Historic Area Statement (Adel 14)

Eras, themes and context

Themes and Context

Adelaide's identity is shaped by its unique grid pattern and hierarchy of streets. Its rectangular geometry contrasts with the natural setting provided by the Adelaide Park Lands and views to the Adelaide Hills. The pattern of Squares reinforces the city's geometry. Colonel Light's visionary layout of Adelaide and its Park Lands was recognised through its National Heritage listing in 2008.

Adelaide is part of the historic plan of the city of Adelaide. The historic character of Adelaide provides strong cultural and historic evidence of the creation of the colony, the establishment and consolidation of early settlement and the subsequent development of South Australia's capital city over time.

Significant features include the natural and cultural landscape, which creates the physical setting and the hierarchy of wide and narrow streets, squares and gardens in the 'square mile' of Adelaide. The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale in proximity to the Adelaide Park Lands.

The Area demonstrates the layout and settlement patterns of the City of Adelaide from the 1830s. Residential development of the area in Victorian times was accompanied by the establishment of shops and other services. The subdivision of Town Acres into a network of minor streets and lanes lined with cottages occurred in distinct phases, most rapidly during the late 1870s and 1880s. Some small cottages were built earlier, during the 1850s and 1860s, on some minor streets (e.g. Ada Street).

The historic character of the south-east corner of the city provides strong cultural and historical evidence of the creation of the colony and the consolidation of early settlement in Adelaide.

Light's Plan utilised a regular grid pattern, and although the original Town Acres within the south-east corner of the city have been divided and further developed, Light's Plan has been preserved as he conceived it. Adelaide was once predominantly a residential city. The existing late nineteenth-century character of the south-east corner of the city continues to reflect this. The Area retains a broad range of residential stock, from grand villas on South and East Terraces overlooking the Adelaide Park Lands to humble cottages lining the smaller streets, established during the course of successive subdivisions. The Area also includes a collection of building types important for any community. These include St John's Anglican Church, hotels and retail premises in Hutt Street.

The South Australian Company held title to many Town Acres, and until the 1860s, leased them for grazing and hay-making. On 4 January 1870, the Register newspaper noted that, particularly in the south-eastern portion of the city, the company had released allotments for sale and that this 'led to the erection of numerous cottages, many if not most of which have been built and are owned by the occupants'. The surviving cottages built in those years are typically small-scale, low-set with high-pitched roofs, small casement windows, low ceilings, and built close to neighbours. Killua Place (now Ada Street) forms part of the land originally comprising Town Acres 578 and 589 and illustrates several phases of development, typical of the Area. One house was built in 1857, with all houses on the western side of Ada Street built between 1874 and 1884 and five houses built on the eastern side in 1907. The more elaborate dwellings in the south-east corner of the city were erected for prosperous residents. Most of these grand

residences were built during the economic boom period of the late 1870s and 1880s. Other substantial developments occurring during this period include row terraces and additional cross streets. The main shopping centres in Adelaide were located further to the north and west, but a small retail precinct developed along the nearby Hutt Street, with corner shops in the residential streets serving local residents' needs. The south-east corner of the city has remained devoid of industry and heavy trades, which were concentrated in the western portion of the city. This has further served to preserve the residential and relatively uniform character in the south-east.

Eras

1837 to 1899 1901 - Victorian period.

1900 1901 to 1915 1920s - Edwardian period.

1916 1920s to 1942 - Inter-war period.

Allotments, subdivisions and built form patterns

The subdivision of Town Acres in the south-east into a network of streets and lanes lined with cottages occurred in distinct phases, most rapidly during the later 1870s and 1880s, although small cottages were built from the 1850s. These cottages were built on small allotments, on the smaller streets, and fronted directly onto the footpath.

The Area has retained its historic rectilinear grid with major and minor streets, lanes and places.

The historic built form character is established by small-scale detached and attached dwellings exhibiting a regular pattern and rhythm of form, scale, and siting.

Single-storey dwellings on or close to the primary street frontage are punctuated in places by two-storey buildings, such as terrace housing or a corner shop with residence above.

St John's Church is an imposing landmark, part of a group of taller buildings including the Meeting Hall and Rectory, at 10-14 St John Street. The church has a significant presence in both Halifax and St John Streets.

The regular spacing, setbacks, forms and heights of dwellings that are Heritage Places define the prevailing historic residential pattern of significance.

Typically, there is either no on-site parking space for a car or else the space is situated at the rear of the dwelling.

Single-storey semi-detached and attached cottages dominate the historic character in most streets, including consistent rows of compact dwellings on narrow sites.

The historic built-form character of the Area is established by State and Local Heritage Places and Representative Buildings, reinforcing the character of the historic built form, allotments and subdivision patterns as described below:

Ada Street

The intimate historic streetscape is derived from the narrowness of the street and the cohesive built form character derived from the single storey detached, semi-detached and row cottages, and their scale and close development pattern comprising of dwellings that are predominantly of Local Heritage value. The dwellings are sited on or close to the street frontage. Most have small front garden areas.

The built form pattern is established by the regular pattern and siting of Heritage Places on individual allotments.

Allen Place

The intimate historic streetscape is derived from the narrowness of the street and the single-storey semi-detached and single-fronted cottages set close to the street frontage with small garden areas or verandahs extending to the street frontage.

Carrington Street (west of Hutt Street)

The historic streetscape is formed by the wide street setting and the historic built form character comprising **ef a close development pattern of** single-storey detached, semi-detached and row cottages and, on the northern side, two-storey terraces. The buildings are set close to the street frontage with small garden areas or verandahs extending to the street frontage. The side and front setback pattern is established by the Heritage Places.

Carrington Street (east of Hutt Street)

The historic streetscape is formed by the wide street setting, and the historic built form character is derived from buildings that are predominantly of Local and State Heritage value, comprising a close development pattern of single-storey detached, semi-detached and row cottages, a long row of two-storey terrace houses and a corner shop-dwelling. The buildings are set close to the street frontage with small garden areas or verandahs extending to the street frontage. The side and front setback pattern is established by the Heritage Places.

Corryton Street (south of Halifax Street)

The intimate historic streetscape is derived from the narrowness of the street and the long single-storey row of Local Heritage Victorian workers' cottages on allotments of predominantly consistent size and pattern. Verandahs are built to the street frontage.

Corryton Street (north of Halifax Street)

The intimate historic streetscape is derived from the narrowness of the street and single-storey semi-detached and single-fronted detached cottages sited close to the street frontage, with small garden areas establishing a rhythm of narrow dwelling facades.

Gilles Street

The historic streetscape is formed by the wide street setting, and the historic built form character is derived from the cohesive pattern of single-storey detached and semi-detached double and single fronted cottages, villas and two-storey terraces. West of St John Street, the buildings are set close to the street frontage with small garden areas or verandahs extending to the street frontage. The side and front setback pattern is established by the Heritage Places.

East of St John Street is a more open subdivision pattern containing larger, detached residences, some having deeper setbacks from the street frontage and more spacious landscaped grounds. The more open subdivision pattern and site layouts are features of a transition from the intimate cottage character of Gilles Street to the grand mansion character of East Terrace.

Gladstone Street

The intimate historic streetscape is derived from the narrowness of the street and the single-storey semi-detached and row cottages of Local Heritage value with verandahs extending to or very close to the street frontage.

The taller two-storey Victorian shop-dwelling and former stables built to street frontages on the corner of Gladstone Street and Carrington Street add to sense of enclosure.

Halifax Street (east of Hutt Street)

The historic streetscape is formed by the wide-open street setting, and the cohesive historic built form comprises single-storey detached and semi-detached cottages, a two-storey terrace and two large corner shop - dwellings built to both street frontages. The buildings are set close to the street frontage with small garden areas and minimal side boundary setbacks. The side and front setback pattern is established by the Heritage Places.

St John's Church is a prominent landmark. The verandah of the prominent twostorey shop-dwelling on the corner of Halifax Street and Tomsey Street is situated over the public footpath.

Halifax Street (west of Hutt Street)

The historic streetscape is formed by the wide-open street setting and the historic built form comprises of single-storey detached and semi-detached cottages, villa and former two-storey former corner shop.

The buildings are set close to the street frontage with small garden areas and minimal side boundary setbacks. The side and front setback pattern is established by the Heritage Places.

Kate Court

The historic streetscape is derived from the narrow street and the single-storey detached and semi-detached cottages and two-storey terraces sited close to the street frontage and with minimal side boundary setbacks. The side and front setback pattern is established by the Heritage Places.

Marion Street

The historic streetscape is derived from the narrow street and the close grouping of single-storey small detached and semi-detached cottages and row cottages sited close to the street frontage with small garden areas. The side and front setback pattern is established by the Heritage Places.

McLaren Court and Neales Place

Minor streets providing rear laneway access to carports and garaging for residences fronting Carrington or McLaren Street.

McLaren Street and Regent Street South

The intimate historic streetscape is derived from the narrowness of the street and the consistently closely sited single-storey cottages, row houses and occasional terrace of predominantly Local Heritage value sited close to the street frontage with small garden areas or verandahs extending to the street frontage. The allotments are of a consistent size and pattern.

Power Street

The historic streetscape is derived from the narrow street and the single-storey cottages and villas sited close to the street frontage, with small garden areas or verandahs extending to the street frontage.

Royal Avenue

The historic streetscape is derived from the relatively narrow street and the close pattern of single-storey cottages and villas of Local Heritage value sited close to

the street frontage with small garden areas. The allotments are consistent in size and pattern.

St John Street

The historic streetscape is derived from the relatively narrow street and by a group of consistently sited, single-storey villas on the western frontage, complemented by a small group of narrow fronted single-storey cottages on the eastern frontage.

The north-east is dominated by the substantial scale and richly detailed character of St John's Church, Meeting Hall and Rectory.

Tomsey Street

The historic streetscape is derived from the narrow street and the single-storey detached and semi-detached cottages sited close to the street frontage, with small garden areas.

Vincent Place and Vincent Street

The historic streetscape is derived from the narrow street and the small singlestorey cottages with narrow frontages sited close to the street frontage, with small garden areas or verandahs extending to the street frontage.

Architectural styles, detailing and built form features

The Adelaide Historic Area is dominated by Victorian cottages and villas, including a number of Early Victorian cottages (Ada Street and Tomsey Street).

The prevailing built form features of the Area include pitched roofs (hipped and/or gable-ended), tall brick chimneys, pitched verandahs, vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches.

The pitch and form of the roof pitch and forms, and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings.

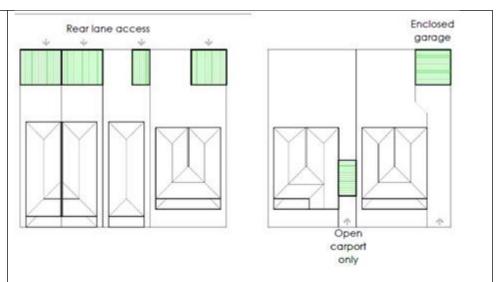
Buildings address the street frontages.

Design elements of Heritage Places and Representative Buildings, such as verandahs, roof forms or historic detailing, maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are materially compatible with the building. not readily visible from the street.

Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Carports, garages, and side additions are located behind the main face of the building and facade and do not dominate the street frontage or significantly alter the historic character of the Heritage Places and Representative Buildings. The illustration below illustrates the typical and appropriate siting of carports and garages. Typical and appropriate siting of carports and garages is illustrated below.



Undercroft parking is inconsistent with the historic character and value of the Area.

The Area is characterised by a variety of architectural styles, including but not limited to:

Early Victorian Houses (1837 1840s to 1869 1860s)

In the initial period of settlement, corresponding with the early Victorian period, houses were typically small, low-scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows on either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult.

Victorian Houses (1870s to 1899 1890s)

During this period of intensive development, solid masonry houses of a range of forms and scales were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single-fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay-fronted projections. Each of these forms could be single or two-storey, and all were built in a variety of sizes and scales. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable-ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim, and cast iron brackets and frieze decoration were used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

Edwardian Houses (1900 to 1915 1920s)

Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more

picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period, distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period, imported unglazed terracotta Marseilles roof tiles were introduced, although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped, and doors were often divided into three or four horizontal panels.

Inter-War Houses (1916 1920s to 1943 1942)

In the period between the First World War and the Second World War, new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements, and the expansive two-storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Housing development essentially stopped during the period 1942 to 1950 because of the materials shortages caused by the Second World War.

Ada Street

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian row cottages, semi-detached cottages and detached bay window cottages.

Consistent pitched roof profiles, verandahs, fenestration and material.

Allen Place

Edwardian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to a cohesive group of small dwellings of a pre-WWI transitional Edwardian-Inter-war style.

Carrington Street (west of Hutt Street)

Victorian period.

Exhibits a collection of architectural styles including but not limited to Victorian detached and semi-detached and Victorian row cottages and terraces.

Carrington Street (east of Hutt Street)

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian Terrace houses, Victorian corner shop-dwelling and a larger number of single-storey Victorian cottages and row cottages.

Corryton Street (north of Gilles Street)

Victorian period.

Exhibits a collection of architectural styles, including but not limited to a long single-storey row of Victorian workers' cottages, with a horizontal emphasis created by common roof and verandah profiles.

Corryton Street (north of Halifax Street)

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian semi-detached and detached cottages with a rhythm of narrow dwelling facades, fenestration, pitched roof profiles and verandahs.

Gilles Street

Victorian, Edwardian and Inter-war periods.

Exhibits a collection of architectural styles, including but not limited to Bungalow, Gothic and Queen Anne influences, Victorian cottages, villas and terraces with some Gothic influences.

Consistent pitched roof profiles, verandahs and fenestration.

Gladstone Street

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian row and semi-detached cottages, taller Victorian shop-dwelling and former stables.

Halifax Street (east of Hutt Street)

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian detached and semi-detached cottages, Victorian terraces and Victorian corner shops.

Consistency of window proportions, high proportion of solid to void, pitched roof profiles and verandahs.

Halifax Street (west of Hutt Street)

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian detached and semi-detached cottages.

Kate Court

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian detached and semi-detached cottages and Victorian terraces.

Consistent window proportions, roof forms and verandah styles.

Marion Street

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian semi-detached and detached cottages and row cottages with low front parapet lines and consistent roof and verandah forms.

McLaren Street and Regent Street South

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian cottages, row cottages and terraces.

Vertically proportioned openings and consistent form of pitched roofs and verandahs, establishing a consistent pattern punctuated by occasional two-storey terrace houses in McLaren Street.

Power Street

Victorian and Edwardian periods.

Exhibits a collection of architectural styles, including but not limited to Victorian and Edwardian cottages.

Royal Avenue

Victorian and early Edwardian periods.

Exhibits a collection of architectural styles including but not limited to Victorian/early Edwardian villas and cottages, including Queen Anne detailing.

St John Street

Victorian and Edwardian periods.

Exhibits a collection of architectural styles, including but not limited to Edwardian, Victorian Italianate villas and Victorian cottages.

Richly detailed character of St Johns Church, Meeting Halls and Rectory.

Tomsey Street

Victorian period.

Exhibits a collection of architectural styles including but not limited to Victorian cottages including some of the earliest cottages in this part of Adelaide.

Vincent Place and Vincent Street

Victorian period.

Exhibits a collection of architectural styles, including but not limited to Victorian cottages with narrow dwelling facades.

Building height

Low scale, predominantly one-storey residential **buildings**. Established by the prevailing patterns set by Heritage Places and Representative Buildings. The buildings are single-storey with the following exceptions:

- Two storey Victorian dwellings in Carrington Street (302, 304, 306, 308, 346, 355, 357, 359, 361, 361A, 363, 365, 365A and 367), and at 10 Ada Street, 348 Gillies Street, 298, 364 and 366 Halifax Street, 20 Kate Street, and 66, 71 and 73 McLaren Street.
- Taller St John's Church complex near corner of Halifax and St John Streets and two-storey factory in Regent Street South (1 Pope Court).

Second level additions not protruding above the roof line apparent from the primary street.

Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor levels and building heights of Heritage Places and Representative Buildings within the locality. **Materials** Buildings utilise materials relating to their architectural style as described in the various sections of this Statement. The prevailing materials vary between streets but typically include the following: Sandstone, bluestone, limestone/freestone and redbrick and sometimes rendered. Brick or rendered quoin work and plinths. Red brick and rendered chimneys. Painted timber window frames, doors and roof trim. Vertical proportioned timber windows with double sliding sashes. Some elaborate decorative elements include painted timber fretwork, cast iron lacework on verandahs, finials, cover battens on gables, and decorative barges. Bungalows have rendered or brick piers and low walling to verandahs with some tapered piers. Corrugated steel, slate, lead, zinc and terracotta (latter period) roofing. Coated surfaces finished in natural render, limewash, cement or mineral paints, not plastic coatings or renders. Paint colours consistent or complementary with the era and style of the building as defined by archival sources. Low or open front fencing to the front property boundary line (including secondary **Fencing** streets to the main façade of the building) with the traditional period and style of the building nominally 1.2 metres, allowing views to the building, including simple timber picket styles, timber post and rail styles, and low masonry fences sometimes with piers and cast-iron railings. Side and rear boundary fences behind the line of the main building façade rise to a maximum height of 2 metres, and 1.8 metres on corner sites. The design of new fencing reflects historically sympathetic fencing styles evident in the streetscape and archival sources. Fencing is characterised by a variety of architectural styles, including: Early Victorian Houses (1837 1840s to 1869 1860s) Fences typically were timber pickets, paling or corrugated iron with timber capping. Victorian Houses (1870s to 1899 1890s) Fences were typically of masonry base and piers with cast iron panels or railings, although evidence of timber railing can still be found. Smaller houses continued to use timber picket fencing. Edwardian Houses (1900 to 1915 1920s) Fencing contains elements of Victorian and Inter-war fencing.

Inter-War Houses (1916 1920s to 1943 1942)

0.46	Fencing was typically low masonry walls, built from materials matching the main building.
Setting, landscaping,	Linear grid of tree-lined streets with laneways relating to the subdivision of the original Town Acres.
streetscape and public realm features	Intimate, enclosed <i>streetscape</i> along Ada, Gladstone, and McLaren Streets, and Regent Street South, maintained by highly consistent, closely spaced dwellings and front verandahs on or close to the frontages on both sides.
	Landmark qualities of St John's Church, Meeting Hall and Rectory.
	Landscaped open space with significant vegetation.
	Public and private open spaces incorporating landscaping to street frontages.
	Vehicle access is via minor streets, side and rear lanes.
	Vehicle access points have been designed and located to maintain historic kerbing and significant trees.
	Stone kerbing and water table in Ada Street.
Representative buildings	Identified - refer to SA planning database.

ATTACHMENT B

Representative Buildings in Historic Area Overlay

In Historic Area (Adel 1)

Street address	Suburb	СТ
123 Barnard Street	North Adelaide	5837/801
171 Barnard Street	North Adelaide	5546/735
158 Buxton Street	North Adelaide	5815/67
197 Childers Street	North Adelaide	6300/50
66 Mills Terrace	North Adelaide	5740/955
73 Mills Terrace	North Adelaide	5655/646

In Historic Area (Adel 2)

Street address	Suburb	СТ
160 Gover Street	North Adelaide	5293/99
87 Tower Street North	North Adelaide	5682/240
89 Tower Street North	North Adelaide	5683/746

In Historic Area (Adel 6)

Street address	Suburb	СТ
174 Ward Street	North Adelaide	5565/980
104 Jeffcott Street (also known as 210 Ward Street)	North Adelaide	5388/373

In Historic Area (Adel 7)

Street address	Suburb	СТ
96 Gover Street	North Adelaide	5840/988

In Historic Area (Adel 9)

Street address	Suburb	CT
112 Brougham Place	North Adelaide	5949/818
99 Palmer Place	North Adelaide	5875/687

In Historic Area (Adel 12)

Street address	Suburb	СТ

5 Francis Street East	North Adelaide	5385/936
9 Francis Street East	North Adelaide	5484/307
39-40 Kingston Terrace	North Adelaide	5781/734
41 Kingston Terrace	North Adelaide	5284/968
43 Kingston Terrace	North Adelaide	5126/101
25 Mann Terrace	North Adelaide	5752/345
12 Provost Street	North Adelaide	5212/949
14 Provost Street	North Adelaide	5864/64
16 Provost Street	North Adelaide	5992/242
47 Stanley Street	North Adelaide	5913/804

In Historic Area (Adel 13)

Street address	Suburb	СТ
107 Mackinnon Parade	North Adelaide	5910/815

In Historic Area (Adel 14)

Street address	Suburb	СТ
2 Allen Place	Adelaide	5132/74
4 Allen Place	Adelaide	5083/204
6 Allen Place	Adelaide	5223/33
8 Allen Place	Adelaide	5447/628
12 Allen Place	Adelaide	5141/37
14 Allen Place	Adelaide	5413/804
16 Allen Place	Adelaide	5878/820
18 Allen Place	Adelaide	5883/109
20-22 Allen Place	Adelaide	1326/118
241 Carrington Street	Adelaide	5800/279
271 Carrington Street	Adelaide	5894/528
353 Carrington Street	Adelaide	5093/57
404 Gilles Street	Adelaide	5322/524
422 Gilles Street	Adelaide	5599/162
424 Gilles Street	Adelaide	5278/435
293 Halifax Street	Adelaide	5825/459
301 Halifax Street	Adelaide	5898/315

Street address	Suburb	СТ
305 Halifax Street	Adelaide	5898/316
307 Halifax Street	Adelaide	5898/317
341-343 Halifax Street	Adelaide	5272/698
22 Power Street	Adelaide	5902/215
24 Power Street	Adelaide	5824/167
28 Power Street	Adelaide	5719/276
30 Power Street	Adelaide	5776/798
29 Power Street	Adelaide	5299/267
25 St John Street	Adelaide	5844/768
18 Tomsey Street	Adelaide	5984/746
28 Tomsey Street	Adelaide	6132/1
30 Tomsey Street	Adelaide	5793/739
29 Tomsey Street	Adelaide	5444/619

HISTORIC AREA STATEMENT UPDATE CODE AMENDMENT

Engagement Report

Section 73(7) of the Planning, Development and Infrastructure Act 2016

September 2025



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1. Purpose

This report has been prepared by City of Adelaide (the Designated Entity) for consideration by the Minister for Planning and Local Government (the Minister) in adopting the Historic Area Statement Update Code Amendment (the Code Amendment).

The report has been prepared in accordance with Section 73(7) of the Planning, Development and Infrastructure Act 2016 and Part 6 of Practice Direction 2: Preparation and Amendment of a Designated Instrument (Practice Direction 2). The report includes:

- details of the engagement process undertaken
- a summary of the feedback received
- a response to the feedback, including recommended amendments
- an evaluation of the effectiveness of the engagement and whether the principles of the Community Engagement Charter have been achieved.

The report also confirms that engagement has been undertaken in accordance with the Engagement Plan, prepared under part 2(5) of Practice Direction 2.

The report recommends amendments to the proposed Code Amendment in response to the submissions received.

2. Introduction

The City of Adelaide seeks to amend the Planning and Design Code (the Code Amendment), by revising the Historic Area Statements and nominating the listing of Representative Buildings.

The draft Code Amendment proposes to update the City of Adelaide's 14 existing Historic Area Statements in the Planning and Design Code and identifies 45 Representative Buildings proposed to be included in the Historic Area Overlay.

The updated Historic Area Statements include further information describing attributes and elements of historic character to guide context-sensitive design and decision-making in the Historic Area Overlay and identify Representative Buildings.

The draft Code Amendment proposes to strengthen the current heritage protection policies in the Planning and Design Code by describing relevant contextual information, attributes and important historic character elements of the Historic Areas in the Historic Area Statements for applicants to inform how they design proposed developments, including alterations and additions and to enhance the effectiveness of assessment of future development applications and to strengthen the protection of historic character.

The inclusion of Representative Buildings that exhibit historic themes and attributes of the historic built character described in the relevant Historic Area Statement clarifies the assessment of development proposals in Historic Area Overlays by providing further examples of desirable built form and streetscape characteristics.

The draft Code Amendment also seeks to include 45 Representative Buildings in the relevant mapping layer in the South Australian Planning and Property Atlas (SAPPA) within the Affected Area within the Historic Area Overlay (26 in the Adelaide Historic Area and 19 in the Historic Areas in North Adelaide).

3. Engagement Approach

The process for amending a designated instrument (including the process to amend the Planning and Design Code) is set out in the *Planning, Development and Infrastructure Act 2016* (the Act). The Act requires public engagement to take place in accordance with the Community Engagement Charter.

The City of Adelaide prepared an engagement plan (the Engagement Plan) to apply the principles of the Community Engagement Charter. The State Planning Commission approved the Engagement Plan on 30 September 2024.

The purpose of the engagement was to ensure that individuals, organisations and communities interested in and/or affected by the proposed Code Amendment were able to provide feedback and influence particular elements of the proposed Code Amendment prior to the finalisation of the Code Amendment.

The engagement period for this Code Amendment was six (6) weeks from Monday, 28 October 2024 until Monday, 9 December 2024.

3.1 Purpose of Engagement

The purpose of the Engagement was to:

- Raise stakeholder, affected and interested community awareness of the proposed changes to the Historic Area Statements.
- Seek feedback from stakeholders, the affected and interested community, on the Draft Code Amendment to enable their needs, ideas, and concerns to be considered in the Code Amendment.
- Raise awareness of the Final Code Amendment and close the loop on community engagement.
- Meet the statutory requirements for engagement on a Code Amendment.

3.2 Engagement Objectives

The engagement objectives were to:

- Ensure the community and stakeholders were aware of the Code Amendment and had the opportunity to comment on and inform it.
- Make information available about the Code Amendment in ways that enable people to understand what a Code Amendment is, what it proposes, the rationale, how it relates to future land development, and how people can comment.
- Encourage stakeholders to ask questions in order to understand how it might impact them.
- Maintain constructive relationships with stakeholders and the community through timely and direct communication.
- Follow through on commitments made throughout the consultation process and ensure that all documentation is easily accessible to the public.
- Integrate a feedback loop and evaluation process into the engagement process.
- Ensure that engagement with stakeholders and the community is sufficiently resourced and managed to deliver high-quality results.

• Implement an engagement approach directed by the principles of International Association for Public Participation 2 (IAP2) and the State Community Engagement Charter in accordance with the requirements of the Planning, Development and Infrastructure Act 2016.

3.3 Engagement Activities

Public engagement for the Historic Area Statement Update Code Amendment was held for a six-week period from Monday, 28 October to Monday, 9 December 2024. Engagement Activities included:

Table 1 - Engagement and promotion activities

Table 1 - Engagement and promotion activities					
Engagement Activity	Description	Target audience			
Initial meetings with staff from PLUS	An initial meeting was held with the senior staff from PLUS to discuss the content of the Code Amendment. PLUS was sent consultation material prior to formal consultation.	PLUS			
Webpage on the Plan SA Portal	Relevant information, including draft Code Amendment and information on the multiple ways that feedback can be accepted, was included on the webpage	All audiences			
Our Adelaide - Community engagement page on City of Adelaide website	The City of Adelaide's Our Adelaide online community engagement platform included the draft Code Amendment, FAQs, information brochure, link to the Engagement Plan and Interactive Map.	All audiences			
	The frequently asked questions were in plain English.				
	The interactive map was a useful visual tool to illustrate what Historic Area Statements applied to different areas.				
Hard copies of the Code Amendment	Printed hard copies of the Code Amendment were available for reading at the City Library and the City of Adelaide Customer Service Centre.	All audiences.			
	Information packs were also available at the Hutt Street Library, North Adelaide Library, Minor Works Building community centre, Box Factory community centre, and the North Adelaide community centre.				
Letter to owners and occupiers	A letter and Factsheet were posted to the owners and occupiers of land within and adjacent to the Historic Area Overlay.	Owners and occupiers of properties within and adjoining the Historic			
	They were also offered the opportunity to meet.	Area Overlay, including Representative			
	8477 were sent information.	Buildings.			
Letters to stakeholders	A letter and factsheet were sent electronically to identified stakeholders who had an interest in this Code Amendment.	LGA, Councils, Government Agencies, members of parliament,			
	They were also offered the opportunity to meet.	First Nations, and local business and			
	35 letters/emails were sent with information.	community groups.			
Public Notice	An advertisement was placed in The Advertiser advising of the consultation.	All audiences			
Online Survey	An online survey form was linked to the PlanSA Portal as a more targeted way to receive feedback about elements of the Code Amendment.	All audiences			

	This survey also included evaluation questions in line with the Community Engagement Charter.	
	A total of 21 survey responses were received.	
Online Submission Form	An online submission form was available through the PlanSA Portal for providing feedback on the Code Amendment.	All audiences
	A total of 2 submissions were received via PlanSA.	
Briefings to key individuals/groups	City of Adelaide presented the Code Amendment to The North Adelaide Society Inc. on 20 November 2024.	Residents of North Adelaide
Fact Sheet & FAQ	A plain-English fact sheet and FAQ were prepared that clearly outlined what a Code Amendment is, the changes proposed, and how people could provide feedback. The fact sheet and FAQ were available electronically on the City of Adelaide and PlanSA websites. Hard copies were available at the City Library, City of Adelaide Customer Service Centre, Hutt Street Library, North Adelaide Library, Minor Works Building community centre, Box Factory community centre, and the North Adelaide community centre and distributed to local residents and key stakeholders.	All audiences
Online and face-to-face	fact sheet and FAQ in their letterbox. The City of Adelaide held one meeting with key	Identified stakeholders
meetings by request	stakeholders by request.	dentined stakenoiders
Phone and email enquiries	A phone number and dedicated email address were promoted throughout all correspondence and on the fact sheet, so further information could be requested or feedback provided.	All audiences
	A total of 27 individuals contacted the City of Adelaide regarding the Code Amendment during the engagement period.	
Hard copy mail address	A hard copy mail address was promoted through all correspondence and the fact sheet so that people could provide feedback in hard copy should they not wish to or be unable to participate online.	All audiences
	2 responses were received via post.	
Feedback acknowledgements	Acknowledgement of feedback received via hard copy or email.	Those who provided feedback on the Code Amendment
Post Engagement Evaluation Survey	A link to a post engagement survey was sent to all respondents who provided feedback.	Those who provided feedback on the Code Amendment

3.4 Mandatory Requirements

The following mandatory engagement requirements have been met:

3.4.1 Notice and consultation with Owners and Occupiers of Land which is Specifically Impacted

Under section 73(6)(d) of the Act, where a Code Amendment will have a specific impact on one or more particular pieces of land in a particular zone or subzone (rather than more generally), the Designated Entity must take reasonable steps to provide a notice to Owners or Occupiers of the land (and each piece of adjacent land) as prescribed by the Regulations.

Regulation 20 of the PDI (General) Regulations requires such notice to:

- a) identify the piece or pieces of land in relation to which the specific impact will apply; and
- b) describe the impact; and
- c) indicate where and when the relevant amendment to the Planning and Design Code may be inspected; and
- d) provide information about the consultation that is to occur under the Community Engagement Charter

A letter, notice and Frequently Asked Questions Factsheet were sent by post to owners and occupiers of land within and adjacent to the Historic Area Overlay. They were also offered the opportunity to meet.

3.4.2 Notice of proposal to include the nomination of Representative Buildings Listing to the Owner of Land

The Community Engagement Charter requires that, where a Code Amendment proposes to include a heritage character or preservation policy that is similar in intent or effect to a local heritage listing, the owner of the land on which the places resides, must be directly notified in writing of the proposal and consulted for a minimum period of four weeks.

- A letter, Notice, and Frequently Asked Questions Fact Sheet were posted to the owners and occupiers of each of the 55 proposed Representative Buildings.
- The letter also offered to opportunity to meet with the project team.

3.4.3 Notice and consultation with Council/s and the Local Government Association

The Historic Area Statement Update Code Amendment has been undertaken by the City of Adelaide and is specifically relevant to the City of Adelaide. As such, it is not a mandatory requirement of the Community Engagement Charter to notify other councils or the Local Government Association (LGA). However, as part of the Engagement Plan, the LGA and adjoining councils were notified as key stakeholders.

Representatives of these councils were engaged in the following ways:

- Letter and fact sheet emailed to the CEO of seven (7) adjoining councils on 28 October 2024, providing information about the Code Amendment and its engagement.
- The letter also offered to opportunity to meet with the project team.

The LGA was engaged in the following ways:

- Letter and fact sheet emailed to the CEO of the LGA on 28 October 2024, providing information about the Code Amendment and its engagement.
- The letter also offered to opportunity to meet with the project team.

3.5 Compliance with Engagement Plan

The above-described activities were undertaken in accordance with the engagement plan. In line with the Community Engagement Charter, the engagement process was regularly monitored. Based on feedback from stakeholders and the community, no variations occurred or were needed.

It is noted that post-consultation activities set out in the engagement plan to 'close the loop and report back' are still in progress, pending the final determination of the Code Amendment.

4. Engagement Outcomes

The engagement approach for this Code Amendment was designed to provide multiple ways for information to be accessed and feedback provided. Both targeted and broad communications methods were used, including direct notification of 8477 landowners and occupiers as well as advertising in The Advertiser newspaper, which also had the potential to reach thousands. The 44 submissions received during the formal consultation period are considered relatively low given the breadth and numerics of the various methods of engagement undertaken. The responses were received in the following ways:

- 21 Written submissions (via post and email)
- 21 Our Adelaide submissions
- 2 PlanSA Portal submissions
- 27 individuals contacted City of Adelaide via phone or other means of inquiry.

It is noted that some individuals engaged via multiple platforms.

The key themes and issues raised through the consultation process were as follows:

Table 2 – Themes and Issues raised in submissions

Themes and Issue Identified in submissions	No. of submissions that raised issue	% of submissions that raised issue
Objection to inclusion of specified Representative Building/s	15	34
Supportive (in part or generally) of Historic Area Statements etc.	20	45
Broader concern/opposition regarding the Code Amendment	4	9
Proposals beyond the scope of this Code Amendment (e.g., apply Historic Area Overlay to other areas)	8	18
Proposals for specific changes to Historic Area Statements	7	16
Proposed minor change to align the Historic Area with lot boundary	1	2
Development related comment (e.g., Crown & Anchor, high rise)	5	11

Attachment 1 provides a summary of the submissions and detailed responses to each submission. Consultation responses were primarily collected through written submissions and the online survey.

4.1 Online Survey

A survey prompted the community's insights and feedback on the Code Amendment and its associated policy outcomes. The online survey was undertaken through the City of Adelaide's Engagement platform, Our Adelaide.

The engagement response was as follows:

- 21 participants undertook a survey relating to the Code Amendment, with all participants providing feedback
 - 19 percent (4) of the survey respondents supported all of the proposed revisions to the Historic Area Statements within the draft Code Amendment.
 - 47.6 percent (10) of the survey respondents supported some of the proposed revisions to the Historic Area Statements within the draft Code Amendment.
 - 14.2 percent (3) of the survey respondents did not support the Code Amendment.
 - 14.2 percent (3) indicated support for heritage protections and/or increased spatial application of the Historic Area Overlay
- Two survey respondents own properties proposed as Representative Buildings in the draft Code Amendment. They did not support the proposed designation as a Representative Building.
- Survey respondents included owners and occupiers of the City of Adelaide, visitors, city workers, and people with a general interest in the Code Amendment

The survey included free-form responses that sought views on the Code Amendment and areas for improvement. Most of the survey respondents acknowledged support for the draft Code Amendment.

4.1.1 What we heard

The survey feedback on Representative Buildings was mixed, but owners of proposed Representative Buildings who objected were more likely to comment. Some examples follow:

"I believe buildings should either be given heritage listing protection or not. I don't believe that identifying "representative buildings" is a good means of preserving heritage fabric as it creates ambiguity about what is prohibited and what is encouraged."

"It will place further limitations on what I do and offer zero benefits to me as a land holder."

"The broad concept of having Representative Buildings as part of existing Historic Area statements to provide additional contextual information...is supported in certain areas. Particularly in respect of front facades of relevant properties...I think it should be more specific in terms of key aspects of representative houses to be preserved."

"Its selection as the sole nominated Representative Building from...Street...raises significant questions about the nomination process."

It is noted that some objected to heritage listing of their property, which can be taken, in these cases, to mean objection to proposed designation as a Representative Building.

The survey feedback on revising Historic Area Statements was mostly supportive. Only a few respondents elaborated on this topic. In response to the relevant survey question, most indicated that they supported some revisions. A few supported all or none of the revisions.

There were also comments that were more generic in nature or went beyond the scope of the Code Amendment, such as:

"Strongly supportive of all means to retain the historic amenity, appeal and streetscape of the area."

"Encourage development that increases the population of these parts of the city."

"The SW area is a rich precinct of 19th Century workers cottages which have largely been spared destruction so far. Surely that should be included as an Historic Area."

"I want the character of North Adelaide preserved."

4.2 Written Submissions

The community had multiple ways to provide feedback, including via written submission through the PlanSA Portal, email, or post.

A total of 21 written submissions were received and have been summarised in **Attachment 1**, with all submissions included in **Attachment 3**. The submissions can be broadly categorised into Community Submissions and Key Stakeholder and Agency submissions.

4.2.1 What we heard

The feedback on **Representative Buildings** was mixed. However, the submissions received about Representative Buildings tended to include an accompanying letter from a lawyer and/or statement by a heritage consultant acting for the landholder, to be very site-specific in nature, and to contest the merits of designation. Examples of the types of feedback include:

"The proposed representative items are supported but "Local Heritage Places" is preferred."

"These representative items should be re-evaluated to determine whether they meet either LHP or SHP status".

"...the house has previously been rejected for listing as a local heritage place on several occasions."

"Inclusion of a dwelling that is an unfortunate hybrid of architectural styles including an unsympathetic dominant addition that has considerably altered the original single storey dwelling, would potentially devalue the meaning and interpretation of Representative Buildings."

"The historic development...is well represented in the existing State and local heritage places and proposed Representative Buildings with significantly higher integrity than the subject dwelling."

"I oppose the nomination of my building...as a "Representative Building". I consider this to be a heritage listing by stealth."

In terms of the revision of **Historic Area Statements**, feedback was mixed but mainly supportive:

"The use of the Statements to provide a reference point for upgrading, refurbishment and conservation work on the main body of heritage and representative buildings is supported.

However, we do have some concern that the Statements could be used to unreasonably limit the creative and innovative design of additions to the rear of existing heritage and representative buildings. Away from the historic street frontage creative and innovative design solutions should be... encouraged as they can provide improved accommodation, amenity and environmental outcomes."

"...a substantial improvement to the paucity of the existing historic area statements..."

"The Historic Area Statements are not concise, nor particularly useful in guiding the assessment process."

Other feedback reflected on the (limited) scope of the Code amendment – for example:

"supports in principle...but concerned that the existing code amendment is too narrow and restricted."

"The Main Street precincts in North Adelaide (O'Connell and Melbourne Streets) should become subject to historic area statements, consistent with the rest of North Adelaide".

4.3 Phone Calls

Seventeen phone calls were received regarding the proposed Code Amendment. The phone calls were from owners of buildings within the Historic Area Overlay, owners of Representative Buildings and the South East City Residents Association.

4.3.1 What we heard

Comments and queries relating to the proposed Code Amendment raised via phone calls included:

- Is their building identified as a Representative Building?
- How will the Code Amendment impact what they can do to the property?
- Concerned about the listing of their property as a Representative Building.
- Why were they notified?
- Request for a copy of the report by historian, Dr Peter Bell. (The report is cited in the Code Amendment in relation to the rationale for proposed Representative Buildings on land previously the subject of objections to heritage listings, which were reviewed by Dr Bell.)

4.4 Key themes

Several themes/planning policy matters were raised in the consultation that require further consideration and response. A more detailed summary of issues is provided in **Attachment 1**.

A summary of key issues raised and responses follows.

4.4.1 Listing of Representative Buildings

Submissions from some property owners of proposed Representative Buildings were concerned or objected to the listing of their buildings and have argued that they do not meet the criteria for designation as a Representative Building.

In contrast, other submissions supported the proposed listing of Representative Buildings; others were concerned that listing Representative Buildings is not enough to ensure their protection and that they should be listed as Local Heritage Places. The submissions indicated that there was limited awareness about the limited criteria for listing Representative Buildings.

The 'testing' of merit applied varied, some being more analogous with the approach taken in the assessment of heritage places, while others clearly provided a fresh assessment of the proposed status of the Representative Building as opposed to a heritage place.

Response

Representative Buildings in the Code Amendment were buildings identified as representing historic character described in the relevant Historic Area Statement (but do not include State and Local Heritage Places, which may also represent that character). The existing Historic Area Overlay contains demolition control that protects places that contribute to the historic character of the neighbourhood. A Historic Area without Representative Buildings creates ambiguity as to which buildings have merit in the retention. Designation confirms there is value in retention.

For each Representative Building, an assessment of the current streetscape context and condition of each potential Representative Building, as far as possible to judge from viewing the street, has been made. This occurred in conjunction with a holistic review of Historic Areas to inform a review of the Historic Area Statements.

Key factors considered in the assessment process include:

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.
- For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree and can still occur where there is intervening development of another era in the same street or section of a street.
- Where there is a current valid approval for total demolition of a building.

Past character analyses were compared with present streetscapes involving physical drive-by surveys with a heritage architect and planning professionals.

Following public consultation, the objector Representative Buildings have been further re-examined. The information provided by the objectors has been further reviewed and considered by City of Adelaide's Heritage Architects. Grieve Gillett Architects (GGA) were also engaged by council to independently review the 16 objector Representative Buildings. Based on the information provided, ten (10) of the objector properties have been reconsidered and assessed as being unsuitable for listing as a Representative Building.

For those properties that are considered to demonstrate characteristics of the Historic Area Statement staff resources are available to assist with the heritage development process. There may also be opportunity for owners of Representative Buildings to be eligible for funding through the Heritage Incentives Scheme.

4.4.2 Protection of Heritage

While many submissions are happy with the added protection the Code Amendment will provide to preserving heritage fabric, and they consider it a substantive improvement to the current statements, there remains some concern that the Code Amendment does not go far enough to protect heritage. There is also concern that the Representative Buildings listing is not enough, and they should be listed as Local Heritage Places. There was a suggestion that twentieth-century buildings should also be included as Local Heritage Places.

Response

The Historic Area Statement updates have been prepared to further clarify the limited information for these areas currently in the Planning and Design Code.

The proposed Historic Area Statements have been drafted to identify historic elements that are important to the character of the area.

The Code Amendment includes additional contextual information about the significant attributes of historic character, including the eras, themes, styles, patterns and detailing of historically significant development in each of the Historic Areas. It aims to improve the clarity, certainty and efficiency of decisions on development proposals in these Areas.

Part of this update is to clarify for owners within the Historic Area Overlay which buildings are considered to demonstrate the historic characteristics as expressed in the Historic Area Statement for the purposes of planning assessment.

Historic Area Overlay Performance Outcome 7.1 - Buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement are not demolished.

As the areas do not currently have a Representative Building list, planning assessment staff must determine, when they receive a development application, whether a building in the overlay has features that demonstrate the historic characteristics of the Historic Area Statement.

Therefore, a Representative Building list is an opportunity to increase transparency in the development assessment process by clarifying which properties will be subject to Historic Area Overlay-based demolition controls.

Based on the current thresholds for heritage place listing, there is limited or minimal scope to list proposed Representative Buildings instead as heritage places.

The inclusion of twentieth-century buildings as Local Heritage Places is outside the scope of this Code Amendment approved by the Minister of Planning.

4.4.3 Expansion of Historic Area Overlay

Whilst many submissions supported the Code Amendment, many submissions expressed that the Historic Area Overlay did not cover enough of the city with important historic character and that the Historic Area Overlay should be expanded to include additional areas such as the East End, the south-west corner of the city, parts of East Terrace, South Terrace, Melbourne Street, Hutt Street, the eastern part of North Terrace and gardens within the Adelaide Park Lands.

Other comments suggested the inclusion of localities with, and adjacent/cy to, State and Local Heritage Places.

Response

This Code Amendment only covers areas within the existing Historic Area Overlay boundaries.

The inclusion of new character and historic areas and any changes to or outside the boundaries of the current Historic Area Overlay are outside the scope approved by the Minister of Planning. The expansion of the Historic Area Overlay will be investigated separately, and this investigation will inform a future program of Code Amendments subject to Council and Ministerial approvals.

4.3.4 Historic Area Statements could prevent innovation and good design

Some of the submissions raised concern that the Historic Area Statements could unreasonably prevent innovation in the design of additions to the rear of existing heritage and Representative Buildings and put restrictions on renovations and opportunities.

Response

Development in South Australia is assessed against the Planning and Design Code, which includes Zones, Subzones, and Overlays. The Historic Area Overlay identifies areas of historic value to the local area. This Overlay specifies Desired Outcomes (DO), Performance Outcomes (PO), and Historic Area Statements (HAS), which, along with the underlying zone and subzone, guide local development while preserving the area's historic character.

The Historic Area Statements, updated as part of this Code Amendment, only describe the area's historic attributes and character. The Desired and Performance Outcomes of the Historic Area Overlay aim to conserve these attributes and ensure that development visible from the public realm responds contextually, remaining consistent and complementary to the identified character.

Assessments for additions and alterations would primarily be made against the Performance Outcomes of the Historic Area Overlay, particularly PO 3.1. Alterations and additions complement the subject building, employ a contextual design approach, and are sited to ensure they do not dominate the primary façade.

The objective of this Performance Outcome is for additions to adopt a contextual design approach, rather than closely replicate the original, while ensuring the historic building's visual prominence is preserved within its setting.

It is best practice for additions to heritage buildings to be designed in a contemporary style to clearly differentiate the new from the old. These additions should feature contemporary finishes that complement and reflect the historic elements. The design's appropriateness also depends on its visibility from the primary streetscape, with greater flexibility allowed for additions.

The State Government has prepared a guideline ('Historic Area Overlay Design Advisory Guideline') to assist applicants in interpreting policy in the Historic Area Overlay. The City of Adelaide is also developing guidelines to support development in Historic Areas and heritage places.

5 Summary of Recommended Changes

Key changes to the Code Amendment arising from the consultation are:

- Removal of the proposed Representative Place designation of the following buildings:
 - 123 Barnard Street, North Adelaide
 - o 171 Barnard Street, North Adelaide
 - o 66 Mills Terrace, North Adelaide (subject of a deputation)
 - o 112 Brougham Place, North Adelaide
 - o 99 Palmer Place, North Adelaide
 - o 39 40 Kingston Terrace, North Adelaide
 - o 41 Kingston Terrace, North Adelaide
 - o 43 Kingston Terrace, North Adelaide
 - 47 Stanley Street, North Adelaide (subject of a deputation)
 - 424 Gilles Street, Adelaide (subject of a deputation).
- Incorporating suggested minor editorial changes to the Historic Area Statements, including the removal of reference to the school oval on Gover Street, as it is not part of the area's historic character.

6. Evaluation of Engagement

6.1 Performance Indicators for Evaluation

To ensure the principles of the Community Engagement Charter (the Charter) are met, an evaluation of the engagement process for the Code Amendment was undertaken.

The minimum mandatory performance indicators have been used to evaluate engagement on the Code Amendment. These measures help to gauge how successful the engagement has been in meeting the Charter's principles for good engagement.

Evaluation of Engagement by Community Members

The minimum mandatory performance indicators required an evaluation of responses from members of the community on the engagement. This includes an evaluation of whether (or to what extent) community members felt:

- 1. That the engagement **genuinely sought** their input to help shape the proposed Code Amendment.
- 2. Confident their views were heard during the engagement.
- 3. They were given an adequate **opportunity to be heard**.
- 4. They were given **sufficient information** so that they could take an informed view.
- 5. **Informed** about why they were being asked for their view, and the way it would be considered.

This evaluation was undertaken via a survey provided to all those who engaged with the process and provided their contact details (including signatories of submissions). The survey received 12 responses.

A copy of the engagement survey can be found in **Attachment 2**.

Evaluation of Engagement by the Designated Entity

City of Adelaide is required to conduct a further evaluation of the engagement process.

The minimum performance indicators for this evaluation include assessing the following key areas:

- Occurred early enough for feedback to genuinely influence the planning policy, strategy or scheme.
- 2. **Contributed to the substance** of the final draft Code Amendment.
- 3. **Reached those identified** as communities or stakeholders of interest.
- 4. **Provided feedback to the community** about outcomes of engagement.
- 5. Was **reviewed throughout** the process and **improvements put in place** or recommended for future engagement.

The evaluation of the engagement was undertaken by Colleen McDonnell, Manager City Planning & Heritage on behalf of the City of Adelaide. The results of the evaluation are contained in **Attachment 2** to this Engagement Report.

6.2 Evaluation against the Charter principles

The following is a summary of the evaluation of the engagement against the five principles of the Charter. The full results of the evaluation can be found in **Attachment 2** to this Engagement Report.

Charter Principle 1 - Engagement is genuine

People had faith and confidence in the engagement process

- The engagement process provided an opportunity for any person to identify their issues through a submission (via letter, e-mail or online submission through the SA Planning Portal and City of Adelaide's Our Adelaide website) that was reviewed and considered before finalising the Code Amendment.
- Engagement was encouraged by directly contacting key stakeholders, including government agencies, community groups, industry representatives, and owners/occupiers within or adjacent to the Historic Area Overlay.
- The consultation was promoted via Our Adelaide newsletter, Facebook and an advertisement in the Advertiser newspaper

Community members were able to provide feedback via:

- A website, direct letters, e-mails, contact with City of Adelaide employees by telephone, email
 and meetings by request
- The engagement material articulated the policy proposed, potential impacts and how interested persons could provide their feedback. The information provided was aimed at being in plain English.
- The engagement process provided an opportunity for any person to identify their issues through a submission (via letter, e-mail or online submission through the SA Planning Portal and City of Adelaide's Our Adelaide website) that was reviewed and considered before finalising the Code Amendment.

The engagement process provided an opportunity for any person to identify their issues through a submission (via letter, e-mail or online submission through the SA Planning Portal and City of Adelaide's Our Adelaide website) that was reviewed and considered before finalising the Code Amendment. The engagement evaluation survey noted that 25 percent of respondents were unsure if engagement genuinely sought their input to shape the proposal. Public engagement occurred at the draft Code Amendment stage, where there was an opportunity for feedback to genuinely shape planning policy.

The engagement evaluation survey was conducted after the consultation period, before a decision was made on the Code Amendment and the Engagement Report was published. As a result, survey respondents were likely unaware of how their views were considered and their impact on the finalisation of the Code Amendment.

Evaluation statement	Strongly disagree	Somewhat Disagree	Not sure	Somewhat Agree	Strongly agree
I feel the engagement genuinely sought my input to help shape the proposal (Principle 1)	16.67% (2)	33.33% (4)	25% (3)	8.33% (1)	16.67% (2)

Charter Principle 2 - Engagement is inclusive and respectful

Affected and interested people had the opportunity to participate and be heard. A substantial number of letters were sent directly to community groups, industry representatives, government agencies and owner/occupiers of land within or adjacent to the Historic Area Overlay.

Feedback was received from various people/interested parties, including community groups, industry representatives, government agencies and the public. The feedback was received via written submissions and an online survey. A presentation to a community group was also provided on request to ensure understanding of the Code Amendment.

The variety of engagement techniques was considered suitable for the identified stakeholder groups to be informed and provide feedback on the Code Amendment.

The engagement evaluation survey indicated that respondents were not sure if their views were heard. Due to the timing of the engagement evaluation survey, respondents were unclear about how their views had influenced the outcome. Comments indicated that some respondents were awaiting the final report. Additional feedback suggested a lack of trust in the process/planning system, with one respondent noting heritage properties had previously been approved for demolition.

Evaluation statement	Strongly disagree	Somewhat Disagree	Not sure	Somewhat Agree	Strongly agree
I am confident my views were heard during the engagement	25% (3)	8.33% (1)	33.33% (4)	33.33% (4)	0%

Charter Principle 3 - Engagement is fit for purpose

- People were effectively engaged and satisfied with the process
- People were clear about the proposed change and how it would affect them

The engagement information aimed to be presented in plain English and included information about the proposed changes, a frequently asked questions page, and supporting written material. An interactive map was provided to illustrate the spatial application of the Historic Area Statements. Information was available in hard copy and electronically and interested parties could speak to a representative in person, via phone or email. Information was available from a range of sources, including the Planning SA Portal and the Our Adelaide Engagement webpage. The public consultation period was open for six (6) weeks.

The survey results indicate that many respondents felt they had an adequate opportunity to be heard. Given the scale and complexity of the Code Amendment, the six-week public consultation period is considered sufficient. Five respondents (40 percent) felt that sufficient information was provided to form an informed view, while one-third of respondents felt there was insufficient information. The draft Code Amendment and engagement materials outlined the scope, purpose, and in-depth investigations related to the amendment. Although survey respondents did not explain why they felt the information was insufficient, City of Adelaide staff noted that many individuals sought assistance during the public consultation period to locate information within the draft Code Amendment. While this may not directly correlate with the survey results, the large size of the draft Code Amendment document and the numerous direct letters sent may have made it difficult for people to find the most relevant information for their needs.

Evaluation statement	Strongly disagree	Somewhat Disagree	Not sure	Somewhat Agree	Strongly agree
I was given an adequate opportunity to be heard	8.33% (1)	8.33% (1)	25% (3)	41.67% (5)	16.67% (2)
I was given sufficient information so that I could take an informed view	16.67% (2)	16.67% (2)	25% (3)	25% (3)	16.67% (2)

Charter Principle 4 - Engagement is informed and transparent

- All relevant information was made available, and people could access it
- People understood how their views were considered, the reasons for the outcomes and the final decision that was made

Any interested party could access all information, including the Code Amendment report, Frequently Asked Questions, link to the Engagement Plan, and Interactive Map, via the PlanSA Portal and the City of Adelaide's Our Adelaide Engagement webpage.

The City Library and the City of Adelaide Customer Centre had printed hard copies of the Code Amendment available for reading. Information packs were also available at the Hutt Street Library, North Adelaide Library, Minor Works Building community centre, Box Factory community centre, and the North Adelaide community centre.

Letters were sent to owners/occupiers within or adjacent to the Historic Area Overlay. Additional letters were also sent to owners/occupiers of proposed Representative Buildings. These letters identified that their building was proposed to be nominated as a Representative Building and included a brief rationale as to why it was nominated.

Engagement material included information regarding the Code Amendment process and how the Minister would decide on the proposed Code Amendment. As indicated in the responses received, 33 percent of respondents understood how their views would be considered. However, it was apparent that there was uncertainty about why people were being asked for their views and how they would be considered.

Evaluation statement	Strongly disagree	Somewhat Disagree	Not sure	Somewhat Agree	Strongly agree
I felt informed about why I was being asked for my view and the way it would be considered.	25% (3)	8.33% (1)	33.33% (4)	16.67% (2)	16.67% (2)

Charter Principle 5 - Engagement processes are reviewed and improved

All feedback has been reviewed and considered in preparing this Engagement Report. The Engagement evaluation survey revealed that some respondents were unclear about how their feedback was considered and how it impacted the proposal. Following the Council's decision on the Code Amendment, the Our Adelaide Engagement Page and related newsletter will be updated to inform the public about the engagement outcomes and the submission of the Code Amendment to the Minister.

The Engagement Plan guided the process and was followed closely. Throughout the engagement, additional stakeholders were identified and contacted. However, some stakeholders outlined in the Engagement Plan, such as the South West City Community Association (SWCCA) and the O'Connell Street and Melbourne Street Main Street Groups, are no longer operational and were not engaged.

The engagement process was continuously reviewed and improved, and feedback from other Code Amendment Engagement evaluations also contributed to these improvements. For example, tailored letters were sent to the owners/occupiers of buildings proposed for nomination as representative buildings, ensuring they received the information by post before the public consultation period began.

7. Refer to the Minister for Planning

On 2 September 2025, the City of Adelaide approved the Code Amendment and this Engagement Report to be provided to the Minister for Planning and Local Government.

Attachments

Attachment 1 Summary of Written Submissions and Response

Attachment 2 ` Engagement Survey and Evaluation Results

Attachment 3 Copies of Submissions Received

Attachment 1 – Summary of Written Submissions

Background

The Historic Area Update Code Amendment amends the content of 14 existing Historic Area Statements by including additional contextual information about the area's important historical elements and introducing Representative Buildings.

The goals and methodology of engagement were:

- Inform the community about the proposed changes to the Planning and Design Code.
- Provide an opportunity for community and key stakeholders to provide feedback on the Code Amendment through Our Adelaide, PlanSA Portal, email and written submissions.

Public Consultation

Consultation ran from 28 October 2024 to 9 December 2024.

Submissions were invited from internal stakeholders, the community, and external stakeholders, including the following State Government agencies and industry associations:

- Planning and Land Use Services
- Department for Infrastructure and Transport
- Department of Environment and Water
- The Office for Design and Architecture
- SA Tourism Commission
- Renewal SA
- National Trust of South Australia
- Urban Development Institute of Australia SA
- Property Council of Australia SA
- Australian Institute of Architects
- Planning Institute of Australia
- Housing Industry Association SA
- Master Builders Association SA
- City of Burnside
- City of Charles Sturt
- City of West Torrens
- City of Unley
- City of Walkerville

- City of Norwood, Payneham and St Peters
- City of Prospect

Response to Engagement & Submissions

A summary of the engagement response is provided below while details of specific responses to the engagement process reflected in the updated HMP are provided in the table in the following section. Feedback was received from:

- Email submissions
- Our Adelaide submissions
- PlanSA portal submissions

A total of 44 submissions were received and elaborated on below.

Community consultation

Online engagement was undertaken through *Our Adelaide* and promoted through various City of Adelaide social media and online platforms. The engagement response was as follows:

- 703 Views The number of times a visitor views any page on a site.
- 403 Visitors The number of unique public or end-users to a site. A visitor is only
 counted once, even if they visit a site several times in one day. There were 601 visits to
 the Our Adelaide webpage, which means some people visited your page more than
 once.
- 530 Total Downloads the total set of unique documents downloaded.
- 21 Contributors The unique number of visitors who have left feedback or contributions on a site through the participation tools.
- 6 Followers The number of visitors who have 'subscribed ' to a project using the 'Follow' button.

Submissions Received

	Stakeholder	Summary of Submission	Administration Response and Recommended Changes			
Key	ey Stakeholders					
1	City of Burnside	Supports the proposed improvements to the Planning and Design Code. The Code Amendment addresses many concerns raised by the City of Burnside during the transition to the Planning and Design Code. Pleased with the following aspects of the Code Amendment: • Enhancement of the City of Adelaide's distinctive character and heritage • Reinforcement of the importance of heritage and character while recognising the need for a balanced approach to change and growth • Improved clarity, certainty and efficiency of decisions • reinforcement of Representative Buildings through their identification to further support their value and retention • Updates Historic Area Statements to further describe attributes and elements of historic character, themes, context, landscape setting and descriptions of fencing and materials appropriate to periods of architecture to guide context-sensitive design and decision-making • The use of diagrams provides further guidance for development and assessment.	Acknowledge support of the Code Amendment. Comments do not request a change to the Code Amendment.			

Anna Moeller CEO Australian Hotels Association SA	 Amendment on the basis that the changes will: Provide better definition of the significant attributes of historic character, including the eras, themes, styles, patterns and detailing of historically significant development in each of the 14 Historic Areas will improve the clarity, certainty and efficiency of decisions on development proposals in these Areas; and Enable development applicants and others to check if a particular building is a Representative Building, signifying value in its retention. 	Acknowledge that the Association is not opposed to the Code Amendment. The comment does not request a change.
3 South East City Residents Association	 Supports the principle of the Code Amendment. Concerned that the code amendment is too narrow and restricted. The statement for the south-east of the city does not include: Items Minister Rau removed from the Local Heritage Register in 2013 Areas of significant historical importance include parts of East Terrace and South Terrace, and the historic and unique main street of Hutt Street. Consideration of 20th-century buildings (i.e. post-WW II). The Adelaide Park Lands, where Veale Gardens (Park 21), Himeji Garden (Park 18), Grandstand (Park 16), and a native garden hosting cultural burns (Park 17) which all add to the historical diversity of Adelaide. There is no historic area statement for the south-west of the city despite its significant contribution to the early development of Adelaide. Most proposed representative items are in the southeast of the city. 	Acknowledge support in principle for the Code Amendment. Comments are noted. This Code Amendment only covers areas within the existing Historic Area Overlay boundaries. The inclusion of new Local Heritage Places and any changes to the boundaries of the Historic Area Overlay are outside the scope approved by the Minister of Planning and are not proposed to be changed as part of this Code Amendment. New character and historic areas are being investigated separately, and this can inform a future program of Code Amendments, subject to Council and Ministerial approvals. There is limited or minimal scope to list proposed Representative Buildings instead as heritage places based on the current criteria for heritage place listing.

		They do not have the same status as heritage places and should be re-evaluated to determine whether they meet either Local or State Heritage Place status. They should be awarded additional protections, such as financial penalties for damage and neglect, like those found in the Heritage Places (Protection of State Heritage Places) Amendment Act 2024. As this issue is essential to recognising the area's cultural and historical importance, an additional Historic Areas Code Amendment should be commenced as soon as possible to include more of south-east Adelaide.	
4	North Adelaide Society Inc	The North Adelaide Society comments are summarised as follows: Respecting the Past in Planning for the Future The history, heritage and character of localities and precincts of the CoA make Adelaide unique. The content and coverage of Historic Area Statements (HAS) within the CoA must respect and not detract from enhancing that intergenerational value and uniqueness. The Code Amendments are a substantive improvement to the current statements and bleakness of the Planning and Design Code.	The intent of the Historic Area Statements is to focus on identifying important historic elements that are and contribute to the character of the area. The Statements include additional contextual information about the significant attributes of historic character including the eras, themes, styles, patterns and detailing of historically significant development in each of the Historic Areas. It aims to improve the clarity, certainty and efficiency of decisions on development proposals in these Areas. The comment does not request a change. Comment is noted.
		The Code Amendment can be further improved and provide greater certainty of intent and interpretation by including the following. desired outcomes and performance outcomes from the previously well-developed Adelaide (City) Development Plan.	As mentioned above, the Code Amendment <i>includes</i> additional contextual information about the significant attributes of historic character. Although the proposed Historic Area Statements reference historic character elements that were referred to and addressed in the former

- O'Connell St and Melbourne St should become subject to historic area statements. Alternatively, adjacency from within a historic area statement should extend into an adjoining (contiguous) zone.
- The coverage of historic area statements should be expanded to include localities with, and adjacent to, state and local heritage places within the CoA.
- The CoA should expeditiously seek further code amendments and ministerial approval for interim effect pending requisite formal processes.

Development Plan, the content of the proposed Statements is more detailed and comprehensive.

This Code Amendment only covers areas within the existing Historic Area Overlay boundaries. Any changes to the boundaries of the Historic Area Overlay to include the Main Streets are outside the scope approved by the Minister of Planning and are not proposed to be changed as part of this Code Amendment.

New character and historic areas outside the current Historic Area Overlay will be investigated separately, and this can inform a future program of Code Amendments.

There is no Overlay in the Code addressing adjacency to a Historic Area – only the Heritage Adjacency Overlay, which covers land adjacent to a heritage place.

Support proposed representative items; however, the listing as a "Local Heritage Place" is preferred. Items from within adjacent main streets should also be considered.

Items from within the main street zones adjoining a HAS ought to be considered, assessed and included as "representative items", absent the preferred characterisation as a "local heritage place"

The Code Amendment should also include the spatial application (i.e., area coverage) of historic area statements within the CoA to include localities with and adjacent to state and local heritage places within the CoA. This is especially important in the southern and other residential areas of the CoA, in which there are local/state heritage places, but without the benefit of

being within an HAS.

Acknowledge support for the proposed Representative Buildings.

The inclusion of new Local Heritage Places and any changes to or outside the boundaries of the Historic Area Overlay are outside the scope approved by the Minister of Planning and are not proposed to be changed as part of this Code Amendment.

Refer also to comments above regarding expansion of the Historic Areas and in relation to the Main Street Zones.

Comments noted.

As mentioned above, this Code Amendment only covers areas within the existing Historic Area Overlay boundaries. Any changes to the boundaries of the Historic Area Overlay are outside the scope approved by the Minister of Planning and are not proposed to be changed as part of this Code Amendment.

New character and historic areas outside the current Historic Area Overlay will be investigated separately, and this can inform a future

			program of Code Amendments, subject to Council and Ministerial approvals.		
Com	ommunity				
Writt	en Submissions				
5	Andrew Mill on behalf of Mill Investments Pty Ltd	Object to the rear of the property situated at 134 Melbourne Street, North Adelaide, being included in the proposed Historic Area. Request that the boundary of the proposed Historic Area undergo a minor adjustment to align with the 'true' rear boundary of 134 Melbourne Street (which is the rear of the Sussex Street Strata Plan).	Non-alignment of the Historic Area Overlay boundary with the cadastral boundary of 134 Melbourne Street is a technical error that can be remedied by the Minister for Planning as a Minor Correction (rather than via the Code Amendment process). To this end, Planning and Land Use Services has been requested, via the relevant PlanSA online request form, to investigate a Minor Correction by the Minister.		
6	Matthew Gerschwitz	Under Architectural styles, Brougham Court incorrectly refers to the Edwardian period and semi-detached Edwardian villas within the North Adelaide Cathedral Historic Area Statement. The construction was completed by 1901, the City of Adelaide Council Heritage Plaque that sits on the front fence of most of the properties identifies them all as late Victorian. They do not reflect an Edwardian style of architecture or construction. The content should be revised to correctly reflect the Victorian era.	Comment noted. The properties higher on the street are of 1901 construction and demonstrate Edwardian era detailing, including Queen Anne-style gables and coursed brick detailing. Those toward the bottom of the street also reflect the Edwardian period: however, they include late Victorian Gothic-style elements, and, also, unusual projecting brick quoins more typical of Georgian buildings. Amend the Architectural styles for Brougham Court within the North Adelaide Cathedral Historic Area Statement to read as follows: Brougham Court Late Victorian and Edwardian period. Architectural styles include but not limited to detached and semi-detached late Victorian and Edwardian villas and former Ebenezer Chapel.		
7	Alistair and Sally McHenry	Want to see the historic area preserved and heritage values maintained.	Comment noted. Acknowledge support for Code Amendment.		

Support the use of the Statements to provide a reference point for upgrading, refurbishment and conservation work on the main body of heritage and representative buildings.

Concerned that the Statements could unreasonably limit the creative and innovative design of additions to the rear of existing heritage and representative buildings, for example, if planners and heritage consultants were to use the statement to demand that the design of an addition to the rear of a Victorian villa closely match its form and materials.

Creative and innovative design solutions away from the historic street frontage should be possible and encouraged, as they can improve accommodation, amenities, and environmental outcomes. Comment noted.

The Historic Area Statements were prepared to provide guidance in assessing proposals rather than prescribe a specific design approach.

Assessment is made against the Historic Area Overlay Performance Outcomes in the Planning and Design Code, primarily PO 3.1 Alterations and additions complement the subject building, employ a contextual design approach and are sited to ensure they do not dominate the primary façade. The key outcome sought is that the design of the additions would employ a contextual design approach, rather than closely match, and that the historic building would retain its visual prominence in the historic context.

In historic areas, it is best practice for additions to historic/ heritage buildings to be contemporary designs that clearly differentiate the old and new portions of the building and should utilise contemporary finishes that resemble the historic elements. The appropriateness of an addition's design also depends on its visibility in the primary streetscape, with greater flexibility provided to additions that are not greatly visible from the street.

Allotments, subdivisions and built form patterns

....Typically, there is either no on-site parking space for a car or else space is situated at the rear of the Dwelling.....

While correct there are examples where driveways and parking exist at the front between houses. In the immediate vicinity of Kate Court 10% of the off-street parking is like this.

Comment noted.

Although there may be some examples of where driveways exist between dwellings, the intent of the Historic Area Statements is to focus on identifying historic elements that are important and contribute to the character of the area. It is not the role of the Historic Area Statement to describe all features of the area, only those contributing to its historic character.

No further change to Historic Area Statements is proposed.

Architectural styles, detailing and built form features	Comment noted.
Typical and appropriate siting of carports and garages is illustrated below.(part plan)	The intent of the Historic Area Statements is to focus on identifying historic elements that are important and contribute to the character of the area. It
Given security and vandalism concerns, it would be unduly restrictive to only allow "open carports only". Roll-up doors are very common in the area and should not be excluded.	is not the role of the Historic Area Statement to describe all features of the area, only those contributing to its historic character. If new roll-up doors are proposed, all relevant policy provisions of the Code that apply will need to be considered. No further change to Historic Area Statements is proposed.
Building Height	Comment noted.
Second level additions not protruding above the roof line apparent from the primary street.	As explained above, the proposed Historic Area Statements within the Code Amendment have been drafted to identify historic elements that are
Did they mean:	important to the character of the area.
Second level additions protruding above the roof line should not be apparent from the primary street.	Rear additions that are not visible from the streetscape are reflective of the historic character of the area.
The use of the word apparent is vague and could be interpreted to mean that additions should not be readily seen from the street and would be unduly restrictive. Most existing second-level additions are higher than the existing single-storey roof line at the front, and while well set back, are visible from the primary street. Additional height is essential for good architectural outcomes, space planning and amenity.	No further change to Historic Area Statements is proposed.
Building Height Building height, including the floor to ceiling clearances of each level, reference the prevailing floor level and building heights of Heritage Places and Representative Buildings within the locality	"As Above"

For many rear additions, particularly single-storey cottages, this would be unduly restrictive for a second floor. Materials Comment noted. Paint colours consistent with the era and style of the The paint colours should be consistent and complementary to the era and building as defined by archival sources style. The archival sources provide information that can be referenced to ensure the choice is complimentary and consistent. Very few buildings have paint colours strictly as defined by archival sources. The "archival sources" Revise the Materials section of each Historic Area Statement as follows: wording is restrictive and needs to be relaxed to meet Paint colours consistent or complementary with the era and style of community expectations. the building as defined by archival sources. Suggestion: Paint colours consistent with the era and style of the building as defined by archival sources are preferred. however a range of colours that are consistent with the established streetscape is also acceptable. Materials Noted. A list of prevailing materials is provided. The list of materials provided provides a reference point for selecting contemporary materials with similar qualities and applies to the visible Concerned if this material palette is applied to prevailing streetscape qualities. additions and alterations at the rear of dwellings (where well set back from the street), it would be No further change to Historic Area Statements is proposed. unduly restrictive and not result in good design

Dr. Drew Toth Strongly objects to the inclusion of 123 Barnard St. North Adelaide, as a representative building. Susy Gounder JP representative building are: report: century, and to *#1 and # 2 above, etc..

Grounds for objection to any nomination as a

Historian Dr P. Bell engaged by Council stated in his

- 1. 'The house has undergone major alterations to its form, 'such that there is relatively little of the existing fabric of the house from the nineteenth
- 2. 'recommended that the property be removed from the schedule of local Heritage places'.
- 3. It would be 'ultra vires 'etc. to nominate the house at 123 Barnard St, North Adelaide, including due

Based on 1 and 2, the categories are negative. There are insufficient grounds for the building to be nominated as a representative building, and we would regard it as 'ultra vires', etc., to do so.

Please also note previous submission/s and /or objection/s for this house for previous heritage and/or PAR/s. etc.

Enclosed as part of the submission is expert advice from Douglas Alexander from Douglas Alexander Architecture and Heritage Pty Ltd, summarised below.

Acknowledge opposition to the Code Amendment, including the listing of 123 Barnard Street, North Adelaide, as a Representative Building.

The Historic Area Statement updates have been prepared to further clarify the limited information for these areas currently in the Planning and Design Code.

Part of this update is to understand community sentiment and expectations around which buildings within the Historic Area Overlay are considered to demonstrate the historic characteristics as expressed in the Historic Area Statement.

On review and in consideration of the additional information provided, 123 Barnard Street, while being of the appropriate era of construction, setbacks, and detailing, is not considered to retain sufficient integrity to demonstrate its original design due to the poor quality and highly unsympathetic second-storey addition that has compromised the significant roof form and impacts the visual amenity of the representative place and historic area.

Independent assessment by Grieve Gillett Architects:

123 Barnard Street retains some original features; however, it is visually evident from the street that it has been substantially altered, to an extent that diminishes its ability to effectively represent a single identifiable Historic Style.

The original overall form of the Victorian asymmetrical residence is compromised by a second-storey addition, which reduces the integrity and legibility of the place.

123 Barnard Street has a mixed character street frontage which has no visual cohesion with other dwellings in the immediate streetscape.

123 Barnard Street is not an exemplary representation of a particular era or style that demonstrates historic character in the street. The building has been substantially altered to an extent that diminishes its ability to

	effectively represent a single identifiable Historic Style or Era. There is limited visual continuity with other buildings having similar characteristics.
	Recommendation - Not recommended for inclusion as a Representative Building.
	Objection supported.
Advice from Douglas Alexander supporting the objection to 123 Barnard Street as a Representative Building is as follows:	Refer to the response above to Dr Drew Toth.
 The Code Amendment falls short in the following areas: The Historic Area Statements are neither concise nor particularly useful in guiding the assessment process; Wrongly identify the dwelling at 123 Barnard Street as a Representative Building and potentially devalue the meaning of a Representative Building. It is already sufficiently protected by the Historic Area Overlay and Heritage Adjacency Overlay; 123 Barnard Street has been substantially altered to the extent that it does not sufficiently represent the significant historic character described in the relevant Historic Area Statement. It is also in a portion of the streetscape that has been altered with modern new dwellings and modern institutional buildings on the north side. The upper-level addition is not a quality design nor an architectural style relating to North Adelaide's development as a residential village from the 1830s-1940s; The upper-level addition is dominant and intrusive and detracts from the original single-storey portion, and would be unlikely to be approved today; 	

		 The upper-level addition has involved demolition of the dwelling's original ridge and the construction of a much lower ridge line, which has changed the proportions and composition of the dwelling; The verandah is non-original, the walls have suffered the application of plastic paint and the front doorway has suffered accretions and change. The front original portion is fortunately not highly visible; the removal of vegetation would reveal just how invasive the alterations have been and set up an unfortunate contrast with 125 Barnard Street, which would not result in visual cohesion and confuse the nature of identified buildings. 	
9	Richard Crowley	Objects to the inclusion of 171 Barnard St as an important Representative Building.	Acknowledge opposition to the Code Amendment, including the listing of 171 Barnard Street, North Adelaide, as a Representative Building.
		The property was recently sold after being purchased approximately 10 years ago in a derelict condition and renovated.	The Historic Area Statement updates have been prepared to further clarify the limited information for these areas currently in the Planning and Design Code.
		The house was built in 1915, and its roofline is at the same height as Gibbon Lane, adjacent to the side of 171. The house has NO historical significance, and the neighbouring derelict houses to its North and East.	Part of this update is to understand community sentiment and expectations around which buildings within the Historic Area Overlay are considered to demonstrate the historic characteristics as expressed in the Historic Area Statement.
		The brush and colour bond fencing should be considered permanent, both for security and privacy purposes, thus making the house inconspicuous.	On review and considering the additional information provided, 171 Barnard Street, while constructed in the stated eras, is not considered to represent key aspects of the patterns and characteristics of the Historic
		The Insubstantial brick dwelling significantly reduces the value of the beautiful, large corner allotment and	Area, namely Barnard Street's prevalence of large/grand residences set on large allotments with consistent setbacks.
		should be replaced with a dwelling sympathetic to its	Independent assessment by Grieve Gillett Architects:
		potential and surroundings. There is no value in retaining or further conserving the original building; it provides modest accommodation for 2-3 people.	External changes to the building, including a new verandah, render and painted brickwork, compromise the building's integrity. 171 Barnard Street does not demonstrate key original features with material integrity.
		Strongly disagrees with the proposed Amendment.	, and the second of the second

			Due to the extent of alterations, 171 Barnard Street does not represent a single identifiable era or style. Furthermore, the original materiality and form of this building demonstrated the Inter-War Austerity Style; however, this is not included in the description of Inter-War styles within the Historic Area Statement for (Adel 1), which focuses on Bungalow, Tudor Revival, Spanish Mission and Art Deco Modern.
			There are no other dwellings with similar characteristics in the immediate context, diminishing visual continuity within the streetscape.
			171 Barnard Street does not demonstrate key original features with material integrity. It does not represent a single identifiable era or style. There are no other dwellings with similar characteristics in the immediate context visual continuity within the streetscape
			Recommendation - Not recommended for inclusion as a Representative Building.
			Objection supported.
10	James Katsaros	Street, North Adelaide, as a "Representative Building"	Acknowledge opposition to listing 174 Ward Street, North Adelaide as a Representative Building within the Code Amendment.
		and considers this to be a heritage listing by stealth. Enclosed as part of the submission is expert advice from Mr Brian Hayes KC and Assoc and Professor Danvers, heritage architect, in support of the opposition to this nomination.	Noted. Refer to the detailed response to the Associate. Professor Danvers below.
		Advice from Assoc. Professor Danvers to support for the objection is as follows: 174 Ward Street retains much of its architectural character, but its landscape setting has been sacrificed to provide for its use as consulting rooms. The front garden has been rebuilt, not unattractively, to improve pedestrian access from the street and also	The property, as noted in Associate Professor Danvers's letter, retains much of its architectural stylistic elements (despite the alterations made), which the Administration have assessed as sufficient to meaningfully express the characteristics as described in the Historic Area Statement. This Statement recognises that there is a prevailing pattern counterintuitively defined by diversity, e.g.:

to improve vehicle access and parking on the eastern side.

The building does not meet the criteria for designation as a Representative Building as the code defines, because of the extremes in character of its urban context. It is on the edge of the area covered by the relevant Historic Area Statement, and the majority of buildings in its immediate locality fall outside the "diverse collection of architectural style" described in that statement. Designation as a Representative Building would not, therefore, contribute to greater legibility in understanding the historic area as defined.

Recommends that 174 Ward Street not be designated as a Representative Building.

Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s-1940s and from the 1960s

It is recognised that the context of these proposed representative places includes later buildings that do not reinforce the established character as provided in the Historic Area Statement. The more recent buildings opposite are not in the relevant Historic Area because the Area's boundary follows the centre-line of Ward Street. (The Historic Area boundary was set under earlier legislation, as a Policy Area boundary. It is not within the scope of the Code Amendment agreed with the Minister for Planning to review these boundaries.)

174 Ward Street is on the edge of a Historic Area, and all such Areas must have an edge. In this case, Ward Street, being a wide street (and forming the edge in question), there is significant separation of the building lines and built form on either side of the street.

The statements aim to speak only to historic characteristics/patterns rather than make a comment or concession relating to the relative integrity of the urban context. Therefore, as the Historic Area Statement only considers the contribution of historic buildings, the collection of historic buildings on Ward Street represents and reinforces what could otherwise be considered a limited historic character.

Having regard to the built-form character of the northern side of Ward Street, including a row of four similar-aged buildings (that on 174 Ward Street being the eastern-most of these), respectfully assert that 174 Ward Street demonstrates the historic characteristics of the Historic Area Statement.

Independent assessment by Grieve Gillett Architects:

Original elements of the building include overall form, roof pitch, masonry construction, bay windows, tall brick chimneys with expressed crowns, and timber detailing to the gable end.

174 Ward Street has sufficient elements to demonstrate the streetscape characteristics of the Historic Area Statement. It is part of a small group with similar buildings. To the west, one is a State Heritage Listed Place. the other is a Local Heritage Listed Place. Both heritage-listed places to the West have a higher degree of material integrity, including stone walling and face brickwork. The focus of the Representative Building assessment is the integrity and character of the building. Elements such as landscape and fencing can be improved. The streetscape has limited visual continuity; however, 174 Ward Street demonstrates sufficient characteristics and contextually relates to the adjacent listed buildings to the west. Recommendation - Recommended for inclusion as a Representative Building. No changes to the Code Amendment proposed. Advice from Brian Hayes KC to support the objection 174 Ward Street, North Adelaide, is recommended as a Representative Building not because it is the sole building or building type contributing to historic character, but because it is part of a collective contribution by buildings, also including nearby local heritage places and state heritage places. These buildings contribute to the significant historic character as described in the relevant Historic Area Statement. Noted. Refer to the detailed response to the Associate. Professor Danvers above.

is as follows:

Refers to the Code Amendment's explanation that for each representative building, an assessment of the current streetscape context and condition of each potential representative building, as far as possible to judge from viewing from the street, has been made.

Refers to the Code Amendment's recommendation of 174 Ward Street because it's in a row of four similar aged buildings of which 182c to 284 Ward Street are listed as local heritage places and 178 Ward Street is a state heritage place.

		The 2004 McDougall & Vines citation was erroneously generic and self-contradictory and was correctly rejected on review. It is less accurate today as a substantial renovation of the building was undertaken in 2012, during which "outbuildings or staff accommodation" that were conjectured to fit the 2004 citation were replaced. The only part of the property	Independent assessment by Grieve Gillett Architects: Generally, the building incorporates Victorian Era characteristics; however, its configuration is not typical and is not evident from the street. Whilst the dwelling, when viewed from the south, demonstrates characteristics of the Victorian style, its siting (on the street boundary) and orientation (fronting the rear boundary) do not allow visibility of these
		Would like previous letter dated 22 November 2004 objecting to a similar proposal to be considered as part of my current objection as it remains relevant.	The Historic Area Statement updates have been prepared to further clarify the limited information for these areas currently in the Planning and Design Code.
11	Charles W. Irwin	Requests that 112 Brougham Place be removed from the listing of proposed buildings.	Acknowledge objection to listing of 112 Brougham Place, North Adelaide as a Representative Building within the Code Amendment.
		For the reasons set out above, there is no proper justification for including 174 Ward Street as a representative building as part of this amendment to the code.	
		Refers to a report from Prof Ron Danvers reinforcing "the view that I have expressed".	
		It is not part of a "cohort of representative buildings "nor is it part of a collection of buildings of historic character.	
		The proposal to nominate 174 Ward Street as a representative building cannot be justified having regard to the criteria set out above. 174 Ward Street is the only proposed representative building in that Street.	
		"It then describes the architectural merits of the building. There is no further stated justification for its inclusion."	

	character in stark contrast to other local heritage-protected places due to continuous family ownership remain accurate. Inaccuracies in your more recent letter of October 10 th state that "the dwelling is well set back from the frontage", when in fact it is built right on the street. It refers to "the photos below" when no photos at all were included or appended to the letter. It further states that these illustrate "the roof form and chimney and part of the exterior wall of the dwelling can be seen from the street (and also from the public open space uphill to the north)" which, given its six foot boundary wall and solid gates, the actual exposure of the residence to any public space (certainly from the footpath and the low level parkland opposite and even from apartments several stories higher on the other	and orientation are not typical, and its visibility from the street is obscured. Substantial renovations and limited visibility to the street due to orientation mean it has no meaningful value as a Representative Building. Recommendation - Not recommended for inclusion as a Representative Building. Objection supported.
	from apartments several stories higher on the other side of the park, from which views into the property are	
	well shielded by the many trees. The latest citation of heritage values is inaccurate and self-contradictory as the 2004 proposal. As found by Dr Peter Bell in 2005, any recommendation for listing should be rejected.	
12 Luisa Manno	Objects to the nomination of 293, 301, 305 and 307 Halifax Street as "representative buildings".	Acknowledge opposition to listing of 293, 301, 305 and 307 Halifax Street, Adelaide as a Representative Building within the Code Amendment.
	No change in circumstances has been found since we last petitioned and debated, along with other residents, against placing our properties as Heritage listed.	The Historic Area Statement updates have been prepared to further clarify the limited information for these areas currently in the Planning and Design Code.

No noteworthy, famous, or distinguished person, be they Historical or Einstein, has been connected to my family's properties, which my family has lived in for well over 60 years.

Our properties have neither Museum nor Art Gallery importance. There have been no archaeological findings or fossils found.

My late parents, Mr Vittorio Manno and Mrs Amina Manno, built a name for themselves. Their legacy for us children was achieved honestly by working hard with their blood, sweat, and tears while upholding the upkeep and integrity of the Street.

Part of this update is to clarify for owners within the Historic Area Overlay which buildings are considered to demonstrate the historic characteristics as expressed in the Historic Area Statement for the purposes of planning assessment.

Historic Area Overlay Performance Outcome 7.1 Buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement are not demolished...

As the areas do not have a Representative Building list currently, planning assessment staff must make a determination when they receive a development application whether or not a building in the overlay has features that demonstrate the historic characteristics of the Historic Area Statement.

Therefore, a Representative Building list is an opportunity for City of Adelaide to increase transparency in the development assessment process, by clarifying which properties will be subject to Historic Area Overlay based demolition controls.

Due to their visible architectural details, that closely align with the Historic Area Statement, these properties are currently considered to sufficiently and meaningfully demonstrate the historic characteristics as expressed in the Historic Area Statement.

It is important to note that being included as a Representative Building is not a measure of heritage value but rather whether a property meaningfully demonstrates the historic characteristics as expressed in the Historic Area Statement. Marking this property as a Representative Building does not increase or decrease the protections already afforded under the current Historic Area Statements.

Independent assessment by Grieve Gillett Architects:

The buildings retain intact architectural features including a hipped roof, tall brick chimneys, a pitched verandah, vertically proportioned windows with brick reveals, and stone masonry walls and brick quoins.

			The buildings display typical characteristics of a Victorian cottage. Halifax Street (east of Hutt Street) is identified as having a 'Victorian Period' Architectural style.
			The buildings are sited in accordance with the surrounding streetscape, presenting as a single-storey, low-scale cottage with a shallow front setback, small garden area, and minimal side boundary setbacks. There is visual continuity with surrounding dwellings having similar characteristics on Halifax Street.
			Overall, the buildings display key original features consistent with architectural elements commonly found in Victorian-era cottage dwellings. They are a good example of this style and era and have visual continuity with other buildings having similar characteristics in the streetscape.
			Recommendation - Recommended for inclusion as a Representative Building.
			No further change to the Code Amendment is proposed.
13	Michelle Slatter Andrew Alston	Object to the nomination of 47 Stanley Street for the following reasons:	Acknowledge opposition to listing 47 Stanley Street, North Adelaide as a Representative Building within the Code Amendment.
		 is of uncertain date - there is no clear consensus about the age of the oldest remnants of the building. The lack of certainty underlines the extreme alterations of form made to the dwelling. After many alterations, the building "no longer displays characteristics of importance to North Adelaids" [Roll 2005] 	Independent assessment by Grieve Gillett Architects:
			The building's outline appears in the 1880 Smith Survey. Whilst the original form remains, the extent of early / original fabric is uncertain due to alterations that are not typical of Victorian Cottage characteristics.
			The extent of modifications including heavily rendered walls, verandah profile, roof profile, results in an inability to exemplify a single clearly identifiable era and style of construction. The original key features are not retained with high integrity.
		In 2005, Professor Bell found the building had experienced 'severe alterations' over the course of its life:	The low integrity of the building fabric and inability to demonstrate a single clearly identifiable era or style result being unsuitable to be recommended as a Representative Building.

Everything visible of this building has undergone an unknown degree of alteration and has been heavily rendered.

'[it is] a mixture of architectural styles and eras. It is not typical and displays very little architectural merit.

As a result, the building no longer displays ...design characteristics of significance to North Adelaide.'

Since 2005, further major alterations have been undertaken. The alterations resulted in more changes to the dwelling's street-visible profile, façade, presentation, garden, boundary and gates.

The alterations, have added to the 'mixture of architectural styles and eras' than 20 years ago, when Professor Bell dismissed it as 'not typical' and its hotchpot design as 'of no significance to North Adelaide'.

 respects its street context simply by observing the heritage protection requirements applicable.

The recent alterations have considerably improved its street appeal.

This has been achieved simply by observing heritage controls prevailing across the Kentish Arms Historic area, without any additional limitations or restrictive status imposed on the development sites.

 recognises that the parameters for development are established by the large number of existing <u>Recommendation</u> - **Not recommended** for inclusion as a Representative Building.

Objection supported.

		Local and State Heritage Places throughout the Street. The character and context of this very special Street are well-protected by the numerous Heritage Places' influence and by the Kentish Arms Historic Area heritage controls without additional 'Representative Buildings'. The nomination as a Representative Building is unjustified and inappropriate, and hard to understand when the nominee is a building found by experts to 'lack characteristics of significance to North Adelaide'.	
14	Sofia Laparidis	Objects to the Historic Area Overlay and the listing of 25 Mann Terrace, North Adelaide, as a representative building.	Acknowledge opposition to the Historic Area Overlay and listing of 25 Mann Terrace, North Adelaide as a Representative Building within the Code Amendment.
		This is the third time that the council has sought to list my property, causing considerable stress and uncertainty. While the value of preserving significant buildings and sites is recognised, the proposed listing is unwarranted and does not meet the necessary	The Historic Area Overlay was introduced when the Planning and Design Code was introduced and replaced what was the North Adelaide Historic Conservation Zone in the former Development Plan. Removal of individual buildings from the Historic Area Overlay is outside the scope of this Code Amendment.
		 Lack of Historical or Architectural Significance: Over the years, the property has undergone significant alterations, particularly to the façade, verandah and fencing, which have eroded its original character. As a result, it no longer retains the distinct historical or architectural features that would justify its inclusion as a representative-listed site. 	The Historic Area Statement updates have been prepared to further clarify the limited information for these areas currently in the Planning and Design Code.
			Part of this update is to clarify for owners within the Historic Area Overlay which buildings are considered to demonstrate the historic characteristics as expressed in the Historic Area Statement for the purposes of planning assessment.
			Historic Area Overlay Performance Outcome 7.1 Buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement are not demolished
		Aesthetic Impact to Area: The house does not retain its original features, which have had to be	

replaced due to deterioration. The state of the property shows it is continuing to be subject to ongoing deterioration. The proposed listing could place restrictions on necessary repairs or modifications to the property and could severely limit my ability to address the building's issues in a timely and cost-effective manner. This could result in a situation where the property becomes uninhabitable or is lost entirely, reducing the potential for preserving any aspect of its historical value.

- Impact on Property Value: A Representative listing would have a detrimental effect on the value of my property. The restrictions on alterations and renovations would limit my ability to maintain or improve the property, leading to a reduction in its marketability and value.
- Personal and Financial Impact: Restrictions associated with a representative listing would create considerable challenges. The ongoing costs of maintaining a representative building, combined with the limitations on necessary repairs or improvements, would place a significant financial burden on me. The potential for decreased property value and diminished flexibility in managing the property is a major concern.

As the areas do not currently have a Representative Building list, planning assessment staff must make a determination when they receive a development application whether or not a building in the overlay has features that demonstrate the historic characteristics of the Historic Area Statement.

Therefore, a Representative Building list is an opportunity for the City of Adelaide to increase transparency in the development assessment process by clarifying which properties will be subject to Historic Area Overlay-based demolition controls.

Due to their visible architectural details, which closely align with the Historic Area Statement, these properties are currently considered to sufficiently and meaningfully demonstrate the historic characteristics as expressed in the Historic Area Statement.

It is important to note that being included as a Representative Building is not a measure of heritage value but rather whether a property meaningfully demonstrates the historic characteristics as expressed in the Historic Area Statement. Marking this property as a Representative Building does not increase or decrease the protections already afforded under the current Historic Area Statements.

Independent assessment by Grieve Gillett Architects:

Retaining key elements such as rendered quoins, window and door facings, and eaves brackets. Masonry walling remains; however, it has been painted over.

Whilst the integrity of the dwelling is compromised by alterations including replaced verandah, it retains characteristics including overall form, roof pitch, chimneys, symmetrical frontage, vertically proportioned windows reflective of its Victorian era construction.

There is visual continuity in the streetscape with other nearby buildings, including some Local Heritage places.

			The Victorian era characteristics are demonstrated by the subject dwelling, which retains a level of integrity and consistency in the streetscape.
			The condition of a place should not be a factor for consideration in the assessment and does not influence the assessment of Representative Buildings.
			Listing as a Representative Building would mean there is merit for retention; however, alterations to Representative Buildings are common and there is a framework for planning assessment in place. The property is already subject to the Desired Outcomes assessment criteria for the Heritage Area Overlay, including demolition control.
			Recommendation - Recommended for inclusion as a Representative Building.
			No changes proposed to Code Amendment.
15	Judith Thomas (Dr)	Accepts the changes outlined in the draft Code Amendment.	Acknowledge acceptance of the changes proposed by the Code Amendment.
		I hope the height of new buildings can also be considered, contrary to preserving the Historic Area Overlay.	Height within the Finniss (Adel 13) Historic Area Statement identifies the historic character elements as low scale, one-storey residential, established by the prevailing patterns set by Heritage Places and Representative Buildings, except where the following Concept Plans apply:
			Concept Plan 25 – Kathleen Lumley College
			Two-storey exceptions are the British Hotel and Finniss Corner (at 1-3 Finniss Street), and buildings of Heritage value (but more recent origin), ranging from two to four storeys in the Kathleen Lumley College site between Finniss Street and MacKinnon Parade.
			Building height, including the floor-to-ceiling clearances of each level, references the prevailing floor level and building heights of Heritage Places and Representative Buildings within the locality.

			The comment does not request a change.
16	Angelo Kotses	Does not support the proposed changes to the Historic Area Statement. The changes:	Acknowledges opposition to the changes of the Historic Area Statements and listing of Representative Buildings within the Code Amendment.
		 introduce some arbitrary, ineffective and unsuitable attributes when detailing what is of historical significance. The 54 buildings listed as Representative Buildings have been arbitrarily selected with no apparent justification or consistency, and in doing so yield yet further control to the City of Adelaide at risk of connection with the past. 	The Code Amendment includes additional contextual information about the significant attributes of historic character, including the eras, themes, styles, patterns and detailing of historically significant development in each of the Historic Areas. It aims to improve the clarity, certainty and efficiency of decisions on development proposals in these Areas.
		Does not have confidence that expectations and decision-making now and in the future will be supportive and compatible with the past.	
		The proposed changes grant the Council further discretion to make determinations about the future and go beyond what is required to ensure the location's historic nature is maintained.	
17	David Davies	Objects to the nomination <i>of</i> 39-40 Kingston Terrace, North Adelaide, as a Representative Building.	Acknowledge objection to the listing of 39-40 Kingston Terrace, North Adelaide, as a Representative Building within the Code Amendment.
		The objection is supported by a report by Mr Andrew Stevens, director of Stevens Architects Pty Ltd, summarised below:	Noted. Refer to the detailed response to Andrew Stevens below:
		In summary, the <u>advice from Andrew Stevens from Stevens Architects PTY Ltd supporting the objection</u> is as follows:	Acknowledge support for the objection to the listing of 39-40 Kingston Terrace, North Adelaide, as a Representative Building within the Code Amendment.
		The dwelling does not "display characteristics of importance in a particular area" nor does it "exemplify the characteristics and elements to be protected	On review, the submission, including advice from Stevens Architects, provides reasonable grounds to remove the proposed Representative Place designation.

within the respective Historic Area". It is evident that the subject dwelling:

- Is not of a building style and era consistent with those assessed as significant in the Historic Areas.
- Does not demonstrate the historic theme/s important in the area.
- Does not display visual continuity with buildings with similar characteristics in the streetscape.

The historic development of North Adelaide as a residential village and the continued residential nature of the suburb are well presented in the existing State and Local heritage Places and proposed Representative Buildings, with significantly higher integrity than the subject dwelling.

The subject dwelling should not be a Representative Building.

While it is recognised that there is historical fabric remaining from the mid-1800s, the property was included in the proposed list of Representative Places due to its presentation as a late-interwar/early post-war property, also demonstrating the eclectic and transitional nature of North Adelaide's development. Stevens Architects advises that the 2-storeys was approved in 1948 and constructed after with further substantial alterations in the 1970-1980s.

The majority of representative fabric, therefore, dates from after the significant period 1920-1942, disqualifying the property under the proposed guidelines as written. The fabric that may represent a mid-1850s building has also been treated in a manner that does not allow for its interpretation as a building of this era.

Independent assessment by Grieve Gillett Architects:

While some of the early fabric may remain, the dwelling as viewed from the street displays a mix of eras and styles.

39-40 Kingston Terrace displays a mix of styles and eras. It does not exemplify a single era and style of construction consistent with those identified as significant in the Historic Area Overlay (as defined in the Historic Area Statement).

There is no visual continuity with other buildings having similar characteristics in the streetscape, and the immediate context is varied.

The low integrity of the building makes it difficult to identify era of construction and therefore is not able to clearly demonstrate relevant historic themes.

The mix of eras and styles demonstrates a mix of post-war influences in the area; the overall composition of the building is not representative of a single style. Decorative features are of old English and American Colonial revival, while the form is derived from the repurposing of two original attached dwellings with a two-storey extension.

			The overall composition of the building is not representative of a single, clearly identifiable style. The building has been substantially altered to the extent that it is not recommended to be listed as a Representative Building. Recommendation - Not recommended for inclusion as a Representative Building. Objection supported.
18	David Deakin Davies Nominees Pty Ltd	Objects to the proposed nomination of the two properties at 41 and 43 Kingston Tce, North Adelaide, as Representative Buildings.	Acknowledge objection to the listings of 41 Kingston Terrace, North Adelaide and 43 Kingston Terrace, North Adelaide as Representative Buildings within the Code Amendment.
		The objection is supported by a report by Mr Andrew Stevens, director of Stevens Architects Pty Ltd, summarised below:	Noted. Refer to the detailed response to Andrew Stevens below:
		In summary, the <u>advice from Andrew Stevens from Stevens Architects PTY Ltd supporting the objection</u> is as follows:	Acknowledge support for the objection to the listing of 41 Kingston Terrace, North Adelaide and 43 Kingston Terrace, North Adelaide, as Representative Buildings within the Code Amendment.
		The dwellings do not "display characteristics of importance in a particular area" nor do they "exemplify the characteristics and elements to be protected within the respective Historic Area". It is evident that the subject dwellings:	Review comments by Grieve Gillett Architects: Some of the original Victorian material remains; however, the integrity is compromised by alterations to windows, rendered walls, and porches in the Georgian Revival Style. The extent of these alterations is not easily reversible.
		 Are not of a building's style and era consistent with those assessed as significant in the Historic Area. Do not demonstrate the historic theme/s important in the area. 	The alterations result in the buildings presenting as a combination of styles. They do not represent a single era or style of construction consistent with those identified as significant in the Historic Area Overlay.
		 Do not display visual continuity with buildings with similar characteristics in the streetscape. The historic development of North Adelaide as a residential village and the continued residential nature 	The building presents a shallow front setback and single-storey scale characteristic of the Area Statement; however, there is no limited visual continuity with other buildings having similar characteristics in the immediate streetscape.
		of the suburb are well presented in the existing State and Local heritage Places and proposed	The remaining original fabric is not legible and is compromised by alterations; therefore, integrity is low. Alterations result in these buildings

		Representative Buildings, with significantly higher integrity than the subject dwelling. The subject dwelling should not be a Representative Building	having a combination of styles and eras, such that they are not recommended as Representative Buildings. There is limited visual continuity with other buildings having similar characteristics in the streetscape. Recommendation - Not recommended for inclusion as a Representative Building. Objection supported.
19	Daniel Farrugia Also submitted a written submission	Does not support the proposed revisions to the Historic Area Statements Would like the deletion of his house at 99 Palmer Place as a "Representative Building"	Acknowledge objection to the listing of 99 Palmer Place, North Adelaide, as a Representative Building within the Code Amendment. Noted. Refer to the detailed response to DASH Architects below:
	Griffins Lawyers on behalf of Mr Daniel Lee Farrugia 99 Palmer Place, North Adelaide	Strongly opposes the inclusion of 99 Palmer Place, North Adelaide, as a Representative Building. Notes that the building has already been rejected for listing as a Local Heritage Place on more than one occasion. The objection is supported by a report by DASH Architects summarised below:	Acknowledge objection to the listing of 99 Palmer Place, North Adelaide, as a Representative Building within the Code Amendment. Noted. Refer to the detailed response to DASH Architects below:
		In summary, the advice from DASH Architects supporting the objection is as follows: The Subject Property does not exhibit any of the historic themes or attributes of historic built character described in the relevant Historic Area Statement and accordingly should not be confirmed as a Representative Building. 99 Palmer Place fails to adequately display any of the attributes identified by the amended Historic Area Statements, with the possible exception of the use of bluestone in its facades, in which 70% of this material	Acknowledge support for the objection to the listing of 99 Palmer Place, North Adelaide as a Representative Building within the Code Amendment. Independent assessment by Grieve Gillett Architects: The building was substantially altered in 1987. Most features displayed to the street are later alterations in the style of a symmetrical Victorian House. Remaining original features are not legible. There is considerable evidence that the building no longer represents its historic form. The building does not retain key original features with material integrity. Additionally, a photograph dated 1976 sourced from Adelaide City Council provides further evidence of this.

has been reconstructed to a different layout in either salvaged or newly sourced material, so lacks any integrity to the original era of construction.

Accordingly, there is no basis for the inclusion of 99 Palmer Place as a Representative Building.

These findings remain consistent with two prior reviews undertaken by the Administration in 1993 and 2005, which saw any pursuit of a Local Heritage listing rejected.

The Code does provide limited circumstances, however, where demolition is contemplated, namely:

Performance Outcome 7.1 notes:

Buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement are not demolished, unless

- (a) The front elevation of the building has been substantially altered and cannot be reasonably restored in a manner consistent with the BUILDING'S original style
- (b) The structural integrity or safe condition of the original building is beyond reasonable

While PO7.1(b) would clearly not be satisfied for the subject property, the extent of alteration undertaken in the 1980's would almost certainly stratify (a). The scale and extent of alterations were extensive and included the demolition and reconstruction of the majority of the façade to a different form, scale and style. The extent of alteration is so great that it *cannot be reasonably restored in a manner consistent with the buildings*

The building presents to the street as an intact symmetrical Victorian House however this is not the case. The presentation to the street is the result of mixed eras of construction.

99 Palmer Place presents with Victorian characteristics that are also present in the streetscape however the integrity is low as the characteristic elements have been applied to an earlier building of a different style.

The symmetrical façade to 99 Palmer Place is the result of major alterations which occurred in 1987. These works completely altered the configuration and style of the building. The current house represents a building which is grander than the original. Designation as a Representative Building is not appropriate as this would misrepresent the historic development pattern of the area.

Listing a 1980s reproductive style would misrepresent the historic development pattern of the Area.

 $\underline{\text{Recommended}} \text{ -} \textbf{Not recommended} \text{ for inclusion as a Representative } \\ \textbf{Building}$

Objection supported.

		original style, and accordingly PO7.1(a) would support any demolition of the place In circumstances where reconstruction might be contemplated, there appear to be no specific details of what the building's original style was in order to facilitate this. The only current located image of the Palmer Place frontage is a c1980s real estate sketch. While this sketch shows the original form and configuration of the building, it lacks any illustration of the original 1880s architectural detail that heavily characterised the development of this era. This is particularly the case for the verandah that is clearly not original (c1940 - 1950s).	
20	James Hilditch on behalf of Hib Pty Ltd 66 Mills Tce, North Adelaide	Advise that his client opposes the inclusion of the building 66 Mills Terrace, North Adelaide, as a Representative Building in the proposed Code Amendment. The building has been rejected on three occasions for listing as a Local Heritage Place. However, it was never regarded as such or as contributing to the historic streetscape character. Enclosed as part of the submission is expert advice from Assoc. Professor Danvers, heritage architect, in support of objecting to the nomination.	Acknowledge objection to the listing of 66 Mills Terrace, North Adelaide, as a Representative Building within the Code Amendment. Noted. Refer also detailed response to Assoc. Professor Danvers below.
		It is not to the point that the dwelling can be described as being representative of the Inter-War Spanish Mission Style. All buildings of this age can be described as being representative of one particular style or another, but cannot all be designated as Representative Buildings for that reason alone. The	There are no guidelines or thresholds established for the selection of Representative Buildings. The legislation/code does not note the degree to which something must demonstrate the characteristics. The approach of this amendment is as follows: The Planning legislation has been described as practical legislation, relating to practical outcomes. Therefore, utilising the Representative

real question is - does the building display characteristics of importance in a particular area?

Assoc. Professor Ron Danvers views the building as part of an eclectic mix of buildings that are overwhelmed by the dominant character of the locality, which is comprised of Victorian dwellings. It does not display important characteristics in this area.

Most of the content of the relevant Statement is not relevant to the property.

As Associate Professor Ron Danvers describes, the Building is part of an infill development and out of place in one of Adelaide's finest extensive groups of Victorian mansions.

The building is not set on a large allotment within a spacious garden setting, including landscaped front gardens. It is part of a cluster of outlier infill dwellings, including two recent townhouses described below. There is now a front hedge and large gates to deter intruders.

There is no report that considers the building against the current criteria for a "representative building". The building has not been properly assessed against the current criteria, any basis for its current inclusion must be fundamentally flawed and cannot support its inclusion.

The relevant Key Factors described in the Code Amendment in the assessment process are said to be:

• The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.

Building list to define which buildings demonstrate the historic characteristics as expressed in the HAS allows certainty for owners of non-representative places. It also assists planners by clearly identifying those buildings that require a 'closer look' in the assessment process and those that can be clearly considered under the excluded building definition.

The statement includes the Interwar period and notes the importance of setbacks, appropriate materials, pitched roofs and other architectural elements.

It is recognised that the context of these proposed representative places includes later buildings that do not reinforce the established character as provided in the Historic Area Statement. It is the purpose of the statements to speak only to the characteristics/patterns that are historic, rather than make a comment or concession relating to the relative integrity of the urban context.

The Danvers Report refutes the applicability of this factor to the building. The building demonstrates historical theme/s important in the area. Nothing in the Code Amendments description supports this factor. • For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree and can still occur where there is intervening development of another era in the same street or section of a street. The Danvers Report refutes the applicability of this factor to the building as it is an eclectic building out of place in otherwise one of Adelaide's finest extensive group of Victorian mansions. The internal layout and workings are impractical and simply do not work with a standard family. The facilities and internal workings are simply not adequate for a modern home and modern family. Most builders (and sometimes other trades), on entering the building to undertake any work, query whether it is better to demolish the building and start again. Any redevelopment of this Property is likely to lead to a practical dwelling more in sympathy with the surrounding dwellings and the overall character and status of Mills Terrace rather than this eclectic, out of place, odd, impractical and poorly designed dwelling. Advice from Assoc. Professor Danvers to support the Acknowledge support of objection to the listing of 66 Mills Terrace, North Adelaide, as a Representative Building within the Code Amendment. objection is as follows:

		 The building does not exhibit significant historic themes and attributes of character based on the predominant character of the locality as intended in the relevant Historic Area Statement. "Representative Buildings "should exhibit significant historic themes and attributes of character based on the relevant Historic Area statement in the Planning and Design Code". The building does not meet the criteria for designation, it is one of a small eclectic group of buildings in what is otherwise one of Adelaide' but is not the dominant character of the locality. The dominant character of the locality is represented by the finest extensive group of Victorian mansions, a typology and style that dominates the Historic Area. The building is an outlier stylistically in a small eclectic grouping, overwhelmed by the dominant character of the locality. Recommends that 66 Mills Terrace not be designated as a Representative Building. 	Independent assessment by Grieve Gillett Architects: 66 Mills Terrace demonstrates Inter-War Spanish Mission style. 66 Mills Terrace demonstrates a single era and style; however, it is a unique style, being the only building of this style in the streetscape. 66 Mills Terrace is a Spanish Mission Style dwelling. It does not meet the visual continuity criteria for Representative Building Assessment and listing this building risks confusing or diminishing the dominant character of the area which is established by the other properties (primarily of earlier defined eras) that are already Heritage Listed. Recommendation - Not recommended for inclusion as a Representative Building Objection supported.
21	Peter Psaltis on behalf of Stanley and Marian	Object to the proposed listing of 424 Gilles Street, Adelaide as a representative building.	Acknowledge objection to the listing of 424 Gilles Street, Adelaide as a Representative Building within the Code Amendment.
	Psaltis	 The inter-war period should not be included as an era within the Historical Area Statement. The era was not described in the Development Plan policy or during the draft HAS (Adel 14), which was initially released for public consultation as part of the Phase 3 (Urban Area) Code Amendment. The inter-war period was introduced to the Historic Area Statements when the Code went live. There is no historical analysis or 'sound research' to justify the inclusion of the Inter-war period, or typical Inter- 	Independent assessment by Grieve Gillett Architects: Some original features remain; however, the overall integrity has been compromised by alterations including altered window openings, additional carport under main roof, and second storey addition, resulting in an inability to exemplify a single clearly identifiable era and style of construction. The building does not exemplify a single era or style; it displays a mix of Tudor Revival and Modern Bungalow styles. Any representation of

war building materials, in the HAS. By any account, its inclusion occurred for reasons which remain undocumented and unexplained, and without appropriate rigour or public scrutiny.

- The Code Amendment recognises the importance of predominately late nineteenth-century character in the south east corner of the city, and yet, without justification or explanation, the draft HAS refers to '1920s to 1942 Inter-War Houses' as being an important era, and that the area is characterized 'by a variety of architectural styles including but not limited to Inter-war Houses.' Somewhat lazily perhaps, the HAS (Adel 14) then reproduces, word for word, the description of the Inter-war period in Schedule 2, 9 of the Development Plan, which, of course, related to house styles in North Adelaide.
- The tenuous nature of its inclusion is further revealed by a survey of the 'Inter-war' buildings proposed to be listed as representative buildings in the Adel 14 area, of which there are only 14 (see Annexure 4). Of that number, 9 are clustered in a continuous row on Allen Place, with the remaining 5 scattered variously on Carrington Street (1), Halifax Street (1), Power St (1) and Gilles Street (2).
- With a limited number of buildings from this era the majority of which are concentrated in a single cluster, and with the remaining few which are scattered haphazardly around the area– it hardly screams out as being an important era of building in the south-eastern corner of the City

In any case, even if it is accepted that the Inter-war period has been validly incorporated into the HAS (Adel 14), it is evident that the house at 424 Gilles Street does not represent the relevant themes and attributes referred to in the HAS.

character is also diminished by modifications including altered window openings, second storey addition, and much later leadlight glazing.

424 Gilles Street has a mixed character street frontage which has no visual cohesion with other dwellings in the immediate streetscape.

The building has low integrity due to alterations results in presentation of mixed era styles. No visual continuity with other buildings having similar characteristics in the streetscape.

Designating Representative Buildings that do not clearly demonstrate the important historic characteristics within a particular Historic Area Overlay risks undermining the objectives of this term within the Planning and Design Code (the Code) particularly to inform assessment of future surrounding development.

Inclusion of the Inter-War style should be pending further investigations as recommended.

<u>Recommendation</u> - **Not recommended** for inclusion as a Representative Building

Objection supported.

A representative building should exhibit significant historic themes and attributes of character based on the relevant HAS. According to the Code Amendment, key factors include:

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.

In this regard, apart from being originally constructed in the 1920s, the building:

- has been substantially modified since construction, and these modifications have diminished its integrity.
- is of an unusual and atypical design which is not representative of buildings of that era (as supported by a report by Mr Butcher); and
- does not exhibit two of the three materials identified in the HAS as being typical of Inter-war houses.

The listing rationale makes little reference to the building itself, preferring to focus on other aspects, namely, 'the deeper building setback' and the 'more generous size of the dwelling, site and garden

We further observe that the building does not incorporate typical architectural features or 'materials' of the Inter-war period as identified in HAS (Adel 14). In particular:

- it is not a traditional California Bungalow or a Tudor Revival;
- the roof is colourbond, powder-coated steel, rather than 'Australian-made Wunderlich roof tiles of the same profile as earlier Marseilles tiles'; and

		 It does not feature 'a steeply pitch roof with half-timber gable ends' The front fence is ivy-covered brush rather than 'low masonry walls, built from materials matching the main building'. Procedural Issue Investigations included a peer review of the draft Historic Area Statements undertaken by Grieve Gillett Architects in 2024. We are told that the review 'informed the final edit of the draft Statements in the draft Code Amendment.' This report was said to be 'Attachment G' to the Code Amendment. Insofar as reliance has been placed on the Grieve Gillett report, it should have formed part of the materials placed on public consultation. Failure to make the report available has denied the community an opportunity to review and respond to it. This has adversely impacted the validity of the public consultation process. 	Grieve Gillet conducted a peer review of the Historical Area Statements to assess their clarity and whether they met the objectives outlined in the Code Amendment Proposal to Initiate. The feedback provided was mainly editorial, identifying areas within the Historic Area Statements that required revisions to enhance legibility and clarity. The City of Adelaide administration undertook revisions and edits. The feedback received was primarily editorial, so it was decided that the review did not need to be included as part of the investigations in the draft Code Amendment document. The draft incorrectly referenced the Grieve Gillet review as Attachment G. The scope of the review did not include an assessment of Representative Buildings.
Plan	SA webpage		
22	Elisa Star	Support the Code Amendment and any amendments that improve heritage assessment and care.	Acknowledge support for Code Amendment.
23	Leonie Elbert	Supports the Code Amendment if it maintains the	Acknowledge support for Code Amendment.
		character and history of North Adelaide and does not allow the development of preposterous buildings such as the one on 88 O'Connell Street, which does not fit the character of North Adelaide.	The Code Amendment <i>includes</i> additional contextual information about the significant attributes of historic character, including the eras, themes, styles, patterns and detailing of historically significant development in each of the Historic Areas. It aims to improve the clarity, certainty and
		Will the code ensure that this preposterous building does not open the door to other such ghastly	efficiency of decisions on development proposals in these Areas.

		buildings? Will the code be strong enough to prevent such buildings? Will the code take into account the wants of the residents?	
Our	Adelaide		
24	Debra Carson	Supports the Code Amendment.	Acknowledge support for Code Amendment.
		Our street is an original display village from the 1890s.	Comment noted.
		Each house is different in design, decoration, and render but of similar block size and location to the street. It is in the Victorian Era, not Edwardian, as your	The architectural <i>style</i> is strongly aligned with Edwardian, typified by the horizontal courses of red brick at different heights across the wall.
		statement reads. The two Edwardian Villas face Gilles Street.	There are also course elements that cross stylistic periods from Victorian to Edwardian—e.g., the lacework, hipped roof, and symmetrical form.
			Revise the Architectural Styles for Royal Avenue within the Adelaide Historic Area Statement as follows:
			Royal Avenue
			Late Victorian and early Edwardian period.
			Exhibits a collection of architectural styles, including but not limited to late Victorian/early Edwardian villas and cottages, including Queen Anne detailing.
25	Anonymous 1	Supportive of the Code Amendment. However, does	Acknowledge support for Code Amendment.
		not support unreasonable provisions when renovating a heritage property. Heritage is important, but time moves on. Properties can be renovated but should not be micro-managed.	Comment is noted.
26	Josephine Bills	Supports all elements of the Code Amendment. They provide greater detail for future planning, particularly for developers, who are usually far more incentivised by financial gain than by a desire to retain the historic features and amenity of a property or area.	Acknowledge support for Code Amendment.

		Some of the writing is clumsy and uses incorrect grammar, e.g., the use of "comprise of"—this is not English. It should read EITHER "comprise" OR "consist of." Some sentences are true sentences, whilst some are not - easier to read if there is consistency.	Comment noted. Review and edit for consistency.
27	Anonymous 2	Support the revisions to the Code Amendment. Historic buildings should not be allowed to be replaced by modern structures just to make money. This is our heritage and history, and they should be protected.	Acknowledge support for Code Amendment.
28	Betty Salomon	Would like the historic character of North Adelaide preserved.	Comment noted. The Code Amendment includes additional contextual information about the significant attributes of historic character, including the eras, themes, styles, patterns and detailing of historically significant development in each of the Historic Areas. It aims to improve the clarity, certainty and efficiency of decisions on development proposals in these Areas. The comment does not request a change.
		Displeased with certain high-rise developments in North Adelaide and the city in general.	Comment noted. The comment does not request a change.
29	Neil and Bronwyn Mullins	Supportive of some of the revisions in the Code Amendment	Acknowledge support for some aspects of the Code Amendment.
		Assume that 12 -16 Tomsey Street in Adelaide are not included in the Code Amendment as they were built in 2006 and 2007 and are not of heritage value.	Comment noted. The buildings at 12 -16 Tomsey Street have not been nominated as Representative Buildings. However, the buildings will continue to remain within the existing Historic Area Overlay. The comment does not request a change.
30	Aaron Davis	Supportive of some of the revisions in the Code Amendment.	Acknowledge support for some aspects of the Code Amendment.

Support the additional detail is generally helpful in Comment noted. establishing an ambition for the area and the narrative Acknowledge support for the additional detail contained within the Code format provides greater opportunity for Staff to Amendment. exercise judgement rather than being tied by policy – something that is sorely lacking in the current system. Do not support the following: • "The open area of the school grounds on the Comment noted. southern side contrasts with the setback of the The school oval does not directly respond to the Historic character, only strong built edge along the remainder of the street." the contemporary use of the space by the school. Concerned that the school oval has nothing to do Remove reference to the 'school oval' under Gover Street within the with the area's heritage and is not a historically section on Allotments, subdivisions and built form patterns within the significant open space. This was formerly cottages, North Adelaide Margaret Street Historic Area Statement. which were razed to make way for an oval for the school, well after the pattern of the street was established. From a street character and intention perspective, the reinstatement of cottages along this edge would be beneficial, so the policy should not actively preclude this or excuse the demolition. If keeping this statement, the entire suite of documents should be extended to include "living heritage" in all descriptions (e.g., in Gover St, mention of the tiptop bakery and various other businesses run from homes over the past 150 years), which is an absolute minefield, so I would strongly recommend this be removed.

 Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are not readily visible from the street."

Comment noted.

Building additions should be materially compatible with the building, and the sentence should be revised accordingly to reflect this.

		Unsure why materials that are not visible from the street fall within the Historic Area Overlay. This runs counter to best practice in heritage architecture and may stop the inclusion of details and materials that enable a clear separation between the original built form and new additions.	Within the Architectural styles, detailing and built form features of each Historic Area Statement revise the description of building additions as follows: Building additions incorporate materials and proportions that reflect the character of the Heritage Place and are materially compatible with the building. not readily visible from the street.
		The code amendment would be a good opportunity to clarify the placement of solar panels on homes. A solar panel is not a structural change to a building, nor is it permanent (at the scale of heritage), so I am unsure why solar panels are currently precluded if visible from the street. They do not damage the physical structure/form/materials of the building, so it is not clear why these are currently blocked from being installed.	Comment noted. Solar panels are obviously modern fabrics, and they impact the area's historic appearance by drawing focus from the historic elements and obscuring views of historic roofing materials. No further change to the Code Amendment is proposed.
31	Anonymous 3	Does not support the proposed revision within the Code Amendment. Buildings should either be given heritage listing protection or not. Do not believe that identifying "representative buildings" is a good means of preserving heritage fabric as at creates ambiguity about what is prohibited and what is encouraged. It is worrying that so much of North Adelaide covered by Historic Area Statements as this is likely to prevent innovation and limit opportunities for quality design.	Acknowledge opposition to Code Amendment. Buildings have been nominated because they contain qualities representative of the area and are not already represented by heritage listings. As the areas do not currently have a Representative Building list, planning assessment staff must determine, when they receive a development application, whether a building in the overlay has features that demonstrate the historic characteristics of the Historic Area Statement. Therefore, a Representative Building list is an opportunity for the City of Adelaide to increase transparency in the development assessment process by clarifying which properties will be subject to Historic Area Overlay-based demolition controls.
			It is important to note that being included as a Representative Building does not measure heritage value but rather whether a property

		Be clear about whether it is only the appearance from the street that is of concern.	meaningfully demonstrates the historic characteristics as expressed in the Historic Area Statement. No further change to the Code Amendment is proposed. Unless it is identified within the extent of the individual heritage listing of the place, assessments would be made based on the appearance from the street. No further change to the Code Amendment is proposed.
		Encourage development that increases the population of these parts of the city. The future is as important as the past.	Comment noted. The Code Amendment does not seek to preclude the ability to increase the population. No further change to the Code Amendment is proposed.
32	James	Supports some aspects of the Code Amendment.	Acknowledge support for some aspects of the Code Amendment.
		Use of representative buildings is good. However, some very poor examples have been selected. Many are daubed in paint and are not good examples. Tower Street and Gover Street examples are poor in comparison to others.	Comment noted. These buildings have been nominated as they contain qualities that are representative of the area and are not already represented by heritage listing.
		Seems like you are seeking to weaken protections.	As the areas do not currently have a Representative Building list, planning assessment staff must determine, when they receive a development application, whether a building in the overlay has features that demonstrate the historic characteristics of the Historic Area Statement.
			Therefore, a Representative Building list is an opportunity for the City of Adelaide to increase transparency in the development assessment process by clarifying which properties will be subject to Historic Area Overlay-based demolition controls.
			It is important to note that being included as a Representative Building is not a measure of heritage value but rather whether a property meaningfully demonstrates the historic characteristics as expressed in the Historic Area Statement.

			No further change to the Code Amendment is proposed.
33	Bronwyn Waters	Supports all of the proposed revisions.	Acknowledge support for Code Amendment.
		Concerned Council has not done enough to conserve the heritage architecture of the remaining shops on Melbourne Street. It is disgraceful that so many Victorian and Edwardian buildings have been lost to overdevelopment and high-rise buildings along one of Adelaide's most important streets. Adelaide has been voted one of the most beautiful cities in the world because of its heritage buildings. Not enough has been done to ensure the ongoing conservation of these sites. Melbourne Street is quickly becoming overdeveloped by high-rise buildings and insensitive developments that tear down the existing heritage buildings. The few remaining SHOULD BE PROTECTED for future generations. No further high-rise developments on Melbourne St. All Houses and Shops on Melbourne St to be protected from demolition.	Comments noted. Melbourne Street is outside the boundaries of the Historic Area Overlay and, therefore, outside the scope of this Code Amendment. New character and historic areas outside the current Historic Area Overlay will be investigated separately and incorporated into a future Code Amendment program. No further change to the Code Amendment is proposed.
		Noise control on Melbourne St emanates from certain cafes that play overly loud music until midnight to entice patrons, especially in the eastern residential section.	Comment noted. The comment does not request a change to the Code Amendment.
34	Carl Driesener	Supports some aspects of the Code Amendment.	Acknowledge support for some aspects of the Code Amendment.
		Generally ok, but this statement is laughable: "The	Comment noted.
		historic streetscape is formed by the wide street setting and attractive outlook to the Adelaide Park Lands" Building a huge aquatic centre on the parklands has ruined our 'historic streetscape' Suggest that the above be rewritten.	The proposed Historic Area Statements within the Code Amendment have been drafted to identify historic elements that are important to the area's character. The statement applies generally to the streetscape rather than to a particular part of it.
			No further change to the Code Amendment is proposed.

		It will place further limitations on what I do and offer zero benefits to me as a landholder.	
35	,		Comment noted.
		historic areas.	As the East End is outside the boundaries of the existing Historic Area Overlay, it is outside the scope and unable to be considered as part of this Code Amendment.
			New character and historic areas outside the City Living Zone will be investigated separately and incorporated into a future Code Amendment program.
		Concerned about the proposed accommodation	Comment noted.
		development near the Crown and Anchor Hotel and how that will change the culture of this precinct. The old stables are being demolished! High-rise buildings in this part of the city should be banned. There are so many unused buildings in the CBD that could be repurposed.	The Archi project and the Heritage Incentive Scheme have been established to encourage and fund the adaptive re-use of buildings in the CBD.
36	Laurel Hayes	Supports some aspects of the Code Amendment.	Acknowledge support for some aspects of the Code Amendment.
		Make it much easier to find out which buildings will be nominated as representatives. Having spent over 30 minutes searching multiple sites (council, planning, Google and, in total desperation, Facebook), all I know is what arrived in the letter. 54 sites will be nominated. Is mine one of them? I don't know.	Comment noted.
37	Anonymous 5	Supports some aspects of the Code Amendment.	Acknowledge support for some aspects of the Code Amendment
		Supportive of heritage restrictions that maintain a	Comment noted.
		streetscape and sense of place. If the city is to remain attractive to families and residents, it has to be possible to extend and renovate without this being prohibitively expensive.	Guidelines are currently being prepared for alterations and additions in Historic Areas to guide the design of such works and additions within the Historic Areas.
		Residents need clear guidance on the parameters for extensions and renovations - what is permissible, what	

38	Anonymous 6	the minimum requirements are for useable outdoor space, setbacks, building and windows on boundary lines, etc. The code amendment should include an assessment of other areas. The existing 14 Historic Areas are totally inadequate. Why is there none of the SW corner of the city, or the Eastern part of North Terrace, included as a historic area? The SW area is a rich precinct of 19th Century workers cottages which have been largely spared destruction so far. Surely, they should be included as a Historic Area. I do notice that the Salvation Army was permitted to let a nice cottage on the corner of Morphett St and Gilbert St (in which they used to conduct CBT programs to teach men not to be violent to their partners) get run down, and it has now been demolished. We do not want the same fate to befall the rest of this important built history!	Comment noted. The scope of this Code Amendment only covers areas within the existing Historic Area Overlay boundaries. New character and historic areas are being investigated separately and will be incorporated into a future Code Amendment program.
39	Anonymous 7	Do not support the proposed revisions in the Code Amendment as they are too general, compromised and manipulated.	Acknowledges opposition to the proposed revisions within the Code Amendment. The proposed Historic Area Statements within the Code Amendment have been drafted to identify historic elements that are important to the area's character. No further change to the Code Amendment is proposed.
40	Lu Spinato	Support all of proposed revisions within the Code Amendment as people visit environments like these in places like Europe etc. Unfortunately, Adelaide has decimated its history and will continue to.	Acknowledge support for the Code Amendment.

41	Dendy and Lying	Would like historic buildings, large/small, to be retained. Keeping facades is not adequate to shove a high-rise building into. It is relevant for people to see how people operated and lived in that particular building (rooms) in a different era. Of course, this way of thinking will not change.	Historic Area Statements only relate to what is visible within the public realm. Retaining facades is sufficient to maintain the historic appearance of the buildings within an area. Items of particular significance for their internal functions and layouts are recognised through their Heritage Listing information and continue to be protected for these values in the confines of the Planning and Design Code.
41	Randy and Luisa Manno	Does not support the proposed revisions to the Historic area Statements within the draft Code Amendment.	Acknowledges opposition to the proposed revisions within the Code Amendment.
		 Object to properties, particularly 301 Halifax Street, from being placed on the register for the following reason: They have no significant or unusual architectural significance. They are not tourist attractions To our knowledge, no prominent or special persons were ever born or lived there. Our family has owned and kept possession of many properties in the Adelaide CBD and surrounding areas since 1958. We have paid many Hundreds of Thousands of Dollars in Rates and Taxes, etc. We have kept them maintained all these years, being mindful of keeping in harmony with the local aesthetics. They are, however, important to us, for at one time or another, they were our "homes" and our Castles. 	Acknowledge opposition to the Code Amendment, including the listing of 301 Halifax Street, Adelaide, as a Representative Building. Refer to response to: Luisa Manno, 293, 301, 305 and 307 Halifax Street, Adelaide. Note that if the properties had been heritage listed, financial assistance would have been available since 1988 through City of Adelaide's Heritage Incentives Scheme.
42	Ingrid Kerkhoven	Support some of the proposed revisions to the Historic Area Statements within the draft Code Amendment.	Acknowledge support for some of the proposed revisions to the Historic Area Statements with the Code Amendment.

		Unclear where the Representative Buildings are located, there should be a map published with locations shown. Would like better protection of historic buildings	Comment noted. The proposed Historic Area Statements within the Code Amendment have been drafted to identify historic elements that are important to the area's character. The Code Amendment includes additional contextual information about the significant attributes of historic character, including the eras, themes, styles, patterns and detailing of historically significant development in each of the Historic Areas. It aims to improve the clarity, certainty and efficiency of decisions on development proposals in these Areas. The comment does not request a change.
43	David Hargrave	Support some of the proposed revisions to the Historic Area Statements within the draft Code Amendment. The broad concept of having Representative Buildings as part of existing Historic Area statements to provide additional contextual information to improve clarity, certainty, and efficiency of decisions on developments is supported in certain areas, particularly in respect of the front facades of relevant properties. Properties must still be able to be developed, and it must be right that development is still allowed in areas of properties where there is less consistency of architecture and there is already existing variability and precedent across neighbouring properties, in particular in respect of Stanley St, the rear of properties, where more day-to-day living is also likely.	Acknowledge support for some of the proposed revisions to the Historic Area Statements with the Code Amendment. Comment noted. The Historic Area Statements were prepared to provide guidance in assessing proposals rather than prescribing a specific design approach. Assessment is made against the Historic Area Overlay Performance Outcomes in the Planning and Design Code, primarily PO 3.1 Alterations and additions complement the subject building, employ a contextual design approach and are sited to ensure they do not dominate the primary façade. The key outcome here is that the design of the additions would employ a contextual design approach, rather than closely match and that the historic building would retain its visual prominence in the historic context. It is best practice in historic areas for additions to historic/heritage buildings to be a contemporary design to clearly differentiate the old and new portions of the building, and should utilise contemporary finishes that resemble the historic elements. The appropriateness of an addition's design also depends on its visibility in the primary streetscape, with

			greater flexibility provided to additions that are not greatly visible from the street.
44	APS Alston and MM Slatter	Support some of the proposed revisions to the Historic Area Statements within the draft Code Amendment.	Acknowledge support for some of the proposed revisions to the Historic Area Statements with the Code Amendment.
	also submitted an email submission	Do not support the nomination of 47 Stanley Street, North Adelaide, as a Representative Building.	Acknowledge objection to the listing of 47 Stanley Street, North Adelaide, as a Representative Building within the Code Amendment.
		The building was found by experts in 2005 to "no	Independent Review by Grieve Gillett Architects:
		longer [display] design characteristics of importance to North Adelaide" [Bell, 2005] because of numerous severe alterations over time.	Whilst the original form remains, the extent of early/original fabric is not legible due to alterations that are not typical of Victorian Cottage characteristics.
		Since then, it has undergone more major works, 2010- 11, changing its street-visible profile, façade, presentation, garden, boundary and gates.	The ability to exemplify defined character is compromised by alterations, including heavily rendered walls, verandah profile, and roof profile. The original key features are not retained with high integrity.
		The numerous state and local heritage places in the street establish the parameters for change and development. As captured in the current Kentish Arms	There is some visual continuity due to the reproduction elements from later alterations.
		Historic Area heritage controls, they can be seen to be effective, resulting in renovations and replacement builds along the south side of Stanley Street that respect the street's character and context. The nomination of Number 47 as an RB is unjustifiable and without merit. It should not be confirmed.	The immediate streetscape consists of a heritage place to the west and newer dwellings to the east, both exhibiting varying visual character. Within the broader streetscape character, 47 Stanley Street aligns with the Draft Historic Area Statement, which describes "closely sited single-storey detached and semi-detached dwellings with small setbacks from the street frontage and small front garden areas established by the Heritage Places."
			The extent of early/original fabric is not legible due to alterations that are not typical of Victorian Cottage characteristics.
			Designating Representative Buildings that do not clearly demonstrate the important historic characteristics within a particular Historic Area Overlay risks undermining the objectives of this term within the Planning and Design Code (the Code), particularly to inform assessment of future surrounding development.

	The low integrity of the building fabric and inability to demonstrate a single
	clearly identifiable era or style make it unsuitable for recommendation as
	a Representative Building.
	Recommendation - Not recommended for inclusion as a Representative Building.
	Objection supported.

Attachment 2 – Engagement Survey and Evaluation Results

Results of the community minimum mandatory evaluation indicators

Evaluation statement	Strongly disagree	Somewhat Disagree	Not sure	Somewhat Agree	Strongly agree
I feel the engagement genuinely sought my input to help shape the proposal (Principle 1)	16.67% (2)	33.33% (4)	25% (3)	8.33% (1)	16.67%
"I have not seen the final report arisi	ng from the co	nsultation"		shed for apartr	ment block
I am confident my views were heard during the engagement (Principle 2)	25% (3)	8.33% (1)	33.33% (4)	33.33% (4)	0%
allowed to go ahead" "I have not seen the final report aris	ing from the c	onsultation"	l and destrud	ction of heritage	e property i
I was given an adequate opportunity to be heard (Principle 3)	8.33% (1)	8.33% (1)	25% (3)	41.67% (5)	16.67% (2)
Comments:					
I was given sufficient information so that I could take an informed view (Principle 3)	16.67% (2)	16.67% (2)	25% (3)	25% (3)	16.67% (2)
Comments:(1) "I had owned the property for ~10yrs	prior to selling	g it in late 202	4"		
I felt informed about why I was being asked for my view, and the way it would be considered (Principle 4)	25% (3)	8.33% (1)	33.33% (4)	16.67% (2)	16.67% (2)
	I feel the engagement genuinely sought my input to help shape the proposal (Principle 1) Comments: (3) "I see where a historic sandstone how "I have not seen the final report arising "No one really sure of what to do get I am confident my views were heard during the engagement (Principle 2) Comments: (3) "What is the point of giving feedback allowed to go ahead" ""I have not seen the final report arising "The result is yet to be confirmed, but I was given an adequate opportunity to be heard (Principle 3) Comments: I was given sufficient information so that I could take an informed view (Principle 3) Comments: (1) "I had owned the property for ~10yrs I felt informed about why I was	I feel the engagement genuinely sought my input to help shape the proposal (Principle 1) Comments: (3) "I see where a historic sandstone house at 183 Me "I have not seen the final report arising from the co "No one really sure of what to do getting passed R I am confident my views were heard during the engagement (Principle 2) Comments: (3) "What is the point of giving feedback when it is obvallowed to go ahead" "I have not seen the final report arising from the co"The result is yet to be confirmed, but so far so go I was given an adequate opportunity to be heard (Principle 3) Comments: I was given sufficient information so that I could take an informed view (Principle 3) Comments:(1) "I had owned the property for ~10yrs prior to selling I felt informed about why I was 25% (3)	I feel the engagement genuinely sought my input to help shape the proposal (Principle 1) Comments: (3) "I see where a historic sandstone house at 183 Melbourne St is "I have not seen the final report arising from the consultation" "No one really sure of what to do getting passed Roun in circles' I am confident my views were heard during the engagement (Principle 2) Comments: (3) "What is the point of giving feedback when it is obviously ignored allowed to go ahead" "I have not seen the final report arising from the consultation" "The result is yet to be confirmed, but so far so good" I was given an adequate opportunity to be heard (Principle 3) Comments: I was given sufficient information so that I could take an informed view (Principle 3) Comments:(1) "I had owned the property for ~10yrs prior to selling it in late 202 I felt informed about why I was 25% (3) 8.33% (1)	I feel the engagement genuinely sought my input to help shape the proposal (Principle 1) Comments: (3) "I see where a historic sandstone house at 183 Melbourne St is to be demoli "I have not seen the final report arising from the consultation" "No one really sure of what to do getting passed Roun in circles" I am confident my views were heard during the engagement (Principle 2) Comments: (3) "What is the point of giving feedback when it is obviously ignored and destruct allowed to go ahead" ""I have not seen the final report arising from the consultation" "The result is yet to be confirmed, but so far so good" I was given an adequate opportunity to be heard (Principle 3) Comments: I was given sufficient information so that I could take an informed view (Principle 3) Comments: (1) "I had owned the property for ~10yrs prior to selling it in late 2024" I felt informed about why I was 25% (3) 8.33% (1) 33.33%	I feel the engagement genuinely sought my input to help shape the proposal (Principle 1) Comments: (3) "I see where a historic sandstone house at 183 Melbourne St is to be demolished for apartr" I have not seen the final report arising from the consultation" "No one really sure of what to do getting passed Roun in circles" I am confident my views were heard during the engagement (Principle 2) Comments: (3) "What is the point of giving feedback when it is obviously ignored and destruction of heritage allowed to go ahead" "The result is yet to be confirmed, but so far so good" I was given an adequate opportunity to be heard (Principle 3) Comments: I was given sufficient information so that I could take an informed view (Principle 3) Comments:(1) "I had owned the property for ~10yrs prior to selling it in late 2024" I felt informed about why I was 25% (3) 8.33% (1) 33.33% (4) 8.33% (1) 25% (3) 8.33% (1) 25% (3) 8.33% (1) 25% (3) 41.67% (2)

rise development by demolishing beautiful and significant buildings

Results and Evaluation of Designated Entity's Engagement

The engagement was evaluated by Colleen McDonnell, Manager City Planning and Heritage, City of Adelaide.

	Evaluation statement	Response options (Select answer)		
1	Engagement occurred early enough for feedback to genuinely influence the planning policy, strategy or scheme (Principle 1)	 Engaged when there was an opportunity for input into the first draft Early engagement occurred in accordance with the approved Engagement Plan. Public engagement occurred at the draft Code Amendment stage, where there was an opportunity for feedback to genuinely shape planning policy. 		
2	Engagement contributed to the substance of the Code Amendment (Principle 1)	In a moderate way Following public consultation, amendments were made to the draft Code Amendment, including 10 buildings being removed from nomination as a representative building		
3	The engagement reached those identified as the community of interest (Principle 2)	 Representatives from some community groups participated in the engagement Representatives from the North Adelaide Society Inc. and the South East City Residents Association made submissions on the Draft Code Amendment. 		
4	Engagement included the provision of feedback to community about outcomes of their participation Those who made a submission on the draft Code A were advised how to access the report when made available (which will detail any proposed amendments summary of submissions) following the consultation. At the time of completing this evaluation, it is noted feedback to the community will be provided for Council's decision and the Minister's decision. The Adelaide's engagement platform will be updated, a will be sent to those who provided feedback as outcomes to close the loop.			
5	Engagement was reviewed throughout the process and improvements put in place, or recommended for future engagement (Principle 5)	Reviewed and recommendations made in a systematic way A review of the engagement process was undertaken at the completion of the consultation process in accordance with the endorsed Engagement Plan to gauge the views of those who provided submissions on the Code Amendment engagement process.		
	Identify key strength of the Charter and Guide	The key strength of the Charter and Guide is that it allows for the tailoring of engagement approaches and timeframes		
	Identify key challenge of the charter and Guide	The timing for the feedback evaluation is difficult as it requires communicating with participants before the Council has formally endorsed the final position and response. Feedback and closing the loop are valued and should be part of the process, although they cannot be reflected in their entirety in the Engagement Report.		

Evaluation of Designated Entity's engagement against Charter Principles

	Charter Principle	How the engagement approach/ activities met the principle
1	Engagement is genuine	People were provided with the opportunity to participate via website, direct letters, e-mails, telephone, and to arrange meetings by request.
		The engagement material articulated the proposed changes, potential impacts of the engagement process, and how interested persons could provide their feedback. The information provided was intended to be in plain English.
		An interactive map tool was also provided to illustrate the spatial application of the Historic Area Statements and the Historic Area Overlay.
		The engagement process provided an opportunity for any person to identify their issues through a submission (via letter, e-mail or online submission through the SA Planning Portal or City of Adelaide's Our Adelaide website) that was reviewed and considered before finalising the Code Amendment.
2	Engagement is inclusive and respectful	Engagement activities tailored to different groups, with key stakeholders contacted directly.
		An Engagement Report was prepared summarising the feedback received and how it was used to inform the decision
		Meetings were offered with key stakeholders.
3	Engagement is fit for purpose	Engagement activities are tailored to different groups.
		Identified contact for further assistance, information and advice.
		Information provided on how to be involved in the engagement process.
		The engagement material articulated the policy proposed, the potential impacts of the engagement process and how interested persons could provide their feedback.
4	Engagement is informed and transparent	The City of Adelaide provided information (online and hard copy) in basic language, clearly articulating the proposed changes in the draft Code Amendment, potential impacts, the engagement process and how interested persons could provide their feedback/participation.
		An interactive map tool was also provided to illustrate the spatial application of the Historic Area Statements
		An Engagement Report was prepared summarising the feedback received and how it was used to inform the decision.
		The Engagement Report was made publicly available prior to a decision being made. Identified contact for further assistance, information and advice.
5	Engagement is reviewed and improved	 An Engagement Report was prepared to evaluate the engagement process. At the conclusion of the engagement process, lessons learned have been identified.

Attachment 3 – Copies of Submissions Received

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3 December 2024

Ms C McDonnell
Community Consultation
Historic Area Statement Update Code Amendment
City of Adelaide
GPO Box 2252
ADELAIDE SA 5001

By email: pdcsa.amendments@cityofadelaide.com.au

Dear Colleen

Submission – Historic Area Statement Update Code Amendment

Thank you for the opportunity to comment on the Historic Area Statement Update Code Amendment that was released for consultation by City of Adelaide on 28 October 2024.

We support the City of Adelaide's initiative to propose improvements to the Planning and Design Code to strengthen heritage protection and reinforce the requirement for consideration and responsiveness to heritage and character during development design and assessment within the existing Historic Areas within the City of Adelaide.

We understand the proposed Code Amendment is consistent with the following City of Adelaide strategic documents, all of which seek key heritage outcomes:

- Strategic Plan 2024-2028
- Heritage: Our Future Strategy 2021-2036 and Action Plan, and
- Our Adelaide. Our Future. City Plan Adelaide 2036

Our Council is particularly interested in the progression of this Code Amendment, because the proposed changes embody many of the desired outcomes of our own Council's *Burnside 2030 Strategic Community Plan*, the *Burnside City Master Plan (Urban Form and Transport)*, including the associated Code Amendments which Council is seeking to progress.

The proposed City of Adelaide Historic Area Statement Code Amendment also addresses many of the concerns raised by the City of Burnside during the transition to the Planning and Design Code and our subsequent submissions on various state led strategic and planning policy documents.

More specifically, the following aspects of the Code Amendment are pleasing to see:

- enhancement of the City of Adelaide's distinctive character and heritage
- reinforcement of the importance of heritage and character to a community, while recognising the need for a balanced approach to change and growth

OFFICIAL

- Improved clarity, certainty and efficiency of decisions on development proposals in the affected areas
- reinforcement of Representative Buildings through their identification which will further support their value and retention
- Updates to Historic Area Statements to further describe attributes and elements of historic character, themes, context, landscape setting and descriptions of fencing and materials appropriate to periods of architecture to guide context-sensitive design and decision-making, and
- The use of diagrams specific to the City of Adelaide in the Historic Area Statements to provide further guidance for development and development assessment.

We wish you every success with the rest of the Code Amendment process.

If you would like further clarification regarding any matters discussed in this letter, please contact Aaron Schroeder, Strategic Projects and Planning Manager on (08) 8366 4200 or via e-mail aschroeder@burnside.sa.gov.au

Yours sincerely

Barry Cant

Director Environment and Place

29 November 2024

Colleen McDonnell Manager, City Planning & Heritage City of Adelaide 25 Pirie Street ADELAIDE SA 5000

By email: PDCSA.amendments@cityofadelaide.com.au

ана|sa

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PO Box 3092 Rundle Mail SA 5000

Dear Ms McDonnell

RE: Historic Area Statement Update Code Amendment

I refer to an emailed letter received on 28 October 2024, advising the Australian Hotels Association (SA Branch) (the AHA|SA) that the City of Adelaide's proposal to amend the Planning and Design Code through the Historic Area Statement Code Amendment (the draft Code Amendment) had been released for public consultation.

I advise that following receipt of the City of Adelaide's letter, the AHA|SA has reviewed the project information on the <u>ouradelaide.sa.gov.au</u> website and the *Frequently Asked Questions* provided with the email.

The AHA|SA notes that the draft Code Amendment proposes:

- to revise the Historic Area Statements to include additional information to enable effective and efficient decision-making by heritage experts and planners during development assessment; and
- to nominate Representative Buildings within the Historic Area Overlay which exemplify the characteristics and elements to be protected within the respective Historic Area.

The AHA|SA is not opposed to the draft Code Amendment on the basis that the changes will:

- Provide better definition of the significant attributes of historic character including the eras, themes, styles, patterns and detailing of historically significant development in each of the 14 Historic Areas will improve the clarity, certainty and efficiency of decisions on development proposals in these Areas; and
- 2. Enable development applicants and others to check if a particular building is a Representative Building signifying value in its retention along with a group of other often similar buildings within the relevant Historic Area.

In particular, the AHA|SA notes that there is no fundamental change to policy in the Planning and Design Code or to the areas in which the Historic Area Overlay apply. Rather the Code Amendment helps describe and define attributes of historic character by revising the content of the Historic Area Statements. The Historic Area Statements are an existing part of the Historic Area Overlay that are

referred to by relevant Code policy to clarify what is important and worth conserving in each Historic Area.

Thank you for bringing this consultation to the AHA|SA's attention.

Yours sincerely

Anna Moeller CEO AHA|SA



Ms Colleen McDonnell
Manager City Planning and Heritage
GPO Box 2252, Adelaide, SA 5001
Email: pdcsa.amendments@cityofadelaide.com.au.

Dear Ms McDonnell

RE Community Consultation - Historic Area Statement Update Code Amendment

Thank you for the opportunity to comment upon the Historic Area Statement Code Amendment. The South East City Residents Association (SECRA) will specifically address the issues raised in the Adelaide Historic Area Statement (Adel 14).

As you know, SECRA represents some 100 residents in the South East of the city who are committed to promoting the interests of the residents and the adjoining areas.

We note that on 17 March 2023, the Minister for Planning wrote to relevant Councils inviting them to initiate proposals to update Historic Area Statements. While these statements include further information describing attributes and elements of their historical character to guide decision-making, there is a community concern that these provisions may be overridden during consideration by Council Assessment Panels (CAP) or South Australian Commission Assessment Panels (SCAP).

SECRA supports, in principle, the proposal to clarify the characteristics of Historic Adel14 and nominate 30 representative buildings within the area.

However, SECRA is concerned that the existing code amendment is too narrow and restricted. As shown in the consultation document, not only is the Historic Area tiny when compared to the North Adelaide maps¹, but the scope of the area statement for the South East of the city, in our opinion, does not include

- The items that Minister Rau removed from the Local History Register in 2013 (Attachment 1 letter from SECRA)
- Areas of significant historical importance include parts of East Terrace and South Terrace and the historic and unique main street of Hutt Street. (Attachment 2 submission from SECRA re demolition of 187-189 Hutt Street)
- Consideration of 20th-century buildings (i.e. post-WW II), including those developed by the SAHT, reflecting the introduction of modern medium-density housing.
- The Adelaide Park Lands, where Veale Gardens (Park 21), Himeji Garden (Park 18), Grandstand (Park 16), and native garden hosting cultural burns (Park 17) which all add to the historical diversity of Adelaide.

-

¹ See Historic Area Statement Update Code Amendment, 9.

The South West no longer has an active residents' group, and while SECRA does not represent this area, it notes that there is no historic area statement despite its significant contribution to the early development of Adelaide.

The advice we have received is that these matters should be addressed in a separate Code Amendment, which we understand the Council is currently investigating. In addition, the Council is undertaking an individual piece of work to identify 20th-century Local Heritage Places (LHP). However, the City of Adelaide's development agenda,² demonstrated by the demolition rather than adaptive reuse of the LHP at 187-189 Hutt Street, shows that this work may be too late to retain historic characteristics, given the extent and timing of the investigation for a Code Amendment required by the Council.

SECRA notes, from experience, that changing the Planning and Design Code through Code Amendments is a very long and complex process, far beyond the resources of a voluntary organisation.³ We also note that the City of Adelaide has received financial assistance from the State Government grant to help develop this Code Amendment.⁴

SECRA is aware that most of the proposed representative items are in the City's South East (see attachment 3). While this new characterisation represents the landmark-built character of the Historic Area, it does not have the same status as a State Heritage Place (SHP) and LHP.

Under the proposed Code Amendment, SECRA submits that these representative items should be re-evaluated to determine whether they meet either LHP or SHP status. These buildings should also be awarded additional protections, such as financial penalties for damage and neglect like those found in the *Heritage Places (Protection of State Heritage Places) Amendment Act 2024.*

As this issue is essential to recognising the area's cultural and historical importance, SECRA will write to the Lord Mayor requesting that an additional Historic Areas Code Amendment be commenced as soon as possible to include more of the South East. Further, SECRA offers to work with the City of Adelaide on this project.

Should you have any queries about the matters raised in this submission, don't hesitate to get in touch with Elizabeth Rushbrook by emailing

Yours sincerely

Doug McEvoy AM Chair SECRA

Date: 30 November 2024

² See City Plan 2036, which is an urban design and strategic planning process that outlines our spatial vision, goals, and strategies for future sustainable growth.

³ The fees alone range from \$35,673 https://plan.sa.gov.au/have_your_say/code-amendments/processing-fees.

⁴ The Code Amendment is partly funded by the Department of Trade and Investment which in June 2024 provided grant funding of up to \$75,000 to support the finalization of the Historic Area Statement Code Amendment by 30 June 2025.

Attachment 1

SOUTH-EAST CITY
RESIDENTS
ASSOCIATION INC.

strengthening our community

Hon John Rau MP

Deputy Premier

Minister for Planning

GPO Box 1815

Adelaide SA 5001

13th March 2013

Dear Minister Rau,

The South East City Residents Association (SECRA) does not support proposed changes to the City Centre Heritage Development Plan. We find it difficult to believe that you are considering reducing a list of 78 buildings to a mere 36. Some of the buildings now to be denied heritage protection lie within our boundaries.

We believe that the recent Capital City Development Plan Amendment creates enough opportunities for development within the city without sacrificing our unique heritage and character.

Future generations will not thank you. Young (and not-so-young) creative people do not want to live in soulless cities where the old is torn down to make way for the new. Adelaide

is known (and loved) for its human-scale architecture. Our heritage buildings are an asset. We shouldn't be demolishing them.

The Property Council may well argue that heritage is a "problem" standing in the way of economic development. There are many empty buildings (owned, no doubt, by members of the Property Council) in the CBD which could generate considerable economic activity for the State and the city by being adaptively-reused or repurposed.

We urge you to reconsider your position on this matter.

Yours sincerely,

Dr Heather Nimmo

Hon. Secretary

South East City Residents Association (SECRA)

SECRA Postal address: P0 Box 7017 Hutt Street, Adelaide SA 5000. email: feedback http://www.secra.asn.au/

Attachment 2



Mr Seb Grose Manager Planning Assessment

Email:

28 August 2024

To the Council Assessment Panel, City of Adelaide

Application ID 24020992 Demolition of a Local Heritage Place

The South East City Residents Association (SECRA) welcomes the opportunity to make a submission on this demolition application. We are not planners, and our advice to residents who approach us with concerns about a proposed development is to seek expert planning advice.

Description of the building

The shop and residence is a 'single-storey Victorian shop and attached residence, the shop built to the street alignment and residence (on the northern side) set back from the street with a front garden and verandah....The buildings are of heritage value as a largely intact and still-used early Hutt Street shop-and-residence; they retain original form and fabric, including the rare surviving recessed shop entrance and garden allotment in front of the adjoining house, and are also noteworthy contributors to the Victorian streetscape of Hutt Street.'5



⁵ City of Adelaide, Report on shop and dwelling

5

Reasons why the building was given Local Heritage listing

It should be noted that only part of the shop and residence have the Local Heritage listing. These elements are considered to have "Local Heritage listing because it meets the following criteria:

- it displays historical, economic or social themes that are of importance to the local area as one of the oldest shop-and-residences in the significant Hutt Street shopping precinct;
- it represents customs or ways of life that are characteristic of the local area
- it displays aesthetic merit, design characteristics or construction techniques of significance to the local area.⁶

Such a significant historical building should be protected from substantial demolition. Such demolition does not comply with the importance of the built form and cultural values held by a majority of SECRA members, the City of Adelaide, and the SA Government. For example, the Planning Minister, Mr Nick Champion on Radio Adelaide recently said that people should not buy a heritage-listed property with the intention of knocking it down. In this case, it appears that the owner of the building may have allowed it to deteriorate, and SECRA believes that the neglect of a Local Heritage Place should not be rewarded.

Consideration of the development application.

The building has been part of the fabric of Hutt Street since 1870's, and SECRA strongly objects to any substantial demolition because

- The Local Heritage Listing (No 25180) only relates to the external form, including original fabric and detailing of the facade and verandah external walls, roof and chimneys, as visible from the street. This legally recognised listing should be used for development application assessment.⁷ Therefore, the report by Fyfe Pty Ltd and written by Mr Trevor John, Principal Structural Engineer and tabled as an expert report is appropriate only as it applies to these matters.
- The Planning and Design Code outlines two criteria for assessing demolition for a local historic building. They are an assessment of the structural condition and risk to safety and the building's existing heritage values.⁸ The development application relies solely on the first of these criteria and tables

⁷ Ibid.

⁶ Ibid.

⁸ Plan SA, Demolition Control.

- Mr Johns' report to support this claim. The building's significant heritage value is not discussed in the report.
- The adaptive reuse of the shop and residence is not discussed in the development application despite being of 'significant value in the retention of heritage places.' Challenges presented by older buildings due to age and lack of modern facilities or requirements can be met while retaining heritage characteristics.⁹ The application does not discuss what will replace the shop and residence; therefore, assessing any future developments in compliance with the Planning and Design Code is impossible at this stage.
- The advertisement provided information on the Local Heritage Listing during the recent sale of the shop and residence, which was completed in 2022.¹⁰ In addition, the owners sold books, jewellery, and collectables up until the time of the sale, suggesting that the condition of the protected part of the premises was not unsafe for the public.
- Since the sale, the property has been fenced, and no temporary work to
 prevent further structural decline or restoration appears to have occurred. A
 SECRA member reported that when the then owner sold the shop and house,
 she said the people who bought would "do up" the property and open a
 business.

For these reasons, SECRA does not support the demolition application.

SECRA will be pleased to appear before the Panel to elaborate on these matters.

Yours sincerely

R. Doug McEvoy AM

Chair SECRA

⁹ Government of South Australia, Preserving Heritage and Character In The Planning And Design Code.

¹⁰ See https://www.realestate.com.au/sold/property-house-sa-adelaide-140036679.

Attachment 3

Proposed representative Items in Adel14

- 1. 2 Allen Place Adelaide 5132/74
- 2. 4 Allen Place Adelaide 5083/204
- 3. 6 Allen Place Adelaide 5223/33
- 4. 8 Allen Place Adelaide 5447/628
- 5. 12 Allen Place Adelaide 5141/37
- 6. 14 Allen Place Adelaide 5413/804
- 7. 16 Allen Place Adelaide 5878/820
- 8. 18 Allen Place Adelaide 5883/109
- 9. 20-22 Allen Place Adelaide 1326/118
- 10.241 Carrington Street Adelaide 5800/279
- 11.271 Carrington Street Adelaide 5894/528
- 12.353 Carrington Street Adelaide 5093/57
- 13.404 Gilles Street Adelaide 5322/524
- 14.422 Gilles Street Adelaide 5599/162
- 15.424 Gilles Street Adelaide 5278/435
- 16.293 Halifax Street Adelaide 5825/459
- 17.301 Halifax Street Adelaide 5898/315
- 18.305 Halifax Street Adelaide 5898/316
- 19.307 Halifax Street Adelaide 5898/317
- 20.341-343 Halifax Street Adelaide 5272/698
- 21.22 Power Street Adelaide 5902/215
- 22.24 Power Street Adelaide 5824/167
- 23.28 Power Street Adelaide 5719/276
- 24.30 Power Street Adelaide 5776/798
- 25.29 Power Street Adelaide 5299/267
- 26.25 St John Street Adelaide 5844/768
- 27.18 Tomsey Street Adelaide 5984/746
- 28.28 Tomsey Street Adelaide 6132/1
- 29.30 Tomsey Street Adelaide 5793/739
- 30.29 Tomsey Street Adelaide 5444/619

SUBMISSION

HISTORIC AREA STATEMENT UPDATE CODE AMENDMENT PUBLIC CONSULTATION

FROM

THE NORTH ADELAIDE SOCIETY INC. EST. 1970

9 December 2024

northadelaidesociety@gmail.com [NFP]

To

THE CORPORATION OF THE CITY OF ADELAIDE

PlanSA webpage:

"Public Consultation ... Closes: 9 Dec 2024 at 11:59pm"

By email only:

pdcsa.amendments@cityofadelaide.com.au



CONTENTS

Summary	1
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Representative Items	7
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SUMMARY¹

- S1 The history, heritage and character of localities and precincts of the City of Adelaide (CoA) make Adelaide unique. The content and coverage of Historic Area Statements (HAS) within the CoA must respect and not detract from enhancing that intergenerational value and uniqueness.
- S2 Planning for the future ought not require an historic area to be demeaned, heritage to be demolished, or character to be crushed, which would diminish uniqueness, culture and intergenerational value. Enhancing historic areas requires clarity and comprehensive planning prescriptions rather than the minimal desired and performance outcomes of the Planning and Design Code (PDC).
- **S3** The proposed Historic Area Statement Update Code Amendments (HASU) are a substantive improvement to the paucity of the current historic area statements and bleakness of the PDC.
- S4 The terms of the HASU can be further improved and be of greater practical utility by including information, content, and processes drawn from applicable parts of the developed and respectful planning prescriptions that pre-date the PDC.
 - 4.1 Content from the previously well developed "Adelaide (City) Development Plan" as consolidated (30/4/2020) ought to be included in desired outcomes and performance outcomes applicable to each HAS.
 - 4.2 The Main Street precincts in North Adelaide (O'Connell and Melbourne Streets) should become subject to historic area statements, consistent with the rest of North Adelaide. Alternatively, adjacency from within an historic area statement should extend into an adjoining (contiguous) zone.
 - 4.3 The extent of coverage of historic area statements within the CoA should be expanded to include localities with, and adjacent/cy to, state and local heritage places within the CoA.
 - 4.4 Alternatively, the CoA should expeditiously seek further code amendments and ministerial approval for interim effect pending requisite formal processes.
- **S5** The proposed representative items are supported, although characterisation as "Local Heritage Places" is preferred. Items from within adjacent main streets should also be considered.

If planning prescriptions respected history, nurtured heritage places, and enhanced character, future humanistic liveability and city prosperity would ensue.

Elbert Brooks BALLB GDLP MBA

Chairperson, The North Adelaide Society Inc. (est. 1970)

9 December 2024

-

¹ The views expressed herein are not intended to reflect adversely on any person or entity concerned with, or in any way involved in, developing the draft the subject of this submission. Nothing herein is intended to detract from the work or efforts resulting in the draft.

CITY OF ADELAIDE

- 1. The City of Adelaide (CoA) is an area of local government ² imbued with a unique history, heritage and character, and a diversity of business, cultural, residential and environmental land uses that are interdependent.
- 2. The diversity of human activity, neighbourhoods, built form, cultural and natural characteristics, and history and heritage, combine to create the life and environs of the City of Adelaide.³
- That ought to be respected and enhanced by differentiated and 'fit for purpose' planning prescriptions to foster, not diminish, intergenerational value and liveability within the CoA.
- 4. On 'April Fool's Day' 2017 (1 April), ⁴ parts of the *Planning, Development and Infrastructure Act 2016* came into effect, and other parts at various times after its commencement.⁵
- The comprehensive Adelaide (City) Development Plan (consolidated, 30/04/2020) was revoked and replaced by a dearth of descriptions in the Planning and Design Code (PDC) (19/03/2021). The PDC has little if any regard to the intent enunciated in the Second Reading speech (Hansard, 8/9/2015):"... We have chosen to leave current local heritage provisions essentially untouched ... The new rulebook, the 'Planning and Design Code', will be written in plain language, and focused on design outcomes that can be tailored to address local character needs. ...".

 TNAS is of the view that those matters are yet to be observed or experienced.

Respecting the Past in Planning for the Future

6. The history, heritage and character of localities and precincts of the CoA make Adelaide unique. They add cultural, liveability and economic value and visitor interest to the future of Adelaide as a capital city. The content and coverage of historic area statements within the CoA must respect and enhance that intergenerational value and interest.

-

² City of Adelaide Act 1998, Local Government Act 1999

³ In this submission, unless the context suggests otherwise, "City of Adelaide" and "CoA" means the area of local government known as the City of Adelaide; "city" means the urban built form and its appurtenances; "precinct" means a sector or zone; "neighbourhood" means locality or smaller area within which there is generally a readily identifiable common purpose, activity, or land use by people (which may be a 'mixed use'); Park Lands means the Adelaide Park Lands (APL); "parkland" means land use as natural park or vegetated open space; "CoCoA" means The Corporation of the City of Adelaide (i.e., the administrative function of the Adelaide City Council).

⁴ "The dominant characteristic of the period between the adoption of the 2006 metropolitan strategy and the next significant plan, the 30-Year Plan of 2010, was the growing ascendancy of the property development industry as a major influence on government planning policy. A 'Planning and Development Review' was announced in June 2007 and this was overseen by a steering group with strong industry links. ... There is an apparent belief that almost any investment – even in nuclear waste dumps – is desirable in the current, very challenging economic climate." Hamnett & Kellett, Chpt 5 of "Adelaide: Tough Times in the City of Light in Planning Metropolitan Australia"

⁵ The Planning, Development and Infrastructure Bill 2015 was introduced by the then Minister for Planning, Hon. J R Rau (Deputy Premier) and had its first and second reading in the House of Assembly on 8/09/2015. The second reading speech included: "The impact of today's planning decisions will either bless or burden future generations. ... It lays down the basic building blocks of a new planning system that will ensure better decision-making, a better focus on design and better consultation processes leading to outcomes that meet community expectations ...". It may meet the expectations of the planning and development industry; seriously not vis a vis communities.

- 7. Planning for the future is a development of past planning that ought to respect the history, heritage and culture of people, communities and land uses. It must not result in an historic area being demeaned, heritage being demolished, or character being crushed. Each would in effect diminish uniqueness, culture and intergenerational value.
- 8. Foresight for **enhancing historic areas requires clarity and comprehensive planning prescriptions**. Currently, the Planning and Design Code (**PDC**) includes pathetically minimalist content in that regard and little if anything of utility in respect of desired and performance outcomes for historic areas.
- 9. The current paucity of expressions do nothing to give effect to the unambiguous statement in the Second Reading speech (see above at para. 5), State Planning Policies (SPP), and the current "Regional Plan (30-Year Plan for Greater Adelaide)" vis a vis heritage and character.
- 9.1 SPP 2 Design Quality
 - 2.5 Prioritise performance-based design quality outcomes in Adelaide City, heritage and character areas, places where medium-rise buildings interface with lower-rise development ...
 - 2.8 Recognise the unique character of areas by identifying their valued physical attributes in consultation with communities.
 - 2.9 Respect the characteristics and identities of different neighbourhoods, suburbs and precincts by ensuring development considers existing and desired future context of a place.
- 9.2 SPP 3 Adaptive Reuse
 - 3.3 Repurpose, adapt and reuse historical buildings and places that recognise and preserve our state's history.
 - 3.4 Prioritise the adaptive reuse of buildings in areas of heritage or cultural value ...
- 9.3 SPP 7 Cultural Heritage
 - 7.1 The sensitive and respectful use of our culturally and historically significant places and areas for the benefit of our present and future generations.
 - 7.3 Recognise and protect places and areas of acknowledged heritage value for future generations.
 - 7.4 The appropriate conservation, continuing use, and as appropriate, adaptive reuse of our heritage places and heritage areas of value to the community.
 - 7.5 Maintain the context of a place or area of heritage value through appropriate design guidelines that encourage compatible design solutions.
 - 7.6 The interpretation potential of heritage places and areas is enhanced to contribute to the economic and cultural sustainability of the state.

9.4 Regional Plan priorities

Adelaide City Centre

P14 Strengthen the overall built form of the city, which is characterised by a grid pattern of streets and squares, contrasting with the open space of the Park Lands.

P22 Sustain the heritage, character and scale of valued residential precincts (including North Adelaide and the south-east and south-west corners) with contextually appropriate development that contributes to the needs of our growing population and provides services to the community.

Design Quality

P29 Encourage development that positively contributes to the public realm by ensuring compatibility with its surrounding context and provides active interfaces with streets and public open spaces.

P30 Support the characteristics and identities of different neighbourhoods, suburbs and precincts by ensuring development considers context, location and place.

P31 Recognise the unique character of areas by identifying their valued physical attributes

Heritage

P33 Recognise the value that communities place on heritage and ensure that new development is implemented sensitively and respectfully.

P34 Ensure heritage places and areas of heritage value are appropriately identified and their conservation promoted.

10. The proposed Historic Area Statement Update Code Amendments (**HASU**) are a **substantive improvement** to the paucity of the current historic area statements and bleakness of the PDC. That work and effort is acknowledged, albeit that **this submission seeks** further substantive improvements.

Further Substantive Improvements

11. The now government's pre-election "Planning for SA; For the Future" (4/3/2022) included:

"Without a bold vision and strong planning laws in place, we risk losing the character of our streets and neighbourhoods. ... we must not compromise on the liveability of our city – the way we live is the envy of the world. ... address the key concerns identified in our consultations ... Protecting the character and heritage of our local communities ... new developments will not impact on the amenity of our local streets or our environment. Design standards can be used to protect and enhance the character of our local communities. This will also provide certainty to industry as to the standards required".

- 12. The State Planning Commission's 10/10/2023 letter to the CoA concerning "guidance on updating historic area and character statements" included the following.
 - It reiterated the need for "ongoing protection and management of our important Historic and Character Areas ... [and] commitment made to enabling Councils to update their Historic Area and Character Area Statements (Statements) to address gaps and enhance design guidance which is bespoke to local areas."
 - It contemplated and supported "the creation of new Historic or Character Areas, and/or the listing of new Local Heritage Places".
- 13. Minister Champion's 16/11/2023 letter to the CoA confirms a broad scope and an opportunity for **additional substantive improvements**.
 - "Along with the Commission, I am committed to the ongoing protection of heritage in South Australia ... [and] to enable councils to update their Historic Area and Character Area Statements to address gaps and enhance design guidance which is bespoke to local areas. ... The scope of the proposed Code Amendment [includes] the spatial application of zones, subzones, overlays, or technical and numerical variations provided for under the published Planning and Design Code ...".
- 14. The terms of the HASU ought to be further improved and, as important, provide greater certainty of intent and interpretation by applying to, or including in respect of, each Historic Area Statement (HAS) at least the following.
- In respect of the context of a locality, group or collection of HASs, there ought to be an **express Desired Outcome thereof**, which can include content drawn from the previous well developed "Adelaide (City) Development Plan" as consolidated (30/4/2020).⁶
- 14.2 In respect of **each specific HAS**, there ought to be an **express Desired**Outcome for that HAS.
- Desired and performance outcomes ought to include content derived from current broadly stated State Planning Policies and Regional Plan priorities.
- 14.4 **Desired Outcomes and Performance Outcomes ought to include** applicable content from the "Adelaide (City) Development Plan" as consolidated (30/4/2020) that would but for the operation of the PDC have been applicable to the neighbourhood, area or locality within the HAS.
 - That development plan included a detailed "North Adelaide Historic (Conservation) Zone" with detailed policy areas that included applicable "objectives" and "principles", heritage places and significant trees (pp. 95–165). It also included the "Adelaide Historic (Conservation) Zone" (pp. 165-173) concerned with "The historic character of the south-east corner of the City provides strong cultural and historic evidence of the creation of the colony and the consolidation of early settlement in Adelaide."

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⁶ The "Adelaide (City) Development Plan" as consolidated as at 30 August 2007 also included a detailed "North Adelaide Historic (Conservation) Zone" with detailed policy areas that included applicable "objectives" and "principles", heritage places and significant trees (pp. 88 – 185).

The inclusion of applicable content from that development plan would also accord with the unambiguous statement in the Second Reading speech (see at para. 5).

For example, in relation to North Adelaide, the applicable content of the previous "North Adelaide Historic (Conservation) Zone" ought to be included within the desired outcome and performance outcomes for each HAS and adjacency thereof. Other content in the former Adelaide (City) Development Plan addressing heritage planning principles and prescriptions **ought** also to be included.⁷

- 15. In addition, and having regard to the Minister's inclusion of "the spatial application of zones, subzones, overlays, or technical and numerical variations" within the scope of the proposed Code Amendment, the CoA's proposed code amendment ought also to address the following.
- The spatial application of historical area statements adjacent to **main streets in North Adelaide** (O'Connell and Melbourne Streets) **should include those main streets**, consistent with the rest of North Adelaide. Alternatively, the operation of adjacency from within an historic area statement should have spatial effect in the immediately adjoining (contiguous) locations, and the proposed draft content ought to be varied to that effect. The Minister for Planning ought to exercise powers to that effect.
- The **spatial application** (i.e., area coverage) **of historic area statements within the CoA should include** localities with, and adjacent/cy to, state and local heritage places, within the CoA. This is especially important in the southern and other residential areas of the CoA in which there are local/state heritage places, but without the benefit of being within an HAS. The Minister ought to exercise powers to that effect.⁸
- 15.3 If regrettably the Minister for Planning is not currently prepared to exercise powers to extend the boundary of one or more of the historic area statements, or to permit additional historic area statements within the CoA, **the CoA should expeditiously seek code amendments** to that effect and ministerial approval for interim effect pending requisite formal processes.
- Unless expressly precluded by legislation, the proposed amendments should expressly enable **third party appeal rights** to operate in respect of at least the following.

An application for demolition (or e.g., over height or applicable Technical and Numeric Variations (TNV)) of a local or state heritage place, a representative item, or for example over height of a structure within an HAS.

An application for planning consent of such place/item, or location contiguous or adjacent therewith, unless for minor development or is ordinarily be dealt with under delegated authority.

⁸ It is a travesty of planning that important historic areas and locations within the South and Central Wards of the CoA are not presently the subject of an HAS.

⁷ This is not to suggest that HASs should preclude innovation or creativity in context, which may in the future be considered as local heritage or a representative/contributory item (whatever is the nomenclature of the time).
⁸ It is a travesty of planning that important historic areas and locations within the South and Central Wards of the

It is noteworthy that the "Second report of the Expert Panel on Planning Reform", Aug. 2014 supported third-party appeal rights.

"Generally, an appeal should be permitted if the appellant has a clear interest in the matter; presently this is determined by reference to the statutory notification categories. The panel suggests that appeal rights should be widest for merit and performance-based assessment, and linked to the level at which a matter is assessed. For example, third-party appeal rights for a major project should be limited to those living in or owning land in the same region (with, perhaps, some exceptions for public interest litigants)." (p. 86)

"... the [Environment, Resources and Development (ERD) Court] does hear fewer matters now, as most issues are resolved without the need for a full hearing." (p. 100)

Rather than doing away with third party appeal rights as occurred in the parliamentary process, the 2014 report suggested reforms, including "Enable the court to register public interest litigants as a procedural reform." (p. 98)

Representative Items

- 16. The proposed "representative items" are supported.
- 17. Characterisation as "Local Heritage Places" is preferred, consistent with current descriptions. The Minister ought to exercise powers to that effect.
 - As indicated above at para. 15.2, the listing of new local heritage places was contemplated and supported by the State Planning Commission's 10/10/2023 letter to the CoA.
- 18. Items from within the main street zones adjoining an HAS ought to be considered, assessed and included as "representative items", absent the preferred characterisation as a "local heritage place".

REMARKS

- 19. TNAS remains concerned about the dilution and dissipation of planning prescriptions about heritage and character that had developed during preceding decades into what was previously a considered, mature and expressive development plan for the City of Adelaide and its constituent elements.
 - 19.1 It is not enough to postulate policy; the value of heritage and character is in the doing and conserving. Imagine the neighbourhoods of the City of Adelaide without their stonework and the city without its Park Lands, both of which are too readily incrementally eroded.
 - 19.2 It is not enough to support the idea of heritage and character without requiring planning prescriptions and practices operating in a manner that exemplifies their value to the city, its neighbourhoods, and future sustainable communities.
 - 19.3 Contemporary planning for the future ought not be relegated by the monetarised moment and meaningless platitudes about cultural or community heritage value yet be without express and practical respect for the past and certainty for the future.

- 20. Updating HASs within the CoA in the manner indicated in this submission will support contemporary planning to respect and build on prior planning processes and prescriptions, which respected the intergenerational value of history, heritage, and culture for future prosperity. Including specificity and extending HASs within the City of Adelaide will have no impact beyond the City of Adelaide.
- 21. The proposed substantive improvements are welcomed. They ought to be further improved to achieve the best possible planning outcomes for local communities, irrespective of whatever may be the political views of the Minister or administrative preferences of the Minister's agencies. The opportunity cost of omitted or incomplete expression is heritage, culture and character lost from the future.
- 22. TNAS remains available to clarify or discuss any aspect. A matter not commented on is not to be taken as acceptance or condonation. Time and resources have not permitted a more detailed consideration, research, or complete understanding of the operational impacts or omissions vis a vis the structure and content of the proposals.

Elbert Brooks BALLB GDLP MBA

Chairperson, The North Adelaide Society Inc. (est. 1970)

9 December 2024

The North Adelaide Society Inc.

The North Adelaide Society Inc. (TNAS) was established in 1970. It is a community based association with a diverse membership (>200) and links with community associations to address planning and other issues that impact local communities. TNAS and its members have extensive experience of, and advocacy about, planning, development and land use within or affecting the City of Adelaide, and its local communities, neighbourhoods and individuals.

-

⁹ TNAS reserves the right to add to, clarify or alter any content. (Apologies for any typos overlooked.)

From: Andrew Mill

Sent: Tuesday, 5 November 2024 12:16 PM

To: PDCSA Amendments

Subject: Historic Area Overlay Submission - 134 Melbourne Street, North Adelaide

Follow Up Flag: Follow up Flag Status: Completed

Hi Amanda / Kaurna,

Thank you for providing the below information.

On behalf of my fathers company, Mill Investments Pty Ltd, I wish to make a <u>formal objection</u> to the rear of the property situated at 134 Melbourne Street, North Adelaide being included in the proposed Historic Area.

I am unsure why a slither at the rear of this property would be included, which appears on the SAPPA system as possibly be an old easement, but is definitely not an additional allotment.

The recent history of this site is that Mill Investments Pty Ltd built two townhouse units to the rear of this property in the mid-late 1990's, known as 107 & 109 Sussex Street, North Adelaide which were designed "in keeping" with the character of this wonderful location, at that time. This was done whilst also owning adjoining 134 Melbourne Street. The subdivision and strata plan were undertaken by professional surveyors.

134 Melbourne Street is therefore an entirely different property, utilised for commercial purposes with frontage to Melbourne Street. This property is therefore rightfully part of the Main Street Zone.

The premises at 134 Melbourne Street was recently vacated by Montezuma's Mexican Restaurant, which like most restaurants was detrimentally affected by the Covid Pandemic.

We therefore request that the boundary of the proposed Historic Area undergo minor adjustment to align with the 'true' rear boundary of 134 Melbourne Street (which is the rear of the Sussex Street Strata Plan).

Thank you for your consideration of this matter and please call me if you wish to discuss further.

Kind Regards Andrew Mill

From: PDCSA Amendments < PDCSA. Amendments@cityofadelaide.com.au>

Sent: Monday, 4 November 2024 4:13 PM

To: Andrew Mill

Subject: RE: Historic Area Overlay query

Hi Andrew

In response to our phone conversation, the property at 134 Melbourne Street, North Adelaide falls under the Historic Overlay.

The Historic Area Overlay aims to reinforce historic themes and characteristics through conservation, contextually responsive development, design, and adaptive reuse that responds to the attributes expressed in the Historic Area Statement. The draft Code Amendment seeks to update the Historic Area Statements to include additional contextual information that describe the historic elements of the area.

As shown by Figure 1, the property at 134 Melbourne Street is largely located in the City Main Street Zone (indicated in grey), with the rear portion of the property located in the City Living Zone (blue) and Historic Area Overlay (Historic Area – Adel12).

The draft Code Amendment can be found via the following links

Historic Area Statement Update - Code Amendment | Our Adelaide

Code Amendment

Submissions can be made via the Our Adelaide engagement page, or via email to pdcsa.amendments@cityofadelaide.com.au



Figure 1 Zoning at 134 Melbourne Street, North Adelaide

The properties at 226 Melbourne Street and 278 - 280 Melbourne Street are not located in the Historic Area Overlay and are not directly impacted by the Code Amendment.

Planning and Design Code Amendments

City of Adelaide

T +61 (0) 8203 7203 E pdcsa.amendments@cityofadelaide.com.au

Kaurna Country

Colonel Light Centre, Level 2 2nd Floor 25 Pirie Street, Adelaide, South Australia, 5000



cityofadelaide.com.au

The City of Adelaide acknowledges the Kaurna people as the Traditional Owners of the Country where the city of Adelaide is situated, and pays its respect to Elders past, present and emerging.



• Think before you print

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From:

Sent: Monday, 4 November 2024 12:35 PM

To: PDCSA Amendments < PDCSA. Amendments@cityofadelaide.com.au>

Cc:

Subject: Historic Area Statement Update - Code Amendment

Hi Team, in relation to the above I believe the following needs correction in your Draft:

HISTORIC AREA STATEMENT UPDATE

CODE AMENDMENT

North Adelaide Cathedral Historic Area

Statement (Adel 9) (attached)

Architectural styles, detailing and built form features - Page 8

"Brougham Court

Edwardian period.

Architectural styles include but not limited to detached and semi-detached **Edwardian** villas and former Ebenezer Chapel."

The reference to **Edwardian** is incorrect.

These comprise **late Victorian** villas or semi-detached properties having been constructed by Joshua Gurr.

Reference as follows all drawn from City of Adelaide records:

- McDougall & Vines, Architectural & Heritage Consultants, provided City of Adelaide a
 'Townscape Context and Local Heritage Assessment' in March 1993 which identified
 Brougham Court Age and Style as c. 1890 Victorian Cottages. That document sourced the
 1890 Smith Survey which shows this section of Town Acre 723 as vacant in 1890;
- Joshua Gurr took title to the properties 27/9/1892; &
- The photograph of an early view of Kermode Street (c. 1902), taken from St Peters
 Cathedral which is in the City Views Collection M.L.S.A SSL MB8849, shows the 4 villas at
 end of Brougham Court as fully constructed with gardens.

The construction was completed by 1901 – and as the City of Adelaide Council Heritage Plaque that sits on the front fence of most of the properties identifies them all as late Victorian. They do not reflect an Edwardian style of architecture or construction.

It would be appreciated if you could please give consideration to adjusting that text in your draft to correctly reflect the Victorian era.

Thanks for your assistance.

Best Regards

Matthew Gerschwitz

Community Consultation, Historic Area Statement Update Code Amendment

Written Submission from Alistair and Sally McHenry

18/11/24

We have reviewed the documents out for public consultation with a particular focus on the area that we live in *Adel 14*. Generally, we are supportive of the amendments proposed. We certainly want to see this historic area preserved and heritage values maintained.

The use of the Statements to provide a reference point for upgrading, refurbishment and conservation work on the main body of heritage and representative buildings is supported.

However, we do have some concern that the Statements could be used to unreasonably limit the creative and innovative design of additions to the rear of existing heritage and representative buildings. For example, if planners and heritage consultants were to use the statement to demand that the design of say an addition to the rear a Victorian villa would have to closely match its form and materials.

Away from the historic street frontage creative and innovative design solutions should be possible and encouraged as they can provide improved accommodation, amenity and environmental outcomes.

We make the following comments and observations.

Elements	Proposed draft statement (part)	Comment
Allotments,	Typically, there is either no on-site	While this is generally correct there
subdivisions	parking space for a car or else space	are numerous examples of where
and built form	is situated at the rear of the	driveways and parking do exist at
patterns	Dwelling	the front between houses.
		In the immediate vicinity of Kate
		Court for example up to 10% of the
		off-street parking is like this.
Architectural	Typical and appropriate siting of	Given security and vandalism
styles,	carports and garages is illustrated	concerns in the area it would be
detailing and	below.(part plan)	unduly restrictive to only allow
built form		"open carports only". Roll up doors
features		are very common in the area and should not be excluded.
	Open carport	
	only	

Elements	Proposed draft statement (part)	Comment
Building height	Second level additions not protruding above the roof line apparent from the primary street. Did they mean: Second level additions protruding above the roof line should not be apparent from the primary street.	If so, the use of the word apparent is vague and could be interpreted to mean that additions should not be readily seen from the street. That would be unduly restrictive for two storey additions to the rear of single storey cottages. Most (if not all) existing second level additions are higher than the existing single-storey roof line at the front and while well set back are visible from the primary street. This additional height is essential for good architectural outcomes, space planning and amenity for the addition.
	Building height, including the floor to ceiling clearances of each level, reference the prevailing floor level and building heights of Heritage Places and Representative Buildings within the locality	For many rear additions particularly to single storey cottages this would be unduly restrictive for a second floor for reasons noted above.
Materials	Paint colours consistent with the era and style of the building as defined by archival sources	Our observation is that very few buildings in the area actually have paint colours strictly as defined by archival sources. The "archival sources" wording is quite restrictive and needs to be relaxed to meet community expectations. Suggestion: Paint colours consistent with the era and style of the building as defined by archival sources are preferred, however a range of colours that are consistent with the established streetscape is also acceptable.
Materials	A list of prevailing materials is provided	We have a concern is that if this material palette is applied to additions and alterations at the rear of dwellings (where well set back from the street) it would be unduly restrictive and not result in good design outcomes. It would be good if there was a distinction made between the requirements for renovation and restoration of the main part and street frontage of existing heritage buildings and new works behind this.

End

INTRODUCTION

1.In objecting to proposal of 123 Barnard St., North Adelaide ['123BS'] to be listed as a 'representative building '['RB'] it is highlighted that the house has previously been rejected for listing as a local heritage place on several occasions.

BRIEF HISTORY

- 2. In 1993 the building was not recommended for heritage due to objections from Dr .A. Toth and supporting report provided to ACC by a Heritage architect R. Danvers.
- 3. In 2005 Dr P. Bell who was retained by ACC in Council, provided a report in respect to the Draft heritage and character North Adelaide Plan Amendment Report [PAR] found that:
- 4. 'the house had undergone major alteration to its form that there is relatively little of the existing fabric of the house dating from the nineteenth century'
- 5. Dr Bell also recommended that the house be removed from the schedule of local heritage places.

DEFINITION OF REPRESENTATIVE BUILDING [RB]

RB in this objection uses as the standard that the code defines RB as' buildings that display characteristics of importance in a particular area'

STRUCTURAL FORM & CHARACTER CHANGES

- 6. In c.2000 -Upper second storey exterior dominates building to front street in hybridized style not relating to North Adelaide of nineteenth century.
- 7. Roof design to exterior altered and markedly increased in height facing front street.
- 8 Original Exterior E-W ridge cut out and front E-W original ridge/roof line completely altered and lowered to incorporate new front upper balcony.
- 8[a] Newer front ground level verandah and roof of verandah facing street changed from original character style.
- 9. Chimneys modified, including design change to incorporate new roof design and new front wall of upper extension.
- 10. Row of visible modern french windows behind front balcony and cut out, modified roof line make up most of front upper central facade facing street.
- 11. Many walls are plastic rendered and remaining sandstone has been painted.

NOTES ON CHANGES TO BUILDING

- 12. The above changes to design, style, theme and character does not make 123 BS a representative building displaying character of importance to the historical area of North Adelaide for code amendment purposes, as per Dr Bell's statement for houses constructed 1870-1890.
- 13. Therefore there is no typical important exemplar distinctive theme including consistent use of late nineteenth century

architecture to be observed in respect of 123BS even if changes to landscaping to reduce the degree to which the front landscaping screens the facade were performed.

- 14. The character of building at 123 BS in essence has been modified so extensively by modern overlay that it is not historically meaningful or significant as a representative building, per se as it does not now display sufficient characteristics of importance to the historic area or era in question as required for it to be representative for the purposes of the Code Amendment.
- 15. In other words if this building ever displayed exemplary characteristics of importance in the area that would have rendered it a Representative Building, that long ago ceased and can no longer be said to be exemplar by reason of the alterations it has undergone.
- 16. In fact on the facts 123BS does not remain sufficiently integral to be of meaningful character with historical area and/or Victorian style.

KEY FACTORS

The building style of 123BS is now not consistent with the era or of meaningfully significant character for the Historic area as per the Historic Area Statement as style has markedly changed the character due to the changes to style of building as overlaid by the dominant modern renovations including to front, making it non exemplar for a RB.

- This presents no meaningful continuity and there is no visual continuity of 123BS with buildings with similar characteristics in the streetscape because the overall character has been modified so much that it does not contribute to any streetscape historically as shown above which makes it too different from buildings of that era.
- It is further credible on the facts, that 123BS is now not a meaningfully significant structure of any exemplary importance for historic area to be a RB.
- 123 BS does not now demonstrate a historical theme or of importance to the area because of the the different theme presented by dominant anterior upper story to the front and changes described at above points # 6-11 The building at 123BS does not exhibit exemplary significant character attributes ,due to the factors outlined, based on the relevant Historic Area Statement in the planning and design code to make it a representative building.
- Therefore there are now no exemplary attributes in style, continuity, theme or form to now demonstrate a historic character as expressed in the Historic area statement as a RB because 123BS is an oddity in the historic area of North Adelaide.

BACKGROUND

In c.2000 the overall structure of 123BS was in essence far removed from original character and modified so extensively

by modern overlay extensions that it is now not historically meaningful to classify it as RB. See also Dr P. Bell's findings.

It is further submitted that due to above and screening, landscaping and with the dominant added upper story it does not make the front portion really visible nor contribute to any streetscape historically ,is non-conforming, out of kilter in the group setting making it unrepresentative.

PROTECTIVE POWERS & FURTHER BACKGROUND

ACC already has the power for non-demolition of 123BS or full demolition control in regard to planning and building approvals in the area.

123BS is already protected by the Historic Area Overlay and Heritage Area Overlay and streetscape status.

Therefore this nomination is an oxymoron as a lowball attempt or pretext of nominating 123BS as a historically RB because it exists in a historical area and undermines the process to be in good taste or faith to only nominate adequate exemplar historic RB's.

OVERVIEW & CONCLUSION

To draw a picture analogy, 123BS is only representative of an unmeaningful obscure, plain drawing or non-representative painting, that would not be hung even in a streetscape art gallery or a gallery/museum of Victorian history

.

Objection to proposal of 123 Barnard St as Representative building

It is therefore held that that 123 is not a suitable RB for the purposes of nomination for overlay for any code amendment, due to all of above as it does not display exemplary importance in a particular area as required by the code definition for it to constitute a Representative Building or of any sufficiently meaningful importance in the historic area.

That is why it was insufficient even before modifications even minor heritage listing according to Dr Bell's and R. Danvers, architects previous statements etc in respect of 123 BS provided to ACC.

The attempt to now nominate 123BS as meaningfully significant or exemplary for RB classification or even as a sufficient RB for amended code overlay would or should in reasonable circumstances fail on the above grounds.

Please note: This submission will be backed up by further architectural report by Douglas Alexander to be provided soon.



9 December 2024

Colleen McDonnell Manager City Planning and Heritage Adelaide City Council

Dr Drew Toth 123 Barnard Street North Adelaide Sa 5006

Attention: Colleen McDonnell Manager City Planning and Heritage; Adelaide City Council

City of Adelaide Code Amendment Objection: 123 Barnard Street North Adelaide

I refer to the Objection to the proposed identification of 123 Barnard Street North Adelaide as a Representative Building and appreciate the time in allowing inspection on site today.

The building is located between Makin Place to the east and Steaurt Place to the west. It is located between Local Heritage Places at 117 Barnard Street and 125 Barnard Street to the west, both described as:

House; Frontage and side wall returns visible from the street.

Both have been listed as Local Heritage Places because:

- (a) it displays historical, economic or social themes that are of importance to the local area;
- (d) it displays aesthetic merit, design characteristics or <u>construction</u> techniques of significance to the local area and 117 Barnard Street also because:
- (e) it is associated with a notable local personality or event.

Accordingly, the Planning and Design Code and South Australian Property and Planning Atlas locate 123 Barnard Street as being within a Heritage Adjacency Overlay, offering protection against further development that would not maintain the heritage and cultural values of those Places or dominate, encroach on or unduly impact on the setting of those Places.

Both Local Heritage Places offer some screening of the degree of intervention that has occurred at 123 Barnard Street. The remaining original single storey asymmetrical villa has undergone a significant and somewhat brutally executed transformation involving the addition of an upper level and other associated actions such as altering the roof form, that would be unlikely to receive Planning Consent under the existing Code.

As noted in the publicly available Council material, Dr Peter Bell observed in 2005 that the house "has undergone major alteration to its form" such that there is relatively little of the existing fabric of the house dating from the nineteenth century.

While it is noted in the Council material the 'vegetation in the front garden (principally) obscures the dwelling, but there is the potential for changes to the landscaping to reduce the degree to which front landscaping screens the façade', I offer an alternative view.

Sir James Irwin President's Medal recipient 2018 Registered Architect SA 877 Registered Architectural Practice SA 3877 Registered Architect Victoria 17543 Phone: 61 418814593

Having had the opportunity to stop, observe and undertake a site inspection, I have had the opportunity to look behind the vegetation to witness the degree of change that has occurred. This loss of character would not be apparent from a physical drive-by survey or unless the vegetation was to be removed.



SAPPA Mapping

Of the Upper Level I have observed:

- The Upper Level addition is not behind the original ridge line;
- The Upper Level is not contained within the roof space;
- The Upper Level addition is set forward of the original ridge line resulting in the removal of the original ridge and the construction of a lower ridge;
- The Upper Level addition has resulted in lowering of the chimneys and in an unsympathetic, abrupt junction with the west chimney in particular.

Behind the vegetation at the ground level I have observed:

- A non-original timber frame straight skillion replacement verandah with modern metal connectors and detailing of verandah posts removed;
- Stone masonry walls that has been covered in layers of plastic paint;
- A unsympathetically cut off finial to the only visible villa gable;
- Front door with leadlight removed, air conditioning unit within the fanlight and bronze aluminium security flyscreen.

While removing the vegetation is considered to screen the façade, I am fearful the removal of this would make previous alterations and accretions more visible, leading to embarrassment and confusion were the subject dwelling to be identified as a Representative Building. The risk is in the contrasting differences

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with 125 Barnard Street. The Subject Dwelling is not considered worthy of being a Representative Building.

I also note that 117 Barnard Street fortunately provides screening of the Upper Level addition from the east. Only the protruding gable, with its chopped off finial, remains as a characteristic element.

The community would have no understanding that 123 is unlisted and 125 is a Local Heritage Place. However, the stark contrast in condition and integrity between the two can be summarised as follows:

Element	123	125
Integrity	Poor, screened from view	High and visible.
Upper Level	Forward of ridge, imposing and	Set back to rear and only visible
	poorly designed	from side street
Verandah	Non-original in terms of form	Original O Gee form with
	facing street and loss of detailing	highlighted details
Stonework	Painted Unpainted	
Render	Painted	Painted

Key factors considered in the assessment process are commented upon as follows:

Key Factors	Comment
The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.	123 Barnard Street is not considered to be sufficiently consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement, because it has undergone considerable change through the addition of a dominant Upper Level that is forward of the original ridge line and has resulted in the demolition of the original ridge line and significant loss of character. The revised ridge line is forward from the original line, altering the proportions and composition of the original single storey dwelling. This, along with the non-original verandah and other alterations such
	as the application of plastic paint to the stonework and other accretions, would become more readily apparent should the vegetation be removed.
	This has the potential to diminish the value placed on Representative Buildings.
	The identification of Representative Buildings is not intended to imply that other buildings in an historic area are not of importance.
	123 Barnard Street offers some limited altered historic characteristics, but these are not considered sufficient to warrant elevation to Representative Building.

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The building demonstrates historical theme/s important in the area.	Elements of 123 Barnard Street have been considerably altered. The building is located within the Historic Area Overlay and the Heritage Adjacency Overlay and exhibits only some of the characteristics expressed. 123 Barnard Street, through the invasive alterations that have occurred, demonstrates the importance of more concise, respectful contextual design guidance. To reverse the damage of the alterations, particularly the Upper
For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree and can still occur where there is intervening development of another era in the same street or section of a street.	Level would be expensive and impractical. This section of Barnard Street, west of Hill Street on both sides, has been considerably altered, with no visual continuity, apart from the potential that might have existed between 123 and 125, had the alterations not occurred. Should 123 Barnard Street be revealed through the removal of vegetation, the level of intervention would have greater clarity and the comparison with 125 Barnard Street would not be visually continuous or cohesive.
Where there is a current valid approval for total demolition of a building.	There is no current application or approval to demolish 123 Barnard Street. The remnant single storey portion is considered sufficiently protected by the Historic Area Overlay and Heritage adjacency Overlay provisions, without the additional nomenclature of Representative Building.

I note the stated purpose of the Code Amendment is mainly to:

- include additional historical context including the important historic character elements of the Historic Areas by mostly replacing the Historic Area Statements;
- introduce Representative Buildings, because there are presently none;
- include diagrams, where appropriate and yet to be provided.

The Code Amendment aims to:

- clarify the expected development outcomes for property owners in the Historic Areas
- improve the information describing the attributes and elements of historic character to be considered and referenced in development assessment
- support and guide context-sensitive design and decision making for development in Historic Areas
- provide relevant and clear information for decision-making by heritage experts and planners during development assessment.

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Having inspected the Subject Land and considered the Council material, I am fearful the Code Amendment falls short in the following areas:

- 1. the Historic Area Statements are not concise, nor particularly useful in guiding the assessment process;
- 2. Wrongly identify the dwelling at 123 Barnard Street as a Representative Building and potentially devalue the meaning of a Representative Building.

Please refer to my assessment of the statements at the conclusion of this submission.

While not previously defined within the City of Adelaide, the definition of a Representative Building is included in the Planning and Design Code Historic Area Statement. It is important to note that unrecognised dwellings within the Historic Area Overlay have protection:

The identification of representative buildings in a particular area is not intended to imply that other buildings in an historic area are not of importance.

In the case of 123 Barnard Street, I do not agree that identifying Representative Buildings will better articulate the Overlay's intent in relation to historic character and the buildings that contribute to this character. Historic character is a function of a collection of buildings, not only those with individual heritage status or value, as well as other character attributes.

I consider that 123 Barnard Street has been substantially altered to the extent that it does not sufficiently represent significant historic character described in the relevant Historic Area Statement. It is also in a portion of streetscape that has been altered with modern new dwellings and modern institutional buildings on the north side.

As an experienced Heritage Adviser I have drafted Historic Area Statements for several metropolitan and Regional Councils and undertaken assessments, both prior to and since the introduction of the Planning and Design Code, I do not agree that a Historic Area without Representative Buildings creates ambiguity as to which buildings (aside from Local or State Heritage Places) have merit for retention.

While designation as Representative Building may confer that there is value in retention, the Historic Area Overlay and Heritage Adjacency Overlay, combined with a <u>concise</u>, <u>easily read Historic Area Statement</u>, offers sufficient protection for buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement.

Inclusion of a dwelling that is an unfortunate hybrid of architectural styles including an unsympathetic dominant addition that has considerably altered the original single storey dwelling, would potentially devalue the meaning and interpretation of Representative Buildings.

Updating the Historic Area Statements in the manner proposed will further confuse the assessment process, rather than providing clear guidance. Identified Representative Buildings should demonstrate a higher standard of character than that exhibited by 123 Barnard Street.

While the dwelling is an "Asymmetrical masonry house, with modern two storey extension at rear", I would contend the rear addition is certainly much further forward than the rear. The dominance of the addition, the degree of change and loss of integrity that has occurred to the original frontage makes questionable whether this is a good example of an 1880s-1890s asymmetrical sandstone residence or an important indication of the type of residences constructed at that time. It has become a lesser contributor to the distinctive historic residential character of North Adelaide and certainly not an important element.

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The elements suggested by Dr Bell as being typical of 1880s-1890s Victorian residence, from my own observations include heavily painted sandstone walling, lowered brick chimneys that now suffer an abrupt junction with the Upper Level and a non-original front verandah. The degree of contrast with the more pristine 125 Barnard Street that could be revealed through the removal of vegetation, would be most unfortunate and diminish the importance of other Representative Buildings, while also creating confusion. It is somewhat erroneous and out of context to adopt favourable comments from Mr Bell's report because the purpose of that report was an objection to a proposed Local Heritage Listing.

I have also reviewed the Code Amendment and note that it proposes a considerable change to the existing Historic Area Statement for North Adelaide Hill Street Historic Area Statement (Adel 1). It appears to be less concise than was previously the case and notably:

- 1950's plus post war has been added to the Eras;
- The description of allotments now includes Barnard St
- Architectural styles includes: Characterised by a range of quality design and architectural styles
 relating to North Adelaide's development as a residential village from the 1830s-1940s with varying
 concentrations of styles localised to areas established by the prevailing patterns set by Heritage
 Places and Representative Buildings.
- And: <u>Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.</u>
- And Barnard St: Exhibits a diverse collection of architectural styles including but not limited to Inter-war Mediterranean, Tudor Bungalow, Mediterranean, Inter-war Mediterranean, Old English, Georgian Revival, Victorian Gothic, Victorian villas, Victorian cottages and row cottages.
- Building Height: Building height, including the floor to ceiling clearances of each level, reference the prevailing floor level and building heights of Heritage Places and Representative Buildings within the locality.

In conclusion, I can support the objection to 123 Barnard Street:

- It is already sufficiently protected by the Historic Area Overlay and Heritage Adjacency Overlay;
- The upper level addition is not a quality design nor an architectural style relating to North Adelaide's development as a residential village from the 1830s-1940s;
- The upper level addition is dominant and intrusive and detracts from the original single storey portion, and would be unlikely to be approved today;
- The upper level addition has involved demolition of the dwelling's original ridge and the construction of a much lower ridge line which has changed the proportions and composition of the dwelling;
- The verandah is non-original, the walls have suffered the application of plastic paint and the front doorway has suffered accretions and change.
- The front original portion is fortunately not highly visible; the removal of vegetation would reveal
 just how invasive the alterations have been and set up an unfortunate contrast with 125 Barnard
 Street, that would not result in visual cohesion and confuse the nature of identified buildings.

I have included below my assessment against the proposed Historic Area Statement, which has also informed this submission in support of the objection.

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Douglas Alexander Architecture and Heritage Pty Ltd

Douglas Alexander

Architect and Heritage Consultant



123 Barnard St looking from South west: Note the lowered ridge line



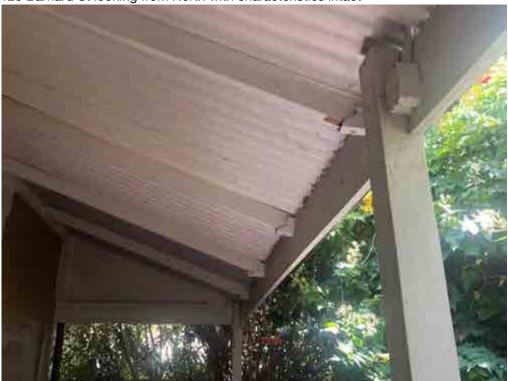
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123 Barnard St looking from North East:



125 Barnard St looking from North with characteristics intact



123 Barnard Street non-original verandah

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123 Barnard Front Door altered

123 Barnard Street Plastic Paint on stone

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Comments on Historic Area Statements in relation to 123 Barnard Street

Elements	Current Statement	Proposed Draft Statement	Comment re 123 Barnard Street
Eras, themes and	1837 to 1901 -	Themes and Context	Wording is not succinct.
context	Victorian period.	Adelaide's identity is	Wording is not succinct.
Context	1901 to 1920s -	shaped by its unique	123 Barnard Street does not provide
	Edwardian	grid pattern and	a good demonstration of eras and
	period. 1920s to		themes as the original building is
	1942 - Inter-war	rectangular geometry	dominated by a circa 2000 upper level
	period.	contrasts with the	addition that is not contained within
	penou.	natural setting	the roof space and is forward of the
	Low and medium	provided by the	original ridge line, which has been
	density cottages.	Adelaide Park Lands	altered.
	Villas and terrace	and views to the	
	houses.	Adelaide Hills. The	
	Historically intact		
	residential areas.	reinforces the city's	
	Long established	geometry. Colonel	
	institutions.	Light's visionary	
		layout of Adelaide and	
		its Park Lands was	
		recognised through its	
		National Heritage	
		listing in 2008. North	
		Adelaide is an integral	
		part of the historic	
		plan of the City of	
		Adelaide. The historic	
		character of North	
		Adelaide provides	
		strong cultural and	
		historic evidence of	
		the creation of the	
		colony, the	
		establishment and	
		consolidation of early	
		settlement and the	
		subsequent	
		development of South	
		Australia's capital city over time.	
		over ume.	
		Significant features	
		include the natural and	
		cultural landscape	
		which creates the	
		physical setting for	
		North Adelaide, the	
		hierarchy of wide and	
		narrow streets,	

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Squares and gardens, and the differing orientation of upper and lower North Adelaide.

The arrangement of the plan had the effect of creating interest in development facing the Adelaide Park Lands, resulting in characteristic housing of substantial scale along many frontages. Pockets North of Adelaide developed compactly with small cottages and worker housing providing evidence of a different way of life to that experienced by the residents of the more substantial villas.

The Hill Street Area demonstrates layout and settlement patterns of the City of Adelaide from the 1830s, namely the original 'Town Acre' pattern grid, further development of North Adelaide character as а residential village (particularly the typical 1850s to 1880s village settlement type pattern, with shops and other services), and the settling of major religious and institutional organisations and buildings. It their exhibits residential architecture from all periods of the city's

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historical
development and
includes the
residences of many
notable Adelaide
community members.

The 1883-4 City Land Investment Company subdivision of Town Acres along Barnard Street and Molesworth Street resulted in a sequence of large residences which form an important part of the physical character upper North of Adelaide. A number of these remain as State Heritage **Places** between Hill Street and Wellington Square.

Several religious orders established west of Wellington Square during period of economic recession when land prices were low, St including Laurence's in Buxton Street in 1867 and St Dominic's Priory in Molesworth Street in 1893. The topography of the City of Adelaide explains many of its patterns of development. Elevated land selected to avoid flooding but was also prestigious and offered the best views. This was the case with the allotments that were created around the high points of

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Allotments, subdivisions and built form patterns	Large allotments together with low and medium density residential. Building set back and subdivision pattern established by Heritage Places.	Strangways Terrace and Mills Terrace where some of the city's finest buildings are located. Eras 1837 to 1901 - Victorian period. 1901 to 1920s - Edwardian period. 1920s to 1942 - Interwar period. 1950s plus - Post War period. This Area is one of the lowest density areas in upper North Adelaide. Historically, it is one of the most important and representative residential areas of high integrity in South Australia. It also contains a range of large institutions providing contrast in built form to the housing development around them. The Town Acre layout and later patterns of subdivision	Wording is not succinct. Barnard Street The historic residential streetscape is formed by the moderate street width and the one and two storey detached and semidetached dwellings that are almost exclusively Local and State Heritage Places.
		low-density residential character derived from generous building setbacks, orientation and patterns established by the prevailing Heritage Places and Representative Buildings. The building setbacks from front, side and rear allotment boundaries are established by the prevailing Heritage Places and Representative Buildings. Buildings do not project forward	Barnard Street as shown above extract from SAPPA.

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		of Heritage Places or	
		Representative	
		Buildings including on	
		adjacent sites, nor do	
		buildings extend to	
		side boundaries other	
		than for party walls in	
		semi-detached and	
		row dwellings.	
		Generally, buildings	
		are set within	
		landscaped grounds	
		and extensive gardens	
		which typically covers	
		50 percent of the site.	
		The historic built-form	
		character of the Area	
		is established by State	
		and Local Heritage	
		Places and	
		Representative	
		Buildings, reinforcing	
		the character of the	
		historic built form,	
		allotments and	
		subdivision patterns as described below:	
		Barnard Street The	
		historic residential	
		streetscape is formed	
		by the moderate street	
		width and the one and	
		two storey detached	
		and semi-detached	
		dwellings that are	
		<u>almost</u> <u>exclusively</u>	
		Local and State	
		Heritage Places and	
		the Local Heritage	
		listed Sunningdale	
		Apartments at 2-20	
Analaita ai 😅	Minterior to a ci	Barnard Street.	Duam and undalandary to the control
Architectural	Victorian housing	Characterised by a	Proposed revision is not succinct.
styles, detailing	consisting of	range of quality	100 Dawn and Church in direction of
and built form	single fronted,	design and	123 Barnard Street is dominated by a
features	symmetrically	architectural styles	building addition that has
	fronted, and	relating to North	substantially eroded historic
	asymmetrically	Adelaide's	character, removed architectural
	fronted houses,	development as a	detailing and part demolished the roof
	some with bay	residential village from	form.
	fronted	the 1830s-1940s with	Lamas In Jin Drasident's Madel regisient 2010

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projections; contains vertically proportioned window and door surrounds highlighted with moulded render -brick dressings with roofs that are generally hipped in form, with the asymmetrical style. gable ended or hipped roof to the projecting bay, concave - or convex verandah roof and four panelled doors with fanlights and often sidelights. **Edwardian** housingwith prominent strapped gables and detailing, tall brick chimneys, verandahs incorporated under the main pitch of the roof verandahs with a convex -(or bullnose) profile. Inter-War Housing consisting bungalows incorporating a broad spreading roof-and verandah with typical masonry columns supporting verandah elements and the expansive two

varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places and Representative Buildings. The Heritage Places include nineteenth and early twentieth century elegant and finely detailed mansions and large villas set on large allotments, intermingled with areas containing low density cottages, villas and terrace houses of one and two storeys.

The prevailing built form features of the area includes pitched roofs (hipped and/or gable ended), tall brick chimneys, pitched verandahs. vertically proportioned windows, panelled doors, and decorative mouldings and dressings to masonry. Cohesion is derived from the pattern of detached houses, the consistency of masonry facades, vertically proportioned windows, pitched roofs, verandahs and porches. Roof pitch and forms and the design, form and composition of facades reflect traditional proportions of Heritage Places

Existing building does not fulfil the following:

Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are not readily visible from the street. Second storey development located within the roof space or to the rear of the dwelling behind the ridgeline of the roof and not readily visible from the street.

Existing building does not adequately fulfil characteristics that would fully satisfy:

a diverse collection of architectural styles including but not limited to Inter-war Mediterranean, Tudor Bungalow, Mediterranean, Inter-war Mediterranean, Old English, Georgian Revival, Victorian Gothic, Victorian villas, Victorian cottages and row cottages. Distinctive Calvary Hospital Chapel.

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T .	· · - · · · ·	
storey version	and Representative	
was often known	Buildings. Buildings	
as a Gentlemen's	address the street	
Bungalow; and	· ·	
Tudor Revival	elements of a	
style displaying	_	
steeply pitched	Representative	
roofs with half-	Buildings such as	
timber gable	verandahs, roof forms	
ends and	or historic detailing	
variations of the	maintain historic	
verandah porch	proportions and are	
treatments.	not extended at the	
Finely detailed	9	
mansions;	the main face of the	
Cottages, villas	Heritage Places.	
and terraces;	Building additions	
aged care, health	incorporate materials	
care, consulting	and proportions that	
rooms and	reflect the character	
educational.	of the Heritage Place	
Victorian	or Representative	
Italianate villas,	Building and are not	
detached and	readily visible from	
semi-detached	the street. Second	
dwellings.	storey development	
Institutions are	located within the roof	
part of the	space or to the rear of	
historic fabric of	the dwelling behind	
North Adelaide.	the ridgeline of the	
	roof and not readily	
Barnard Street	visible from the street.	
Victorian and	Carports, garages and	
Inter-war	side additions located	
housing.	behind the main face	
Detached and	of the building and	
semidetached	facade and do not	
one and two	dominate the street	
storey Heritage	frontage or	
Places of	significantly alter the	
consistent	historic character of	
setback. Visual	the Heritage Places	
prominence of	and Representative	
Calvary Hospital	Buildings.	
Chapel forms an		
important part of	The Area is	
the street	characterised by a	
character.	variety of architectural	
	styles including but	
	not limited to: Early	
	Victorian Houses	

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(1840s to 1860s) In the initial period of settlement. corresponding with the early Victorian period, houses were typically small, low scale and of a simple form. Small houses such as this were built on or close to the street alignment and were constructed of rubble walling of limestone and bluestone, or of locally fired bricks. Generally, these small cottages were straight fronted with a symmetrical arrangement of a central door and windows either side. Variations in form included a front wall built up as a parapet, with a low hipped roof behind, or end gable walls, with a simple ridged roof line between the gable ends. Verandahs were sometimes added later, but the low scale of these buildings often made this difficult. Victorian Houses (1870s to 1890s) During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scale were constructed in large numbers. The detail on these houses is specifically derived from 'classical'

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Italianate sources, but the forms were varied, and included single fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two storey and all were built in a variety of sizes and scale. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration was used widely. Windows and doors were timber framed, and doors were typically four panelled, with

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fanlights and often sidelights. Edwardian Houses (1900 to 1920s) Houses of this period reflected new sources of design and architectural approach current in Britain, Europe and to some degree, North America. The emphasis on a straightforward, often symmetrical, form was overwhelmed by a more picturesque approach to roof forms and elevations. Sources of styles for this period included Queen Anne, Arts & Crafts and Art Nouveau styles, which were often transmuted into a particularly Australian style as this period coincided with the Federation era. The earlier houses in this period continued with some transitional use of materials such as ashlar stone with brick dressings or moulded render, but with verandahs with convex (or bullnose) profile. Later in the period distinctive 'rock face' sandstone (or freestone) was used in the wall material. Houses of face brick walling with decorative brick detailing were also constructed during this period. Other characteristic features of houses of this

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period include prominent strapped gables and detailing, tall brick chimneys, and verandahs that were often incorporated under the main pitch of the roof. During this period imported unglazed terracotta Marseilles roof tiles were introduced. although corrugated iron also continued to be used for roof cladding. Windows and doors continued to be constructed of timber, but windows were often grouped and doors were often divided into three or four horizontal panels. Inter-War Houses (1920s to 1942) In the period between the First World War and Second World War new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements and the expansive two storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier

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Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows. Housing development essentially stopped in North Adelaide during the period 1942 to 1950 because of the materials shortages caused by the Second World War. Post War Housing (1950s plus) During this period a range of new styles became popular. The styles constructed in North Adelaide included Old English and Georgian Revival. Houses in these styles were constructed both before and after the Second World War and were either infill or replaced earlier houses. The Old English Revival style used elements which made some reference

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to Elizabethan/Tudor architectural details including brick or white rendered walls to simulate limewash, steeply pitched roof form and tall chimneys. The Georgian Revival style was based on an interpretation of English Georgian architecture, using a symmetrical elevation with rendered or brick walls, fanlight above central entrance door, hipped roof form and generally classically derived proportions and details. This style had no verandah but often displayed an entrance portico. Some later notable architecturally designed residences, which were based on the post-war International Style, illustrate the avant garde trend of domestic architecture in the 1960s. These houses were generally cubiform and were constructed with flat roofs, with large areas of glass in smooth masonry walls. Cantilevered elements and recessed porch areas were typical of the style.

Barnard Street
Victorian and Interwar period. Exhibits a
diverse collection of
architectural styles
including but not

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		limited to Inter-war	
		Mediterranean, Tudor	
		Bungalow,	
		Mediterranean, Inter-	
		war Mediterranean,	
		Old English, Georgian	
		Revival, Victorian	
		Gothic, Victorian	
		villas, Victorian	
		cottages and row	
		cottages. Distinctive	
		Calvary Hospital	
		Chapel.	
Built height	Single and two	Low scale, one and	Original building height, proportions
	storey	two storey residential	and composition of original dwelling
	residential. Note:	buildings established	has been compromised by later upper
	Concept Plan.	by the prevailing	level addition
		patterns set by	
		Heritage Places and	
		Representative	
		Buildings, except	
		where the following	
		Concept Plans apply:	
		Concept Plan 31 –	
		Calvary Hospital •	
		Concept Plan 32 – St	
		Dominic's Priory	
		College • Concept	
		Plan 33 – Helping	
		Hand Aged Care	
		Building height,	
		including the floor to	
		ceiling clearances of	
		each level, reference	
		the prevailing floor	
		level and building	
		heights of Heritage	
		Places and	
		Representative	
		Buildings within the	
	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	locality.	N/ W
Materials	Victorian Houses	Buildings utilise	Walling of 123 Barnard Street has
	Bluestone,	materials relating to	been painted in layers of plastic paint
	limestone or	their architectural	
	sandstone, with	style as described in	
	brick or rubble	the various sections	
	side and rear	of this Statement. The	
	walls. Timber	prevailing materials	
	framed windows	vary between streets	
	and doors. Cast	but typically include	

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T	Γ	<u> </u>	
	iron or timber	the following:	
	posts to the	Sandstone,	
	verandahs	bluestone,	
	elaborated with	limestone/freestone	
	moulded capitals	and redbrick and	
	and trim, and	sometimes rendered.	
	widely used cast	Brick or rendered	
	iron brackets and	quoin work and	
	frieze decoration.	plinths. Red brick	
	Fencing	and rendered	
	consisting of	-	
	masonry base	timber window	
	and piers with	frames, doors and	
	cast iron panels	roof trim. Vertical	
	or railings, timber	proportioned timber	
	railing, timber	windows with double	
	picket fencing for	sliding sashes. Some	
	smaller houses.	elaborate decorative	
		elements including	
		painted timber	
		fretwork, cast iron	
		lacework to	
		verandahs, finials,	
		cover battens to	
		gables and decorative	
		barges. Bungalows	
		have rendered or	
		brick piers and low	
		walling to verandahs	
		with some tapered	
		piers. Corrugated	
		steel, slate, lead, zinc	
		and terracotta (latter	
		period) roofing.	
		Coated surfaces	
		finished in natural	
		render, limewash,	
		cement or mineral	
		paints, not plastic	
		coatings or renders.	
		Paint colours	
		consistent with the	
		era and style of the	
		dwelling as defined by	
		archival sources.	<u> </u>
Fencing	Low, open front	Side and rear	Removal of vegetation would reveal
	fencing (including	boundary fences	the extent of alteration to 123 Barnard
	secondary	behind the line of the	Street and draw a stark comparison
	streets to the	main building façade	with its neighbours, particularly 125
	main façade of	rise to a maximum	Barnard Street.
	the building)	height of 2 metres,	lamae Invin Praeident'e Madal raciniant 2018

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T	1		
	associated with	and 1.8 metres on	
	the traditional	corner sites. The	
	period and style	design of new fencing	
	of the building up		
	to 1.2 metres,	sympathetic fencing	
	allowing	styles evident in the	
	views to the	streetscape and	
	building. Rear	archival sources.	
	and side	Fencing is	
	boundary fences	characterised by a	
	(behind main	variety of architectural	
	building façade)	styles including: Early	
	to 2 metres, and	Victorian Houses	
	1.8 metres on	(1840s to 1860s)	
	corner sites.	Fences typically were	
	Solid pillars and	timber pickets, paling	
	plinths and	or corrugated iron	
	similar fencing	with timber capping.	
	styles. Cast iron	Victorian Houses	
	fencing to Buxton	(1870s to 1890s)	
	Street.	Fences were typically	
		of masonry base and	
		piers with cast iron	
		panels or railings,	
		although evidence of	
		timber railing can still	
		be found. Smaller	
		houses continued to	
		use timber picket	
		fencing.	
Setting,	Views and vistas	Linear grid of tree	123 Barnard Street unaffected.
landscaping,	of the Church of	lined streets with	
streetscape and	Perpetual	laneways relating to	
public realm	Adoration,	the subdivision of the	
features	Calvary Hospital		
loataros	and Calvary	•	
	Hospital Chapel.	•	
	Landscaped	residences with a	
	grounds.	significant number of	
	grounds:	larger dwellings	
		surrounded by a	
		spacious garden.	
		Generous footpaths	
		and verge areas, with	
		original stone kerbing	
		and guttering.	
		Driveways/crossovers	
		of single width with	
		minimal interruption of	
		the primary street	
		frontages and their	lames Invin President's Medal recipient 2018

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footpaths, soft landscaped verges, kerbing and guttering. Rear lane access, where traditionally vehicle access is not characteristic to the primary street frontage. Established views and vistas of the Church of Perpetual Adoration, Calvary Hospital and Calvary Hospital Chapel. Stone kerbing along Mills Terrace, Molesworth Street, Barnard Lane, Childers Street and Barnard Terrace West. Stone in concrete kerbing along Gibbon Lane and Jeffcott Street surrounding Wellington Square. Stone watertable along Molesworth Street, Munks Place and parts of Mills Terrace and Jeffcott Street. Red brick paver watertable along parts of Mills Terrace and Barnard Lane. Former Municipal Tramways Trust Poles along Hill Street and Ward Street, Blue enamel house number plates with white numbering along Childers Street, Molesworth Street, Strangways Terrace and Ward Street. Nature strips of generous proportion along Jeffcott Street, Barton Terrace West,

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	1		,
		Barnard Street and	
		Ward Street.	
		Significant avenues of	
		trees along Jeffcott	
		Street, Barton Terrace	
		West, Childers Street,	
		Buxton Street,	
		Molesworth Streets	
		and Barnard Street.	
Representative	Not identified:	Representative	Refer discussion within submission.
buildings	140t lacritimea.	Buildings are	Tierer dioddosion within oddiniosion.
buildings	Representative	buildings considered	The identification of representative
	buildings	representative of the	buildings in a particular area is not
	•	historic built character	
			intended to imply that other buildings
	Historic Area	of the Historic Areas	in an historic area are not of
	Statements and	they are located in.	importance.
	Character Area	Representative	
	Statements and	Buildings as distinct	
	mapped in the	from Heritage Places	
	South Australian	which are of heritage	
	Planning and	value as individual	
	Property Atlas	items, are valued as	
	are buildings	part of a collection of	
	which display	buildings of historic	
	characteristics of	character. Heritage-	
	importance in a	listed buildings in the	
	particular area.	Adelaide and North	
	The identification	Adelaide Historic	
	of representative	Areas outnumber the	
	buildings in a	potential	
	particular area is	Representative	
	not intended to	Buildings. A smaller	
	imply that other	cohort of	
	buildings in an	Representative	
	historic area are	Buildings can assist in	
	not of	defining the extent of	
	importance.	significant historic	
	iiiiportarice.	character when	
		assessing a proposal	
		against the provisions	
		of the Historic Area	
		Overlay. <u>Identification</u>	
		of Representative	
		Buildings clarifies the	
		degree of assessment	
		and information	
		required to	
		accompany an	
		application for	
		development in the	
		Historic Area.	
	1		

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From: Dre It

Sent: Tuesday, 17 December 2024 1:39 PM

To: Gabriella Cutri
Cc: PDCSA Amendments

Subject: Re :123 Barnard St., North Adelaide (123BS) - attachment as part of 9/12/24

objections to ACC nomination / listing of 123 BS as Representative Building for

draft code amendment, Historic area statement, etc.

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Attn: Manager Plannning and Heritage

and

Gabriella Cutri

ACC

Please find Attachment below , inadvertently left off Dr. Toth and supporting report of heritage architect , D . Alexander .

Previous correspondence is referred to and it would be appreciated if you/ACC could please have the courtesy to directly inform by email or letter to Dr Toth (the owner of 123 BS), when a decision regarding 123 BS status for Historic Area Statement Update Code Amendment has been made and as we have problems with links.

Sincerely,

Dr Drew Toth, S. Gounder JP

Attachment:

A Photo evidencing some key modifications to original E-W roof ridge line and of N-S ridge lines on W (Eastern N-S ridgeline also nearly completely removed) to accommodate dominant upper storey at 123BS.



From: Richard Crowley

Sent: Saturday, 30 November 2024 7:39 PM

To: PDCSA Amendments

Subject: 171 Barnard St North Adelaide Ref: VS2023/4554

Follow Up Flag: Follow up Flag Status: Completed

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Hi Amanda McConnell

Re: Proposed Planning Amendment

I am flabbergasted by the Council's Planning Department decision to include 171 Barnard St as an important Representative Building.

I have recently sold the property after purchasing it approximately 10 years ago in a derelict condition. I renovated it so that I could rent it out, I cut the rear garden off and incorporated it into my adjoining garden at 39 Mills Tce as I love the Jacaranda tree. I had previously demolished a similar house (with Council approval) at 179 Barnard Street.

My intention had always been to seek demolition approval for 171 and build a new bespoke house to downsize and retire into. Divorce changed that plan.

The house was built in 1915 and its roofline is at the same height as Gibbon Lane adjacent to the side of 171. The house has NO historical significance, and the neighbouring derelict houses to its North and East (not included in this proposed Amendment interestingly) are a blight on the streetscape.

The brush and colour bond fencing should be considered permanent, both for security and privacy purposes thus making the house inconspicuous.

The Insubstantial brick dwelling significantly reduces the value of the beautiful large corner allotment and should be replaced with a dwelling sympathetic to its potential & surroundings. There is no value in retaining or further conserving the original building, it provides modest accommodation for 2-3 people.

I strongly disagree with the Council's proposed Amendment.

Yours sincerely Richard Crowley

Sent from my iPhone

From: Louise at North Adelaide Day Surgery

Sent: Tuesday, 3 December 2024 2:51 PM

To: PDCSA Amendments

Cc: 'Oliver Johnson';

Subject: HISTORIC AREA STATEMENT UPDATE CODE AMENDMENT - PUBLIC

CONSULTATION

Attachments: Mr Brian Hayes KC 28112024.pdf; Ron Danvers 25112024.pdf

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Dear Ms McDonnell

I am responding to your notification dated 18/10/24, your reference: VS2023/4554.

I oppose the nomination of my building at 174 Ward Street North Adelaide as a "Representative Building".

I consider this to be a heritage listing by stealth. I enclose expert advice from Mr Brian Hayes KC and Mr Ron Danvers, heritage architect, in support of my opposition to this nomination.

Yours faithfully

James Katsaros Director – Day Surgery Pty Ltd

MURRAY CHAMBERS 12 Coglin Street Adelaide South Australia 5000

Telephone: (08) 8110 9100

Mobile: +61 419 852 880

E-mail: hayes@murraychambers.com.au

28 November 2024

Mr Oliver Johnson JL Lawyers 14 Ebenezer Place ADELAIDE SA 5000

Dear Oliver,

I have been asked to advise Dr James Katsaros and to assist you in the preparation of an objection on his behalf to a proposal to include his property at 174 Ward Street North Adelaide as a Representative Building in the draft Historic Area Statements Update Code Amendment of the Planning and Design Code. (Amendment)

I have examined the Amendment and the information and investigations in support of it. The Amendment also revises the Historic Area Statements in the code which set the parameters for dealing with representative buildings. The code defines representative buildings as "buildings which display characteristics of importance in a particular area". The Historic Area Overlay also refers to "buildings and structures or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement."

The Amendment states that Representative Buildings are buildings considered representative of the historic built character of the Historic Areas they are located in. They are valued as part of a collection of buildings of historic character.

A smaller cohort of Representative Buildings can assist in defining the extent of significant historic character when addressing a proposal against the provisions of the historic area overlay.

The Amendment goes on to state that historic areas without representative buildings creates ambiguity as to which buildings have merit for retention. Designation as representative building confers that there is value in retention.

In considering the investigations section of the Amendment, the only investigation in relation to representative buildings, states that there was a review and input by heritage architects employed by the city of Adelaide both in terms of the content of historic area statements and historic character elements appropriate to be listed as representative buildings (refer F5 for the assessment of representative buildings).

F5 states that for each representative building an assessment of the current streetscape context and condition of each potential representative building as far as possible to judge from viewing from the street has been made.

In relation to 174 Ward Street it states that this was recommended because it's in a row of four similar aged buildings of which 182 to 284 Ward Street are listed as local heritage place and 178 Ward Street is a state heritage place. It then describes the architectural merits of the building. There is no further stated justification for its inclusion.

It has been necessary to set out above the relevant extracts from the Amendment because it will be seen that the proposal to nominate 174 Ward Street as a representative building cannot on any view be justified having regard to the criteria set out above. 174 Ward Street is the only proposed representative building in that Street. It is not part of a "cohort of representative buildings " nor is it part of a collection of buildings of historic character.

I have been provided with the report from Prof Ron Danvers who is an acknowledged expert in heritage architecture and conservation and his opinion reinforces the view that I have expressed above, with the benefit of his expertise and long experience in addressing this precise issue.

For the reasons set out above I can see no proper justification for including 174 Ward Street as a representative building as part of this amendment to the code.

KIND REGARDS,

BRIAN HAYES KC

Brian Huge.

Barrister

Liability limited by a scheme approved under professional standards legislation.

Brian Hayes KC, Murray Chambers, 12, Coglin Street, Adelaide, SA 5000.

November 25, 2024.

Dear Mr. Hayes,

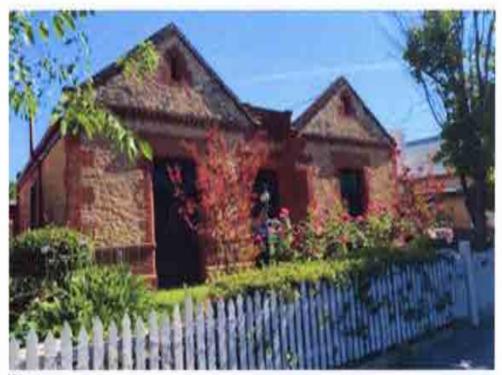
Re: 174, Ward Street, North Adelaide, proposed Representative Building.



174, Ward Street

The dictionary definition of the word 'representative' is: typical of a class, group or body of opinion. If applied to one building in a group of buildings in a locality, one might expect shared characteristics. That is to say, the building might be described as being typical of the buildings in the locality. This raises the question of the degree to which a building can be described as being typical in an eclectic mix of buildings – being typically eclectic. It is not entirely absurd to be of the view that a building could be typical of an eclectic mix of buildings, but does this characteristic satisfy what is intended if a significant part of a locality is characterized by buildings that are out of character with the relevant Historic Character Statement – as revised. In my view there would need to be a reasonable consistency in character in a locality of some kind, relative to the Historic Area Statement, against which the typicality of a candidate for designation as a Representative Building can be measured. If this does not exist, then it is difficult to imagine how such a designation can be ascribed.

In the example of 174, Ward Street, the mix of buildings is eclectic, not only in terms of architectural character, but also in terms of use and landscape settings. Its neighbor to the west retains its heritage character, including its landscape setting.



West

But its neighbor to the east could hardy be less appealing in this respect, with open lot parking across the concrete paved frontage and a minimalist commercial façade dominating the character of its locality.





Whilst opposite 174 Ward Street there is Garaging built to the street alignment and a large 3 storey building in a kind of palatial style for the medical profession.



Opposite

The subject building, 174, Ward Street retains much of its architectural character, but its landscape setting has been sacrificed to provide for its use as consulting rooms. The front garden having been rebuilt, not unattractively, to improve pedestrian access from the street and the also improved vehicle access and parking on the eastern side.

It is my view that the subject building does not meet the criteria for designation as a Representative Building as the code defines, because of the extremes in character of its urban context as described above. It is on the edge of the area covered by the relevant Historic Area Statement and the majority of buildings in its immediate locality fall outside of the "diverse collection of architectural styles" described in that statement. Designation as a Representative Building would not therefore contribute to greater legibility in understanding the historic area as defined. I recommend that 174 Ward Street not be designated as a Representative Building as proposed.

Singerely,

Ron Danvers

Associate Professor Ron Danvers LFRAIA, MICOMOS.

danvers.studio - architects A: 414 Gilles Street, Adelaide,

South Australia 5000 M: 61 (0)438396657

E: rondanvers@blgpond.com

W: www.danversstudioarchitects.com

Charles W. Irwin

BArch(Hons) Adel, MLA(Dist) Harv, MBA AGSM 112 Brougham Place North Adelaide SA 5006



December 4, 2024

Ms Colleen McDonnell Manager, City Planning and Heritage City Of Adelaide GPO Box 2252 Adelaide, SA 5001

By email: PDCSA.amendments@cityofadelaide.com.au

Historic Area Statement Amendment: Objection to listing

Reference: VS2023/4554

Dear Ms McDonnell,

Thank you for your letter of October 10, 2024, referenced above, in which you advise that my property at 112 Brougham Place, North Adelaide is proposed to be nominated as a Representative Building under your current Heritage Area Statement Update.

I request you to **remove** this property from your listing of proposed buildings.

I append for your convenience my letter of November 22, 2004 objecting to a similar proposal at that time. Please consider this letter as part of my current objection: it remains entirely relevant. The 2004 McDougall & Vines citation was erroneously generic (regards location) and self-contradictory and was correctly rejected on review. It is even less accurate today as a very substantial renovation of the building was undertaken circa 2012, during which the last vestiges of any "possible" "outbuildings or staff accommodation" that were conjectured to fit the 2004 citation were replaced as they were unprotected from damp (with the brickwork salted and crumbling) and no longer fit for occupation. The only part of the property that could conceivably date from the period referred to in the 2004 citation is the western section of the street wall and I know of no records that prove its date of construction. My other comments in this letter regards dismissal by the Environment Court, precinct consistency, and the protection of character in stark contrast to other local heritage-protected places due to continuous family ownership (now over a century) remain accurate.

I must also note considerable inaccuracies in your more recent letter of October 10th. It states that "the dwelling is well set back from the frontage" when in fact it is built right on the street. It refers to "the photos below" when no photos at all were included or appended to the letter. It further states that these (non-existent) photos illustrate "the roof form and chimney and part of the exterior wall of the dwelling can be seen from the street (and also from the public open space uphill to the north)" which, given its six foot boundary wall and solid gates, is a considerable overstatement of the actual exposure of the residence to any public space (certainly from the footpath and the low level parkland opposite and even from apartments several stories higher on the other side of the park, from which views into the property are well shielded by the many trees.

This latest citation of heritage value appears as inaccurate and self-contradictory as the 2004 proposal, perhaps due to the common base. As previously, the proposal is most unlikely to stand up to any scrutiny by the courts. Once again, as found by Dr Peter Bell in 2005, any recommendation for listing should be rejected. Please save Council and reviewer resources by removing the property from your list of nominations.

Yours faithfully,

Charles W. Irwin Owner of 112 Brougham Place, North Adelaide.

Enclosures:

Letter CW Irwin to Adelaide City Council dated November 22, 2004.

Recommendation: Local Heritage Place – House and Wall – with CWI notes from 2004 North Adelaide Heritage Survey (2004) McDougall & Vines.

Charles W. Irwin

P O Box 866, Geolau South Australia 5214

Telephone and Messager
Office and Factorite
Mobile Telephone.
E-Mai:



November 22, 2004

The Chief Executive Officer Adelaide City Council (North Adelaide Heritage PAR) GPO Box 2252 Adelaide, SA 5001

Objection to Proposed New Local Heritage Place Listing: 111-113 (No. 112) Brougham Place, North Adelaide (Title 5790/36)

Dear Sir.

Thank you for your letter of September 28, 2004 advising that the property at 111-113 Brougham Place, North Adelaide is being considered for inclusion as a "local heritage place" under the North Adelaide Heritage PAR currently proposed by the Adelaide City Council.

The Executors of the Estate of the Late P.E. Irwin (Burston) are the owners of this property and have reviewed your Heritage Survey (2004) statement, the PAR and the relevant fact sheets. The Executors request you not to list the subject property at this time because the description of heritage value and extent of listing is unclear, the property's heritage significance has recently been dismissed by the Environment Court, and the listing conditions imposed would be inconsistent with Adeleide City Council's planning principles for, and the existing development character of, the property's immediate precinct.

Description Of Heritage Value And Extent Of Listing Is Unclear:

Much of the proposed statement of History and Description of the property is generic, applying to the whole of Town Acre 728 or to premises long since subdivided and demolished. Heritage value is attributed to the "earliest section and wall" of the subject property because of its "possible" role as "outbuildings or staff accommodation" to these demolished structures. The subsequent statement, criteria and extent definitions appear to confuse early and later portions of the property, inaccurately attributing the "aesthetic ment and design characteristics" of later sections to the possibly valued portion of the property. It is inappropriate to propose heritage listing based on such an unclear statement of value and

Heritage Significance Has Been Dismissed Recently By The Environment Court: In his decision of 21 January 2000 in the matter of Diamantis v CC Adelaide, Commissioner Hodgson of the Environment Resources and Development Court makes no mention of any

CHESTRIC CONSESSA LIGHTED AND SOCIETY CONSESSES

PARK

CW Irwin to Adelaide City Council (City Planning & Heritage) December 4, 2024

C.W. Irwin / Adelaide City Council Proposed Heritage Listing of 111-113 Brougham Place November 22, 2004

heritage merit of the subject property as relevant when dismissing an appeal on the grounds of Desired Future Character with respect to the block abutting to the east. This was despite printed and hearing submissions by both the CC Adelaide counsel and witnesses that (correctly identified) parts of the wall and oldest sections should be considered as of significant heritage value. The subsequent approval by Council of a development for the same abutting block has shown no more regard for any heritage value of the subject property, nor has its heritage value materially changed in the past four years, so any listing remains likely to be dismissed by the courts.

Listing Is Inconsistent With Council Planning Principles And Existing Precinct Character: The proposed listing refers to "external form...including roof and verandah form". The existing structure is single storey, with its major massing down the block away from the road. Constraining this property to its current external form would be inconsistent with the stated planning objectives for the immediate precinct as stated in Council's General and Heritage plans: both documents recognise two storey development along the street frontage of Brougham Place east of Brougham Court and the desirability for development to be compatible with adjacent buildings in density, scale and siting (pp5 PA6 Obj 1, Cl9/pp27-2 R8 Obj 1, Prin 4, and elsewhere). As all abutting blocks have been subdivided and already support two or more storey structures, heritage listing would impact the subject property in a manner that is inconsistent with both Council's stated planning principles and the existing character of the immediate precinct.

Please be assured that the building on the subject property is not under threat. The Executors, whose family has owned and occupied this property for more than 80 years, have no intention of demolition or insensitive remodeling. Plans are being prepared to update the existing structure to modern standards and market expectations and will be presented to Council in the course of the normal development approval process within the year. An informed review of heritage value might be appropriate at that time.

However, the current proposal to list this property as a local heritage place is unclear, unlikely to be defensible at law, and inconsistent with the precinct's planning principles and existing character. The Executors of the Estate of the Late P.E. Irwin, as owners of the property at 111-113 Brougham Place North Adelaide, therefore request that the Council delete this property from the list of local heritage properties of the proposed North Adelaide Heritage PAR.

Yours faithfully,

Charles W. Irwin Executor, Estate P.E. Irwin (Burston) and Architect.

CWSPERS/CORRESP/1/2HERITAGE 20041122 OBJECTION

PAGE 1/2

North Adelaide Heritage Survey (2004)

Recommendation: Local Heritage Place

HOUSE & WALL

Address:

112 Brougham Place

Certificate of Title:

5790/36

Residence R8

Current Precinct: Proposed HCZ Area:

Cathedral

Heritage Status:

Nil

Other Assessments:

Townscape 1993

Conservation Reports: Nil



HISTORY AND DESCRIPTION:

CANFINED

The house and wall on this allotment belonged to Mrs W Good who owned all of Town Acre 728, with her own substantial house sited in the centre of the acre. That house is now demolished but its plan is visible on the Smith Survey of 1880. The earliest section of this house and the wall along the Brougham Place boundary are also outlined on the 1880 survey, to the west of the other residence and possible served as outbuildings or staff accommodation. In the late 1880s Mrs Good subdivided the acre into three lots, a lot either side of her own home, and made an application in May 1889 for new dwellings to the east, with family members Williams & Good as the architects. Censequently this house is the oldest building on this town acre, constructed well before 1880r, it is constructed of bluestone with rendered detailing and a square masonry entrance portico. The early section of the boundary wall is built of random bluestone with brick quoining, dateunknow The later bluestone will dater from 1965

STATEMENT OF HERITAGE VALUE:

addel

he remainder south

This house and wall are an important example of 1870s building constructed in North Adelaide, and reflects the design, details and building materials commonly in use at that time. This dwelling on Town Const-Acre 728 was originally associated with a now demolished large residence to the east.

RELEVANT CRITERIA (under Section 23(4) of the Development Act, 1993):

(a) This house displays historical and social themes that are of importance to North Adelaide as it represents the growth of residential development and continued construction of residences on recently subdivided Town Acres, particularly during the 1870s and 1880s.

Not clearly supported.

This house with its pre-1880 core displays aesthetic merit and design characteristics of (d) significance to North Adelaide as it is a typical 1870s-1880s Victorian residence displaying consistent use of typical materials such as masonry walls, detailed render and masonry boundary walling.

EXTENT OF LISTING:

South ?

Original external form, materials and details of this 1870s residence including roof and verandah form and detail, masonry and render walls and portico, and early sections of masonry wall to Brougham Place.

REFERENCES

- ACC Building Surveyors Dept Return of Surveyor of Notices 22/5/1889.
- ACC Building Surveyors Dept Return of Plans submitted, May 1889 by Williams & Good.
- ACC Rate Assessments 1883-1897
- Smith Survey 1880
- LTO CTs 128/177, 532/47, 609/122, 5790/36
- S Marsden, P Stark & P Sumerling, Heritage of the City of Adelaide: an Illustrated Guide, 1990, pp 61, 113,

Suredocription was used for several other blocks!

McDougall & Vines

From: Luisa Manno Sent: Friday, 6 December 2024 11:24 PM **PDCSA Amendments** To: Subject: **Follow Up Flag:** Follow up Flag Status: Completed On Fri, 6 Dec 2024, 11:01 pm Luisa Manno, wrote: I Luisa Manno residing at 293 Halifax Street Adelaide 5000. I am writing in response to a letter, which indicates the Properties of the Manno family. As follows; 293,301,305 and 307 Halifax Street Adelaide. They have been unjustly nominated as " representative buildings" As I once before, in 2010 petitioned and debated along side other resident's. Against placing our Properties as Heritage listed. No change in circumstances since has been found. A) No noteworthy, famous or distinguished person be them. Historical or an Einstein. Connected to my families Properties. (293, 301,305 and 307, Halifax Street Adelaide. Which my family has lived in, for well over 60 years. B) Our Properties have neither, Museum or Art Gallery importance. No archaeological or fossils have been found to this date. C) My late father Mr Vittorio Manno and mother Mrs Amina Manno, built a name for themselves. In the real estate world. Not once in their life time did they receive a pension. Their legacy for us children. Was achieved honestly, by working hard with their blood sweat and tears. Whilst upholding the upkeeping and integrity of the Street. In conclusion, I feel my family of European background. Has been targeted with an unjust and biased decision. It's a shame my father refused an offer to sell. All Properties to an interested buyer. That was my father, who had sentimental ties to the properties, that he worked hard for. As both parents are no longer here. My family and I are in agreement, if a decision is made which is unfavourable to us ie: being placed on the heritage listing. We will not hesitate to sell off all properties, to the Indeginous community. Or see them reverted to boarding houses or safe housing. Will this cause dissent amongst other resident's will home values plummet? I am sure the answer is clear. Social media is a very powerful tool. I personally have no hesitation in using the media. Be it with journalists or on air. In honor of my late parents. I will continue to stand up for my civil rights. Which are now being enroached on and have placed me under duress. Kind regards,

Luisa Manno

From: Michele Slatter

Sent: Sunday, 8 December 2024 4:53 PM

To: PDCSA Amendments

Cc:

Subject: Historic Area Statement Update Code Amendment SUBMISSION

Attachments: Submission 2A.docx; Stanley Street (002).pdf

Follow Up Flag: Follow up Flag Status: Completed

Your Ref VS2023/4554

To whom it may concern

Thank you for the opportunity to respond to the draft Historic Area Statement Update Code Amendment. I am also grateful to the staff in Planning and Heritage who have been most helpful, prompt and friendly in response to my related queries.

Please find attached a docx copy of our submission on the Historic Area Statement Update Code Amendment as joint owners of 47 Stanley Street North Adelaide. Also attached, as pdf, is a report relating to the property by Professor Peter Bell completed in 2005, since which date further significant changes have occurred to the building.

I suspect the attachments will be more convenient to use but, in case it helps, I have also included the text of our submission in the body of this email, below.

Please don't hesitate to contact either of us if we can assist in any way as these matters are further considered. Our contact details are immediately below.

Michele Slatter 47 Stanley Street, North Adelaide, SA 5006 M:

L.

Andrew Alston 47 Stanley Street North Adelaide, SA 5006 M:

E:

By Email 8.12.24

Your Ref VS2023/4554

SUBMISSION

Historic Area Statement Update Code Amendment-Public Consultation

Re: Proposal to nominate 47 Stanley Street North Adelaide as a Representative Building

from

APS ALSTON and MM SLATTER joint owners

It is surprising that the nomination of this particular project, which appears to lack any distinction in terms of architectural and contextual relevance, merits inclusion.

Its selection as the sole nominated Representative Building from Stanley Street North Adelaide raises significant questions about the nomination process.

The draft Code Amendment states [P 15]

Representative Buildings review [involved] a streetscape analysis for each individual building as well as assessment of the building's contribution to the 'historic character' of the relevant Historic Area. [

There are four principal reasons for objecting to this nomination:

47 Stanley Street

- is of uncertain date
- after many alterations, "no longer displays ... characteristics of importance to North Adelaide" [Bell, 2005]
- respects its street context simply by observing heritage protection requirements applicable across the Kentish Arms Historic Area
- recognises that the parameters for development are established by the large number of existing Local and State Heritage Places throughout the Street.

These are explained further below.

Uncertain date: there is no clear consensus regarding the age of the oldest remnants within the current building.

A 2004 heritage survey by McDougall and Vines attributed the house to 'the earliest period of housing development in North Adelaide'. This would be from the 1840s, when the Chichester Gardens Estate subdivision was developed. Ultimately McDougall and Vines seem to have assumed a date between 1860 and 1870.

In 2005, Professor Peter Bell, the respected South Australian historian and heritage consultant, endorsed a finding that

'the building does not match the characteristics which the heritage survey [McDougall and Vines, 2004] identified as being common in the 1850s-1860s'.

Currently, the property is listed in real estate details as having been begun in the 1880s.

This lack of certainty underlines the extreme alterations of form experienced by the dwelling since its first sod was turned, whenever that was.

A sequence of severe alterations

Before 2005: Whatever its original presentation, Professor Bell,2005, found the building had experienced 'severe alterations' over the course of its life:

[e]verything visible of this building has undergone an unknown degree of alteration and has been heavily rendered.

He agreed that

'[it is] a mixture of architectural styles and eras. It is not typical and displays very little architectural merit.

As a result, the building no longer displays ...design characteristics of significance to North Adelaide.'

Since 2005: A further series of major alterations was undertaken in 2010-11 to remove extensive dilapidations and align the dwelling with contemporary residential expectations. Externally, these have resulted in even more changes to the dwelling's street-visible profile, façade, presentation, garden, boundary and gates.

After these further 'severe' alterations, the dwelling is even more 'a mixture of architectural styles and eras' than it was twenty years ago, when Professor Bell dismissed it as 'not typical' and its hotchpot design as 'of no significance to North Adelaide'.

Kentish Arms Historic Area: There is no doubt the most recent alteration and refashioning of 47 Stanley Steet have considerably improved its street appeal.

From being a rundown, charmless presence, the property now makes neat and respectful contribution to the streetscape of one of Adelaide's most historic boulevards.

The two photographs in Attachment F of the draft Amendment [P 235] make this very clear. Someone walking or driving past the exterior might well comment on the degree to which it has been made to fit in.

This is results simply of conforming to the heritage controls applicable across the entire Kentish Arms Historic area when designing and executing the most recent major works.

Replacement builds equally respectful: The two most recent replacement builds in this part of Stanley Street, at Numbers 43 and 45 and at Number 121, demonstrate the successful impact of Area heritage regulation on replacement buildings. Both developments provide substantial modern properties and display extreme respect for their streetscape context.

This has been achieved simply by observing heritage controls prevailing across the Kentish Arms Historic area, without any additional limitations or restrictive status imposed on the development sites.

Parameters established by existing Local and State Heritage Places: The Draft Amendment states [P 145]

the context of all development on the southern side of Stanley Street 'comprises of (*sic*) closely sited single storey detached and semi-detached dwellings with small setbacks from the street frontage and small front gardens established by the Heritage Places.'

47 Stanley Street contributes appropriate height, scale and set-back to the streetscape.

Stanley Street includes a wealth of Heritage Places, both State and Local. As the draft Amendment states, these set the parameters for future evolution and development throughout the Street.

The character and context of this very special Street are well-protected by the numerous Heritage Places' influence and by the Kentish Arms Historic Area heritage controls without additional 'Representative Buildings'.

IN SHORT

The nomination of 47 Stanley Street as a Representative Building is unjustified and inappropriate.

It is especially hard to understand when the nominee is a building found by experts to 'lack characteristics of significance to North Adelaide'.

This nomination should be rejected.

APS ALSTON MM SLATTER

Owner Owner

North Adelaide

7 December 2024

For your convenience, a copy of Professor Bell's 2005 Report is attached to this email as a second document..

North Adelaide Heritage PAR Review of Objections

Property

47 Stanley Street North Adelaide



Objector

Jamie Botten & Associates 140 South Terrace Adelaide SA 5000

on behalf of Pedro Pty Ltd and Hudstone Pty Ltd

Summary of McDougall & Vines Investigations

Property Description

Small single-storey cottage with concrete fence and modern partly enclosed verandah facade.

Relevant History

Built between the 1840s and 1870s.

Heritage Assessment and Relevant Criteria

The building is a good example of an 1840s-1850s simple workers cottage. It reflects the design and building materials commonly in use at the time.

- it displays historical and social themes that are of importance to the local area as (a) an example of building construction at that time.
- (d) it displays aesthetic merit and design characteristics of significance to North Adelaide as a building displaying consistent use of local materials and techniques.

Summary of Grounds for Objection

The building has undergone major alterations. Its modern (post-1950s) verandah and rendering disguise its original form and construction.

The building does not match the characteristics which the heritage survey identified as being common in the 1850s-1860s, but is a mixture of architectural styles and eras. It is not typical and displays very little architectural merit.

As a result, the building no longer "displays aesthetic merit and design characteristics of significance to North Adelaide".

The objection is supported by a heritage assessment from Danvers Schulz Holland Architects.

Discussion

The grounds for objection directly address the local heritage value of the building, and make the case that its alterations are so severe that the criteria no longer apply to it.

Everything visible of this building has undergone an unknown degree of alteration, and has been heavily rendered.

Recommendation

The objection brings the local heritage value of the building into serious question. It is recommended that it be removed from the Schedule of Local Heritage Places.

From:

Sent: Thursday, 5 December 2024 6:43 PM

To: PDCSA Amendments

Cc: Simela

Subject: Objection to Proposed Representative Listing of 25 Mann Terrace, North Adelaide

5006

Follow Up Flag: Follow up Flag Status: Completed

Dear Colleen McDonnell,

I am writing to formally object to the proposed representative listing of my property at 25 Mann Terrace, North Adelaide. This is the third time that the council has sought to list my property, and understandably, this ongoing process has caused considerable stress and uncertainty. While I recognise the value of preserving significant buildings and sites, I believe that the proposed listing is unwarranted and does not meet the necessary criteria for inclusion. I would also like to object to the Historic Area Overlay. I would like to outline my concerns in the following points:

- 1. Lack of Historical or Architectural
 Significance: Over the years, the property
 has undergone significant alterations,
 particularly to the façade, verandah and
 fencing, which have eroded its original
 character. As a result, it no longer retains the
 distinct historical or architectural features
 that would justify its inclusion as a
 representative-listed site.
- 2. Deteriorating Property Condition and Aesthetic Impact to Area: As you have acknowledged in your letter, the house does not retain its original features which have had to be replaced due to deterioration. The state of this property shows it is only continuing to be subject to ongoing deterioration. This proposed listing could

place restrictions on necessary repairs or modifications to the property. Given its current condition, this could severely limit my ability to address the building's issues in a timely and cost-effective manner. This could ultimately result in a situation where the property becomes uninhabitable or is lost entirely, further reducing the potential for preserving any aspect of its historical value.

- 3. Impact on Property Value: The imposition of a representative listing would have a detrimental effect on the value of my property. The restrictions on alterations and renovations would limit my ability to maintain or improve the property, leading to a reduction in its marketability and overall value.
- 4. Personal and Financial Impact: The restrictions associated with a representative listing would create considerable challenges for me as the owner. The ongoing costs of maintaining a representative-listed property, combined with the limitations on necessary repairs or improvements, would place a significant financial burden on me. The potential for decreased property value and diminished flexibility in managing the property is a major concern.

Given the long-standing nature of these concerns, I respectully request that the council refrain from listing my property as a representative building and from imposing the Historic Area Overlay.

Thank you for your attention to this matter. I look forward to your response.

Yours sincerely,

Sofia Laparidis

From: Judith Thomas

Sent: Monday, 9 December 2024 5:44 PM

To: PDCSA Amendments; Linda Wooley; Tuyen Vien

Subject: Written submission for Historic Area Statement Update Amendment

Follow Up Flag: Follow up Flag Status: Completed

Good evening,

I accept the changes outlined in the draft Code Amendment. I hope though that the **height of new buildings** can also be considered contrary to preserving the Historic Area Overlay. I reside in North Adelaide Finiss (Adel 13).

Thank you Amanda for calling me back to explain the Code today. This was much appreciated. Best regards,

Judith Thomas

61 Sussex Street,

NORTH ADELAIDE SA 5006.

Judith. S. Thomas (Dr)

Education Specialist/Cultural Awareness Training/Youth Justice/Project Management/Researcher/International Students/Humanitarian



162 Crass Keys Poed. Satisbury South. South Australia 5109 +61 8 8162 1888 F.+81 8 8182 1899 www.bickfordsgroup.com

9 December 2024

Code Amendment Consultation City of Adelaide **GPO Box 2252** ADELAIDE SA 5001

By email: PDCSA.amendments@cityofadelaide.com.au

To whom it may concern

Historic Area Statement Update Code Amendment - Public Consultation

I write to you as the owner of Bishops Court at 45 Palmer Place, North Adelaide.

I note the proposed amendments to the Historic Area Statement. I don't support the proposed changes to the Historic Area Statement.

In my view the proposed changes:

- Introduce some arbitrary, ineffective and unsuitable attributes when detailing what the Council determines as of historical significance; and
- the 54 buildings listed as Representative Buildings have been arbitrarily selected with no apparent justification or consistency, and in doing so yield yet further control to the City of Adelaide at risk of connection with the past.

My main concern lies in the fact that I don't have confidence that the expectations and the decision making of the City of Adelaide now and in the future will be supportive and compatible with the past. The proposed changes grant the Council with yet further discretion to make determinations as to what they see fit for the future.

For the reasons stated, I don't support the proposed changes to the Historic Area Statement. In my view they go beyond what is required to ensure the historic nature of the location is maintained.

I am available to discuss further as the Council sees fit.

Yours sincerely

Angelo Kotses

Email: 4











Your reference: VS 2023/45554

Amanda McConnell

Attention:

Colleen McDonnell

Manager, City Planning and Heritage

David Deakin Davies 39 – 40 Kingston Terrace North Adelaide

T: ______

SA 5006

Wednesday, 4 December 2024

City of Adelaide Code Amendment Consultation GPO Box: 2252 Adelaide SA 5001

By Express Post

City of Adelaide Customer Care Code Amendment Consultation 25 Pirie Street Adelaide SA 5001

Delivery by hand

cc by email: PDCSA.amendments@cityofadelaide.com.au (this letter only)

Dear Ms McDonnell,

Historic Area Statement Update Code Amendment

I am the registered proprietor of the property located at the address 39 – 40 Kingston Terrace, North Adelaide SA 5006 ("my property").

I have received 2 letters bearing a facsimile of the signature of Ms Colleen McDonnell dated 18 & 22 October 2024 informing me (inter alia) of the proposal to nominate my property as a Representative Building within the Historic Area Overlay for the purposes of the draft Historic Area Statement Update Code Amendment to amend the Planning and Design Code as required under the Planning, Development and Infrastructure Act 2016.

I object to the proposed nomination of my property.

By way of a submission in support of this objection I enclose with the hard copy of this letter copies of the following:

- Report by Mr Andrew Stevens, director of Stevens Architects Pty Ltd, addressed to me, dated 4 December 2024 ("the report"); and
- The enclosures referred to in the report, namely:
 - Copy letter by Mr Andrew Stevens, director of Stevens Architects Pty Ltd, addressed to me, dated 29 November 2024; and
 - Copy "North Adelaide Heritage PAR Review of Objections" by Mr Peter Bell in relation to 39 – 40 Kingston Terrace, North Adelaide SA 5006.

I will provide access to the original signed copy of the report and its enclosures upon receipt of a written request and reasonable notice.

Would you please acknowledge receipt of this letter and its enclosures, inform me of any other information or measures required from me to support the objection and, in due course, provide me with the response to my objection.

Please direct all further correspondence in relation to this issue as follows:

and all the

"Mr. David Davies

40 Kingston Terrace

North Adelaide

SA 5006

E:

Yours faithfully,

David Davies



STEVENS ARCHITECTS PTY LTD

Architects and Heritage Consultants

1

Suite 19, 262 Melbourne Street North Adelaide, SA 5006

Telephone: (08) 8267 1277 Facsimile: (08) 8267 2585

4 December 2024

Mr David Davies 39-40 Kingston Terrace NORTH ADELATOE SA 5006

Dear Mr Davies

39-40 KINGSTON TERRACE, NORTH ADELAIDE – NOMINATION AS A REPRESENTATIVE BUILDING

Further to our recent discussions and correspondence, I understand that you have received advice that the City of Adelaide propose the inclusion of 3940 Kingston Terrace, North Adelaide as a Representative Building in the Planning & Design Code.

I further understand that you wish to object to the inclusion of 39-40 Kingston Terrace, North Adelaide as a Representative Building in the Planning & Design Code.

In accordance with your instructions, I have therefore reviewed the proposal, including relevant documentation. Following is a report summarising the outcome of my review and my conclusion regarding the proposal.

The Proposal.

The City of Adelaide has released a draft Historic Area Statement Update Code Amendment for public consultation. Information provided by the City of Adelaide states:

"City of Adelaide is proposing changes to the Planning and Design Code, to revise the Historic Area Statements and nominate Representative Buildings. The Code Amendment proposes to update the City of Adelaide's 14 existing Historic Area Statements in the Planning and Design Code and identifies 54 Representative Buildings proposed to be included in the Historic Area Statements.

Historic Area Statements describe local features of historic character and relevant contextual information for applicants to inform how they design proposed developments, including alterations and additions. Representative Buildings are buildings that display characteristics of importance in a particular area."

In letters to you dated 18 October 2024 and 22 October 2024, the City of Adelaide state that the purpose of the draft Code Amendment is:

- to revise the Historic Area Statements to include additional information to enable effective and efficient decision-making by heritage experts and planners during development assessment.
- to nominate Representative Buildings within the Historic Area Overlay which exemplify the characteristics and elements to be protected within the respective Historic Area.

Process.

In preparing this report, I have visited and photographed the subject place. I have also reviewed the following documents and publications:

- City of Adelaide website: Historic Area Statement Update Code Amendment (https://outradelaide.sn.gov.nu/historic-areassurementalplate-code-amendment).
- Drawings, specifications and documents relating to changes to the place over time in the City of Adelaide Archives.
- Copies of the Kingston Map (1842) and the Smith Survey (1880).
- The relevant assessment sheet from the North Adelaide Heritage Survey (2004) by McDougall and Vines.
- The relevant assessment sheet from the City of Adelaide Townscape Frontages Assessment (June 1992) by McDougall & Vines.
- The book "Heritage of the City of Adelaide an illustrated guide" (Marsden, Stark and Summerling 1990).
- The Illustrated Burra Charter.
- Letters to you concerning the proposal and the process from the City of Adelaide.

Background.

In 2004, the place was proposed for listing as a local heritage place. At that time, I prepared an objection to the listing on your behalf. Much of the information relating to that objection remains relevant and I attach a copy of my letter dated 29 November 2004. I also attach a copy of a subsequent review by architectural historian Peter Bell which reaches a similar conclusion.

The current proposal is however for inclusion of the place as a Representative Building and, while the previous information remains relevant, the threshold for local heritage listing is higher than that applied to Representative Buildings and specific criteria apply to assessment of local heritage places. It is therefore necessary to consider the current proposal afresh.

The Place.

39-40 Kingston Terrace, North Adelaide is a dwelling. The dwelling is located at the corner of Kingston Terrace and Francis Street West. It comprises what was formerly two attached dwellings but has been converted to a single dwelling and has been in that use for a considerable period of time, since the 1980s, possibly earlier.

The dwelling comprises a low scale, single storey section on the southern side and a larger, twostorey section on the northern side.

A 1940's single width garage and a relatively recent three vehicle garage associated with the dwelling have frontage to Francis Street West.

Historical Context.

The subject site is located within the area often known as "Lower North Adelaide". Amongst other things, the Historic Area Statement Update Code Amendment Engagement Plan (Attachment D) of the Consultation Document, October 2024, provided by the City of Adelaide states at page 232:

"This Historic Area is characterised by housing of the Victorian, Edwardian, and Inter-war periods as well as some corner shops and hotels. Victorian buildings are dominant across most of

the area. Medium-scale dwellings tend to be where there is a view of the Adelaide Park Lands, with smaller-scale housing along Stanley Street (east of Jerningham Street) and minor streets."

Representative Buildings.

The Historic Area Statement Update Code Amendment Engagement Plan (Attachment D) of the Consultation Document, October 2024, provided by the City of Adelaide states at page 218.

"A Representative Building should exhibit significant historic themes and attributes of character based on the relevant Historic Area Statement in the Planning and Design Code."

It goes on to state:

Key factors considered in the assessment process include:

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.
- For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree and can still occur where there is intervening development of another era in the same street or section of a street.
- Where there is a current valid approval for total demolition of a building.

The subject dwelling is located within the Kentish Arms Historic Area (Adel 12).

Physical description.

It appears that the building was once two separate cottages, later combined in a single dwelling.

The single-storey section has the appearance of a simple, symmetrical cottage with rendered masonry walls and a terracotta tiled roof. The two-storey section also has rendered masonry walls and a terracotta tiled roof. It features dormer windows and a gabled porch.

There are no buildings on the subject site on the Kingston Map of 1842. There is a building footprint on the subject site on the Smith Survey of 1880. The footprint is suggestive of two small cottages, an outhouse and an outbuilding.

The single storey section on the southern side of the dwelling appears to be what remains of a simple workers cottage of the mid-1800s, consistent with the Smith Survey, albeit now in a much-altered state.

The attached, two-storey section, the substantial portion of which dates from the late 1940's but also includes substantial alterations and additions from the 1970's and 1980's, may also include remnants of fabric associated with an early workers cottage although if this is the case, it is difficult to interpret.

Integrity.

The single storey section of the dwelling is of a general form and scale of a simple workers cottage of the mid-1800s period. It has however been substantially altered over time and has also been the subject of change associated with construction and maintenance of the attached two-storey section of the dwelling.

The two-storey section of the dwelling was mostly constructed in 1948 but has also been the subject of substantial alterations and additions over time.

Plans held in the Adelaide City Archives prepared by Walter D Cowell, Architect, show that in February 1948 approval was granted to Mr and Mrs Telfer to construct upper storey additions and undertake substantial ground floor modifications to an existing single storey structure at 39 Kingston Terrace.

The plans indicate that the current appearance of the two-storey dwelling from Kingston Terrace is largely the result of these works. Subsequently garaging for vehicles was added. In 1968 bathroom and laundry additions were undertaken and in 1973 single storey additions were added to the north side of the structure. In 1982 the ground and first floors were further extended to the east.

These works have had a profound affect on the subject building and its context.

The two-storey section of the dwelling has a high gabled, terracotta tiled roof, rendered chimney, rendered façade, gabled portico, timber shutters, dormer windows and elements of Old English Revival style architectural detailing with, as Peter Bell states, "more than a touch of American Colonial revival influence".

The two-storey section has completely subsumed the remnant fabric associated with the earlier building on that part of the site. In so doing, it appears that the design of the two-storey section has been influenced by the earlier building fabric such that the proportions of the building appear unusually compressed. The dwelling also lacks any substantive garden setting often associated with dwellings of the revival styles.

The unusual appearance and proportions of the building are possibly also, in some part, derived from the construction materials and methods used at a time of Post-War austerity and building material shortages.

At the same time, it appears that the original roof of the single storey section of the dwelling has been entirely removed and new framing installed with terracotta tiles to match the attached two-storey section. The replacement roof of the single storey section has been constructed to finish approximately 300mm short of the full width of its northern wall so that the upper storey walls of the attached two-storey section can bear on the northern wall of the single storey section.

In addition, the single-storey section of the dwelling appears to have had its appearance altered to match the two-storey section. The original chimney of the single-storey section has been removed and a low-profile chimney constructed of modern bricks. Fascias, bargeboards and gutters are all non-original. Windows, window frames, tiled windowsills and shutters, all of which are detailed to match the attached two-storey dwelling, along with the front door are all non-original.

A hard, cement-rich render approximately 20-25 mm thick has been applied to the façade of both sections of the dwelling. This render is adversely affecting the condition of the masonry beneath with evidence of powdering due to the effects of rising damp. In my opinion the hardness of the render is such that it is unlikely that it could be removed without damage to the masonry behind.

The Specification for the additions and alterations carried out to the two-storey section of the dwelling in 1948, called for an extremely hard external render of 1 cement: 3 sand base coat and a 1 cement: 2 sand finish coat. It appears that the single storey section of the dwelling has been rendered in a similar manner.

While the single storey section retains a low scale, its integrity has been compromised to the extent that it appears that, of the original building fabric, only the masonry walls remain and these with a hard cement render applied to the exterior built out to a flush finish so as to completely obscure the masonry beneath.

The changes, which compromise the integrity of the place, are not reversible. Significant historic fabric has been lost and what remains has been damaged and compromised by insensitive renovation and inappropriate maintenance by previous owners.

Assessment as a Representative Building.

Although a single dwelling, the assessment of the place as a Representative Building by the City of Adelaide appears to separate the two sections of the dwelling.

Taken as a whole, the dwelling is an unusual hybrid of building fabric and styles that has evolved over time. It is not of any historically important or distinctive character and does not contribute positively to the early and ongoing historic residential development of North Adelaide during the Victorian, Edwardian or Inter-War periods.

Taken separately, the single storey section retains insufficient historic building fabric and context to enable an understanding of the place as a simple workers cottage of the 1840's – 1860's period. In a much-altered state and compromised by the proximity of the two-storey additions, it is not representative of the eras, themes and context identified in the draft Historic area Statement. For similar reasons, it does not contribute positively to historic streetscape character nor is the appearance of the building consistent with the appearance of the predominantly Victorian cottages nearby.

It appears that the City of Adelaide and their consultants are also of this view, stating at page 233 of the Historic Area Statement Update Code Amendment Engagement Plan (Attachment D) of the Consultation Document, October 2024, provided by the City of Adelaide:

"It is noted that only walls remain of an original Victorian cottage which was extended and highly modified in 1940s such that it is no longer a representative element."

Nevertheless, the document goes on to state that:

"However, the present two-storey dwelling is representative of Post-War housing development on the rim of the Adelaide Park Lands."

The proposal to include the two-storey section of the dwelling is inappropriate as it was built in 1948. This is outside of the eras mentioned in the Historic Area Statement for the Kentish Arms Historic Area (Adel 12). The eras mentioned are:

- 1837 to 1901 Victorian period.
- 1901 to 1920s Edwardian period.
- 1920s to 1942 Inter-war period.

The Historic Area Statement goes on to state:

"This Area is characterised by intact, low-scale residential development on rectangular allotments of varying widths and sizes. The historic streetscapes are characterised by large nineteenth and early twentieth century substantial Victorian and Edwardian villas and other detached and semi-

detached dwellings in a variety of forms and styles including row cottages, detached cottages and small semi-detached cottages."

And in relation to Kingston Terrace specifically:

"The high amenity streetscape is formed by the wide street setting and the Adelaide Park Lands frontage. The historic character is established by the single storey row dwellings and detached and semi-detached dwellings generally with shallow setbacks from the primary street frontage with small garden areas. The landscaped gardens make an important contribution to the streetscape setting. There is only slight variation in setbacks which form a coherent building line. The pattern, siting and setback of dwellings is established by the Heritage Places and Representative Buildings."

The draft policy clearly, and appropriately, places emphasis on buildings of the Victorian and Edwardian eras which predominate in the area. There is no mention of Post-War buildings in the Historic Area Statement.

In relation to architectural styles, the Historic Area Statement opens by stating:

"The Area is characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s-1940s."

North Adelaide was however well-developed by the 1940s and had arguably moved beyond a residential village to a suburb with dwellings supplemented by institutional buildings, schools and colleges, offices and churches.

In any event, the architectural styles, detailing and built form features mentioned in the draft Historic Area Statement are as follows:

- Victorian Houses (1870s to 1890s)
- Edwardian Houses (1900 to 1920s)
- Inter-War Houses (1920s to 1942)

The subject dwelling was predominantly built in 1948, has been altered and extended in subsequent eras and is not of the eras mentioned.

In relation to Kingston Terrace specifically, the Historic Area statement notes the following: Victorian and Interwar period.

Exhibits a collection of architectural styles including but not limited to Victorian villas and cottages, Victorian Italianate, Victorian Gothic, Victorian Terrace, and Interwar Old English Revival.

Again, there is no mention of Post-War character.

For these reasons, the two-storey section of the subject dwelling is not a Representative Building. It is of an era outside that identified in the Historic Area Statement. It is an usually-proportioned and eclectic building, compromised by adaptation of an earlier building on the site and subsequent alterations and additions. The dwelling is prominently sited at the termination of the vista down Kingston Terrace but that in itself is not of significance.

Conclusion.

The subject dwelling, as a sum of its separate parts or as the separate parts taken individually, does not "display characteristics of importance in a particular area" nor does it "exemplify the characteristics and elements to be protected within the respective Historic Area."

In relation to the key factors mentioned at page 218 of the Consultation Document, it is evident that the subject dwelling:

- Is not of a building style and era consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- Does not demonstrate historical theme/s important in the area.
- Does not display visual continuity with buildings with similar characteristics in the streetscape.

The subject dwelling should not be a Representative Building.

Other Representative Buildings and Heritage Places.

The historic development of North Adelaide as a residential village and the continued residential nature of the suburb is well-represented in the existing State and local heritage places and proposed Representative Buildings with significantly higher integrity than the subject dwelling.

I would be pleased to discuss my assessments and conclusion with you, if you require further elaboration.

Yours faithfully

STEVENS ARCHITECTS PTY. LTD.

Andrew Stevens RAIA (Director).

Encl:

Stevens Architects letter dated 29 November 2004.

Peter Bell: North Adelaide Heritage PAR Review of Objections, 39-40 Kingston Terrace, North Adelaide.



STEVENS ARCHITECTS PTY LTD

Architects and Heritage Consultants

Suite 19, 262 Melbourne Street North Adelaide, SA 5006

Telephone: (08) 8267 1277 Facsimile: (08) 8267 2585

29 November 2004

Mr David Davies 39 Kingston Terrace NORTH ADELAIDE SA 5006

Dear Mr Davies

39-40 KINGSTON TERRACE, NORTH ADELAIDE -PROPOSED LOCAL HERITAGE PLACE

In accordance with your instructions I have reviewed the proposed Local Heritage Listing of the place and provide the following comments and opinions.

In preparing these comments and opinions I have made reference to the relevant inventory sheet from the North Adelaide Heritage Survey (2004) by McDougall and Vines, copies of the Kingston Map (1842) and the Smith Survey (1880), the book "Heritage of the City of Adelaide an illustrated guide" (Marsden, Stark and Summerling 1990), the Illustrated Burra Charter and drawings and documents held in the Adelaide City Archives.

The Place

39.40 Kingston Terrace, North Adelaide comprises two attached dwellings at the corner of Kingston Terrace and Francis Street. The subject place is presumably what remains of a simple workers cottage of the 1840's-1860's period. Adjacent is an attached two-storey dwelling, the substantial portion of which dates from the late 1940's. Development Approval has recently been granted for a three vehicle garage structure associated with the dwellings, with frontage to Francis Street.

Historical Context

The Statement of Cultural Heritage Value of North Adelaide of the North Adelaide Heritage Survey (2004) states that North Adelaide contains excellent examples of a full range of residential architecture from all periods of the city's development.

The subject place has been identified as "a good example of an 1840's-1860's simple workers cottage".

The subject place does not appear on the Kingston Map of 1842 but a small house of similar scale is visible on the Smith Survey of 1880.

Heritage Status

The subject place has been identified in the North Adelaide Heritage Survey (2004) as a place of Local Heritage value and recommended for listing.

Integrity

The subject place is of a general form and scale of a simple workers cottage of the 1840's 1860's period. It has however been substantially altered over time and has also been the subject of change associated with construction and maintenance of the attached two-storey dwelling.

Plans held in the Adelaide City Archives prepared by Walter D Cowell, Architect, show that in February 1948 approval was granted to Mr and Mrs Telfer to construct upper storey additions and undertake substantial ground floor modifications to an existing single storey structure at 39 Kingston Terrace.

The plans indicate that the current appearance of the two-storey dwelling from Kingston Terrace is largely the result of these works. Subsequently garaging for vehicles was added. In 1968 bathroom and laundry additions were undertaken and in 1973 single storey additions were added to the north side of the structure. In 1982 the ground and first floors were further extended to the east.

These works have had a profound affect on the subject place and its context.

The original roof of the subject place has been entirely removed and new framing installed with terracotta tiles to match the attached two-storey dwelling. The replacement roof of the subject place has been constructed to finish approximately 300mm short of its northern wall so that the upper storey walls of the attached dwelling can bear on the northern wall of the subject place. In addition the original chimney of the subject place has been removed and a low profile chimney constructed of modern bricks. Fascias, bargeboards and gutters are all non-original. Windows, window frames, tiled windowsills and shutters, all of which are detailed to match the attached two-storey dwelling, along with the front door are all non-original. A hard, cement-rich render approximately 20-25 mm thick has been applied to the façade of the subject place. This render is adversely affecting the condition of the masonry beneath with evidence of powdering due to the effects of rising damp. In my opinion the hardness of the render is such that it is unlikely that it could be removed without damage to the masonry behind.

The Specification for the additions and alterations carried out to the attached two-storey dwelling in 1948 called for an extremely hard external render of 1 cement: 3 sand base coat and a 1 cement: 2 sand finish coat. It appears that the subject place has been rendered in a similar manner.

While the subject place retains a low scale its integrity has been compromised to the extent that it appears that, of the original building fabric, only the masonry walls remain and these with a hard cement render applied to the exterior built out to a flush finish so as to completely obscure the masonry beneath.

The changes, which compromise the integrity of the place, are not reversible. Significant historic fabric has been lost and what remains has been damaged by insensitive renovation and maintenance by previous owners.

In conservation practice the degree of intactness of significant fabric is recognised as being relevant to establishing the cultural significance of a place. This is confirmed in the Burra Charter, the publication which sets out a standard of practice to guide and inform decisions affecting places of cultural significance.

Reconstruction is deemed to be appropriate only where a place is incomplete through damage or alteration and where it is necessary for its survival, or where it reveals the cultural significance of the place as a whole. Reconstruction should not constitute the majority of the fabric of a place and should be based on physical or documentary evidence.

In the case of the subject place, reconstruction would therefore be inappropriate as the majority of historic fabric has been lost. In any event, an attempt at reconstruction would be compromised by the attached two-storey dwelling, which appears to be in sound condition and bears on the northern wall of the subject place.

Context

The context of the subject place is significantly compromised by the attached two-storey dwelling.

The attached two-storey dwelling is substantially larger than the cottage and has a high gabled, terracotta tiled roof, rendered façade, gabled portico and elements of Old English Revival style architectural detailing. It is this building which terminates the vista down Kingston Terrace from the west and which visually dominates the subject place.

Assessment Against Relevant Criteria

In order to be listed as a local heritage place a place must fulfil one or more of the criteria listed in Section 23(4) of the Development Act 1993.

The Heritage Survey inventory sheet for the subject place provided by the Council and on which the proposed listing has been based states that the place fulfils criteria (a) and (d) under Section 23(4) of the Development Act 1993 as a place of local heritage value.

Criteria (a) states:

(a) It displays historical, economic or social themes that are of importance to the local area.

In my opinion the subject place does not fulfil criteria (a) in that insufficient historic building fabric and context remain to understand the place as a simple workers cottage of the 1840's – 1860's period and reconstruction is inappropriate. It therefore is not, I believe, representative of historical, economic or social themes.

Criteria (d) states:

(d) It displays aesthetic merit, design characteristics, or construction techniques of significance to the local area.

In my opinion the subject place does not fulfil criteria (d) as its historic aesthetic merit and design characteristics are not evident due to the changes that have been made and what historic fabric remains provides little understanding of construction techniques of significance to the local area.

Conclusion

In my view the integrity and context of the place has been so compromised by the loss of fabric and the physical and visual impact of the attached two-storey dwelling that it does not meet any of the relevant criteria under Section 23(4) of the Development Act and therefore should not be listed as a Local Heritage Place in Council's Development Plan.

Although not relevant to an assessment of the heritage value of the place I note that the survey identifies approximately fifteen places, all generally of high integrity, in the locality of lower North Adelaide as "excellent" examples of simple workers cottages dating from the 1840's to 1860's period. The subject place for reasons unknown appears to be one of only two or three places described as "good" examples.

My investigations, the results of which are described above, have lead me to believe that the subject place falls well short of being a good example of a simple workers cottage dating from the 1840's to 1860's period.

In my opinion it is those cottages dating from the 1840's to 1860's period that retain high integrity along with several State Heritage listed cottages in the locality and dating from the same period that are representative of the theme of the early settlement and development of North Adelaide. The subject place, I believe, is not one.

I would be pleased to discuss my comments and assessments with you, if you require further elaboration.

Yours faithfully

STEVENS ARCHITECTS PTY. LTD.

Andrew Stevens RAIA (Director)

Agenda Item No. 1 - Attachment 3

North Adelaide Heritage PAR Review of Objections

Property

39-40 Kingston Terrace North Adelaide



Objector

Graham Burns Masterplan SA Pty Ltd 33 Carrington Street Adelaide SA 5000

on behalf of Mr David Davies

Summary of McDougall & Vines Investigations

Property Description

Prominent two storey 1940s house dominated by steeply pitched tiled roof with dormer windows. An early cottage is incorporated into its lower right elevation.

Relevant History

Built before the 1880s. (In Smith Survey) Subsequently greatly extended.

Heritage Assessment and Relevant Criteria

The house is a good example of an 1840s-1860s simple workers cottage. It reflects the design and building materials commonly in use at the time. Buildings of this type are an important element of the distinctive historic residential character of North Adelaide.

Peter Bell • Historical Research Pty Ltd • North Adelaide Heritage PAR Objections 115

Agenda Item No. 1 - Attachment 3

- it displays historical and social themes that are of importance to the local area as (a) an example of building construction at that time.
- it displays aesthetic merit and design characteristics of significance to North (d) Adelaide as a building displaying consistent use of local materials and techniques.

Summary of Grounds for Objection

The objection directly addresses the criteria. It says that the house was significantly altered from its original form in 1948 by removal of the roof, and the addition of a much larger two storey house alongside, profoundly altering the building. It has undergone further alterations in 1968, 1973 and 1982.

Only the masonry walls of the original cottage remain, and these have new openings and have been rendered. The changes are not reversible.

As a result of these alterations, the house is no longer characteristic of houses of the period, and has lost its original aesthetic merit.

The objection also raises the question of the boundary of the Kentish Arms Historic (Conservation) Zone, which is beyond the brief for this assessment.

The objection is supported by a heritage assessment by Stevens Architects Pty Ltd.

Discussion

This house is not "a good example of an 1840s-1860s simple workers cottage" It is a brash post-war Old English house with more than a touch of American Colonial Revival influence. Only fragments of the original cottage survive.

Recommendation

The objection brings the local heritage value of the house into serious question. It is recommended that it be removed from the Schedule of Local Heritage Places.

Your reference: VS 2023/45554

Amanda McConnell

Attention:

Colleen McDonnell

Manager, City Planning and Heritage

Wednesday, 4 December 2024

David Deakin Davies Nominees Pty Ltd 41 & 43 Kingston Terrace North Adelaide SA 5006

T:

City of Adelaide Code Amendment Consultation GPO Box: 2252 Adelaide SA 5001

By Express Post

City of Adelaide Customer Care Code Amendment Consultation 25 Pirie Street Adelaide SA 5001

Delivery by hand

cc by email: PDCSA.amendments@cityofadelaide.com.au (this letter only)

Dear Ms McDonnell,

Historic Area Statement Update Code Amendment

David Deakin Davies Nominees Pty Ltd ("DDD Noms. P/L") is the registered proprietor of the 2 properties located at the addresses 41 Kingston Terrace North Adelaide SA 5006 and 43 Kingston Terrace North Adelaide SA 5006 ("the 2 properties").

I am a director and the secretary of DDD Noms. P/L and I am duly authorised to act on its behalf in respect of the matters referred to in this letter.

DDD Noms. P/L has received 2 letters bearing a facsimile of the signature of Ms Colleen McDonnell dated 18 & 22 October 2024 informing it (inter alia) of the proposal to nominate the 2 properties as Representative Buildings within the Historic Area Overlay for the purposes of the draft Historic Area Statement Update Code Amendment to amend the Planning and Design Code as required under the Planning, Development and Infrastructure Act 2016.

DDD Noms. P/L objects to the proposed nomination of the 2 properties.

By way of a submission in support of this objection I enclose with the hard copy of this letter copies of the following:

- Report by Mr Andrew Stevens, director of Stevens Architects Pty Ltd, addressed to me, dated 4 December 2024 ("the report"); and
- The enclosures referred to in the report, namely:

- Copy letter by Mr Andrew Stevens, director of Stevens Architects Pty Ltd, addressed to me, dated 29 November 2004; and
- Copy "North Adelaide Heritage PAR Review of Objections" by Mr Peter Bell in relation to 41 – 43 Kingston Terrace, North Adelaide SA 5006.

I will provide access to the original signed copy of the report and its enclosures upon receipt of a written request and reasonable notice.

Would you please acknowledge receipt of this letter and its enclosures, inform me of any other information or measures required from me to support the objection and, in due course, provide me with the response to the objection.

Please direct all further correspondence in relation to this issue as follows:

alleng leven

"David Deakin Davies Nominees Pty Ltd

Attention: Mr. David Davies

40 Kingston Terrace

North Adelaide

SA 5006

E:

Yours faithfully,

David Davies Director

for and on behalf of David Deakin Davies

Nominees Pty Ltd



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Architects and Heritage Consultants

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4 December 2024

Mr David Davies 39-40 Kingston Terrace NORTH ADELAIDE SA 5006

Dear Mr Davies

41 & 43 KINGSTON TERRACE, NORTH ADELAIDE -NOMINATION AS A REPRESENTATIVE BUILDING

Further to our recent discussions and correspondence, I understand that you have received advice that the City of Adelaide propose the inclusion of 41 & 43 Kingston Terrace, North Adelaide as Representative Buildings in the Planning & Design Code.

I further understand that you wish to object to the inclusion of 41 & 43 Kingston Terrace, North Adelaide as Representative Buildings in the Planning & Design Code.

In accordance with your instructions, I have therefore reviewed the proposal, including relevant documentation. Following is a report summarising the outcome of my review and my conclusion regarding the proposal.

The Proposal.

The City of Adelaide has released a draft Historic Area Statement Update Code Amendment for public consultation. Information provided by the City of Adelaide states:

"City of Adelaide is proposing changes to the Planning and Design Code, to revise the Historic Area Statements and nominate Representative Buildings. The Code Amendment proposes to update the City of Adelaide's 14 existing Historic Area Statements in the Planning and Design Code and identifies 54 Representative Buildings proposed to be included in the Historic Area Statements.

Historic Area Statements describe local features of historic character and relevant contextual information for applicants to inform how they design proposed developments, including alterations and additions. Representative Buildings are buildings that display characteristics of importance in a particular area."

In letters to you dated 18 October 2024 and 22 October 2024, the City of Adelaide state that the purpose of the draft Code Amendment is:

- to revise the Historic Area Statements to include additional information to enable effective and
 efficient decision-making by heritage experts and planners during development assessment.
- to nominate Representative Buildings within the Historic Area Overlay which exemplify the characteristics and elements to be protected within the respective Historic Area.

As/js/24496/Letter David Davies - 41 & 43 Kingston Tcc

Process.

In preparing this report, I have visited and photographed the subject place. I have also reviewed the following documents and publications:

- City of Adelaide website: Historic Area Statement Update Code Amendment (https://onradelaide.sa.gov.su/historic-area-statement-update-code-amendment).
- Drawings, specifications and documents relating to changes to the place over time in the City of Adelaide Archives.
- Copies of the Kingston Map (1842) and the Smith Survey (1880).
- The relevant assessment sheet from the North Adelaide Heritage Survey (2004) by McDougall and Vines.
- The relevant assessment sheet from the City of Adelaide Townscape Frontages Assessment (June 1992) by McDougall & Vines.
- The book "Heritage of the City of Adelaide an illustrated guide" (Marsden, Stark and Summerling 1990).
- The Illustrated Burra Charter.
- Letters to you concerning the proposal and the process from the City of Adelaide.

Background.

In 2004, the place, (41 & 43 Kingston Terrace), was proposed for listing as a local heritage place. At that time, I prepared an objection to the listing on your behalf. Much of the information relating to that objection remains relevant and I attach a copy of my letter dated 29 November 2004. I also attach a copy of a subsequent review by architectural historian Peter Bell which reaches a similar conclusion.

The current proposal is however for inclusion of 41 & 43 Kingston Terrace as Representative Buildings and, while the previous information remains relevant, the threshold for local heritage listing is higher than that applied to Representative Buildings and specific criteria apply to assessment of local heritage places. It is therefore necessary to consider the current proposal afresh.

The Place.

41 & 43 Kingston Terrace, North Adelaide comprises a pair of semi-detached dwellings. The dwellings are located at the eastern end of Kingston Terrace with vehicular access from Porter Street at the rear.

The dwellings are single storey and low in scale.

Historical Context.

The subject site is located within the area often known as "Lower North Adelaide". Amongst other things, the Historic Area Statement Update Code Amendment Engagement Plan (Attachment D) of the Consultation Document, October 2024, provided by the City of Adelaide states at page 232:

"This Historic Area is characterised by housing of the Victorian, Edwardian, and Interwar periods as well as some corner shops and hotels. Victorian buildings are dominant across most of the area. Medium-scale dwellings tend to be where there is a view of the Adelaide Park Lands, with smaller-scale housing along Stanley Street (east of Jerningham Street) and minor streets."

Representative Buildings.

The Historic Area Statement Update Code Amendment Engagement Plan (Attachment D) of the Consultation Document, October 2024, provided by the City of Adelaide states at page 218:

"A Representative Building should exhibit significant historic themes and attributes of character based on the relevant Historic Area Statement in the Planning and Design Code."

It goes on to state:

Key factors considered in the assessment process include:

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.
- For dwellings (whether converted to another use or still residential) there is visual
 continuity with buildings with similar characteristics in the streetscape, noting that this
 is a matter of fact and degree and can still occur where there is intervening development
 of another era in the same street or section of a street.
- Where there is a current valid approval for total demolition of a building.

The subject dwellings are located within the Kentish Arms Historic Area (Adel 12).

Physical description.

The form and construction of the dwellings suggest that they were built around the 1870s period.

The streetscape elevation suggests that they were once a pair of Victorian era symmetrical cottages but now substantially altered.

The external walls are painted sandstone with rendered plinths, quoinwork, string course and reveals. The roof is corrugated steel sheet and features masonry chimneys and plaster eave brackets. Each of the dwellings has a relatively large projecting bay window and a double-hung sash window either side of the front door. A porch, with a very low-pitched roof to appear almost flat, projects across approximately two-thirds of the front elevation of each dwelling.

There are no buildings on the subject site on the Kingston Map of 1842. There is a building footprint on the subject site on the Smith Survey of 1880 that is representative of the pair of semi-detached dwellings, each with a small outhouse at the rear. This would appear to confirm that the semi-detached dwellings were built in the 1870s.

Integrity.

The semi-detached dwellings retain their original scale but have been added to and altered over time.

Records held at the Adelaide City Archives indicate that in 1965 substantial alterations were carried out in accordance with plans prepared by John S Chappell, Architect.

During the works, windows on the eastern side of number 41 and windows on the western side of number 43 were removed and sections of the front walls were demolished. New projecting bay windows were constructed to floor level. The front verandahs and the associated timber partition screens were demolished. New porches were constructed. Verandah floors were taken up and concrete paving and "crazy slate" paving installed at the front of the dwellings to higher

levels than the original. New front doors and glazing to windows, fanlights and sidelights were installed along with timber shutters to the windows. It also appears that the fireplace and chimney on the eastern side of number 41 and the fireplace and chimney on the eastern side of number 43 were removed during these works so that there are now two chimneys rather than four. Substantial alterations were also undertaken internally and at the rear of the dwellings. The front fence was demolished and replaced with a low brick wall with metal infill.

Subsequently further alterations have been undertaken internally as well as additions to the rear of the dwellings.

The impact of these changes to the streetscape appearance of the semi-detached dwellings has been substantial. The dwellings no longer present as a pair of late Victorian cottages but rather as an eclectic amalgam of Victorian and Neo-Georgian architecture resulting in a rather confusing pastiche of building styles and unusual building appearance. The bay windows and porches dominate the building facade.

In addition, the physical impact of the changes is substantial, more substantial than might first be anticipated. The extent of demolition for the bay windows went well beyond simply removing and replacing the previous double-hung sash windows. The width of the openings was almost doubled, and masonry was removed to floor level as well as above the original opening. The rendered reveals and sills were completely removed. It is evident that stonework alongside the opening was disturbed in the process and subsequently rebuilt rather poorly in a hard cement mortar with inappropriate bedding of some stones.

The porch structure and flashing was cut into and fixed into the stonework, further compromising the early building fabric. Rendered reveals around the doors and windows were poorly repaired, in the process much of the original detail was lost. Original wall vents were replaced with c1960s wall vents and outside levels were built up, exacerbating salt damp in the walls. The face stonework and renderwork were painted, with re-applications over time.

The façade has been further compromised by the installation of window shutters, electrical meter boxes and wiring, security cameras, imitative historic light fittings and ornate security doors.

In addition, the context and setting of the semi-detached dwellings has been adversely impacted through installation of a front fence of imitative historic metalwork and painted brickwork, crazy slate paving and concrete paving.

Although some of the 1870s building fabric and detailing survives, the integrity of the semidetached dwellings, as far as their Victorian era appearance is concerned, is extremely low.

The general silhouette of the building, (except for apparently demolished chimneys), remains, along with details such as rendered quoins and facings to windows and doors and eaves brackets. The presence of these details in the context of the dwellings should not be overrated given the absence of other original stylistic elements such as the verandahs, windows and rendered facings that have been removed or altered and the physical impact of the changes that have been made. The relative dominance of the Neo-Georgian bay windows and porches is also relevant in considering the streetscape appearance of the dwellings.

The changes, which compromise the integrity of the place, are not reversible. Significant historic fabric has been lost and what remains has been compromised by alterations and additions which are inconsistent with the historic character of the subject place.

The appearance of the dwellings has been substantially altered.

Substantial reconstruction would be required to return the dwellings to an appearance of semidetached Victorian cottages. Although hypothetically possible, the extent of reconstruction required is such that the result would be a subjective and hypothetical representation of what might have been rather than an authentic pair of semi-detached Victorian cottages.

Assessment as Representative Buildings.

The semi-detached dwellings at 41 Kingston Terrace and 43 Kingston Terrace are each proposed to be Representative Buildings.

At page 234 of the Historic Area Statement Update Code Amendment Engagement Plan (Attachment D) of the Consultation Document, October 2024, provided by the City of Adelaide it is stated that:

"Despite façade alterations in 1965, more particularly, larger windows and porches in neo-Georgian style (Bell, 2006), the original form of the building as viewed from the street is part of a row of earlier dwellings that is reasonably intact."

This recommendation seems to appropriate and amalgamate some words from architectural historian, Peter Bell's review of the proposal for local heritage listing of the semi-detached dwellings in 2004 with some supplementary opinions of Council's consultants.

Peter Bell, in his review of the proposal for local heritage listing, also stated that:

"As a result of these alterations, the house is no longer characteristic of houses of the period, and has lost its original aesthetic merit"

and:

"These houses are no longer "excellent examples of 1870s-1880s symmetrically fronted sandstone residences". They were modernised in the 1960s to become Georgian revival buildings. Only a small proportion of the fabric of the original houses survives."

For reasons mentioned in the previous section of this letter, I am also of the opinion that the appearance of the dwellings is such that they are no longer characteristic of houses of the period.

Furthermore, it is not clear what the "row of earlier dwellings" referred to is or how this might influence the standing of the semi-detached cottages at 41 and 43 Kingston Terrace. If it is the semi-detached cottages themselves that is referred to, then their compromised integrity is such that they do not form or positively contribute to a row of earlier dwellings.

As far as some broader consideration of streetscape character is concerned, the dwelling at 39-40 Kingston Terrace, to the north-east of the subject dwellings, presents to the streetscape as an unusually proportioned and eclectic building of the 1940s. To the west of the subject dwellings, numbers 44 and 45 Kingston Terrace are late Victorian cottages but have quite different form and proportions to the subject dwellings. 46-48 Kingston Terrace is a 1967 Modernist house, while 50 Kingston Terrace presents to the streetscape as a c1990s, two-storey imitative historic dwelling. Further to the east but some distance from the subject dwellings, are the former Lady Ayers Homes at 51-60 Kingston Terrace, built in the early 1880s.

In fact, the eastern end of Kingston Terrace does not exhibit a cohesive nor consistent historic character. It comprises a range of buildings of varying scale, form and architectural styles with

buildings dating from Victorian, Inter-War, Post-War periods and modern times. There are important historic places that are appropriately listed as State or local heritage places but in my opinion, it is inaccurate to describe the subject dwellings as "part of a row of earlier dwellings that is reasonably intact."

This appears to be supported in the draft Historic Area Statement, which in relation to Kingston Terrace specifically, identifies a broad range of buildings:

Victorian and Interwar period.

Exhibits a collection of architectural styles including but not limited to Victorian villas and cottages, Victorian Italianate, Victorian Gothic, Victorian Terrace, and Interwar Old English Revival.

It is evident that the semi-detached dwellings at 41 and 43 Kingston Terrace were built within an era mentioned in the Historic Area Statement for the Kentish Arms Historic Area (Adel 12): 1837 to 1901. Victorian period. Nevertheless, in their compromised form and with a much-altered appearance, the subject dwellings are not consistent with the architectural styles, detailing and built form features mentioned in the Historic Area Statement with reference to Victorian Houses (1870s to 1890s). Nor do the dwellings contribute positively, in any meaningful way, to the historic streetscape character of the eastern section of Kingston Terrace, to the extent that it exists.

For these reasons, the subject dwellings are not Representative Buildings. Rather, they present to the streetscape as unusual, Georgian Revival buildings.

Conclusion.

The dwellings at 41 Kingston Terrace and 43 Kingston Terrace do not "display characteristics of importance in a particular area" nor do they "exemplify the characteristics and elements to be protected within the respective Historic Area."

In relation to the key factors mentioned at page 218 of the Consultation Document, it is evident that the subject dwellings:

- Are not of a building style and era consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- Do not demonstrate historical theme/s important in the area.
- Do not display visual continuity with buildings with similar characteristics in the streetscape.

The subject dwellings should not be Representative Buildings.

Other Representative Buildings and Heritage Places.

The historic development of North Adelaide as a residential village and the continued residential nature of the suburb is well-represented in the existing State and local heritage places and proposed Representative Buildings with significantly higher integrity than the subject dwellings.

I would be pleased to discuss my assessments and conclusion with you, if you require further elaboration.

Yours faithfully

STEVENS ARCHITECTS PTY. LTD.

Andrew Stevens RAIA (Director).

Encl:

Stevens Architects letter dated 29 November 2004.

Peter Bell: North Adelaide Heritage PAR Review of Objections, 41-43 Kingston Terrace, (known as 42-43 Kingston Terrace), North Adelaide.



STEVENS ARCHITECTS PTY LTD

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Suite 19, 262 Melbourne Street North Adelaide, SA 5006

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29 November 2004

Mr David Davies 39 Kingston Terrace NORTH ADELAIDE SA 5006

Dear Mr Davies

41 & 43 KINGSTON TERRACE, NORTH ADELAIDE -PROPOSED LOCAL HERITAGE PLACE

In accordance with your instructions I have reviewed the proposed Local Heritage Listing of the place and provide the following comments and opinions.

In preparing these comments and opinions I have made reference to the relevant inventory sheet from the North Adelaide Heritage Survey (2004) by McDougall and Vines, copies of the Kingston Map (1842) and the Smith Survey (1880), the book "Heritage of the City of Adelaide an illustrated guide" (Marsden, Stark and Summerling 1990), the Illustrated Burra Charter and drawings and documents held in the Adelaide City Archives.

The Place

41 and 43 Kingston Terrace, North Adelaide comprises a pair of semi-detached houses dating . from the 1870's - 1880's period.

Historical Context

The Statement of Cultural Heritage Value of North Adelaide in the North Adelaide Heritage Survey (2004) states that North Adelaide contains excellent examples of a full range of residential architecture from all periods of the city's development.

The subject place has been identified as "an important example of the type of residences constructed in North Adelaide during the 1870's – 1880's. The survey inventory sheet states that the place "reflects the design, details and building materials of that time". The statement of heritage value in the survey inventory sheet does not explain why these dwellings are an important example when they appear to be a typical example of 1870's-1880's semi-detached houses that have undergone substantial change.

Heritage Status

The subject place has been identified in the North Adelaide Heritage Survey (2004) as a place of Local Heritage value and recommended for listing.

As/Im/04024/Letter David Davies 41 & 43 Kingston Tce

Integrity

The semi-detached houses retain their original scale but have been added to and altered over time.

Records held at the Adelaide City Archives indicate that in 1965 substantial alterations were carried out to plans prepared by John S Chappell, Architect.

Windows were removed and sections of the front walls were demolished. New bay windows were constructed to floor level. The front verandahs and screens were demolished and new porches were constructed. Verandah floors, which were probably tiled, were taken up and concrete paving and "crazy slate" paving placed at the front of the house to higher levels than the original. New front doors, fanlights and sidelights were installed along with shutters to the windows. Substantial alterations were also undertaken internally and at the rear of the dwellings. The front fence was demolished and replaced with a rendered masonry wall with modified recycled cast iron infill.

Subsequently further alterations have been undertaken internally as well as additions to the rear of the dwellings.

Despite its compromised condition, the survey inventory sheet describes the subject place as "an excellent example of semi-detached 1870's – 1880's symmetrically fronted sandstone residences that retain important stylistic elements including rendered quoins and facings to windows and doors, eaves brackets and verandahs".

In my opinion, rendered quoins and facings to windows and doors along with eaves brackets are typical rather than important stylistic elements of the architecture of the era. Their presence in the context of the subject place should not be overrated given the absence of other original stylistic elements such as the verandahs, windows and rendered facings that have been removed. The suggestion that the existing verandahs are important stylistic elements is erroneous as they are additions loosely Georgian in style and not original.

The changes, which compromise the integrity of the place, are not reversible. Significant historic fabric has been lost and what remains has been compromised by additions which are inconsistent with the historic character of the subject place.

In conservation practice the degree of intactness of significant fabric is recognised as being relevant to establishing the cultural significance of a place. This is confirmed in the Burra Charter, the publication which sets out a standard of practice to guide and inform decisions affecting places of cultural significance.

Reconstruction is deemed to be appropriate only where a place is incomplete through damage or alteration and where it is necessary for its survival, or where it reveals the cultural significance of the place as a whole. Reconstruction should not constitute the majority of the fabric of a place and should be based on physical or documentary evidence.

In the case of the subject place, reconstruction would therefore be inappropriate due to the extent of historic fabric that has been lost.

Criteria (a) states:

(a) It displays historical, economic or social themes that are of importance to the local area.

The heritage survey inventory sheet states that:

"This house displays historical and social themes that are of importance to North Adelaide as it represents the continued construction of residences on recently subdivided Town Acres, particularly during the 1870's and 1880's."

Volume 1 of the heritage survey states that an overview history of the whole of the City of Adelaide, which establishes the principal events and themes characterising the physical, cultural and social development of the city and serves as the historical basis for the recommendations of the heritage survey is currently in preparation. The inventory sheet therefore appears to anticipate that the subject place meets an, as yet, undefined theme although the brief thematic history accompanying the survey report does identify the boom years of the 1870's and 1880's as a main residential development period in North Adelaide. It appears that what survives of the original dwellings was constructed around this time, however the connection between the subject place and its ability to be representative of or display such a theme is not clear.

Even if such a connection could be made the integrity and context of the place is compromised, I believe, to the extent that the changes that have been made to building fabric do not enable an understanding of the subject place as an example of semi-detached 1870's – 1880's symmetrically fronted sandstone residences and certainly not an excellent example. Due to the extent of loss of historic fabric reconstruction is in my opinion inappropriate. The subject place therefore is not, I believe, representative of historical, economic or social themes.

Criteria (d) states:

(d) It displays aesthetic merit, design characteristics, or construction techniques of significance to the local area.

The heritage survey inventory sheet states that:

"The house displays aesthetic merit and design characteristics of significance to North Adelaide as it is a typical 1870's Victorian residence displaying consistent use of materials such as bluestone/sandstone masonry walls, detailed render and highly decorative cast iron".

In its compromised state the subject place is not, in my opinion, a typical 1870's Victorian residence. In fact, the 1960's mock Georgian makeover including porches and bay windows, along with the non-original fence, confuse an understanding of Architectural styles and the origins and integrity of the place. The subject place does not therefore in my opinion fulfil criteria (d) as an understanding of its aesthetic merit, design characteristics and construction techniques has been confused and compromised by later alterations and additions and an attempt to reconstruct the original form of the façade of the dwellings would be inappropriate given the degree to which original fabric has been lost.

Conclusion

In my view the integrity and context of the place has been so compromised by the loss of fabric and the physical and visual impact of alterations and additions that it does not meet any of the relevant criteria under Section 23(4) of the Development Act and therefore should not be listed as a Local Heritage Place in Council's Development Plan.

I would be pleased to discuss my comments and assessments with you, if you require further elaboration.

Yours faithfully

STEVENS ARCHITECTS PTY. LTD.

Andrew Stevens RAIA (Director)

9178 Agenda Item No. 1 - Attachment 3

North Adelaide Heritage PAR Review of Objections

Property

41-43 Kingston Terrace (known as 42-43 Kingston Terrace) North Adelaide



Objector

Graham Burns Masterplan SA Pty Ltd 33 Carrington Street Adelaide SA 5000

on behalf of David Deakin Davies Nominees Pty Ltd

Summary of McDougall & Vines Investigations

Property Description

Pair of attached single storey late nineteenth century houses with modern treatment of facades.

Relevant History

Built before the 1880s. (In Smith Survey) Subsequently altered in the 1960s.

Agenda Item No. 1 - Attachment 3

Heritage Assessment and Relevant Criteria

The houses are excellent examples of 1870s-1880s symmetrically fronted sandstone residences. The building reflects the design and building materials commonly in use at the time. Buildings of this type are an important element of the distinctive historic residential character of North Adelaide.

- it displays historical and social themes that are of importance to the local area as (a) an example of building construction at that time.
- it displays aesthetic merit and design characteristics of significance to North (d) Adelaide as a building displaying consistent use of local materials and techniques.

Summary of Grounds for Objection

The objection directly addresses the criteria. It says that the houses were significantly altered from their original form in 1965 by demolition of the verandahs and sections of the front wall, creating larger windows and porches in neo-Georgian style, profoundly altering the building.

Only sections of the walls of the original houses remain, and these have new openings and have been rendered. The changes are not reversible.

As a result of these alterations, the house is no longer characteristic of houses of the period, and has lost its original aesthetic merit.

The objection also raises the question of the boundary of the Kentish Arms Historic (Conservation) Zone, which is beyond the brief for this assessment.

The objection is supported by a heritage assessment by Stevens Architects Pty Ltd.

Discussion

These houses are no longer "excellent examples of 1870s-1880s symmetrically fronted sandstone residences". They were modernised in the 1960s to become Georgian Revival buildings. Only a small proportion of the fabric of the original houses survives.



Recommendation

The objection brings the local heritage value of the house into serious question. It is recommended that it be removed from the Schedule of Local Heritage Places.



Our Ref: 88557JNM

9 December 2024

City of Adelaide
Community Consultation
Historic Area Statement Update
Code Amendment
Customer Centre
25 Pirie Street
ADELAIDE SA 5000

By Email & Hand Delivery: pdcsa.amendments@cityofadelaide.com.au

Dear Sir/Madam

Historic Area Statement Update 99 Palmer Place, North Adelaide SA 5006

We act for Mr Daniel Lee Farrugia the owner and occupier of the property at the above address.

The Code Amendment seeks to include the dwelling at the above address as a **Representative Building**.

Our client strongly opposes any such inclusion.

Similar attempts have been made in 1993 and 2005 and both attempts were rejected based on the heritage evidence available which has not changed. This has caused unnecessary concern, cost and expense to our client.

We enclose:

- 1. Completed Submission Form.
- 2. Detailed Heritage Report dated 9 December 2024 from DASH Architects.

ADELAIDE SYDNEY MELBOURNE

Our client submits that on the clear evidence available his dwelling should not be included to the Code Amendment as a "Representative Building".

If you have any queries please do not hesitate to contact me.

Yours faithfully **GRIFFINS LAWYERS**

JOHN MCELHINNEY **Senior Consultant**

jmcelhinney@griffins.com.au (08) 8113 5119 Direct email:

Direct line: Mobile: 0418 821 563

Encl: 1. Submission Form

2. Report from DASH Architects

CC: 1. Mr DL Farrugia by email

2. Jason Schultz by email





Submission Form

Submissions close 5.00pm, Monday, 9 December 2024.

This form can also be completed online at ouradelaide.sa.gov.au.

Please include your name and residential address to ensure your submission is considered by Council. Formal submissions including names and addresses of respondents may on occasions be made public through reports to Council. Required information is marked with an *asterisk.

First Name:	DANIEL	Last Name:	FARRUC	HA	
Email Address:	C/- jmcelhinney@griff	ins.com.au			
Address:					
Business/Organisation	Name (if applicable):				
Gender:		Year of Birth:			
Are you a City of Adela	side Ratepayer?	⊠ Yes ☐ No	⊠ Yes □ No		
Please tell us how you	participate in city life (tic	k all that apply):			
□ Work	⊠ Live	☐ Shop	☐ Busin Owner/	ess Operator	
☐ Study	☐ Tourist		☐ Play (e.g. leisure, recreation, entertainment, dining)		
Please indicate your m	nain areas of interest (tick	all that apply):	1200		
Our Community	☑ Our Economy	☐ Our Environme	nt 🗆 Our f	Places	
Please indicate the loc	ations that are of interest	to you (tick all that ap	ıly);		
☐ East End	End 🗵 North Adela		South East	uth East	
South West		☐ West End			
provide feedback on are	s Council's online consulta as of the city that interest and be notified of new pro	you. Would you like to	sign up to Our Ac	(2011년) 12 12 12 12 12 12 12 12 12 12 12 12 12	
□ Yes* X No	*Please provide your email	il address above			







(1.	What is your interest in relation to the draft Code Amendment?
	r of house at 99 Palmer Place North Adelaide which the Draft Code Amendment seeks to list as a
epr	esentative Building"
22.	Do you support the proposed revisions to the Historic Area Statements within the draft Code
	Do you support the proposed revisions to the Historic Area Statements within the draft Code Amendment? (Please provide comments below)
a)	Amendment? (Please provide comments below) Yes all
a) b)	Amendment? (Please provide comments below) Yes all Yes some
a) b)	Amendment? (Please provide comments below) Yes all Yes some No
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
a) b) c)	Amendment? (Please provide comments below) Yes all Yes some No
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:
a) b) c)	Amendment? (Please provide comments below) Tyes all Tyes some No ments:







Q3.	Do you have any suggestions or improvements for the draft Code Amendment?
	Deletion of my house at 99 Palmer Place as a "Representative Building"
Q4.	Has your property been nominated as a Representative Building?
a)	⊠ Yes
b)	□ No
Q4a.	. Are you an owner and/or occupier? Please select all that apply.
a)	⊠ Owner
b)	⊠ Occupier







Q4b.	If your property has been nominated as a Representative Building, are you in support of the nomination?
a)	□ Yes
b)	× No
Comr	nents:
	See attached Architect's Report
Q5.	Is there any further information you would like Council to consider?
	See attached Architect's Report

99 Palmer Place, North Adelaide

City of Adelaide Historic Area Statement Update Objection Report

DA244780 Issue – 09.12.24

1.0 Introduction

DASH Architects has been engaged by the owners of 99 Palmer Place, North Adelaide (the Subject Property) to undertake a review of the proposed identification of the dwelling on the site as a Representative Building in the City of Adelaide Historic Area Statement Update Code Amendment.

This review has determined that the Subject Property does not exhibit any of the historic themes or attributes of historic built character described in the relevant Historic Area Statement, and accordingly should not be confirmed as a Representative Building under this Code Amendment. The basis of these findings are detailed within this Objection Report.

DASH Architects was founded in 1964, and has established itself as one of South Australia's leading practices specialising in the provision of heritage architectural services.

Over the past 60 years DASH Architects has established a reputation as one of the State's leading architectural practices in the following specialist heritage fields:

- Heritage Conservation
- Heritage Assessment and Impact Assessment
- Heritage Advisory Services
- Heritage Policy Development
- Condition and Compliance Audits
- Adaptive Reuse
- Conservation Management Plans
- Expert Witnessing, and
- Professional Desktop Historical Archaeological Services.

Our expertise extends across the full range of historic character and heritage listings to include:

- Historic Character
- Local Heritage Places
- State Heritage Places
- State Heritage Areas
- · Commonwealth Heritage Places (including Defence), and
- National Heritage Places.



I.2, 141-149 Ifould Street Adminus SA 5000 18223 1655 adetaide@dasharchitects.com.au www.dasharchitects.com.au ABN 62 059 686 059 Specifically, DASH Architects is also highly experienced in undertaking heritage advisory and assessment services of this nature, having been involved in dozens of Code Amendments / Development Plan Amendments / Plan Amendment Reports, and literally hundreds of heritage and historic character assessments over the past 30 years. This expertise is reflected in the following past and present postings of the Practice's senior staff:

South Australian Heritage Council (2011 – 2021)
Local Heritage Advisory Committee (2011 – 2016)
Australian Institute of Architects Heritage Sub-Committee (2020 – 2021)
Heritage Reform Advisory Committee (2021)
City of Adelaide Heritage Advisor (2010)
South Australian Heritage Council (2016 – ongoing)
Local Heritage Advisory Committee (2015 – 2017)
Heritage Sub-Committee, State Planning Commission (2020 – ongoing)
ICOMOC Australia (Exec Committee 2012 – 2017)
City of Mitcham Heritage Advisor (2023 ongoing)

2.0 Scope of Code Amendment

The City of Adelaide is seeking to amend the SA Planning and Design Code to update existing Historic Area Statements within its Council boundaries though the *Historic Area Statement Update Code Amendment*. These statements identify characteristics of identifiable historic, economic and / or social themes of recognised importance to a local area ¹ to development outcomes under the Historic Area Overlay of the Planning and Design Code.

The Historic Area Statement Update Code Amendment also includes the review of potential additional Representative Buildings into these Historic Areas.

The consultation package (October 2024) to support the Code Amendment notes:²:

Representative Buildings

Representative Buildings in the Code are buildings that represent significant historic character described in the relevant Historic Area Statement (but do not include State and Local Heritage Places which may represent that character also).

Representative Buildings replaced *Contributory Items* in the former Development Plans. *Contributory Items* were buildings, other than designated heritage places, which contributed to the historic character of historic areas.

The former Adelaide (City) Development Plan did not include Contributory Items. Instead, a Townscape List defined buildings that contributed to historic streetscape character in Adelaide and North

² City of Adelaide Historic Area Statement Update Code Amendment (For Consultation), October 2024, pp7-8



¹ SA Planning and Design Code Historic Area Statements introduction

Adelaide. As part of the conversion of the former Development Plan to the Code, the Townscape List items in Adelaide and North Adelaide were converted to Local Heritage Places.

...Buildings that are not State or Local Heritage Places are protected from demolition by the current Historic Area Overlay irrespective of whether they are Representative Buildings. A Historic Area without Representative Buildings creates ambiguity as to which buildings (aside from Local or State Heritage Places) have merit for retention. Designation as Representative Building confers that there is value in retention.

... Greater clarity regarding the buildings' contribution to historic character is appropriate. This is achieved by updating the relevant Historic Area Statements to describe historic character attributes of significance and defining Representative Buildings which display relevant attributes.

54 Representative Buildings have been identified (31 in the Adelaide Historic Area and 23 in the Historic Areas in North Adelaide).

For each Representative Building, an assessment of the current streetscape context and condition of each potential Representative Building as far as possible to judge from viewing for the street has been made...

Key factors considered in the assessment process include:3

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.
- For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree and can still occur where there is intervening development of another era in the same street or section of a street.
- Where there is a current valid approval for total demolition of a building.

The Subject Property, 99 Palmer Place, North Adelaide, has been recommended as a Representative Building under this Code Amendment.

³ Ibid, p218



Figure 1: 99 Palmer Place, North Adelaide, 2024.



Figure 2: 99 Palmer Place, North Adelaide, 2024.



Figure 3: 99 Palmer Place, North Adelaide, 2024.

3.0 Past Assessments

The 99 Palmer Place, North Adelaide, has been subject to two prior detailed assessments by the City of Adelaide of its historic character or potential Local Heritage value:

- 1993 Local Heritage Review: The Subject Property was considered for Local Heritage listing by the City of Adelaide in 1993 in response the newly introduced legislation (the Development Act) that provided criteria for the identification and assessment of places of potential Local Heritage value.
- 2005 Local Heritage Review: The City of Adelaide again considered the Subject Property of heritage protection in 2005, where it was identified as being of potential local heritage value by the 2004 City Heritage and Character Plan Amendment Report (North Adelaide).

In both instances:

⁴ Ibid, p231

- The assessments failed to recognise (or chose to ignore) that the dwelling had been substantially remodelled in 1987, as will be outlined in more detail later in this report.
- Detailed submissions were prepared (at considerable cost), identifying these inaccuracies and thoroughly assessing the heritage and historic character of the place.
- Council determined to not proceed with the identification of the Subject Property as either a Local Heritage Place, or place of historic character.

This cycle is now repeating for a third time.

4.0 Code Amendment Assessment

The *Historic Area Statement Update Code Amendment* provides the following basis for the recommended identification of the Subject Property as a Representative Building:⁴

99 Palmer Place was the subject of an earlier review of 'objector properties' in North Adelaide for the Draft Heritage and Character North Adelaide Plan Amendment Report (PAR) by historian, Dr Peter Bell. Dr Bell in his report addressed later alterations and the fact that the original design has been disguised in the process, as follows:

"The original house of 1882 was a smaller and plainer house. In 1987 it was enlarged and re-fitted internally. The entrance was shifted from the side to the front, and the facade was altered to reflect this by the addition of the central gable. The front fence also dates from 1987."

The objection is supported by a heritage assessment from Danvers Schulz Holland Architects. Dr Bell advised, in part, as follows:

 $[\]bigcirc 5$

...The extent of the recent physical changes to this house are unexpected. They are not evident on casual observation, from which I conclude that they have been done with great sensitivity. As is usual with house extensions, the major changes have happened at the sides and the rear.

From the street aspect, while the verandah fabric, front door and its gable are all new, the overall house form presented by roof, verandah and chimneys clearly and accurately convey the house's function, social standing and period of origin.

I believe the objection overstates the effect of the physical alterations to the building. Despite the extent of the alterations, this is still unmistakably a stately Victorian house, and faithfully reflects the spirit of its time of original construction.

Recommendation - The objection does not overturn the local heritage value of the property. It is recommended that it remain in the Schedule of Local Heritage Places."

Although the 2005 review process did not ultimately result in Local Heritage listing of the dwelling, it is considered that the dwelling does represent historical development of the area and therefore is worthy of Representative Building status.

Matters arising from the above summary will be considered later in this report.

5.0 Updated Historic Area Statement

As noted in the Code Amendment extracts provided in Section 2.0 above, Representative Buildings are places that represent, and demonstrate, the significant historic character described in the relevant Historic Area Statements.

99 Palmer Place is located within the North Adelaide Cathedral Historic Area (Adel 9). The updated Historic Area Statements for this locality identifies the following characteristics of identifiable historic, economic and / or social themes of recognised importance to the local area (as relevant to the Subject Property):

Eras, themes and context

Small cottages and worker housing, such as in Brougham Court, provide a contrast with the more substantial villas with Adelaide Park Lands frontage around Palmer Place and along Pennington Terrace and are indicative of the diverse social composition of the early resident population.

<u>Eras</u>

1837 to 1901 - Victorian period.

1901 to 1920s - Edwardian period.

1920s to 1942 - Inter-war period.

1950s plus - Post War Period.



Architectural styles, detailing and built form features Characterised by a range of architectural styles relating to North Adelaide's development as a residential village from the 1830s-1940s and from the 1960's with varying concentrations of styles localised to areas established by the prevailing patterns set by Heritage Places and Representative Buildings...

Roof pitch and forms and the design, form and composition of facades reflect traditional proportions of Heritage Places and Representative Buildings...

Design elements of a Heritage Place and Representative Buildings such as verandahs, roof forms or historic detailing maintain historic proportions and are not extended at the same alignment as the main face of the Heritage Places.

. . .

Victorian Houses (1870s to 1890s)

During this period of intensive development in North Adelaide, solid masonry houses of a range of forms and scale were constructed in large numbers. The detail on these houses is specifically derived from 'classical' Italianate sources, but the forms were varied, and included single fronted, symmetrically fronted, and asymmetrically fronted houses, some with bay fronted projections. Each of these forms could be single or two storey and all were built in a variety of sizes and scale. Houses in this period characteristically had verandahs with the roof most commonly of concave or convex form, and were typically constructed of bluestone, limestone or sandstone, often with side and rear walls of brick or rubble. Roofs were generally hipped in form, but with the asymmetrical style, the roof to the projecting bay could be gable ended or hipped. The vertically proportioned window and door surrounds were highlighted with either moulded render or brick dressings. The cast iron or timber posts to the verandahs were elaborated with moulded capitals and trim. Cast iron brackets and frieze decoration was used widely. Windows and doors were timber framed, and doors were typically four panelled, with fanlights and often sidelights.

...

Post War Housing (1950s plus)

During this period a range of new styles became popular. The styles constructed in North Adelaide included Old English and Georgian Revival. Houses in these styles were constructed both before and after the Second World War and were either infill or replaced earlier houses...

6.0 The Subject Property

99 Palmer Place, North Adelaide, was originally built as a modest asymmetrical dwelling in 1882. The house presents to Palmer Place as single storey, with the ground floor originally consisting of four main rooms with a return vernadah and entrance setback on its northern side. The front room on the southern side included a bay window to the street front.

The topography of the site falls steeply from Palmer Place, allowing a lower ground floor to open to the rear (east) of the site where the dwelling presents as two storeys.

As noted, the dwelling underwent a substantial upgrade in 1987 that substantially altered the form, scale and architectural detailing of the original dwelling.

The only early photographs able to be sourced of the original dwelling were those of its two storey rear frontage, taken as part of a panorama series from St Peter's Cathedral c1903. This photo tells little of the original building's front style, but does show the form and scale of its chimneys.



Figure 4: Rear two storey façade of Subject Property, c1903. Source: SLSA, part B_3595.

The only image able to be located of the front of the dwelling prior to its renovation is the sketch provided below. This sketch is believed to have been prepared for the real estate agent on the sale of the property to the current owners in the late 1980s.

While only a sketch, this image clearly illustrates the original modest asymmetric form of the dwelling as it presents to Palmer Place. Despite the verandah detailing being clearly not original (dating possibly c1940-1950), its form, returning to the northern side, likely is. This sketch also shows the original entrance setback off the return verandah to the northern (left) side and single bay window to the right.



Figure 5: Real estate sketch of Palmer Place frontage of Subject Property, late 1980s.

As noted, extensive renovations were undertaken to the property in 1987 for the current property owners. These renovations sought to 'uplift' the scale and style of the dwelling from its modest origins to that of a more "stately Victorian House"⁵, with direct stylistic references based off St Helens, located at 48 Mills Terrace (Figure 9).

These renovations saw the majority of the front façade demolished and extended to the north, providing a new central entrance (to replace the original side entrance). A new bay windows was constructed to the left side of the frontage, and both were re-stylised to vaguely match the Mills Terrace example.

All of the door and window joinery have been replaced or replicated, while the front verandah was altered to accommodate a central entrance (rather than side), and again stylised to match the Mills Terrace examples.

The southern chimney's pot evident in c1903 image above (Figure 4) is missing, as is the original render detailing. The additions to the north saw the original northern (front) chimney removed and a new chimney provided in a different location.

The 1987 renovations also saw the front fence replaced, and reconfigured to provide a central entrance to the property.

These additions and alterations fundamentally reconfigured the Palmer Place presentation of the dwelling from a modest scale 1880s asymmetrical cottage to a 1980s symmetrical villa reproduction.

The extensive nature of these renovations also extended to the lower ground level, building interiors and the rear (eastern) elevation, all of which were notably expanded and reconfigured.

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⁵ Ibid, p231



Figure 6: 1987 architect's documents showing ground floor demolition plan, showing retained walls in red

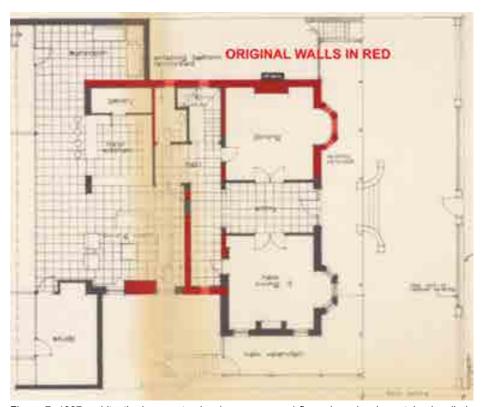


Figure 7: 1987 architect's documents showing new ground floor plan, showing retained walls in red.



Figure 8: Extent of original 1880s dwelling shown in red.



Figure 9: 48 Mills Terrace, North Adelaide, after which the remodelling of the 99 Palmer PI was modelled.

While the remodelling of 99 Palmer Place was undertaken to high standards, the execution lacks the finer detail, balanced proportion and finesse of the original, making it clearly evident as a c1980s reproduction on any reasonable inspection.



Figure 10: 1980s reproduction verandah detailing on 99 Palmer Place



Figure 11: Higher level of ornamentation, detail and proportion of 55 Mills Terrace, upon which 99 Palmer Place is based



Figure 12: 1980s reproduction render detailing on 99 Palmer Place



Figure 13: Detail and proportion of 55 Mills Terrace, upon which 99 Palmer Place is based

7.0 Historic Character Assessment

Historically, the Subject Property presents to Palmer Place as a relatively modest asymmetrical cottage with returns verandah and side entry. The 1980s renovations have modified the scale, form and detailing of the dwelling such that it retains very low integrity. As a result of these works, 99 Palmer Place now presents as a 1980s reproduction of a symmetrical "stately Victorian Dwelling".

The only portions of the original building as it presents to the street are:

- sections stone wall: approx. 30% of the current façade
- the form of the southern bay window: windows themselves have been replaced and the bay has been re-rendered as a clear 1980s reproduction of St Helens (55 Mills Terrace).
- the roof form of the southern portion of the dwelling.

As a result of these works, very little of the original form and none of the original detailing as the building presents to Palmer Place remain. The style of the dwelling is best described as '1980s Victorian Reproduction'.

The Historic Area Statement Update Code Amendment identifies the following key factors in assessing potential Representative Buildings:

- The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
- The building demonstrates historical theme/s important in the area.

An assessment of 99 Palmer Place against the building style and era, and historic theme/s of importance as identified by the amended Historic Area Statements is provided below.

Attribute	Discussion	Satisfied?
Era 1837 to 1901 - Victorian period,	In its original form the dwelling would have been representative of development from the Victorian period in the local area, but this is no longer the case as a result of the extensive alterations that were undertaken in 1980s. Very little of the original form and none of the original detailing as the building presents to Palmer Place remains.	No
	Similarly, the new building is not a representation of Victorian period development in the locality, but rather is a 1980s reproduction of a more "stately Victorian house" from another locality.	

Era 1950s plus - Post War Period. Old English and Georgian Revival.	The vast majority of the dwelling as it presents to the street was constructed in 1980s however this is not generally considered to be the post-war period. The style of the dwelling can best be	No
	described as "1980s Victorian reproduction"	
Housing Type Small cottages and worker housing, such as in Brougham Court, provide a contrast with the more substantial villas with Adelaide Park Lands frontage around Palmer Place and along Pennington Terrace and are indicative of the	The historic form of 99 Palmer Place followed a similar pattern of development to other 'notable' streets where the topography fell away from the road: presenting as a relatively modest dwelling to the street front, with the remaining dwelling presenting to the rear of the site in two storey form. This pattern was shared with other properties along Kingston Terrace (North Adelaide) and Edwin Terrace (Walkerville) to name a few.	No
diverse social composition of the early resident population	As a result of this site topography, the Subject Site did not share the same street presence or grandeur as other early development along Palmer Place, particularly those on higher flat land.	
	The renovations undertaken in 1980s fundamentally altered the scale, form and nature of dwelling presenting to Palmer Place, deliberately replicating a more "stately Victorian house" from another locality.	
	As a result, the current dwelling on the site is not representative of the nature of development historically found in this portion of Palmer Place.	
Roof Form Roof pitch and forms and the design, form and composition of facades reflect traditional proportions.	1980s renovations have fundamentally altered the roof form, façade composition and original proportions of the building, with only approximately 30% of the original building form remaining to the Palmer Place frontage. While the wall height and roof pitch remain consistent with traditional proportions, the overall compostion retains very low integrity and can best be described as "1980s Victorian Reproduction".	No

The current verandah form and detailing is 1980s Victorian reproduction, being based on the more "stately Victorian House" located at 55 Mills Terrace (St Helens).	No
An inspection of this reproduction clearly indicates it lacks the finer detail, balanced proportion and finesse of the original.	
While the Palmer Place frontage is constructed of bluestone, only approximately 30% is original. The remainder has been reconstructed utilising either salvaged or newly sourced material	Partially
None of the windows or doors as they present to Palmer Place are original. The new entrance doors with side and fan lights were installed in the 1980s, as was the left side bay window.	No
While the bay window form remains original, the timber windows therein date 1980s, as	
does the reproduction render dressing. It is likely the original bay windows was finished with simpler detailing to the present.	
	on the more "stately Victorian House" located at 55 Mills Terrace (St Helens). An inspection of this reproduction clearly indicates it lacks the finer detail, balanced proportion and finesse of the original. While the Palmer Place frontage is constructed of bluestone, only approximately 30% is original. The remainder has been reconstructed utilising either salvaged or newly sourced material None of the windows or doors as they present to Palmer Place are original. The new entrance doors with side and fan lights were installed in the 1980s, as was the left side bay window. While the bay window form remains original, the timber windows therein date 1980s, as does the reproduction render dressing. It is likely the original bay windows was finished

8.0 Summary

The assessment by Peter Bell in response to the 2005 Local Heritage review that "despite the extent of the alterations, this is still unmistakably a stately Victorian house, and faithfully reflects the spirit of its time of original construction" is patently untrue. 99 Palmer Place is clearly not a stately Victorian House, but rather a 1980s reproduction of one. It stands as a historically inaccurate representation of an era of development from another locality.

In summary, 99 Palmer Place fails to adequately display any of the attributes identified by the amended Historic Area Statements, with the possible exception of the use of bluestone in its facades. Even in this instance, however, 70% of this material has been reconstructed to a different layout in either salvaged or newly sourced material, so lacks any integrity to the original era of construction.

Accordingly, there is no basis for the inclusion of 99 Palmer Place as a Representative Building is the City of Adelaide *Historic Area Statement Update Code Amendment*.

These findings remain consistent with the two prior reviews undertaken by Council in 1993 and 2005, that saw any pursuit of Local Heritage listing rejected.

9.0 Further Discussion

The Historic Area Overlay within the Planning and Design Code offers additional guidance regarding the suitability of recognising 99 Palmer Place as a Representative Building.

Performance Outcomes 7.1, 7.2 and 7.3 all generally seek buildings and structures that *demonstrate the historic characteristics as expressed in the Historic Area Statement* to be retained.

The Code does provide limited circumstances, however, where demolition is contemplated, namely:

Performance Outcome 7.1 notes:

Buildings and structures, or features thereof, that demonstrate the historic characteristics as expressed in the Historic Area Statement are not demolished, unless:

- (a) the front elevation of the building has been substantially altered and cannot be reasonably restored in a manner consistent with the building's original style
- (b) the structural integrity or safe condition of the original building is beyond reasonable

While PO7.1(b) would clearly not be satisfied for the Subject Property, the extent of alteration undertaken in the 1980's would almost certainly stratify (a). The scale and extent of alterations were extensive, and included the demolition and reconstruction of the majority of the façade to a different form, scale and style. The extent of alteration is so great that it *cannot be reasonably restored in a manner consistent with the buildings original style*, and accordingly PO7.1(a) would support any demolition of the place.

Even in the circumstance where reconstruction might be contemplated, there appears to be no specific details of what the building's original style was inorder to facilitate this. The only current located image of the Palmer Place frontage is a c1980s real estate sketch (Figure 5). While this sketch shows the original form and configuration of the building, it lacks any illustration of the original 1880s architectural detail that heavily characterised development of this era. This is particularly the case for the verandah that is clearly not original (c1940 - 1950s).

The demolition of 99 Palmer Place would also be supported by Performance Outcome 7.3 which notes:

Buildings or elements of buildings that do not conform with the values described in the Historic Area Statement may be demolished.

As outlined in detail in the above assessment, 99 Palmer Place is not representative of the *values described in the Historic Area Statement*, but rather is a representation of a '1980s Victorian Reproduction'. For these reasons PO7.3 would support the demolition of the place.

The above noted provisions provide clear guidance, and a very high threshold, for any demolition of places within Historic Area Overlays. 99 Palmer Place satisfies these provisions. Any identification of the property as a Representative Building would be in direct conflict with these provisions.

From: James Hilditch <james@hilditchlawyers.com>

Sent: Friday, 6 December 2024 4:41 PM

To: PDCSA Amendments

Subject: Submission - Historic Area Statement Update - Code Amendment (66 Mills Terrace,

North Adelaide) Reference: VS2023/4554

Attachments: doc20241206152919.pdf; Danvers Report 4 Dec 24.pdf

Dear Sir/Madam

I act for Hib Pty Ltd in relation to the above property.

Please see attached:

- 1. A submission prepared on behalf of my client dated 6 December 2024 in response to the Historic Area Statement Update Code Amendment.
- 2. An accompanying report prepared by Mr Danvers dated 4 December 2024 referred to in the submission together with a copy of the report of Mr Danvers dated July 1993 (referred to in both his report and the submission).

Please contact me if you have any queries on 0419 874 289.

Kind Regards,

James Hilditch



HILDITCH LAWYERS

Level 1, 24 Grote Street

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6 December 2024

Ms C McDonnell Manager, City Planning & Heritage City of Adelaide GPO Box 2252 Adelaide SA 5001

Dear Ms McDonnell

Historic Area Statement Update – Code Amendment Submission - 66 Mills Terrace, North Adelaide

I act for Hib Pty Ltd, the trustee of the Walrut Family Trust (**Hib**), in relation to the property located at 66 Mills Terrace, North Adelaide (**Property**). I am taking instructions from Dr Bernie Walrut.

My client has provided me with a copy of your letter dated 18 October 2024 in relation to the above property, and more particularly the proposals within the Historic Area Statement Update Code Amendment concerning the property, and has instructed me to respond on its behalf.

This letter, and the attached reports prepared by Associate Professor Ron Danvers form my client's written submission in response to the draft Historic Area Statements Update Code Amendment, and in particular the proposal to nominate the above property as a Representative Building which is opposed.

Client's Position and Summary of Reasons

- 1. My client opposes the inclusion of the building (**Building**) on the Property as a Representative Building in the proposed Historic Area Statement Update Code Amendment (For Consultation) October 2024 (**Code Amendment**).
- 2. In making its objection, my client notes that the Building has already previously been rejected for listing as a Local Heritage Place on more than one occasion and I will deal with that history below.

Liability limited by a scheme approved under Professional Standards Legislation.

Hilditch Lawyers Pty Ltd ACN 145 516 276

3. My client's position is supported by the **enclosed** Report of *Associate Professor* Ron Danvers LFRAIA, MICOMOS of 4 December 2024 (**Danvers24 Report**) and in particular the following statements:

It is my view that the subject building does not meet the criteria for designation as a Representative Building, because it is one of a small eclectic group of buildings in what is otherwise one of Adelaide' finest extensive group of Victorian mansions, a typology and style that dominates the Historic Area. The subject building is an outlier stylistically in a small eclectic grouping, overwhelmed by the dominant character of the locality. I recommend that 66 Mills Terrace not be designated as a Representative Building as proposed. ...

I note from page 218 of the Code Amendment document that a Representative Building "should exhibit significant historic themes and attributes of character based on the relevant Historic Area statement in the Planning and Design Code". In my opinion it does not do so.

Location and Zoning

4. The Property is located within the City Living Zone and the North Adelaide Low Intensity Subzone. It is also located within a number of Overlays under the Planning and Design Code (**Code**) including the Historic Area (Adel 1) Overlay and the Heritage Adjacency Overlay.

Representative Building

5. The term "Representative Buildings" is defined in Part 8 of the Planning and Design Code as follows:1

Representative buildings referenced in Historic Area Statements and Character Area Statements and mapped in the South Australian Planning and Property Atlas are buildings which display characteristics of importance in a particular area. The identification of representative buildings in a particular area is not intended to imply that other buildings in an historic area are not of importance

- 6. It is simply not to the point that the dwelling can be described as being representative of the Inter-War Spanish Mission Style. All buildings of this age can be described as being representative of one particular style or another but they should not and cannot all be designated as Representative Buildings for that reason alone. The real question is does the building display characteristics of importance in a particular area? In other words, does this Spanish Mission Style dwelling display characteristics of importance in this particular area? Dr Bell's observations, as referred to at page 224 of the Code Amendment, do not deal with this question at all.
- 7. Associate Professor Ron Danvers is of the view the Building is one which sits within an eclectic mix of buildings which are overwhelmed by the

Page 4967 Planning and Design Code – 7 November 2024 – Version 2024.20/

dominant character of the locality which is comprised of Victorian dwellings. It simply does not display characteristics of importance in this area.

Code Amendment - Code Policy

- 8. Attachment C2 Part 3 sets out the proposed changes to the relevant statements including in respect of Adel 1. Most is of no relevance to this Property, other than possibly:
 - 8.1 Allotments, subdivisions and built form patterns in respect of Mills Terrace states:

The residential streetscape is of high quality and the historic character is derived from the Adelaide Park Lands frontage and the low density one and two storey detached grand residences on large allotments set within a spacious garden setting including landscaped front gardens.

The historic dwellings are well setback from the street frontage and the rhythm and pattern of their siting contributes to the historic character.

As the opening sentence highlights the historic character is derived from the Park Lands frontage. The street is generally comprised of low density one and two storey detached grand residences on large allotments set within a spacious garden setting including landscaped front gardens.

As described in the various reports of *Associate Professor* Ron Danvers, the Building is part of an infill development, it is out of place in *one of Adelaide' finest extensive group of Victorian mansions*.

The Building is not set on a large allotment within a spacious garden setting including landscaped front gardens. It is part of a cluster of outlier infill dwellings including two recent town houses described below. Also, as described below, there is now a front hedge and large gates to deter intruders.

8.2 In terms of Architectural styles, detailing and built form there is fleeting reference in inter war homes to Spanish Mission styles, noting they are not so common, highlighting their outlier nature.

Current Basis and Use of Dr Bell's Report

9. The only basis put forward in the Code Amendment in support of the Building for the inclusion as a representative building is the report obtained by the Adelaide City Council (ACC) from Dr Bell in 2005 in response to an objection that the Building be included as a Local Heritage Item (Dr Bell's **Report**),² desktop and drive through surveys,³ a peer review by heritage architects of the ACC and by Grieve Gillett Architects.⁴

- 10. No report is presented that considers the Building against the current criteria for a "representative building". It is therefore further submitted that as the Building has not been properly assessed against the current criteria, any basis for its current inclusion must be fundamentally flawed and cannot support its inclusion.⁵
- 11. There is in parts of the Code Amendment references to desktop and drive through survey⁶ and a peer reviews by heritage architects of the ACC etc,⁷ but nothing further is presented in the Code Amendment in respect of the Property and Building⁸ as a consequence of such review or that supplements the prior advices apparently relied on.⁹ It simply does not satisfy the internally inconsistent statement appearing in the Code Amendment as follows:¹⁰

Inclusion of previous research, with a few minor refinements, will support a consistent and fuller understanding of important built-form characteristics. It should be supplemented by other descriptive content including on a street-by-street basis, given that existing street-by-street entries the current Historic Area Statements tend to be sparse or incomplete.

- 12. The Danvers24 Report does contain the descriptive content in respect of the surrounding buildings and why the Building does not conform to the significant built form characteristics of this part of Mills Terrace.
- 13. The Code Amendment indicates that a peer review of the draft Historic Area Statement was undertaken by Grieve Gillet Architects.¹¹ A copy of that Review is said to be Attachment G to Code Amendment but was not attached and available for download.¹²
- 14. The relevant Key Factors described in the Code Amendment in the assessment process are said to be:13
 - 14.1 The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.

² Code Amendment p 224.

Code Amendment p 202. A viewing from the street Code Amendment p 218.

Code Amendment p 202.

⁵ That is apart from Danvers24 Report.

⁶ Code Amendment p 202.

Code Amendment pp 213-214.

⁸ Code Amendment p 224.

⁹ Code Amendment p 214.

Code Amendment p 214.

¹¹ Code Amendment p 15.

My client has also expressed concern about that. Grieve Gillet Architects were used by my client to advise on work carried out to the kitchen and laundry to the rear of the Building and in the end my client expressed dissatisfaction with their engagement and disputed their final payment.

Code Amendment p 218.

The Danvers24 Report refutes the applicability of this factor to the Building.

14.2 The building demonstrates historical theme/s important in the area.

Nothing in the Code Amendments description supports this factor. Matters of historical theme and importance were considered extensively in the Danvers 93 Report, again in the Danvers04 Report¹⁴ and the Danvers24 Report.

14.3 For dwellings (whether converted to another use or still residential) there is visual continuity with buildings with similar characteristics in the streetscape, noting that this is a matter of fact and degree and can still occur where there is intervening development of another era in the same street or section of a street.

The Danvers24 Report refutes the applicability of this factor to the Building. As Associate Professor Danvers says, it is an eclectic building out of place in *otherwise one of Adelaide' finest extensive group of Victorian mansions*.

Dr Bell's Report

- 15. Further, it is now put forward that a report prepared some 19 years ago in respect of the Building by Dr Bell can now be relied upon. Not only is that Report now very much dated but it also overlooks the fact that Dr Bell's Report was rejected by the Council in its deliberations that led to the gazettal of the PAR on 30 March 2006.
- 16. Dr Bell's Report was also further rejected by the Local Heritage Advisory Committee that undertook a further review in September 2006 on reference from the then Minister of Urban Development and Planning. The Building was not listed after the review undertaken by that Committee which not only received further submissions but conducted a hearing.
- 17. My instructions are that my client has no recollection of being provided with a copy of Dr Bell's report or being afforded an opportunity to comment on it at the time.
- 18. My client obtained a copy from the ACC on 11 November 2024. My client also asked that day whether there "Is there any general introduction or discussion preceding the discussion of the individual properties that adds any relevant context that would assist me." My client has never received a response to that request. Accordingly, the following comments are limited to the information provided in the relevant extract of Dr Bell's Report.
- 19. By way of some background, in mid-1993 the ACC proposed to list the Building as an item on the list of Local Heritage Places. The Danvers93 Report (copy **enclosed**), which was obtained in response to that proposed listing, sets out much of the background in respect of such proposed listings.

See later.

- 20. The Danvers93 Report considers the criteria for the listing of buildings as items on the list of Local Heritage Places. The Danvers93 Report considers the application of the criteria to the Building. The Danvers93 Report concludes that the Building did not satisfy the criteria. The Building was not listed.
- 21. In 2004 McDougall & Vines provided a recommendation to the ACC prior to Dr Bell's Report that the Building and now the fence be listed as an item on the list of Local heritage Places. The McDougall & Vines report makes no mention of the Danvers93 Report notwithstanding it was provided to the ACC in 1993 and led to the Building not being listed.
- 22. In response to the ACC's proposal in 2004 a further report was obtained from *Associate Professor* Ron Danvers dated 16 November 2004. He referred to his 1993 report and stated that the basis previously put forward for the Building not being listed are still valid.
- 23. Dr Bell's Report did not assess the Building against the criteria for including the Building in the Schedule of Local Heritage Places. Dr Bell simply states that it a good representation of a style and has heritage value. The Danvers93 Report considered each of the criteria and provided reasons as to why the Building did not satisfy the criteria. It was again supported in 2004 by a further report from *Associate Professor* Ron Danvers which again rejected the inclusion. Dr Bell's Report should again be rejected.

Listing Must Again Be Rejected - Three Prior Rejections

- 24. As already described, in 1993 the ACC proposed that the Building be listed as an item on the list of Local Heritage Places. After submissions at that time it was accepted by the ACC that it was not appropriate to list the Building as a Local Heritage Place.
- 25. Again in 2004 the ACC proposed to list the Building and the fence as an item on the list of Local Heritage Places. After submissions at that time it was accepted by the ACC that it was not appropriate to list the Building as a Local Heritage Place.
- 26. In September 2006 the Minister for Urban Development and Planning sought the advice of the Local Heritage Advisory Committee as to whether the Building and the fence should be listed as a Local Heritage Place. After submissions at that time, it was accepted by that Committee that it was not appropriate to list the Building as a Local Heritage Place.
- 27. Whilst the criteria for including the Building as a Representative Building are somewhat different, they nonetheless speak of building[s] which display[s] characteristics of importance in a particular area. The Danvers24 Report highlights why that is simply not the case in respect of the Building and why it does not meet the current criteria.
- 28. As the Statement of the Need for Amendment also highlights: 15

Code Amendment p 7.

The former Adelaide (City) Development Plan did not include Contributory Items. Instead, a Townscape List defined buildings that contributed to historic streetscape character in Adelaide and North Adelaide. As part of the conversion of the former Development Plan to the Code, the Townscape List items in Adelaide and North Adelaide were converted to Local Heritage Places.

- 29. The Building was never regarded as a Local Heritage Place or as contributing to the historic streetscape character. This is unsurprising having regard to the streetscape as described in the Danvers24 Report.
- 30. Statement of the Need for Amendment further highlights: 16

Greater clarity regarding the buildings' contribution to historic character is appropriate. This is achieved by updating the relevant Historic Area Statements to describe historic character attributes of significance and defining Representative Buildings which display relevant attributes.

- 31. Both the Danvers24 Report and Associate Professor Ron Danvers previous reports have repeatedly emphasised that the Building does not exhibit historic character attributes of significance nor constitutes a Representative Buildings which display relevant attributes.
- 32. Further, my client has instructed me that there are some practical aspects that further support why the Building should not be included as a representative building, some are which also mentioned in the Danvers93 Report and expanded on below.

Building – Some Practical Matters

- 33. My client has described in some detail the impracticality of this Building and I am instructed accordingly. The internal layout and workings are impractical and simply do not work with a standard family (two adults and two children). The Building was apparently built for a retiring publican couple in the late 1920s and it has become an impractical eclectic dwelling.
- 34. As Danvers93 Report notes "The building has many oddities, such as the awkward meeting of the stair and ceiling, the uncomfortably low ceiling height on the west external porch, and the poor internal arrangements of the stair and bedrooms." These difficulties and others impact on a daily basis. The facilities and internal workings are simply not adequate for a modern home and modern family. Most builders (and sometimes other trades) on entering the Building to undertake any work query whether it is better to demolish the Building and start again, consistent with Danvers93 Report.
- 35. In more recent years, some works have had to be carried out as Dr Walrut has aged. A conservatory bathroom was placed on the southern porch to provide those basic facilities upstairs. Until then such basic facilities did not exist upstairs and stairs involved high risk at night.

¹⁶ Ibid p 8.

- 36. Up until 1992 or thereabouts the Southern porch had a view and the benefit of adjoining open space as described further below. That porch simply now looks into a small courtyard and windows of the adjoining townhouses. That porch is over a driveway that is not wide enough for many modern vehicles and therefore access to the garage has become impractical.
- 37. The kitchen and laundry were renovated in a manner that included an open space verandha under the main roof being utilsed, to make them a little more practical.¹⁷ More extensive gates and a hedge were required to further deter intruders and break ins that have occurred over many years as described below.
- 38. The western porch does not work and is not utilised. It is currently a waste of space. On a number of occasions advice has been taken as to how it can be modified to be better utilised. In any modernisation of this dwelling that will require consideration, if indeed practical. Most changes for that purpose will impact on the appearance of the front of the dwelling.
- 39. In the late 1980s, in preparation for the painting of the external building, my client arranged for some of the rendering to be repaired by tradesmen fully familiar with that type of work. Those engaged found it a very difficult task. Attempts to remedy an area induced adjoining areas of render to fall off. Any wholesale work of this nature appears impractical unless replacement of most of the render is accepted. Once again this will lead to a significant alteration of the external appearance. This again occurred more recently in respect of parts of the southern porch and part of the Western porch prior to repainting.
- 40. The roof has developed various leaks over recent years. Sometimes tiles have deteriorated, sometimes the guttering has been found to be inadequate or deteriorated or both (particularly the box guttering), sometimes the drainage system for those waters has been inadequate.
- 41. The fence was inadequate for a dwelling fronting a public open space. This was addressed, for the time being by a hedge and much taller gates. In the period of occupation of this dwelling my client has suffered various burglaries, break-ins and prowlers. On one occasion a motor vehicle was stolen from the driveway (and crashed into one of the gates and pillars of the fence, on the way out). On another occasion white goods were stolen from an external laundry. My client suspects it would have been much worse if it were not for the fact that for many of the earlier years he had a German Shepherd.
- 42. With the construction of the dwellings on the allotment adjoining the premises to the south in the early 1990s, the dwelling on 66 Mills Terrace has been significantly overshadowed (also see the Danvers93 Report and the Danvers24 Report). Furthermore, there is no separation between those dwellings and the land on which this dwelling is constructed. Objections to the construction of the adjoining dwelling and the impact it would have were not accepted by Council at the time. There was previously a very small and simple dwelling on that adjoining land which helped to provide more

Grieve Gillett Architects were retained to assist with this.

- open space and presence for this dwelling. That no longer exists. Those dwellings further accentuated the oddity of the Building.
- 43. Any redevelopment of this Property is likely to lead to a practical dwelling more in sympathy with the surrounding dwellings and the overall character and status of Mills Terrace rather than this eclectic, out of place, odd, impractical and poorly designed dwelling.

Concluding remarks

44. The proposal seeks to, in effect, further impede the alteration of the current character and nature of much of Mills Terrace, whether beneficial or otherwise. Of approximately 40 dwellings it appears about 25 are already items on the Local Heritage list, 9 are modern, leaving only a small number, of which 2 are now proposed to be representative buildings.

The proposal should allow for suitable development (whether by division or built form) to be undertaken and to be assessed at the time without the unwarranted constraints contemplated by the further provisions proposed in the Code amendment in respect of the Building.

I am instructed to request the opportunity to be heard in support of this submission should the opportunity arise.

Please contact me if you have any queries or if you require any further information.

Yours Eaithfully,

James Hilditch

james@hilditchlawyers.com

Our Ref: JRH:000884 Your Ref: James Hilditch, Hilditch Lawyers Level 1 24 Grote Street, Adelaide SA 5000.

December 4, 2024.

Dear Mr. Hilditch

Re: 66 Mills Terrace, North Adelaide, Proposed Representative Building

I refer to your instructions, on behalf of Hib Pty Ltd, in relation to the proposed listing of its dwelling at 66 Mills Terrace, North Adelaide as a "Representative Building". The relevant location of the subject property is at the end of the document.

It is my view that the subject building does not meet the criteria for designation as a Representative Building, because it is one of a small eclectic group of buildings in what is otherwise one of Adelaide' finest extensive group of Victorian mansions, a typology and style that dominates the Historic Area. The subject building is an outlier stylistically in a small eclectic grouping, overwhelmed by the dominant character of the locality. I recommend that 66 Mills Terrace not be designated as a Representative Building as proposed. I will expand on my reasons below.

I confirm that I have reviewed and considered the following documents:

- 1. The letter from the City of Adelaide to Hib P/L dated 18 October 2024.
- 2. The Historic Area Statement Update Code Amendment (for consultation) dated October 2024 (and in particular pages 25 and 218 and the Hill Street Historic Area (Adel 1) Statement including at pages 221 and 224 which specifically refer to the property).

I have undertaken a fresh inspection of the surrounding locality for the purposes of preparing this report.

I have considered the definition of the term "Representative Building" in Part 8 of the Planning and Design Code and I have also considered the four "key factors considered in the assessment process" set out at page 218 of the Code Amendment document.

Furthermore, I have reflected on the opinion which I expressed in relation to the same building back in 1993 in response to a proposal to have it listed as a Local Heritage Place back then. I attach that opinion accordingly. Nothing material has since changed in my opinion.

I note from page 218 of the Code Amendment document that a Representative Building "should exhibit significant historic themes and attributes of character based on the relevant Historic Area statement in the Planning and Design Code". In my opinion it does not do so.



66, Mills Terrace: The Subject Property

Further to the documents above, I have also considered the usual meaning of the term "representative". The dictionary definition of the word 'representative' is: typical of a class, group or body of opinion. If applied to one building in a group of buildings in a locality, one might expect shared characteristics. That is to say, the building might be described as being typical of the buildings in the locality.

This raises the question of the degree to which a building can be described as being typical in an eclectic mix of buildings – being typically eclectic. It is not entirely absurd to be of the view that a building could be typical of an eclectic mix of buildings, but does this characteristic satisfy what is intended if a significant part of a locality is characterized by buildings that are of a predominant but different character, not as eclectic as the relevant Historic Character Statement, as revised, describes? In my view there would need to be a reasonable distribution of eclectic character in a locality of some kind, relative to the Historic Area Statement, against which the typicality of an eclectic candidate for designation as a Representative Building can be measured. If this does not exist, then it is difficult to imagine how such a designation can be ascribed. Mills Terrace has a dominant character of Victorian two storey dwellings and fewer single storey dwellings, in what is sometimes erroneously referred to as Adelaide Georgian style.



View South: Showing Predominant Character of Locality

It is a fact that in the immediate vicinity of the subject building at 66, Mills Terrace there are other buildings that are more eclectic in character, but this is not the dominant character of the locality. The dominant character of the locality is an outstanding one, being represented by an unusually large group of Adelaide's finest early Victorian mansions.



Adjacent South

The property to the immediate south, 62 Mills Terrace, I am instructed was erected in about 1993. It was the result of the subdivision of the block that fronted both Mills Terrace and Molesworth Street.



View North - 84 Mills Terrace: Predominant Character Returned

In the example of 66, Mills Terrace, the mix of buildings in its immediate vicinity is eclectic, but this is nothing when compared with the greater number of fine buildings in the dominant character of the Historic Area not only in terms of architectural character, but also in their landscape settings.



Adjacent North: 68, Mills Terrace

The property at 68 Mills Terrace, which is the property that is immediately adjacent to the North of the property at 66 Mills Terrace, was built in around the early 1920s and was redeveloped about ten years ago but generally the frontage and garden were retained. It is one of a small eclectic group of properties.

The property at 73 Mills Terrace, which adjoins 68 Mills Terrace to the North is another in a small eclectic group of properties.



Adjacent North But One: 73 Mills Terrace.

In conclusion, the subject building has been rejected previously from listing as a Local Heritage Place. It also does not, in my opinion, exhibit the qualities of a "Representative Building" as outlined at page 218 of the Code Amendment document. It does not exhibit significant historic themes and attributes of character based on the predominant character of the locality as intended in the relevant Historic Area Statement.

Sincerely,

Ron Danvers

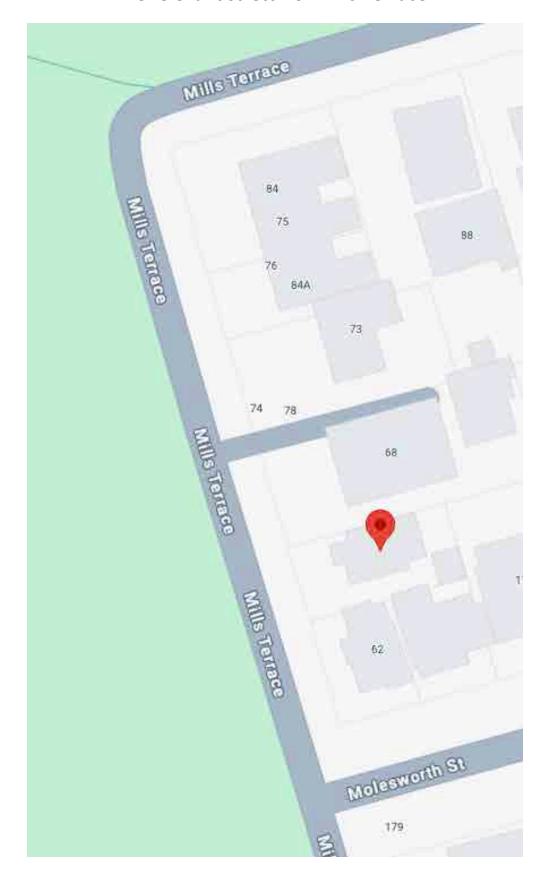
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The relevant stretch of Mills Terrace.



DANUERS ARCH.

REPORT ON LOCAL HERITAGE SIGNIFICANCE

64-66 MILLS TERRACE NORTH ADELAIDE

DANVERS

204 Grenfell Street ADELAIDE South Australia 5000

JULY 1993

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1. INTRODUCTION

Danvers Architects has been requested by Mr B Wahrut, to prepare a discussion of the historic character of his property at 64 66 Mills Terrace. This is as a consequence of the Adelaide City Council's desire to list the property upon the proposed Adelaide Local Heritage Register.

The objectives of this study are as follows:

- to appraise the changing heritage objectives of the City of Adelaide, and whether these changes have any bearing on the assessment of the local significance of the place.
- to examine the basis for the current nomination of 64-66 Mills Terrace.
 Adelaide to the proposed City of Adelaide Local Heritage Register, and to determine whether the criteria have been adequately addressed;
- to assess the historic characteristics of 64-66 Mills Terrace against the Local Heritage criteria, while taking account of the integrity of the item.

The method for assessing the local value of a place nominated for the proposed Local Heritage Register is a list of criteria which has been adopted by the City of Adelaide and exhibited earlier this year. These criteria were established as part of the draft Development Bill 1993, but these have since been amended in the Bill's current draft (April 1993). The amendments are of some importance, with one of the original seven criteria, (g), being omitted and another, (d), being expanded to include consideration of aesthetic and design aspects, so as to now read:

It displays aesthetic merit, design characteristics or construction techniques of significance to the local area.)

The Council has indicated that the original unamended list of criteria is to be retained as the basis for assessing the local significance of an item for the Adelaide Local Heritage Register. Consequently, it is proposed that a proportion of the nominated items have been marginalised by excluding consideration of aesthetic aspects which have been the principle basis for their nomination. The importance of this proposition to the nomination of 64-66 Mills Terrace warrants its elaboration as a part of this report.

Development Bill 1993 (April draft), Part 3, Division 2, Item 23/4 (a-f).

2. HERITAGE EMPHASIS AND THE CITY OF ADELAIDE

In reviewing the heritage aims of the Adelaide City Council over the decade since the establishment of the Adelaide Heritage Register in 1983, a broadening of their objectives is evident. This section examines these changes and concludes that the Council's current heritage emphasis has been in recent times upon preserving and enhancing the charater of the city.

The list of just over 400 items nominated for the original 1983 Adelaide Heritage Register were all of recognised significance, many of them being additionally nominated, or included on the Register of State Heritage Items and the Register of the National Estate. The Heritage Survey which had evolved this list, had assessed each item individually and generally confined the significance of the place to its particular site. Although each site was assessed in terms of its place in the local environment, the main thrust was to assess whether it was of significance in its own right. This was based on what was seen as the correct method of assessing significance at the time, but also on the perception of what Council would accept as recommendations for listing. This naturally reflected the composition of the Council at the time, as has been the case with subsequent changes in heritage aims.

The later expansion of the number of items included on the Adelaide Heritage Register was based upon a refashioned method of analysis. Items were additionally assessed upon whether they could, 'contribute significantly to the environmental, social or cultural heritage of the City,' or in other words, contribute as part of the general environment of the city. This was an early indication of the direction to be taken by Council's recent Townscape proposals, introduced as part of the new City of Adelaide Plan. Although engineered to be distinct from the existing Heritage Register, the intention of Townscape was to retain the heritage flavour of particular areas of the city by creating a new broad list of items. In emphasising the significance of the broader context to which an individual item contributes over the significance of the item itself, this amenity based initiative is implicit in demonstrating the changes in thinking of the Council.

While the City of Adelaide is currently in the process of establishing a Local Heritage Register, it is suggested that the heritage objectives, like the list of nominated items, is based upon the broad amenity aims which had been the foundation of Townscape. The criteria developed for assessing Local Heritage clearly supports this point of view.

3. LOCAL HERITAGE AND TOWNSCAPE

The nature of Adelaide's built environment lead to the heritage focus of the Townscape initiative, and it was seen by some to act as a de facto heritage register. Unlike a heritage register though, assessments of items were in theory made primarily upon their visual characteristics. In practice however, the lack of specific criteria lead to confusion between the Heritage and Townscape values of nominated items, resulting in discrepancies in the assessments and the eventual list.

The establishment of the City State Forum in late 1992 lead to the City of Adelaide proposal to relinquish the Townscape initiative, and in its place establish a Local Heritage Register based upon the criteria outlined in the draft Development Bill 1993. These criteria require consideration of broader aspects of an item, including its cultural, social, historical as well as environmental significance in relation to the locale.

Items which had been listed under the now defunct Townscape I and II have subsequently been nominated for the new Register. As the basis for the current nomination of 64-66 Mills Terrace is generally upon the character assessments of Townscape, this report will re-examine the significance of the property with respect to the criteria established for assessing Local Heritage.

4. HISTORICAL BACKGROUND

The plans for this unusual residence in Mills Terrace were approved by the Adelaide City Council during November 1928,² for Walter John Tame.³ Town Acre 849 had formerly comprised the grounds of the large residence facing Molesworth Street on the adjoining Acre 850.⁴ With the subdivision of the acre, Tame became the owner of the vacant allotment by the early 1920s.⁵ The residence was constructed to the designs of the architect F. Lancelot Blight, the tenders for which were to be received at his office

5 <u>ibid.</u> 1925, Ass. No.491.

² TC Digest 1927-28, 12 November 1928, p407 (ACC Archives).

³ ibid., see also Assessment Book 1925, Robe Ward, Ass. No.491 (ACC Archives) & 1931 Directory (Morticek).

Assessment Book 1901, Robe Ward, Ass. No 453 (ACC Archives).

located in the Edments Building in Rundle Street.⁶ The successful tenderer, the builder AA Mann, of First Avenue, Sefton Park, was announced late in October 1928.⁷

The house was described in tender notices as a 'Spanish Residence', a style which was much in vogue during this particular period. Originally introduced to Australian as a response to our 'Mediterranean' climate, it became fashionable with the upper middle class who were looking for 'something different'. It later degenerated into symbolism applied to a standard plan in the later 1930s and 1940s when it became readily accepted by the population at large. The style is classified as appearing in Adelaide about 1929, making this Mills Terrace house an early example. At the same time, Blight designed another residence in a 'Spanish Mission' style on Greenhill Road at the new suburb of Linden Park Gardens. 11

Tame's residence was differentiated by its rendered walls, gable roof with terra cotta pipe vent, and the prominent two storey porch at the front and portecochere over the driveway on the south side. Although being of two stories, the upper floor primarily comprised two bedrooms which each opened onto the large external porches. Access was gained through a complicated stair arrangement with wrought iron balustrading, continuing the ambience of the design. Terrazzo were utilised externally as a floor finish under the porches.¹²

5. INTEGRITY

An inspection of the building has revealed that few, if any, changes have occurred to the original fabric as indicated by a copy of the original drawings held by the Adelaide City Archives. Evidence would therefore suggest that the integrity of the building has been preserved.

Building & Construction, 10 October 1928 p13, Vol.3 No. 102 (Mortlock). ibid., 31 October 1928 p15, Vol.3 No. 105 (Mortlock).

⁸ ibid., 10 October 1928 p13.

JM Freeland, Architecture in Australia, 1968, p233.

¹⁰ JN Pense & DM Rose, House Styles in Adelaide, 1981, p64.

¹¹ ibid., 21 November 1928 p9.

¹² Building Plan & Specification No.1819 (ACC Archives).

6. LOCAL HERITAGE ASSESSMENT

The situation concerning the criteria adopted by the City of Adelaide for assessing the local value of a place has previously been outlined in the *Introduction* of this report. Although the list to be utilised does not include the amendments made in the current draft (April) of the Development Bill 1993, the relevant amended criteria, (d), is additionally included as part of this assessment to allow for the benefit of comparison.

The assessment of 64-66 Mills Terrace is examined against each of these criteria as provided by the City of Adelaide. These are as follows:

6.1 (a) It displays historical, economic or social themes that are of importance to the local area

The Terraces over looking the Parklands around North Adelaide have always been the location for some of the finer residences of noted Adelaide identities. The more remote Town Acres took longer to develop and the remaining sites, although still highly prized, were often acquired by individuals of lesser means and local influence. This residence is an example of one of these later homes. Its lack of context has in part been a result of its later construction and background of the original owner when compared to those buildings in the immediate vicinity. Although most of the original functions of the buildings in the locality remain, changing demographics have resulted in a diminishing of its former residential predominance.

6.2 (b) It represents customs or ways of life that are characteristic of the local area

The form and nature of the building are as a consequence of a wealthier suburban lifestyle, which in a less substantial form has become representative of Australian cities. This dwelling is no more representative or significant in this respect than other similar dwellings located throughout North Adelaide.

6.3 (c) It has played an important part in the lives of local residents

There is no evidence to indicate that this building has even been of an particular importance to the lives of local residents.

6.4 (d) It displays characteristic construction techniques traditional to the local area

This house is representative of a local building tradition only in its use of a solid masonry structure. In most other respects, it construction is of little interest and it is at odds with most other buildings in the local area.

As amended in the current draft of the Development Bill

(d) It displays aesthetic merit, design characteristics of construction techniques of significance to the local area

The building was described as 'Spanish' in style by the architect in the call to tenders. As with other examples of residences of this date, it breaks with more traditional planning, particularly with the side entry, portecochere, stair and bedroom arrangement. It is externally distinctive with its stucco finish and porches with their Hume concrete columns. Generally though, the external form displays few of the elements which help to distinguish residences of this style, and it does not create a particularly aesthetically pleasing composition. The only elements of the building which are of minor architectural interest are the ceiling in the study and the terrazzo paving of the ground floor porch and portecochere. The building has many oddities, such as the awkward meeting of the stair and ceiling, the uncomfortably low ceiling height on the west external porch, and the poor internal arrangement of the stair and hedrooms. These can only be seen as signs of poor planning, and seem to be a consequence of the architect attempting too much for the sake of the style. The date of its construction does place it among the early examples of this style genre in Adelaide, but an investigation of the building shows it is a poor example with little architectural or aesthetic significance.

6.5 (e) It is associated with a notable local personality or event

There have been no noted residents important to the locality associated with the house.

6.6 (f) It is a notable landmark in the area

Except for its lack of context with its neighbours, it has no physical or visual dominance which might warrant its consideration as a local landmark.

6.7 (g) It is regarded with high esteem or affection in the local area

This is a subjective matter and it is difficult to establish the feelings of the local community. There is generally affection for most buildings people have come to accept as part of their local environment, although the degree of esteem is more difficult to establish. As it appears the local community have had little other than passing contact with the building, any local feelings towards the building may originate from its remaining presence on Mills Terrace.

7. CONCLUSION

It is difficult to understand why this building has been nominated for the City of Adelaide Local Heritage Register. It rates very poorly against the criteria provided by the City of Adelaide and is a poor example of its type.

It can only be assumed that the only basis for nomination of this item is its external, aesthetic appearance which is remarkably out of context with its neighbours. Furthermore such aesthetic characteristics are specifically excluded from the criteria established by the City of Adelaide.

From: Peter Psaltis

Sent: Thursday, 12 December 2024 11:33 AM

To: PDCSA Amendments

Cc:

Subject:Historic Area Statement Update Code AmendmentAttachments:Letter to City of Adelaide.pdf; Annexures.pdf

Dear Ms McDonnell

Please find attached a submission lodged on behalf of the owners of 424 Gilles Street, Adelaide.

Could it be noted that although I am a principal at Norman Waterhouse (which acts for the City), I am acting in my personal capacity in this matter. To be clear, Norman Waterhouse does not act for the owners and it is not acting against the City.

Yours faithfully

Peter Psaltis

Principal Norman Waterhouse

| F 08 8210 1234 | W normans.com.au

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12 December 2024

City of Adelaide 25 Pirie Street Adelaide SA 5000

Attention: Ms Colleen McDonnell, Manager, City Planning & Heritage

Dear Ms McDonnell

Historic Area Statement Update Code Amendment – objection to proposed listing of 424 Gilles Street as a representative building

- 1. I represent Stanley and Marian Psaltis, the owners of the property and house located at 424 Gilles Street Adelaide (CT 5278/435) (**the Owners**).
- 2. The Owners have been granted a short extension of time in which to lodge a submission in relation to the Historic Area Statement Update Code Amendment (**Code Amendment**), until the close of business on 13 December 2024. Thank you for that extension.
- 3. For the reasons set out herein, the Owners object to the proposed listing of the house as a representative building in Historic Area (Adel 14).

4. SUMMARY OF THE OWNERS' POSITION

- 5. The proposed listing is misconceived on at least the following grounds:
 - first, an adequate foundation has not been laid for including the Inter-war period in the Historic Area Statement in the first place;
 - 5.2 second, even if the Inter-war period has been properly included, the building has been modified, which modifications have compromised its integrity;
 - 5.3 third, the building is not representative of dwellings of the Inter-war period; rather, it is an atypical example which does not represent relevant attributes of the Inter-war period as identified in the Historic Area Statement.
- 6. The Owners also take issue with the public notification process in that a crucial piece of information, namely 'Attachment G *Grieve Gillett Architects 2024, City of Adelaide Historical Area Statement Code Amendment Review*' appears to have been omitted form the materials placed on public consultation.

7. PROCEDURAL ISSUE

- 8. On page 15 of the Code Amendment, it is said that the investigations included a peer review of the draft Historic Area Statements undertaken by Grieve Gillett Architects in 2024. We are told that review 'informed the final edit of the draft Statements in the draft Code Amendment.'
- 9. Notwithstanding that this report was said to be 'Attachment G' to the Code Amendment, it was not attached as far as I can see.
- 10. In so far as reliance has been placed on the Grieve Gillett report, it should have formed part of the materials placed on public consultation. Failure to make the report available has denied the community an opportunity to review and respond to it. This has adversely impacted on the validity of the public consultation process.
- 11. The following submissions are made without prejudice to any argument that the Code Amendment process has miscarried.

12. INTRODUCTION

12.1 Representative Buildings Generally

- 12.2 The term 'representative building' is not found in the *Planning, Development* and *Infrastructure Act 2016*. As such, it has no statutory basis. Rather, the term exists wholly within the Planning and Design Code (**Code**) as figment of planning policy.
- 12.3 The term 'representative building' was, of course, devised during preparation of the Code, to replace the term 'contributory place' found in many Development Plans.
- 12.4 The listing of places as 'contributory places' was the subject of criticism by the Expert Panel on Planning Reform chaired by Brian Hayes QC. The Expert Panel recommended that contributory places should not be included into the new system for various reasons. Respectfully, such criticism was not addressed by simply renaming them 'representative buildings.'
- 12.5 In any case, the purpose of listing a building as a representative building is described in the Code Amendment in the following terms (at page 218, with underlining added):

These are historic buildings which are not designated as a State Heritage Place or a Local Heritage Place.

A Representative Building should exhibit significant historic themes and attributes of character based on the relevant Historic Area Statement in the Planning and Design Code. <u>This is predicated on the Statements being comprehensive and based on sound research, which is being addressed by this Code Amendment.</u>

-

¹ Expert Panel on Planning Reform *'Heritage and Character in the Planning and Design Code – Report to the Minister for Planning'* December 2019

- 12.6 Importantly, what that statement confirms is that there are essentially two preconditions for the proper listing a representative building, namely:
 - 12.6.1 there is a comprehensive Historic Area Statement (**HAS**) <u>based on sound research</u>; and
 - 12.6.2 the building exhibits historic themes and attributes of character found in the HAS.

12.7 Rationale for listing 424 Gilles Street as a representative building

12.8 The rationale for the listing of 424 Gilles Street as a representative building is articulated on page 241 of the Code Amendment, in the following terms.

424 Gilles Street - proposed Representative Building (c.1925 residence)

The deeper building setback, and more generous size of the dwelling, site and garden reflect a transitional historic character influenced by proximity to East Terrace and the Park Lands edge at the south-eastern edge of the Historic Area in Gilles Street.

Immediately to the east are 432 and 440 Gilles Street, Local Heritage Places on the eastern perimeter of Historic Area Adel 14 – see photos below. On the southern side of Gilles Street opposite are other larger-scale residences which are heritage listed.

12.9 For the reasons that follow, it is submitted that both pre-conditions referred to above are absent.

13. INCLUSION OF THE INTER-WAR PERIOD IN THE HISTORIC AREA STATEMENT IS NOT BASED ON 'SOUND RESEARCH'

- 14. It is important to note that the Owners do not take issue with the HAS (existing or proposed) in so far as it relates to late nineteenth century Victorian period, which period is clearly an important and defining era in the development of the south-eastern corner of the City.
- 15. The Owners' issue is with the manner in which the Inter-war period, having crept into the policy framework during transition to the Code, is now proposed to be embedded by the nomination of representative buildings neither of which appears to be supported by sound research or meaningful historical analysis.
- 16. To understand the Owners' objection in this regard, it is first necessary to understand the background to the current HAS in the Code.
 - 16.1 Adelaide (City) Development Plan
 - 16.2 Immediately prior to the Code, the relevant area was in an Adelaide Historic (Conservation) Zone according to the Adelaide (City) Development Plan (30 April 2020 consolidation).
 - 16.3 The Zone contained a Statement of Heritage Value (**SHV**), a copy of which is annexed (**Annexure 1**).

- 16.4 The SHV described the importance of the late nineteenth century (Victorian) period of residential development in the south-eastern corner of the City.
- 16.5 The various building types referred to included 'grand villas', 'humble cottages', a church, hotels and retail premises. The latest date referred to in the SHV is 1907.
- 16.6 In conclusion, the final sentence in the SHV noted:
 - "...the residential and relatively uniform character in the south-east."
- 16.7 As such, prior to the introduction of the Code, the historic value of the south east corner of the City was <u>because</u> of its relatively uniform character established by buildings of the Victorian, late nineteenth century, period.
- 16.8 Notably, there was no mention whatsoever of buildings from the Inter-war period.
- 16.9 The importance of the late Victorian period was also reflected in the character study undertaken by the City of Adelaide in 2012, which was the basis for the Adelaide Historic (Conservation) Zone.
- 16.10 The Desired Character statement (**DCS**) (which immediately followed the SHV in the Development Plan) was more specific in terms of the character of particular streets or parts of streets sought to be conserved and reinforced. The introductory paragraphs made reference to:

The Zone's historic character is established by many cohesive groups of nineteenth century buildings...

16.11 By contrast, it is notable that in the Development Plan, Schedule 2 'House Periods, Styles and Types in North Adelaide' contained a detailed explanation of various eras of residential development in North Adelaide, including the Inter-war period described in the following terms.

Inter-War Houses (1920s to 1942)

In the period between the First World War and Second World War new styles developed, particularly the Bungalow (based on the Californian version) and Tudor Revival styles. Bungalows incorporated a broad spreading roof and verandah with typical masonry columns supporting verandah elements and the expansive two storey version was often known as a Gentlemen's Bungalow. The roof tiles used were Australian-made Wunderlich tiles of the same profile as earlier Marseilles tiles. The Tudor Revival style displayed steeply pitched roofs with half timber gable ends and variations of the verandah porch treatment. Other styles which were built in North Adelaide during this period included Spanish Mission (or more often 'Mediterranean') and Art Deco/Moderne, although these are not as common. During this period, timber joinery remained characteristic of the housing styles, but there was some use of metal framed windows.

Fencing was typically low masonry walls, built from materials matching the main building.

Housing development essentially stopped in North Adelaide during the period 1942 to 1950 as a result of the materials shortages caused by the Second World War.

16.12 In the case of Gilles Street, the DCS provided (with underlining added):

(g) Gilles Street

The Gilles Street townscape comprises single storey attached and detached cottages in a close pattern of development. While residences exhibit a variety of architectural forms, the cohesive character established by consistent fenestration, pitched roof profiles and verandah styles is to be reinforced.

East of St John Street is a more open subdivision pattern of large detached residences set in landscaped grounds. This more open subdivision pattern creating a transition from the intimate cottage character of Gilles Street to the grand mansion character of the adjacent East Terrace Policy Area is to be maintained.

- 16.13 Again, it is notable that the character sought to be conserved and reinforced by the policy had nothing to do with Inter-war architecture or buildings. Rather, what was identified as being important about this section of Gilles Street was the pattern of development, which comprised a more open and landscaped character and which gave a sense of transition to the grand mansion character of East Terrace.
- 16.14 Historic Area Statement Planning and Design Code
- 16.15 The Code commenced in operation on 19 March 2021 (Version 2021.2).
- 16.16 In the transition from Development Plans, the intent was to centralise historic area statements within the provisions of the Historic Area Overlay, rather than in individual zones.
- 16.17 Importantly, the stated intent was for a 'policy neutral' transition from the Development Plan to the Code.
- 16.18 This intent was articulated in the public consultation draft *Historic Area Statements and Character Area Statements Proposal to amend Phase 3 (Urban Areas) Planning and Design Code Amendment*, where the State Planning Commission wrote (with underlining added):

New Historic Area Statements

At the time the draft Planning and Design Code for Urban Areas was released for public consultation, it was foreshadowed that historic statements could be drafted to support the Historic Area Overlay. The Historic Area Statements were proposed to be introduced in the Code to help clearly identify and articulate the key elements of historic importance in a particular area. These were intended to replace Desired Character Statements in existing Development Plans.

 The proposal to include Historic Statements has gained support through the consultation process, and 22 councils have participated in the drafting process. The work prepared by Councils has been edited where necessary to provide a level of consistency in drafting style. Key amendments to the statements include the removal of prescriptive numbers which are covered in other areas of the code, the removal of background information and words that talk about what development should do (this is the role of the Overlay).

- Over 200 Historic Area Statements have now been prepared, which will affect in the order of 40,000 properties across South Australia that are proposed to be transitioned into the new Historic Areas Overlay. Importantly, these statements are based on existing Development Plan content. The intent of these Statements is not to provide lengthy background statements, but to distil the critical information required to make an informed planning decision that results in development that complements the existing (historic) character of a particular location. The Statements should be used to determine the prevailing styles and patterns of development for the purposes of interpreting all policies within the Overlays. Councils will be able to evolve these statements over time.
- 16.19 The intent to reflect existing Development Plan content was clearly evident in the draft HAS (Adel 14) which was initially released for public consultation as part of Phase 3 (Urban Area) Code Amendment.
- 16.20 The HAS (Adel 14) was, indeed, faithful to the SHV in so far as it referred to 'cohesive groups of nineteenth century buildings', while making no mention whatsoever of the Inter-war period (see **Annexure 2**).
- 16.21 However, by the time the Code went live in March 2021, the HAS (Adel 14) had been amended to include passing references to the Inter-war period, under the headings 'Eras, themes and context' and 'Materials' (see extracts below, and in **Annexure 3**). Notably, such references (highlighted in the extracts below) did not relate to Gilles Street, but were generic in nature.

Eras, themes and context	Cultural and historic evidence of the creation of the colony and the consolidation of early settlement in Adelaide.
	1837 to 1901 – Victorian period.
	1901 to 1920's – Edwardian period
	1920's to 1942 – Inter-war period
	Broad range of residential stock, from nearby grand villas/mansions on South and East Terraces overlooking the Park Lands (1870-1880) to humble cottages lining the smaller streets
Allotments, subdivision and built form patterns:	Gilles Street
and built form patterns.	Close pattern of development
	East of St John Street is a more open subdivision pattern

	T
Architectural styles, detailing and built form features	Gilles Street Intimate attached and detached cottages with consistent fenestration, pitched roof profiles and verandah styles. Large detached residences set in landscaped ground east of John Street. Variety of architectural forms
Materials	Victorian Houses Bluestone, limestone or sandstone, with brick or rubble side and rear walls. Timber framed windows and doors. Cast iron or timber posts to the verandahs elaborated with moulded capitals and trim, and widely used cast iron brackets and frieze decoration. Masonry base and piers with cast iron panels or railings, timber railing, timber picket fencing for smaller houses.
	Edwardian Houses Face brick walling with decorative brick detailing, ashlar stone with brick dressings or moulded render or 'rock face' sandstone (or freestone) for wall material. Unglazed terracotta Marseilles roof tiles, corrugated iron roof cladding. Timber framed windows and doors. Windows often grouped and doors often divided into three or four horizontal panels. Masonry fencing with cast iron palisade, or timber.
	Inter-War Houses Australian-made Wunderlich roof tiles. Timber joinery with some use of metal framed windows. Typically low masonry fencing, built from materials matching the main building

- 16.1 In my review, I can find no historical analysis or 'sound research' to justify the inclusion of the Inter-war period, or typical Inter-war building materials, in the HAS. By any account, its inclusion occurred for reasons which remain undocumented and unexplained, and without appropriate rigor or public scrutiny.
- 16.2 **Draft Code Amendment Historic Area Statement (Adel 14)**
- 16.3 Of course, one of the stated aims of the Code Amendment is to update Historic Area Statements in the Code.
- 16.4 While this is uncontentious in respect of those aspects of the HAS dealing with the late-Victorian period, the Owners submit that in relation to the Inter-war period the Code Amendment cannot 'pull itself up by its bootstraps'; sound

- justification must be made for including this period in the first place, before amendments can be validly considered.
- 16.5 The Code Amendment fails to do this.
- 16.6 Rather, the HAS (Adel 2) continues to recognise the importance of predominantly late nineteenth-century character in the south-east corner of the city. For example, it states (on page 160):

Adelaide was once predominantly a residential city. The existing late nineteenth century character of the south-east corner of the city continues to reflect this. The Area retains a broad range of residential stock, from grand villas on South and East Terraces overlooking the Adelaide Park Lands to humble cottages lining the smaller streets, established during the course of successive subdivisions.

16.7 On page 161, it refers to the:

.....relatively uniform character of the south-east.

16.8 In relation to Gilles Street, the Code Amendment states on page 163:

The historic streetscape is formed by the wide street setting and the historic built form character is derived from the cohesive pattern of single storey detached and semi-detached double and single frontages cottages, villas and two storey terraces. West of St John Street, the buildings are set close to the street frontage with small garden areas or verandahs extending to the street frontage. The side and front setback pattern is established by the Heritage Places.

East of St John Street is a more open subdivision pattern containing larger, detached residences some having deeper setbacks from the street frontage and more spacious landscaped grounds. The more open subdivision pattern and site layouts are features of a transition from the intimate cottage character of Gilles Street to the grand mansion character of East Terrace.

16.9 Under the heading 'Architectural styles, detail and built form features', it says on page 165:

The Adelaide Historic Area is dominated by Victorian cottages and villas, including a number of Early Victorian cottages (Ada Street and Tomsey Street).

This section also includes with references to 'prevailing built form features' and 'cohesion' and 'consistency'.

16.10 And yet, without justification or explanation, the draft HAS refers to '1920s to 1942 - Inter-War Houses' as being an important era, and that the area is characterized 'by a variety of architectural styles including but not limited to Inter-war Houses.' Somewhat lazily perhaps, the HAS (Adel 14) then reproduces, word for word, the description of the Inter-war period in Schedule 2

- of the Development Plan which, of course, related to house styles in North Adelaide.
- 16.11 Respectfully, the draft HAS (Adel 14) perpetuates the same problem as the current HAS (Adel 14) in that it seemingly includes the Inter-war period as an after-thought, and without a proper a base of 'strong research' or historical analysis. For example, where is the historical research and analysis to justify the Inter-war period as an important era in the south-eastern corner of the City, compared with North Adelaide and other inner-city suburbs and localities?
- 16.12 The tenuous nature of its inclusion is further revealed by a survey of the 'Interwar' buildings proposed to be listed as representative buildings in the Adel 14 area, of which there are only 14 (see **Annexure 4**). Of that number, 9 are clustered in a continuous row on Allen Place, with the remaining 5 scattered variously on Carrington Street (1), Halifax Street (1), Power St (1) and Gilles Street (2).
- 16.13 With such a limited number of buildings from this era majority of which are concentrated in a single cluster, and with the remaining few which are scattered haphazardly around the area— it hardly screams out as being an important era of building in the south-eastern corner of the City.
- 16.14 In support of this objection, the Owners refer to a report prepared in 1993 by renowned conservation architect Mark Butcher (**Annexure 5**). At the time of that report, it was proposed to list the house as a local heritage place.
- 16.15 Mr Butcher concisely summaries the point in the following terms (with underlining added):

The house at 424 Gilles Street is an ordinary red brick 1925 bungalow of no particular architectural merit. It forms part of the post-World War 1 residential boom which took place in metropolitan Adelaide, largely in the inner-city suburbs. The major historical, economic or social themes of importance to South-East Adelaide relate to its period of settlement and development in the 1840s-1890s. The existing house is from a later period.

- 16.16 As was the case when the Code was first introduced, the merits of including the Inter-war period as an important era of residential development in south-east Adelaide remains a live question.
- 16.17 The Owners submit that the Code Amendment has <u>not</u> answered that question with necessary research and historical analysis. Rather, it seeks to piggy-back on two passing references in the current HAS (Adel 14), which references crept in during the transition of policy from the Development Plan.
- 16.18 As such, the first pre-condition for the listing of representative buildings has not been satisfied.
- 17. THE HOUSE DOES NOT EXHIBIT THEMES AND ATTRIBUTES OF THE INTER-WAR PERIOD AS STATED IN THE HISTORIC AREA STATEMENT
- 18. In any case, even if it is accepted that the Inter-war period has been validly incorporated into the HAS (Adel 14), it is evident that the house at 424 Gilles Street

- does not represent the relevant themes and attributes referred to in the HAS, or which are otherwise important to that era.
- 19. As mentioned above, a representative building should exhibit significant historic themes and attributes of character based on the relevant HAS. According to the Code Amendment, key factors include:
 - The building style and era should be consistent with those assessed as significant in the Historic Area as per the revised Historic Area Statement.
 - The building demonstrates historical theme/s important in the area.
- 20. In this regard, it is clear that apart from being originally constructed in the 1920s, the building:
 - 20.1 has been substantially modified since construction, which modifications have diminished its integrity;
 - 20.2 is of an unusual and atypical design which is not representative of buildings of that era; and
 - 20.3 does not exhibit two of the three materials identified in the HAS as being typical of Inter-war houses.

Each of these issues is discussed in more detail below.

21. The building has been modified

- 21.1 As mentioned above, in 1993, our clients engaged respected conservation architect Mark Butcher to review the proposed listing of the building as a LHP.
- 21.2 Notwithstanding that the LHP criteria are not relevant here, important aspects of Mr Butcher's report remain as relevant now as they were in 1993.
- 21.3 In particular, in describing the building, Mr Butcher made the following observations:

This bungalow has been added to on the south-west corner and on the top, ie. a new "wing" has been built into the roof as a first floor addition. These two relatively major additions appear to have been carried out at more or less the same time, and collectively alter the original design quite significantly. A new dormer window has also been added on to the north-west corner of the roof and the eastern side modified to provide another in-roof room with new high-level windows in the easter gable wall. A gable roof carport has also been added on to the eastern side. As a result of these additions and alterations, the symmetry of the original bungalow has largely been lost.

21.4 The rational for listing on page 241 of the Code Amendment says nothing about these modifications, and it makes no attempt to discern how later additions and alterations have impacted on the integrity of the building.

22. Atypical example

22.1 Mr Butcher continued (with underlining added):

The existing house at 424-428 is atypical to the area...

This method of construction was typical of early bungalow construction in the mid 1920s when the house was built, and is characteristic of inner-city suburbs developed at that time. It is not characteristic of construction methods used in the south-east corner of the city which was typically settled and developed in the 1840-1890 period. Houses from this period were usually constructed from bluestone or rubble with red brick quoins, as typically seen in the house next door to the east.

<u>The house is atypical of the area, and is not a good representation</u> example of its type. It has been significantly altered and modified.

- 22.2 The design of the house is clearly peculiar, being a simple bungalow design, but with Tudor elements. Diagonal leadlight windows, and horizontal slatted timber gates, were also not original, having been added by the current owners.
- 22.3 It is perhaps unsurprising that the listing rationale makes little reference to the building itself, preferring to focus on other aspects, namely, 'the deeper building setback' and the 'more generous size of the dwelling, site and garden' which is said to make for a transition to the mansion character on East Terrace and other large scale residences that are heritage listed.
- 22.4 Respectfully, such elements are merely contextual, and are peripheral to the building itself which remains, from a heritage perspective, 'atypical' of the area and of Inter-war bungalows more generally.

23. Architectural features and materials

- 23.1 We further observe that the building does not incorporate typical architectural features or 'materials' of the Inter-war period as identified in HAS (Adel 14). In particular:
 - 23.1.1 it is not a traditional California Bungalow, or a Tudor Revival;
 - 23.1.2 the roof is colorbond, powder-coated steel, rather than 'Australian-made Wunderlich roof tiles of the same profile as earlier Marseilles tiles'; and
 - 23.1.3 it does not feature 'a steeply pitch roof with half-timber gable ends'
 - 23.1.4 the front fence is ivy-covered brush rather than 'low masonry walls, built from materials matching the main building'.

As such, most of the defining elements as identified in the HAS are simply absent.

24. SUMMARY

25. For all of the above reasons, even if it is legitimate to refer to the Inter-war period as an important era in the south-east of Adelaide (which is denied), the house at 424 Gilles Street remains an 'atypical' example.

- 26. In Mr Butcher's words, the building is of no particular architectural merit. Further, having undergone 'quite significant' modifications, the building is not representative of the themes and attributes of that era.
- 27. The Owners remain opposed to the proposed listing of the building as a representative building, which they would submit would be unfair and erroneous.
- 28. The Owners ask to be heard in support of their representation.

Yours sincerely

Peter Psaltis

Planning & Environment Lawyer Email: ppsaltis@normans.com.au

Mobile: 0432 184 869

Annexure 1 – Development Plan Extracts

Annexure 2 – Draft Historic Area Statement

Annexure 3 – Adelaide Historic Area Statement (Adel 14) – Planning and Design Code

Annexure 4 - Table of Inter-war houses in south-east Adelaide

Annexure 5 – Mark Butcher Report

From: PlanSA Submissions <noreply@plan.sa.gov.au>

Sent: Tuesday, 5 November 2024 4:08 PM

To: PDCSA Amendments

Subject: Public Consultation submission for Historic Area Statement Update Code

Amendment

Follow Up Flag: Follow up Flag Status: Follow up

City Policy and Heritage Team,

Submission Details

Amendment: Historic Area Statement Update Code Amendment

Customer type: Member of the public

Given name: Elisa Family name: Star

Organisation:

Email address:

Phone number:

My overall view is: I support the Code Amendment

Comments: Support any code amendments which improve heritage assessments and

care

Attachment 1: No file uploaded
Attachment 2: No file uploaded
Attachment 3: No file uploaded
Attachment 4: No file uploaded
Attachment 5: No file uploaded

Sent to proponent

email:

pdcsa.amendments@cityofadelaide.com.au

PlanSA Submissions <noreply@plan.sa.gov.au> From:

Sent: Monday, 9 December 2024 4:15 PM

PDCSA Amendments To:

Public Consultation submission for Historic Area Statement Update Code Subject:

Amendment

Follow Up Flag: Follow up Flag Status: Completed

City Policy and Heritage Team,

Submission Details

Amendment: Historic Area Statement Update Code Amendment

Customer

type:

Member of the public

Given name: Leonie Family name: Ebert

Organisation:

Email address:

Phone

number:

Comments:

is:

My overall view I support the Code Amendment

I support the Code Amendment only if it maintains the character and history of North Adelaide and it does not allow the development of preposterous buildings such as

the one on 88 O'Connell Street which does not fit the character of North Adelaide.

Will the code ensure this preposterous building does not open the door to other such ghastly buildings? Will the code have the strength to prevent such buildings?

Will the code take into account the wants of the residents.

Attachment 1: No file uploaded Attachment 2: No file uploaded

Attachment 3: No file uploaded Attachment 4: No file uploaded

Attachment 5: No file uploaded

Sent to

proponent

pdcsa.amendments@cityofadelaide.com.au

email:

Sent: Thursday, 31 October 2024 6:44 PM

To: Gabriella Cutri

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website

Do you have any suggestions or improvements for the draft Code Amendment?

Hi, I am a resident of Royal Avenue. Our street is an original display village from the 1890's with each house different in design, decoration and render but of similar block size and location to the street. It is in the Victorian Era not Edwardian as your statement reads. The two Edwardian Villas face Gilles Street.

Has your property been nominated as a Representative Building? Yes

Are you in support of the nomination?

Yes

Please share why you are in support of the nomination

No out of character or 2 storey dwellings to be erected. No demolition of existing Historic buildings or landmarks. No modifications or out of character to historically significant buildings.

Is there any further information you would like Council to consider?
Underground power to Royal Avenue to restore it back to it's original beauty!
Acknowledgement of it's original purpose of an intact 1890's home display village.
Are you a City of Adelaide ratepayer?
Yes
Are you an owner and/or occupier?
Owner
Postcode
5000
How do you participate in City life? (tick all that apply)
Work
Shop
Play (leisure/recreation)
Study
Own a business
Live (reside)
First Name
Debra
Last Name
Carson
Email address

Residential address

18 Royal Avenue, Adelaide SA 5000

To view all of this form's submissions, visit https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

Sent: Friday, 1 November 2024 1:03 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

I support preservation of the parklands. We are lucky to have them and they will become more important when high density housing occurs. People living in units need the parklands for recreation for their families. On a visit to Spain I was told that if their is a high rise development then a certain amount of open space must be included.

Please share which proposed revisions you don't support and why

I do not support any provisions that are unreasonable when renovating heritage property. Heritage is important but time moves on. Properties can be renovated but three should not be to many onerous micro managing from Coucil.

Do you have any suggestions or improvements for the draft Code Amendment?

I found it complicated. We will personally not be developing our property any more. I hope ther are no changes that might retrospectively affect us.

Has your property been nominated as a Representative Building?

Yes

Are you in support of the nomination?

Yes

Please share why you are in support of the nomination

I like history and preservation of "historic" buildings appeals to me. We have a plaque on our front fence. Does this mean we are Representative Building? The former question only allowed a Yes or No but no Don't know response.

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Occupier

Postcode

5006

How do you participate in City life? (tick all that apply)

Live (reside)

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Sent: Friday, 1 November 2024 3:57 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

An owner and resident of the area. Strongly supportive of all means to retain the historic amenity, appeal and streetscape of the area.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - all

Please share why you support the proposed revisions

They provide greater detail for future planning, particularly for developers, who are usually far more incentivised by financial gain than by a desire to retain the historic features and amenity of a property or area.

Do you have any suggestions or improvements for the draft Code Amendment?

Yes. Some of the writing is clumsy and incorrect grammar, e.g. the use of "comprise of" - this is not English. It should read EITHER "comprise" OR "consist of".

Some sentences are true sentences whilst some are not - easier to read if there
is consistency.
Has your property been nominated as a Representative Building?
No
Are you a City of Adelaide ratepayer?
Yes
Are you an owner and/or occupier?
Owner
Occupier
Postcode
5006
How do you participate in City life? (tick all that apply)
Work
Shop
Play (leisure/recreation)
Own a business
Live (reside)
First Name
Josephine
Last Name
Bills
Email address
- THE

Residential address

To view all of this form's submissions, visit https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

Sent: Sunday, 3 November 2024 1:46 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

It does not directly affect me but I do believe that unscupulous developers should not have their way unimpeded.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - all

Please share why you support the proposed revisions

I think that historic buildings should not be allowed to be replaced by modern structures just to make money. This is our heritage and history. Thus it should be protected from developers.

Do you have any suggestions or improvements for the draft Code Amendment?

no

Has your property been nominated as a Representative Building?

No
Is there any further information you would like Council to consider?
Are you a City of Adelaide ratepayer? Yes
Are you an owner and/or occupier? Owner
Postcode 5006
How do you participate in City life? (tick all that apply) Shop
To view all of this form's submissions, visit https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

Sent: Monday, 4 November 2024 1:23 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I have been a resident of North Adelaide for many years.

My husband, Horst Salomon, was responsible for preserving much of the character of North Adelaide

Do you have any suggestions or improvements for the draft Code Amendment?

I want the historic character of North Adelaide preserved.

Has your property been nominated as a Representative Building? No

Is there any further information you would like Council to consider? I am displeased with with certain hi rise developments in North Adelaide and the city in general.

Are you a City of Adelaide ratepayer?

No

Are you an o	owner and/or occupier?
Occupier	VXX 14 14 15 16 16 16 16 16 16 16 16 16 16 16 16 16
Postcode	
5006	
How do you	participate in City life? (tick all that apply)
Live (reside)	
First Name	
Betty	
Last Name	
Salomon	
Email addres	es s
Residential a	address
To view all of	this form's submissions, visit
https://ourade	elaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

Sent: Monday, 4 November 2024 3:19 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I assume that the properties at No 12 to No 16 Tomsey Street in Adelaide are not included in the Draft Code Amendment.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you don't support and why

I assume that the properties at No 12 to No 16 Tomsey Street in Adelaide are not included in the Draft Code Amendment. All Townhouses above were built in 2006 & 2007 They are not of heritage value.

Is there any further information you would like Council to consider?

I assume that the properties at No 12 to No 16 Tomsey Street in Adelaide are not included in the Draft Code Amendment. All Townhouses above were built in 2006 & 2007 They are not of heritage value.

	City of Adelaide ratepayer?
Yes	
Are you an	owner and/or occupier?
Owner	
Occupier	
Postcode	
5006	
First Name	
Neil & Bron	wyn
Last Name	
Mullins	
Email addre	ess
Residential	address
To view all o	of this form's submissions, visit

Sent: Wednesday, 6 November 2024 1:26 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I own a property on Gover St in Adel 7, and am a Senior Lecturer in Architecture.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

The additional detail is generally helpful in establishing an ambition for the area and the narrative format provides greater opportunity for Staff to exercise judgement rather than being tied by policy – something that is sorely lacking in the current system.

Please share which proposed revisions you don't support and why

"The open area of the school grounds on the southern side contrasts with the setback of the strong built edge along the remainder of the street."

I am very concerned that this sentence made it into the draft as the school oval.

has nothing to do with the area's heritage and is not historical open space. This was formerly cottages which were razed to make way for an oval for the school well after the pattern of the street was established. From a street character and intention perspective, the reinstatement of cottages along this edge would be beneficial, so the policy should not actively preclude this or excuse the demolition.

If keeping this statement, the entire suite of documents should be extended to include "living heritage" in all descriptions (e.g. in Gover St, mention of the tiptop bakery, as well as various other businesses run from homes over the past 150 years) which is an absolute minefield, so I would strongly recommend this is removed.

"Building additions incorporate materials and proportions that reflect the character of the Heritage Place or Representative Building and are not readily visible from the street."

I am unsure why materials that are not visible from the street fall within the Historic Area Overlay. This runs counter to best practice in heritage architecture and may stop the inclusion of details and materials that enable a clear separation between original built form and new additions.

Do you have any suggestions or improvements for the draft Code Amendment?

Remove the statement about the school oval as suggested previously.

Has your property been nominated as a Representative Building?

Is there any further information you would like Council to consider?

The code amendment would be a good opportunity to clarify the placement of solar panels on homes. A solar panel is not a structural change to a building, nor is it permanent (at the scale of heritage) so I am unsure why solar panels are currently precluded if visible from the street. They do not damage the physical structure / form / materials of the building so it is not clear why these

are currently blocked from being installed.	
Are you a City of Adelaide ratepayer?	
Yes	
Are you an owner and/or occupier?	
Owner	
Occupier	
Postcode	
5006	
How do you participate in City life? (tick all that apply)	
Work	
Shop	
Play (leisure/recreation)	
Live (reside)	
Own a business	
First Name	
Aaron	
Last Name	
Davis	
Email address	
Residential address	
To view all of this form's submissions, visit	
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Sent: Friday, 8 November 2024 10:05 AM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Follow up



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I am an Architect who works in the city and lives nearby.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

No

Please share why you don't support the proposed revisions

I believe buildings should either be given heritage listing protection or not. I don't believe that identifying "representative buildings" is a good means of preserving heritage fabric as at creates ambiguity about what is prohibited and what is encouraged. It worries me to see so much of North Adelaide covered by Historic Area Statements as this is likely to prevent innovation and limit opportunities for quality design.

Do you have any suggestions or improvements for the draft Code

Amendment?

Please be clear about whether it is only the appearance from the street that is of concern.

Encourage development that increases the population of these parts of the city.

Has your property been nominated as a Representative Building?

Is there any further information you would like Council to consider?

Are you a City of Adelaide ratepayer?

The future is as important as the past.

Yes

Are you an owner and/or occupier?

Occupier

Postcode

5006

How do you participate in City life? (tick all that apply)

Work

Shop

Play (leisure/recreation)

Own a business

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Sent: Friday, 8 November 2024 1:21 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Follow up



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I live in the area

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

Use of representative buildings is good. However you have picked some very poor examples. Many are daubed in paint and not good examples. Tower street and gover street examples are poor in comparison to others

Do you have any suggestions or improvements for the draft Code Amendment?

Pick a larger range of buildings.

Has your property been nominated as a Representative Building? No Is there any further information you would like Council to consider? Seems like you are seeking to weaken protections. Can you explain how this will more clearly protect heritage in the area Are you a City of Adelaide ratepayer? Yes Are you an owner and/or occupier? Owner **Postcode** 5006 How do you participate in City life? (tick all that apply) Work Shop Play (leisure/recreation) Live (reside) **First Name James** To view all of this form's submissions, visit

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https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

Sent: Monday, 11 November 2024 8:21 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I am concerned that the Adelaide City Council has not done enough to conserve the heritage architecture of the remaining shops on Melbourne Street. It is disgraceful that so many Victorian and Edwardian buildings have been lost due to the overdevelopment and high-rise buildings along one of Adelaide's most important streets!

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - all

Please share why you support the proposed revisions

Adelaide has been voted one of the most beautiful cities in the world because of its heritage buildings. Not enough has been done to ensure the ongoing conservation of these sites. Melbourne Street is quickly becoming overdeveloped by highrise buildings and insensitive developments that tear down the existing heritage buildings. The few remaining SHOULD BE PROTECTED for future generations.

Do you have any suggestions or improvements for the draft Code Amendment?

No further highrise developments on Melbourne St.

All Houses and Shops on Melbourne St to be protected from demolition.

Has your property been nominated as a Representative Building? No

is there any further information you would like Council to consider?

Noise control on Melbourne St emanating from certain cafes that play overly loud music until midnight to entice patrons, especially in the eastern residential section

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Postcode

5006

How do you participate in City life? (tick all that apply)

Work

Shop

Play (leisure/recreation)

Live (reside)

Study

First Name

Bronwyn Louise

Last Name

Waters

Email address

Residential address

To view all of this form's submissions, visit https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

Sent: Wednesday, 13 November 2024 4:23 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

Live there

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

Generally ok, but this statement is laughable "The historic streetscape is formed by the wide street setting and attractive outlook to the Adelaide Park Lands..." since the Lord Mayor voted in favour of building huge aquatic centre on those parklands. Thanks for ruining our 'historic streetscape'

Please share which proposed revisions you don't support and why I suggest the above is re-written.

Has your property been nominated as a Representative Building? Yes

Are you in support	of the nomination?
No	
Please share why	you are not in support of the nomination
It will place further li	mitations on what I do and offer zero benefits to me as a
land holder.	
Are you a City of A	delaide ratepayer?
Yes	
Are you an owner	and/or occupier?
Owner	
Postcode	
5006	
How do you partic	ipate in City life? (tick all that apply)
Work	
Shop	
Play (leisure/recreat	tion)
Live (reside)	
First Name	
Carl	
Last Name	
Driesener	
Email address	

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Sent: Friday, 15 November 2024 8:06 AM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

To include the East End in the revision of historic areas.

Has your property been nominated as a Representative Building?

Is there any further information you would like Council to consider?

Really concerned about the proposed accomodation development near the Crown and Anchor hotel and how that will change the culture of this precinct. The old stables are being demolished! High rise in this part of the city should be banned. There are so many unused buildings in the CBD that could be repurposed.

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Occupier	
Postcode	
5000	
How do you particij	pate in City life? (tick all that apply)
Work	
Shop	
Live (reside)	
Play (leisure/recreati	on)
Residential address	3
To view all of this for	m's submissions, visit
	m's submissions, visit a.gov.au/index.php/dashboard/reports/forms_new/data/376

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Sent: Sunday, 17 November 2024 10:04 AM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

Owner

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you don't support and why Unable to find which sites will be considered as representative, so can't comment.

Do you have any suggestions or improvements for the draft Code Amendment?

Make it much easier to find out which buildings will be nominated as representative. Having spent over 30 minutes searching multiple sites (council, planning, Google and, in total desperation, Facebook), all I know is what arrived in the letter. 54 sites will be nominated. Is mine one of them? I don't know.

Are	you a City of Adelaide ratepayer?
Yes	
Are	you an owner and/or occupier?
Own	er
Occi	upier
Post	tcode
5000	
How	do you participate in City life? (tick all that apply)
Worl	K .
Shop	
Play	(leisure/recreation)
First	Name
Laur	el
Last	Name
Haye	es
Ema	il address
Resi	dential address
To v	iew all of this form's submissions, visit
https	://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

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			Adelaide.			

Sent: Sunday, 17 November 2024 11:20 AM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I am a city resident and have been considering an extension to our house

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

I'm supportive of heritage restrictions that maintain a streetscape and sense of place but if you want the city to remain attractive to families and residents it has to be possible to extend and renovate without this being prohibitively expensive.

Please share which proposed revisions you don't support and why

.

Do you have any suggestions or improvements for the draft Code Amendment?

Residents need clear guidance on the parameters for extensions and renovations - what is permissible, what the minimum requirements are for useable outdoor space, setbacks, building and windows on boundary lines etc.

Has your property been nominated as a Representative Building?

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Postcode

5000

How do you participate in City life? (tick all that apply)

Work

Shop

Play (leisure/recreation)

Live (reside)

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This is not SPAM. You are receiving this message because you have submitted feedback or signed up to Our Adelaide.

Sent: Saturday, 23 November 2024 3:45 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Follow up



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I live in the City of Adelaide and value its built heritage

Do you have any suggestions or improvements for the draft Code Amendment?

ACC should insist that the code amendment includes an assessment of other areas. The existing 14 Historic Areas are totally inadequate.

Has your property been nominated as a Representative Building?

Is there any further information you would like Council to consider?

Why is there none of the SW corner of the city, or the Eastern part of North Terrace included as an historic area. The SW area is a rich precinct of 19th Century workers cottages which have been largely spared destruction so far. Surely they should be included as an Historic Area. I do notice that the

Salvation Army was permitted to let a nice cottage on the corner of Morphett St and Gilbert St (in which they used to conduct CBT programs to teach men to not be violent to their partners) get run down and it has now been demolished. We do not want the same fate to befall the rest of this important built history!

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Postcode

5000

How do you participate in City life? (tick all that apply)

Work

Shop

Play (leisure/recreation)

Study

Own a business

Live (reside)

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https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376

This is not SPAM. You are receiving this message because you have submitted feedback or signed up to Our Adelaide.

Sent: Wednesday, 27 November 2024 5:03 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

No

Please share why you don't support the proposed revisions

Too general, Compromised and manipulated

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Postcode

5006

How do you participate in City life? (tick all that apply)

Play (leisure/recreation)

Live (reside) Shop

First Name

N/a

To view all of this form's submissions, visit <u>https://ouradelaide.sa.gov.au/index.php/dashboard/reports/forms_new/data/376</u>

This is not SPAM. You are receiving this message because you have submitted feedback or signed up to Our Adelaide.

Sent: Friday, 29 November 2024 1:44 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Completed



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

retaining all relevant historic buildings in all areas of adelaide, not only areas of wealthy individuals. This state does not get it that visitors visit areas where there is history and beauty worth visiting. No one is interested in square cheap buildings

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - all

Please share why you support the proposed revisions

people visit environments like these in places like Europe etc. Unfortunately Adelaide has decimated its history and will continue to.

Do you have any suggestions or improvements for the draft Code Amendment?

retain historic buildings large/small	
Has your property been nominated as a Representative Building?	
No	
Is there any further information you would like Council to consider?	
keeping facades is not adequate enough to shove a high rise building into.	It is
relevant for people to see how people operated and lived in that particular	
building {rooms} in a different era. Of course this way of thinking will not	
change.	
Are you a City of Adelaide ratepayer?	
Yes	
Are you an owner and/or occupier?	
Occupier	
Postcode	
5000	
How do you participate in City life? (tick all that apply)	
Work	
Shop	
Play (leisure/recreation)	
Live (reside)	
First Name	
Lu	
Last Name	
Spinato	
57	

Residential address

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This is not SPAM. You are receiving this message because you have submitted feedback or signed up to Our Adelaide.

Sent: Thursday, 5 December 2024 12:57 AM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Completed



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

Owners of several properties in Halifax Street.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

No:

Please share why you don't support the proposed revisions

Please forgive the long missive but we are passionate about this issue.

We respectfully object to our properties (301 Halifax in particular) being placed on the register our reasons are as follows.

They have no significant or unusual architectural significance. They are not tourist attractionsTo our knowledge No prominent or special persons were ever born or lived there.

Our family has owned And kept possession of many properties in the Adelaide

CBD. and surrounding areas since 1958. We have paid many many Hundreds of Thousands of Dollars in Rates and Taxes etc. We have kept them maintained all these years being mindful of keeping in harmony with the local aesthetics.

We have had NO financial help from government. They are However important to us ,for at one time or another They were our "homes" and our Castles... Some of them were and still are rented out to the homeless and less fortunate. Thus helping take a little of the burden off Government in respect to giving people an affordable roof over their heads. Also my collective family and their 100 or so tenants/ VOTERS Care very much about Our lovely city and have supported and unofficially campaigned for many of Adelaide's past and present Mayors Jane Lomax-Smith (twice) and in days gone by: Sir John Glover, James Irwin, George Joseph, Wendy Chapman, Steve Condous, Henry Ninio etc. The only year recently we were not with the right candidate was in 2014. We also have become very skeptical of Governments in general and this register could be the thin end of the wedge. We recently had issue with the planting of trees in Ada street (very narrow), with little or no regard to making access to our rear driveway extremely difficult some residents didn't care that we would not have CLEAR and UNOBSTRUCTED ACCESS. The majority were in our favour. We are not against greening the city however This being already a fairly green street thanks to Council and house proud residents. The extra trees resulted in the loss of a few much needed parking spots, in a city notorious for its lack of parking we find this incredulous and showing no concern or Duty of Care for the local residents/ratepayers/ Voters! Emergency service vehicles have a hard time getting through, Cleanaway don't even try. As a result my family has to endure smelly rubbish bins left alongside some of our properties and not collected by neighbours sometimes for days. We had the issue eventually resolved only because of some help from fair minded council members, an MP other residents and the possibility of us taking legal action along with using social media and that good old stand- by A CURRENT AFFAIR, It did cost a lot of taxpayer money to reposition/remove the obstruction. We heard an unsubstantiated rumor it was over \$25 Thousand Dollars, regardless what a WASTE!

In the past 50 years we have constantly had expressions of interest in buying the whole property portfolio but my father resisted the very generous offers because he loved it in Halifax street.

He has unfortunately recently passed away.

As a consequence of his passing, should our properties be placed on the register in-spite of our objections

We would not hesitate to sell the lot to the interested parties. They being an organization representing the Kaurna people. They have been wanting to supply temporary affordable housing to their people in a central location, what a better spot, logistically than Halifax street. Don't you agree?

Very fitting I think as they are the traditional owners of the land. I don't know

how the other residents would react, in favour or not, but I'm sure they will show their feelings in some democratic and legal way.

Yours Without Prejudice

Randy and Luisa Manno

Do you have any suggestions or improvements for the draft Code Amendment?

Unfortunately no.

Has your property been nominated as a Representative Building? Yes

Are you in support of the nomination?

No

Please share why you are not in support of the nomination

We respectfully object to our properties (301 Halifax in particular) being placed on the register our reasons are as follows. They have no significant or unusual architectural significance. They are not tourist attractions To our knowledge No prominent or special persons were ever born or lived there.

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Very fitting I think as they are the traditional owners of the land. I don't know how the other residents would react, in favour or not, but I'm sure they will show their feelings in some democratic and legal way.

Yours Without Prejudice Randy, Luisa and (Manno

Is there any further information you would like Council to consider?

Should our properties be put on register we would definitely look at selling all five properties as a parcel to the Kaurna people for low cost temporary housing.

Making us a lot of money and helping out the Traditional owners of the land

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Occupier

Postcode

5000

How do you participate in City life? (tick all that apply)

Live (reside)

Play (leisure/recreation)

Shop

Email address

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Sent: Friday, 6 December 2024 4:49 PM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Completed



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I am a local resident in 'Adel14 area', and have seen a number of unsuitable developments around here approved despite what Planning Regulations were in force at the time eg O'Connell St, which was supposed to be no higher than 6 storeys (30 yr Plan) or 8 storeys after public consultation

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

If it is just written stuff supporting what is already in the Historic Area Statements.

Please share which proposed revisions you don't support and why

I am unclear where the Representative Buildings are though, there should be a

map published with le	ocations
Do you have any su	ggestions or improvements for the draft Code
Amendment?	
Provide better protect	tion of historic buildings
Has your property I	peen nominated as a Representative Building?
No	
Is there any further	Information you would like Council to consider?
Refer my comments	above
Are you a City of A	delaide ratepayer?
Yes	
Are you an owner a	nd/or occupier?
Owner	
Postcode	
5006	
How do you particij	pate in City life? (tick all that apply)
Work	
Shop	
Play (leisure/recreati	on)
Live (reside)	
First Name	
Ingrid	
Last Name	
Kerkhoven	

Email address

Residential address

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Sent: Monday, 9 December 2024 2:59 AM

To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Completed



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

I am an Executor to a deceased Estate where the deceased is a relevant property owner of 253 Stanley Street North Adelaide within Historic Area Statement, North Adelaide Stanley (Adel 11)

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

The broad concept of having Representative Buildings as part of existing Historic Area statements to provide additional contextual information to improve clarity, certainty and efficiency of decisions on developments is supported in certain areas. Particularly in respect of front facades of relevant properties.

Please share which proposed revisions you don't support and why

Properties must still be able to be developed and it must be right that development is still allowed to areas of properties where there is less consistency of architecture and there is already existing variability and precedent across neighbouring properties - in particular in respect of Stanley St, the rear of properties where more day to day living is also likely.

Do you have any suggestions or improvements for the draft Code Amendment?

I think it should be more specific in respect of key aspects of representative houses to be preserved.

Is there any further information you would like Council to consider?

It was quite difficult to properly discuss and understand where this consultation was properly focussed, or the likely risks and benefits of amendments, during the consultation period.

Are you	a City	of Adelaid	e ratepayer?
Yes			

Are you an owner and/or occupier?

Owner

Postcode

5006

How do you participate in City life? (tick all that apply)

Live (reside)

First Name

David

Last Name

Hargrave

Email address

Residential address

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To: PDCSA Amendments

Subject: Give your feedback! Form Submission

Follow Up Flag: Follow up Flag Status: Completed



Give your feedback! Form Submission

There has been a submission of the form Give your feedback! through your Our Adelaide website.

What is your interest in relation to the draft Code Amendment?

Resident and owner in 5006.

Do you support the proposed revisions to the Historic area Statements within the draft Code Amendment?

Yes - some

Please share which proposed revisions you do support and why

All except the nomination of 47 Stanley Street North Adelaide as a Representative building. A submission on this emailed to PDCSA on 8.12.24

Please share which proposed revisions you don't support and why

The building, which I own with my husband, Andrew Alston, was found by experts back in 2005 to 'no longer [display] ... design characteristics of importance to North Adelaide" [Bell, 2005] because of numerous severe alterations over time. Since then it has undergone even more major works,

2010-11, changing its street-visible profile, façade, presentation, garden, boundary and gates. Details of all this are provided in our Submission. The parameters for change and development are established by the numerous State and Local Heritage places in the Street. As captured in the current Kentish Arms Historic Area heritage controls, they can be seen to be effective, resulting in renovations and replacement builds along the south side of Stanley Street that respect the character and context of the street. The nomination of Number 47 as a RB is unjustifiable and without merit. It should not be confirmed.

Do you have any suggestions or improvements for the draft Code Amendment?

No, apart from the removal of 47 Stanley street from the nominated Representative buildings.

Has your property been nominated as a Representative Building? Yes

Are you in support of the nomination?
No

Please share why you are not in support of the nomination

By Email 8.12.24 SUBMISSION

joint owners

Historic Area Statement Update Code Amendment-Public Consultation
Re: Proposal to nominate 47 Stanley Street North Adelaide as a
Representative Building
from
APS ALSTON and MM SLATTER

It is surprising that the nomination of this particular project, which appears to lack any distinction in terms of architectural and contextual relevance, merits inclusion.

Its selection as the sole nominated Representative Building from Stanley Street
North Adelaide raises significant questions about the nomination process.

The draft Code Amendment states [P 15]

Representative Buildings review [involved] a streetscape analysis for each individual building as well as assessment of the building's contribution to the 'historic character' of the relevant Historic Area. [

There are four principal reasons for objecting to this nomination: 47 Stanley Street

- · is of uncertain date
- after many alterations, "no longer displays ... characteristics of importance to North Adelaide" [Bell, 2005]
- respects its street context simply by observing heritage protection requirements applicable across the Kentish Arms Historic Area
- recognises that the parameters for development are established by the large number of existing Local and State Heritage Places throughout the Street.

These are explained further below.

Uncertain date: there is no clear consensus regarding the age of the oldest remnants within the current building.

A 2004 heritage survey by McDougall and Vines attributed the house to 'the earliest period of housing development in North Adelaide'. This would be from the 1840s, when the Chichester Gardens Estate subdivision was developed. Ultimately McDougall and Vines seem to have assumed a date between 1860 and 1870.

In 2005, Professor Peter Bell, the respected South Australian historian and heritage consultant, endorsed a finding that

'the building does not match the characteristics which the heritage survey

[McDougall and Vines, 2004] identified as being common in the 1850s-1860s'. Currently, the property is listed in real estate details as having been begun in the 1880s.

This lack of certainty underlines the extreme alterations of form experienced by the dwelling since its first sod was turned, whenever that was.

A sequence of severe alterations

Before 2005: Whatever its original presentation, Professor Bell,2005, found the building had experienced 'severe alterations' over the course of its life: [e]verything visible of this building has undergone an unknown degree of alteration and has been heavily rendered.

He agreed that

'[it is] a mixture of architectural styles and eras. It is not typical and displays very little architectural merit.

As a result, the building no longer displays ...design characteristics of significance to North Adelaide.

Since 2005: A further series of major alterations was undertaken in 2010-11 to remove extensive dilapidations and align the dwelling with contemporary residential expectations. Externally, these have resulted in even more changes to the dwelling's street-visible profile, façade, presentation, garden, boundary and gates.

After these further 'severe' alterations, the dwelling is even more 'a mixture of architectural styles and eras' than it was twenty years ago, when Professor Bell dismissed it as 'not typical' and its hotchpot design as 'of no significance to North Adelaide'.

Kentish Arms Historic Area: There is no doubt the most recent alteration and refashioning of 47 Stanley Steet have considerably improved its street appeal. From being a rundown, charmless presence, the property now makes neat and respectful contribution to the streetscape of one of Adelaide's most historic boulevards.

The two photographs in Attachment F of the draft Amendment [P 235] make this very clear. Someone walking or driving past the exterior might well comment on the degree to which it has been made to fit in.

This is results simply of conforming to the heritage controls applicable across the entire Kentish Arms Historic area when designing and executing the most recent major works.

Replacement builds equally respectful: The two most recent replacement builds in this part of Stanley Street, at Numbers 43 and 45 and at Number 121, demonstrate the successful impact of Area heritage regulation on replacement buildings. Both developments provide substantial modern properties and display extreme respect for their streetscape context.

This has been achieved simply by observing heritage controls prevailing across the Kentish Arms Historic area, without any additional limitations or restrictive status imposed on the development sites.

Parameters established by existing Local and State Heritage Places; The Draft Amendment states [P 145]

the context of all development on the southern side of Stanley Street 'comprises of (sic) closely sited single storey detached and semi-detached dwellings with small setbacks from the street frontage and small front gardens established by the Heritage Places.'

47 Stanley Street contributes appropriate height, scale and set-back to the streetscape.

Stanley Street includes a wealth of Heritage Places, both State and Local. As the draft Amendment states, these set the parameters for future evolution and development throughout the Street.

The character and context of this very special Street are well-protected by the numerous Heritage Places' influence and by the Kentish Arms Historic Area heritage controls without additional 'Representative Buildings'.

	25.5	100	-
IN	SIL	100	RT

The nomination of 47 Stanley Street as a Representative Building is unjustified and inappropriate.

It is especially hard to understand when the nominee is a building found by experts to 'lack characteristics of significance to North Adelaide'.

This nomination should be rejected.

APS ALSTON MM SLATTER

Owner Owner

North Adelaide

7 December 2024

Is there any further information you would like Council to consider?

No. Thank you.

Are you a City of Adelaide ratepayer?

Yes

Are you an owner and/or occupier?

Owner

Occupier

Postcode

5006

How do you participate in City life? (tick all that apply)

Play (leisure/recreation)

Study

Live (reside)

Shop

First Name
Michele
Last Name
Slatter
Email address
Residential address
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Heritage Incentives Scheme Application over \$75,000

Strategic Alignment - Our Places

Public

Agenda Item 7.2

Tuesday, 2 September 2025 City Planning, Development and Business Affairs Committee

Program Contact:

Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Approving Officer:

Ilia Houridis, Director City Shaping

EXECUTIVE SUMMARY

This report seeks Council approval for three separate funding allocations each of \$125,000 under the Council's Heritage Incentive Scheme for heritage conservation and improvement projects at:

- 1. State Heritage Place 'Cottage Homes', 92-100 Stanley Street, North Adelaide the proposed works comprise repointing of brick chimneys and upper-level masonry, replacement of roof and gutters and minor conservation of timberwork (**Attachment A**).
- 2. State Heritage Place 'Goodlife Health Club (former Bank of Adelaide Head Office)', 81 King William Street, Adelaide façade conservation including render stabilisation and remediation (**Attachment B**).
- 3. State Heritage Place 'East End Markets Gables', 224-232 Grenfell Street, Adelaide the proposed works comprise stabilisation of 3 sagging East End Market gables and associated conservation of timber, roof cladding, stormwater items and decorative finishes (**Attachment C**).

The Heritage Incentives Scheme (HIS) Operating Guidelines (<u>Link 1</u>) require Council approval for proposed funding allocations of more than \$75,000.

The Heritage Incentive Scheme budget for 2025/26 is \$1.163 million. There is \$913,000 remaining for allocation this financial year. Should Council support these recommendations, the budget available for allocation for the remainder of the 2025/26 financial year will be \$538,000.

RECOMMENDATION

The following recommendation will be presented to Council on 9 September 2025 for consideration

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

- Approves an allocation of \$125,000 for conservation works to 'Cottage Homes', 92-100 Stanley Street, North as contained in Attachment A to Item 7.2 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025, in accordance with the Heritage Incentives Scheme Operating Guidelines.
- 2. Approves an allocation of \$125,000 for conservation works to 'Goodlife Health Club (former Bank of Adelaide Head Office)', 81 King William Street, Adelaide as contained in Attachment B to Item 7.2 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025, in accordance with the Heritage Incentives Scheme Operating Guidelines.
- 3. Approves an allocation of \$125,000 for conservation works to 'East End Markets Gables', 224-232 Grenfell Street, Adelaide as contained in Attachment C to Item 7.2 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 September 2025, in accordance with the Heritage Incentives Scheme Operating Guidelines.

IMPLICATIONS AND FINANCIALS

City of Adelaide 2024-2028 Strategic Plan	Strategic Alignment – Our Places Protect, share and elevate our heritage and culturally significant places, maintaining the character while encouraging adaptive reuse, repurposing and upgrading buildings. No loss of local heritage places and consider options to increase the 1,850 places.
Policy	Heritage Incentives Scheme allocations greater than \$75,000 are presented to council in accordance with Council's Heritage Incentive Scheme Operating Guidelines.
Consultation	Not as a result of this report
Resource	Not as a result of this report
Risk / Legal / Legislative	Any financial risk to Council is managed by allocations being reimbursed to owners upon satisfactory completion of conservation and improvement works.
Opportunities	Leveraging other initiatives of Council to further enhance the liveability of the city.
25/26 Budget Allocation	The Heritage Incentive Scheme budget is \$1.163 million in 2025/2026, with \$255,000 allocated to date. The recommended (three) allocations, totalling \$375,000, are within the allocated budget and would take total allocations for 2025/2026 to \$630,000.
Proposed 26/27 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
25/26 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Ongoing maintenance costs are a matter for the property owner.
Other Funding Sources	 The property owners will contribute the cost of the works as follows: 'Cottage Homes', private investment of \$233,306. 'Goodlife Health Club (former Bank of Adelaide Head Office)', private investment of \$475,000. 'East End Markets Gables', private investment of at least \$125,000.

DISCUSSION

Purpose

- 1. This report seeks Council approval for three separate funding allocations each of \$125,000 under the Council's Heritage Incentive Scheme for heritage conservation and improvement projects at:
 - 1.1. State Heritage Place 'Cottage Homes', 92-100 Stanley Street, North Adelaide the proposed works comprise repointing of brick chimneys and upper-level masonry, replacement of roof and gutters and minor conservation of timberwork (**Attachment A**).
 - 1.2. State Heritage Place 'Goodlife Health Club (former Bank of Adelaide Head Office)', 81 King William Street, Adelaide façade conservation including render stabilisation and remediation (Attachment B).
 - 1.3. State Heritage Place 'East End Markets Gables', 224-232 Grenfell Street, Adelaide the proposed works comprise stabilisation of 3 sagging East End Market gables and associated conservation of timber, roof cladding, stormwater items and decorative finishes (**Attachment C**).

Background

- 2. The City of Adelaide has one of the most substantial heritage grant schemes in Australia, the Heritage Incentive Scheme (HIS).
- 3. The HIS is an important element in preserving, improving and enhancing the heritage fabric of the City of Adelaide, enabling many of the City's iconic and important heritage buildings to be preserved and retained for productive, ongoing use.
- 4. The updated HIS Operating Guidelines (<u>Link 1</u>) adopted on 13 February 2024 require Council to decide funding allocations of more than \$75,000.
- 5. The previous threshold of \$50,000 was increased by \$25,000 to \$75,000 in the 2024 update to the Operating Guidelines to reflect the 50% escalation of costs for conservation projects.
- 6. Cost escalation remains a key issue for the delivery of the HIS, reducing the purchasing power and the number of projects that can be funded each year.
- 7. The current HIS Operating Guidelines funding criteria are:
 - 7.1. Professional Advice and Documentation funding of up to \$15,000 or 75% of the total documentation and professional cost, whichever is the lesser amount.
 - 7.2. Minor Conservation Works for conservation works up to \$150,000 in cost, a grant of up to \$75,000 or 50% of the total project cost, whichever is the lesser amount, is available.
 - 7.3. Major Conservation Works for conservation works over \$150,000 in cost, a grant is available based on the following incremental scale:
 - 7.3.1. 50% subsidy for works up to \$300,000 (maximum grant of \$150,000).
 - 7.3.2. 25% subsidy for works above \$300,000 (up to a maximum grant of \$375,000).

Conservation works to 'Cottage Homes' 92-100 Stanley Street (Proposed Allocation: \$125,000)

- 8. What became Cottage Homes Incorporated was initiated by Anglican Archdeacon Charles Marryat in 1871. The organisation's purpose was to fund cottages for the aged poor. Sited on an acre of land, 10 row houses were built along Kingston Terrace (the Lady Ayers Homes) and 10 along Stanley St (the Dean Marryat Homes). They are reminiscent of English alms-houses and are uncommon in South Australia.
- 9. The cottages are highly visible from Kingston Terrace and Stanley Street. The 4 rows comprising the Cottage Homes, including the Lady Ayers Homes, are listed as a State Heritage Place.
- 10. The rows of cottages required extensive conservation works which have been undertaken progressively since 2016/17 with HIS assistance.
 - 10.1. In 2016/17, HIS funding of \$22,000 was provided for professional fees and assistance with stormwater management for the two rows of cottages fronting Kingston Terrace.
 - 10.2. In 2023/24, HIS funding of \$125,900 were provided comprising of \$115,900 for conservation works and \$10,000 for professional advice and documentation of works at the seven of the cottages.
 - 10.3. In 2024/25, HIS funding of \$153,009 was provided for conservation works to the western row of cottages on Kingston Terrace.

- 11. The proposed allocation in 2025/26 is to the western row of cottages on Stanley Street comprising of repointing of brick chimneys and upper-level masonry, replacement of roof and gutters and minor conservation of timberwork, at a total cost of \$358,306 comprising:
 - 11.1. Private investment of \$233,306.
 - 11.2. HIS allocation of \$125,000.
 - 11.3. HIS contribution is approximately 35% of the total project cost.
- 12. **Attachment A** provides further information about the project and an assessment of the proposal against the HIS Operating Guidelines.

Conservation works to 'Goodlife Health Club (former Bank of Adelaide Head Office)', 81 King William Street, Adelaide (Proposed Allocation: \$125,000)

- 13. The State Heritage listed Goodlife Health Club was originally constructed as the head office for the Bank of Adelaide in 1878-80 and is indicative of the bank's stature in the financial affairs of South Australia as well as the brief period of prosperity at that time. The bank was designed by prominent architect Edmund Wright in the Victorian Italianate style and remains an important city element on the corner of King William Street and Currie Street. Adelaide.
- 14. This property received \$46,267 HIS funding in 2020/21 for professional advice, documentation and facade conservation works.
- 15. The proposed allocation in 2025/26 is for façade conservation including render stabilisation and remediation, and window repair at a total cost of \$597,256 comprising:
 - 15.1. Private investment of \$475.000.
 - 15.2. HIS allocation of \$125,000.
 - 15.3. HIS contribution is approximately 20% of the total project cost.
- 16. **Attachment B** provides further information about the project and an assessment of the proposal against the HIS Operating Guidelines.

Conservation works to 'East End Markets Gables, 224-232 Grenfell Street, Adelaide (Proposed Allocation: \$125,000)

- 17. The State Heritage listed East End Markets Gables were constructed in 1904 as part of the Adelaide Fruit and Produce Exchange. At the time, the market was recognised as the 'best in Australia' with room for 390 stands, 20 large packing shops, 16 shops, 11 small stores, 10 side stores, a refreshment room and a shoeing forge. The markets are of great historical significance to Adelaide as the pre-eminent distribution point for goods and services in South Australia.
- 18. The property received \$9,611 HIS funding in 2023/24 for documentation and stabilisation works to three of the sagging gables on Grenfell Street for development approval.
- 19. The proposed allocation in 2025/26 is for stabilisation of the projecting gables, roof repairs, and minor conservation of timberwork and finishes at a total cost of \$250,000 comprising:
 - 19.1. Private investment of at least \$125,000.
 - 19.2. HIS allocation of \$125,000.
 - 19.3. HIS contribution is 50% of the total project cost.
- 20. **Attachment C** provides further information about the project, and an assessment of the proposal against the HIS Operating Guidelines.

Next Steps

- 21. Pending a decision by the Council, HIS funding will be granted to the projects contained in **Attachment A** to **Attachment C** in 2025/26.
- 22. The Heritage Incentive Scheme budget for 2025/2026 is \$1.163 million. There is \$913,000 remaining for allocation this financial year. Should Council support these recommendations, the budget available for allocation for the remainder of the 2025/26 financial year will be \$538,000.

DATA AND SUPPORTING INFORMATION

Link 1 – <u>Heritage Incentives Scheme Operating Guidelines</u>

Link 2 - CPBDA Committee meeting 06 February 2024

ATTACHMENTS

- Attachment A HIS Assessment of Application: HIS/42/2025 'Cottage Homes', 92-100 Stanley Street, North Adelaide
- Attachment B HIS Assessment of Application: HIS/37/2025 'Goodlife Health Club (former Bank of Adelaide Head Office)', 81 King William Street, Adelaide
- Attachment C HIS Assessment of Application: HIS/45/2024 'East End Markets Gables', 224-232 Grenfell Street, Adelaide

- END OF REPORT -

Attachment A – Assessment for HIS allocation

Property Details 92-100 Stanley Street, NORTH ADELAIDE

Project Category Major conservation works



Lady Ayers Homes, 51 - 60 Kingston Terrace





Source SLSA B 19973 & B 32816 - December 1971



Source SLSA B 19975 - June 1970

The Lady Ayers Homes

What became Cottage Homes Incorporated was initiated by Anglican Archdeacon Charles Marryat in 1871.

The organisation's purpose was to fund cottages for the aged poor. Sited on an acre of land, 10 row houses were built along Kingston Tce (the Lady Ayers Homes) and 10 along Stanley St (the Dean Marryat Homes). They are reminiscent of English almshouses and are uncommon in South Australia.

Project Description

The proposed works comprise repointing of brick chimneys and upper-level masonry, replacement of roof and gutters and minor conservation of timberwork.

Assessment Criteria	Score	Comments		
Needs of the place	3/3	All four rows of cottages require extensive conservation work. This row of cottages is the next (third) priority. The roof and masonry will continue to deteriorate unless essential conservation works are undertaken.		
Visual contribution to the public realm	3/3	The cottages are highly visible from Kingston Terrace.		
Heritage value of the place	3/3	The 4 rows comprising the Cottage Homes, including the Lady Ayers Homes, are listed as a State Heritage Place.		
Level of past HIS financial assistance	2/3	\$115,900 HIS funding was granted in 2023 for work to the first row of seven cottages and a grant of \$10,000 for the documentation of these current conservation works. Subsequent funding of \$153,009 was provided in 2024/25 for the adjacent cottages. \$22,000 HIS funding was granted in 2016 for professional fees and assistance with stormwater management for the two rows of cottages fronting Kingston Tce.		
Total Score	11/12			
Total Cost of HIS eligible works (incl GST)		\$358,306		
Proposed HIS Allocation for 7 cottages	\$300,000 at 50% \$58,306 at 25% Maximum Grant under OGs Recommended	\$150,000 \$14,576.50 \$164,576.50 \$125,000		

Attachment B – Assessment for HIS allocation

Property Details	'Goodlife Health Club (former Bank of Adelaide Head Office)'		
	81 King William Street, Adelaide		
Project Category	Major Conservation Works		



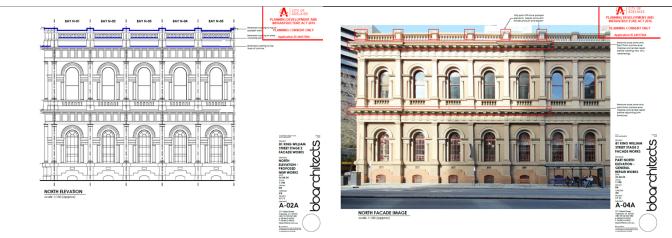


The State Heritage listed Goodlife Health Club was originally constructed as the head office for the Bank of Adelaide in 1878-80, indicative of the bank's stature in the financial affairs of South Australia as well as the brief period of prosperity at this time. The bank was designed by prominent architect Edmund W Wright in the Victorian Italianate style and remains an important city element on the corner of King William Street and Currie Street.

Project Description

Façade conservation including render stabilisation and remediation, and window repair.

Documentation Example



Assessment Criteria	Score	Comments
Needs of the place	3/3	Works required to arrest the continued deterioration of façade, including render elements such as projecting cornices above the public realm.
Visual contribution to public realm	3/3	A very important element on the corner of King William Street and Currie Street.
Heritage value of the place	3/3	State Heritage Place relating to the history of banking in South Australia. Also significant for its Edmund Wright designed Italianate façade.
Level of past HIS financial assistance	2/3	Some prior assistance of \$46,267 in 2020 was provided to undertake the first stage of works to the eastern (King William Street) façade.

Total Score	11/12	
Total Cost of HIS eligible works (incl GST)		\$597,256
Proposed HIS Allocation for 7	\$300,000 at 50%	\$150,000
cottages	\$297,256 at 25%	\$74,314
	Maximum Grant	\$224,314
	under OGs	
	Recommended	\$125,000

Attachment C – Assessment for HIS allocation

Property Details	East End Markets Gables, 224-232 Grenfell Street, Adelaide
Project Category	Major Conservation Works



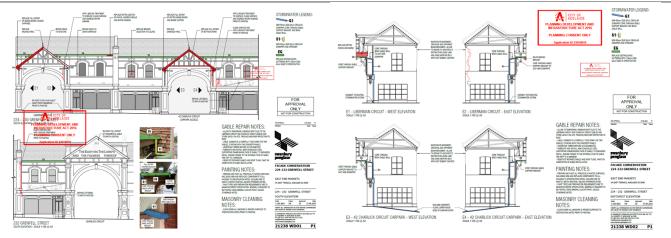


The State Heritage listed East End Markets Gables were constructed in 1904 as part of the Adelaide Fruit and Produce Exchange. At the time, the market was recognised as the 'best in Australia' with room for 390 stands, 20 large packing shops, 16 shops, 11 small stores, 10 side stores, a refreshment room and a shoeing forge. The markets are of great historical significance to Adelaide as the pre-eminent distribution point for goods and services in South Australia.

Project Description

The proposed works comprise repointing brick chimneys and upper-level masonry, replacing the roof and gutters, and minor conservation of timberwork.

Documentation Example



Assessment Criteria	Score	Comments
Needs of the place	3/3	The gables will continue to sag unless works are undertaken. Conservation works will also replace deteriorated timber and cladding.
Visual contribution to the public realm	3/3	Defining features of the East of the City on Grenfell Street.
Heritage value of the place	3/3	State Heritage Place with significance to the development of the City and Federation era architectural style.
Level of past HIS financial assistance	2/3	HIS funding of \$9,611 was granted in 2023/24 for documentation

Total Score	11/12	
Total Cost of HIS eligible works (incl GST)		\$250,000
Proposed HIS Allocation for 7	\$250,000 at 50%	\$125,000
cottages	Total	\$125,000

Exclusion of the Public

Agenda Item 9

Tuesday, 2 September 2025 City Planning, Development and Business Affairs Committee

Program Contact:Anthony Spartalis, Chief Operating Officer

Approving Officer:Michael Sedgman, Chief Executive Officer

Public

EXECUTIVE SUMMARY

Section 90(2) of the *Local Government Act 1999 (SA)* (the Act), states that a Council may order that the public be excluded from attendance at a meeting if the Council considers it to be necessary and appropriate to act in a meeting closed to the public to receive, discuss or consider in confidence any information or matter listed in section 90(3) of the Act.

It is the recommendation of the Chief Executive Officer that the public be excluded from this City Planning, Development and Business Affairs Committee meeting for the consideration of information and matters contained in the Agenda.

For the following Chief Executive Officer's Report seeking consideration in confidence

10.1 Market Square and Central Market Expansion [section 90(3) (b) & (d) of the Act]

The Order to Exclude for Items 10.1:

- 1. Identifies the information and matters (grounds) from section 90(3) of the Act utilised to request consideration in confidence.
- 2. Identifies the <u>basis</u> how the information falls within the grounds identified and why it is necessary and appropriate to act in a meeting closed to the public.
- 3. In addition, identifies for the following grounds section 90(3) (b), (d) or (j) of the Act how information open to the public would be contrary to the public interest.

ORDER TO EXCLUDE FOR ITEM 10.1

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the City Planning, Development and Business Affairs Committee dated 2 September 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 10.1 [Market Square and Central Market Expansion] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Basis

This Item contains certain information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting business, prejudice the commercial position of the council and prejudice the commercial position of the person who supplied the information and confer a commercial advantage to a third party.

The disclosure of information in this report could reasonably prejudice the commercial position of the council including its future commercial dealings given that it contains legal matters, financial information and commercial in confidence material.

Public Interest

The City Planning, Development and Business Affairs Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because information pertaining to this report, including certain financial information, legal matters and commercial in confidence information, may prejudice Council's future commercial dealings with respect to its strategic asset holding. On this basis, the disclosure of such financial, legal and commercial in confidence information may severely prejudice the Council's ability to influence the proposal for the benefit of the Council and the community in this matter.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the City Planning, Development and Business Affairs Committee dated 2 September 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 10.1 [Market Square and Central Market Expansion] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

DISCUSSION

- 1. Section 90(1) of the *Local Government Act 1999 (SA)* (the Act) directs that a meeting of Council must be conducted in a place open to the public.
- 2. Section 90(2) of the Act, states that a Council may order that the public be excluded from attendance at a meeting if Council considers it to be necessary and appropriate to act in a meeting closed to the public to receive, discuss or consider in confidence any information or matter listed in section 90(3) of the Act.
- 3. Section 90(3) of the Act prescribes the information and matters that a Council may order that the public be excluded from.
- 4. Section 90(4) of the Act, advises that in considering whether an order should be made to exclude the public under section 90(2) of the Act, it is irrelevant that discussion of a matter in public may -
 - '(a) cause embarrassment to the council or council committee concerned, or to members or employees of the council: or
 - (b) cause a loss of confidence in the council or council committee; or
 - (c) involve discussion of a matter that is controversial within the council area; or
 - (d) make the council susceptible to adverse criticism.'
- 5. Section 90(7) of the Act requires that an order to exclude the public:
 - 5.1 Identify the information and matters (grounds) from section 90(3) of the Act utilised to request consideration in confidence.
 - 5.2 Identify the basis how the information falls within the grounds identified and why it is necessary and appropriate to act in a meeting closed to the public.
 - 5.3 In addition identify for the following grounds section 90(3) (b), (d) or (j) of the Act how information open to the public would be contrary to the public interest.
- 6. Section 83(5) of the Act has been utilised to identify in the Agenda and on the Report for the meeting, that the following report is submitted seeking consideration in confidence.
 - 6.1 Information contained in Item 10.1 Market Square and Central Market Expansion
 - 6.1.1 Is not subject to an existing Confidentiality Order.
 - 6.1.2 The grounds utilised to request consideration in confidence is section 90(3) (b) & (d) of the Act
 - (b) information the disclosure of which -
 - could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or prejudice the commercial position of the council; and
 - (ii) would, on balance, be contrary to the public interest.
 - (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which –
 - (i) could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and
 - (ii) would, on balance, be contrary to the public interest.

ATTACHMENTS

Nil

- END OF REPORT -

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